APPENDIX C:
SUMMARY OF MANITOBA SURFACE WATER QUALITY OBJECTIVES

The surface waters of Manitoba are used for numerous purposes including domestic consumption, industrial uses and agricultural purposes such as irrigation and livestock watering. In addition, many surface waters are used for recreational pursuits such as swimming, water skiing, boating and the enjoyment of pleasant scenery. Most waters are also inhabited by fish life, amphibians (frogs), reptiles (turtles), aquatic insects and algae. Large forms of wildlife, small furbearing mammals, waterfowl and some birds of prey rely upon surface waters for drinking purposes, habitat and sources of food supplies.

The quality of surface water has the potential to become degraded through many other legitimate but sometimes conflicting uses such as the disposal of industrial and municipal effluents, development of hydroelectrical generating sites and land-use practices such as agriculture and forestry.

In order to achieve harmony between the various uses, surface water quality objectives were developed which define minimum levels of quality for each of the uses that requires protection. The objectives, when not exceeded, will protect an organism, a community of organisms, a prescribed water use, or a designated multiple purpose water use with an adequate degree of safety. Specific objectives have been developed for over eighty substances.

These objectives affect all Manitobans, since if they do not offer adequate protection, surface water quality may become degraded. Conversely, if they are too restrictive, an unnecessary burden may be imposed on taxpayers and industry in order to pay for additional waste treatment facilities.

Surface water quality objectives are primarily used by government agencies, such as the Department of Environment and Workplace Safety and Health, in order to assist in developing effluent discharge restrictions for industrial and municipal waste discharges. Similarly, developers can use these objectives in planning processes. With information on downstream water uses, existing water quality characteristics and stream discharge volumes, predictions can be made regarding the treatment costs likely to be associated with any specific location. Although this is the principal role of surface water quality objectives within Manitoba, they may also be used for other purposes. For example, the objectives may be used to assist in developing strategies to control land-use practices that may have effects on water quality, such as cottage development. The objectives may be used in combination with environmental monitoring programs to assist in assessing the quality of our surface water resources. The objectives may also be used to assist in determining if certain waters are suitable for uses such as irrigation.

In cases where the objectives are exceeded, the Department of Environment and Workplace Safety and Health may conduct the necessary studies in order to determine the cause of the pollution. Should the cause be waste effluents, direct regulatory enforcement action could not be taken. Rather, existing discharge licences may be revised to provide the necessary degree of protection.

These objectives are intended to apply to conditions in water that are caused by man's activities. Waters may have natural characteristics outside certain objectives. In such cases, the objectives for those charateristics do not apply. However, if a certain parameter exceeds its objective due to natural conditions, it would be unwise to further increase that parameter by man-made activities, unless such additions would not jeopardize any beneficial use as shown through site-specific investigations.

It is important to realize that scientific information is limited on all the possible effects of a pollutant in the environment. New information, however, is continually being reported. Thus, the objectives must be revised periodically in order to include the most recent scientific knowledge. Based upon the available information, these objectives are designed to afford adequate protection without being unreasonably restrictive yet providing an adequate degree of protection. However, while these objectives are appropriate for most applications within Manitoba, objective modifications may be required at some unique sites. Modifications of objectives could be required for example, to account for the lower or greater sensitivity of resident aquatic species.

Objectives have not been developed for all possible substances that could affect water quality. Manitoba's surface waters could potentially be contaminated with virtually hundreds of substances. These include, for example, agricultural chemicals, or hazardous goods that may be transported through Manitoba. However, given reasonable information that such substances are present, objectives will be developed using the best available scientific information.

Because specific numerical objectives cannot reasonably be developed for every possible chemical, physical or biological parameter, general statements concerning environmental quality are also used to protect water quality. These requirements, although written in general terms, are nevertheless water quality objectives. For example, these may be used to establish effluent limits even though there may be no specific numerical objectives applicable in the receiving water. General statements have been developed for colour, odour, taste, turbidity, deposits, floating materials, flow, litter, nutrients, oil and grease and toxic substances.

Ideally, objectives should be maintained at all times. It is however, generally accepted that to require objective maintenance at all times is unreasonable. Thus, a specific low flow level has been chosen below which the objectives do not have to be met in most streams. This

flow, for large streams and rivers, is the average minimum flow which, on a statistical basis, would occur for a seven consecutive day period once every ten years. For small intermittent streams this minimum flow is 0.003 m^3/s. However, the flows in many streams in southern Manitoba are regulated by control structures. The minimum flows for these streams are often determined based upon the operating policy of the Water Resources Branch, Department of Natural Resources. The objectives should be maintained at all times in lakes.

Mixing zones are areas adjacent to a discharge, where the stream or lake may not meet all the water quality objectives. This is allowed for practical reasons, since for most pollutants, it would be unreasonable to expect the objectives to be met at the end of the discharge pipe. Mixing zones are therefore recognized as areas subject to a loss of value. Nevertheless, certain guidelines should be followed to ensure that the loss is kept as small as possible. These include, for example, ensuring that the entire width of rivers are not completely influenced by a discharge in such a manner that fish movement is prohibited or that bathing areas are not included in mixing zones.

Certain pristine waters support important major uses, such as recreation on surface waters within Provincial Parks. These waters may be given a "High Quality" designation. It is the intent that discharges or other activities that may affect the water quality of these areas should be very strictly controlled. Thus, development within "High Quality" surface water areas will likely be more costly than in other areas of the Province, since all available measures should be used to control environmental disturbances.

Some pristine waters of the Province may be preserved in their natural state for the future. These waters may be given an "Exceptional Value" designation. Development of any type that may affect water quality should be discouraged from these areas.

