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June 22, 2012

Ms. Elise Dagdick  
Environmental Assessment and Licensing Branch  
Manitoba Conservation and Water Stewardship  
Suite 160, 123 Main St., Winnipeg, MB  
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Ms. Dagdick

**RE: Bipole III Transmission Project – Public EIS review and TAC comments**

Please find enclosed responses to the Public EIS review and TAC comments which were submitted to Manitoba Hydro on May 16<sup>th</sup> 2012.

We trust the enclosed responds appropriately to your request. Should you have any questions or require further clarification of our comments please do not hesitate to contact us.

Regards,

*Original Signed by Shannon Johnson*

Shannon Johnson  
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sj/tk

Manitoba Conservation and Water Stewardship

Bipole III Transmission Project

Public Review and TAC Comments

MCWS/MH-TAC

June 2012



<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/Moose
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-001a

1

2 **Question:**

3 The preferred route between Mafeking and Birch River (east of PTH 10 and Swan Lake) bisects  
4 critical habitat for moose. The right-of-way should be relocated further west and run parallel to  
5 PTH 10 on the east side of the highway right-of-way. Provide an assessment of a new route  
6 through this area that does not cross critical moose habitat.

7

8 **Response:**

9 Based on the comment above, there is some uncertainty as to the specific area of concern.  
10 Results of modeling used for the EIS illustrate some relatively small blocks of high quality  
11 habitat between Mafeking and Birch River, however the current routing does not bisect them  
12 but rather parallels them to the east. The majority of the route in this area follows existing  
13 linear development and/or road allowances with agricultural development. In the Mafeking  
14 area there is a 15 km stretch of intact forested peat lands complex in what appears to be a  
15 relatively inaccessible area intersected by the FPR. However the model used did not quantify  
16 this area as high quality habitat for moose.

17 As this specific issue was not identified during consultation and assessment for the EIS, and  
18 there are no available current survey data, it is not known where exactly the FPR bisects critical  
19 moose habitat. Further information/clarification is needed from the Wildlife Ecosystem and  
20 Protection Branch and/or Western Region respecting this concern. Manitoba Hydro is  
21 coordinating a meeting with Manitoba Wildlife Branch biologists shortly, to discuss the moose  
22 issue in this area.

<b>Date</b>	May 16th 2012
<b>Subject</b>	Route Selection/Caribou
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Wildlife Branch
<b>Question</b>	MCWS/MH-TAC-001b

1

2 **Question:**

3 The proposed transmission line right-of-way through the known wintering area of the  
 4 Wabowden boreal woodland caribou herd between PTH 373 and Highway 6 should be  
 5 relocated. Provide an assessment for an alternate route north of the railway tracks at this  
 6 location.

7

8 **Response:**

- 9 1. The proposed route location, in the vicinity of Wabowden, reflects Manitoba Hydro's  
 10 efforts to balance a number of related concerns in the area and follows from analysis of  
 11 a number of routing alternatives.
- 12 2. Key routing considerations included system security (physical separation from Bipoles I  
 13 and II), avoidance/minimization of adverse effects on caribou and caribou habitat, and  
 14 existing environmental disturbance (e.g., existing linear infrastructure).
- 15 3. Consultation respecting the proposed route identified concerns on the part of both the  
 16 community of Wabowden and the Manitoba Association of Mining Inc. To the extent  
 17 that these concerns involved potential for land use conflicts with development of the  
 18 transmission line, the issue was considered to be manageable. However, the Mining  
 19 Association Manitoba Inc. position extended to concern that the EMF effects of  
 20 transmission line operations might compromise current and possible future exploration  
 21 techniques, and could lead to lost resource development opportunities. Manitoba  
 22 Hydro's review of the mining exploration concern with its EMF experts was not  
 23 conclusive as to extent of possible interference with geophysical exploration. However  
 24 mitigation measures were offered to the industry to minimize any possible interference.