Objectives have been developed for each of the general surface water uses within Manitoba that requires protection. These are designated as classes and include domestic consumption, aquatic life and wildlife, industrial consumption, agricultural consumption, recreation and other uses. Where possible, these general classes are further divided into categories to provide protection, for example, to the different types of recreation.

CLASS 1: DOMESTIC CONSUMPTION defines objectives that will ensure the protection of waters that are used for human consumption after treatment. All surface waters of Manitoba are susceptible to uncontrolled microbiological contamination, for example, by wildlife. Consequently, minimum treatment consisting of disinfection is required for all surface waters prior to consumption. Objectives are included for substances that may have

harmful health effects, such as pesticides, toxic metals and radioactive materials and for substances that may present a nuisance to the consumer, such as excessive hardness and iron.

CLASS 2: AQUATIC LIFE AND WILDLIFE will ensure the protection of waters that are inhabited by aquatic life such as fish, amphibians (frogs), reptiles (turtles) and other forms of life including aquatic insects and algae. By ensuring protection of the aquatic communities, protection is indirectly offered to those forms of wildlife that rely upon surface waters for habitat and for food supplies. These include ducks, geese, furbearing mammals such as the muskrat and birds of prey such as the eagle and osprey. Protection is also provided to those animals that use these waters for drinking purposes.

Objectives are included for numerous parameters including dissolved oxygen, toxic metals and pesticides. The presence of dissolved oxygen in water is essential for aquatic life, and the type of aquatic community is dependent to a large extent on the amount of dissolved oxygen present. Toxic metals, such as zinc and cadmium, in small concentrations, can have harmful effects on growth and reproduction, and in large concentrations, can be lethal. Others, such as mercury and PCB's, even though present in small quantities, can slowly bio-accumulate in the tissue of organisms, until higher harmful levels are reached such that the fisheries resource becomes unsuitable for human consumption.

Some metals, such as cadmium, are more or less toxic depending upon the hardness of the water. For this reason, a mathematical equation is used to establish an objective based upon the relationship between toxicity and hardness.

The existence and composition of an aquatic community also depends upon temperature characteristics. An excessive increase in temperature can be harmful by interfering with fish spawning cycles, causing changes in growth and respiration, and causing more heat tolerant species to replace heat sensitive ones. Heat related winter fish kills can occur when a heated discharge is suddenly stopped. Fish that have been attracted to a heated area are suddenly exposed to the cold ambient temperature.

Developing site-specific temperature objectives is complex and time consuming. Therefore, a method is included by which temperature objectives will be developed for specific discharges.

CLASS 2: AQUATIC LIFE AND WILDLIFE is subdivided into two categories in order to provide specific protection to different general groups of aquatic life in Manitoba.

CATEGORY A: COLD WATER AQUATIC LIFE, COOL WATER AQUATIC LIFE AND WILDLIFE defines objectives that will provide protection to all types of aquatic life inhabiting the surface waters of Manitoba, including the protection of wildlife.

CATEGORY B: COOL WATER AQUATIC LIFE AND WILDLIFE defines objectives that will provide protection to cool water aquatic life such as walleye, sauger and pike, including the protection of wildlife. This category, however, will not provide adequate protection to cold water aquatic organisms such as trout and whitefish.

CLASS 3: INDUSTRIAL CONSUMPTION defines objectives that will ensure the protection of waters that are used for industrial purposes. However, objectives will not be developed at present due to the large number of present and potential industrial users, each with different quality requirements for water.

CLASS 4: AGRICULTURAL CONSUMPTION defines objectives that will provide protection to waters used by the market garden and farming industries for irrigation and livestock watering purposes. Objectives are included for parameters, such as sodium, that will protect variously textured soils. Other objectives, such as boron, will protect sensitive plants. In addition, others, for example, fecal coliform bacteria, are included that are intended to protect humans following consumption of raw vegetables irrigated with waters of this class.

This class is subdivided into four categories in order to provide protection to three different general irrigation practices plus to provide protection for livestock watering.

CATEGORY A: GREENHOUSE IRRIGATION defines objectives that will provide protection to waters that are used by the greenhouse industry where such water is the only source of moisture for the greenhouse plants.

CATEGORY B: FIELD CROP IRRIGATION defines objectives that will provide protection to waters that are used to irrigate field crops, where such water is used to supplement natural rainfall.

CATEGORY C: FIELD CROP IRRIGATION defines objectives that will provide protection to waters that are used to irrigate field crops, where such water is used to supplement natural rainfall. These waters, however, may damage certain soil types if used for long periods of time.

CATEGORY D: **LIVESTOCK** defines objectives that will provide protection to waters that are used by livestock for drinking purposes.

CLASS 5: **RECREATION** defines objectives that will ensure that surface waters may be safely used for swimming and boating purposes and also may provide for the enjoyment of pleasant scenery. These waters provide outdoor recreational opportunities for both Manitoba residents and for tourists.

This class is further subdivided into two categories in order to provide protection to the different types of water related recreation depending upon the extent of contact with the water.

CATEGORY A: **PRIMARY RECREATION** defines objectives that will ensure the protection of waters that may be used for purposes such as swimming and water skiing, where contact with the water is an important aspect of the activity.

CATEGORY B: **SECONDARY RECREATION** defines objectives that will ensure the protection of waters that may be used for purposes such as fishing and boating, where contact with the water is only incidental to the activity.

CLASS 6: **OTHER USES**: Manitoba's surface waters may be used for other purposes that do not require protection through the establishment of objectives. These include, for example, the disposal of wastes or the generation of hydroelectrical power. Because of social or economic reasons, certain waters may be used only for these uses.