- 25 Based on previous review of alternative routes in the Wabowden area, the results of  
26 "routing the line north of the railway tracks at this location" (Manitoba Conservation, per  
27 Elise Dagdick 10 May 2012) would include the following:
- 28 a. Increased separation between Bipole III and the existing Bipoles I and II,  
29 and a corresponding incremental improvement in system security.
  - 30 b. Decreased fragmentation of woodland caribou habitat, reduced potential for  
31 adverse effects on woodland caribou, and reduced uncertainty respecting the  
32 effectiveness of currently proposed mitigation and monitoring programs.
  - 33 c. Increased risk of interference to future mining exploration surveying activity.
- 34 4. The extent of such effects would be subject to the specifics of a more precise assessment  
35 requiring further details and research.
- 36 5. While moving the line north of the railway tracks may seem like an option to deal with  
37 woodland caribou issues, all routing decisions are based on a reasonable balance of multiple  
38 criteria and interests. Additional evaluation and consultation may be required for any routing  
39 changes.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/WMA
<b>Reference</b>	Manitoba Conservation Package – Wildlife Branch
<b>Source</b>	Wildlife Branch
<b>Question</b>	MCWS/MH-TAC-001c

1

2 **Question:**

3 The route should be relocated at least 800 meters from the boundaries of the Langruth and  
 4 Whitemud Watershed Wildlife Management Areas. Provide an assessment of the new location.

5

6 **Response:**

7 Manitoba Hydro recognizes the opportunity for mitigating potential Project effects through  
 8 avoidance of constraints at the routing stage of project planning. As a result WMAs (Wildlife  
 9 Management Areas) that could be avoided were avoided during the routing stage of the Project,  
 10 including the Langruth and Whitemud Watershed WMAs.

11 The most optimal route was chosen in the area, based on the identified criteria and information  
 12 available, including consultation. For a more detailed description of the route selection process  
 13 in the area see EIS Chapter 7 and the associated appendices. A brief route review specific to  
 14 the WMAs in question is presented below.

15 Langruth WMA –

- 16 • The Final Preferred Route (FPR) is located east of the road allowance that borders the
- 17 Langruth WMA so it will not be directly affecting the WMA;
- 18 • The north/south road allowance has been previously cleared adjacent to the WMA;
- 19 • The FPR parallels the road allowance adjacent to the Langruth WMA for 2 miles (~3200
- 20 m) of which ~2155 m are already cleared and farmed;
- 21 • Approximately 1045 m of right-of-way (ROW) requires clearing of intermittent
- 22 forest/shrub cover;

- 23 • Using/paralleling linear features (as is proposed), where possible, is usually considered a  
24 mitigative strategy to minimize fragmentation effects;
- 25 • A routing criteria used for agricultural lands is to minimize land management unit  
26 fragmentation to minimize interference to agricultural operations. Where possible, the  
27 route was therefore placed along property lines; i.e. road allowance versus on the ½  
28 mile line;
- 29 • Offsetting the FPR 800 meters will;
- 30 ○ place it on the ½ mile line;
- 31 ○ require clearing of approximately 620 m of contiguous forest stands and removal  
32 of a 590 m long shelterbelt;
- 33 ○ directly affect two active yard sites;
- 34 ○ avoiding the yard sites will require an additional mile of line and two additional  
35 angle structures (increased cost); and,
- 36 ○ upon further review of bird VEC habitat models shifting the FPR alignment east  
37 would affect or encroach upon potential habitat for the following bird VEC's:  
38 Pileated Woodpecker, Red-headed Woodpecker, Ruffed Grouse, and Sprague's  
39 Pipit.

40 Whitemud Watershed WMA (2 parcels) –

- 41 • Routing of the FPR across the Assiniboine River and past the Whitemud Watershed WMA  
42 parcels is driven by land use (e.g. irrigation and irrigation potential), housing (active  
43 yard sites), land ownership (e.g. First Nation lands) and land use (e.g. WMAs);
- 44 • The north/south segment of the FPR north of the Assiniboine River is located just east of  
45 the ½ mile line and thereby avoids the western WMA parcel;
- 46 • Land ownership, active yard sites and pivot irrigation systems and efforts to protect dry  
47 upland sand prairie sites, limit routing through the area generally, and specifically  
48 through the Whitemud Watershed WMA parcels;
- 49 • there are no realistic options to moving the line 800 m in either direction;
- 50 • the existing route is optimal at avoiding nearby local and important bird VEC habitats;  
51 whereas
- 52 • a shift in the FPR alignment in this area would increase the potential affects or encroach  
53 upon potential habitat for the following bird VEC's: Baird's Sparrow, Bald Eagle,

54 Burrowing Owl, Golden-winged Warbler, Loggerhead Shrike, Pileated Woodpecker, Red-  
55 headed Woodpecker, Ruffed Grouse, Short-eared Owl, and Sprague's Pipit.

56 The siting of the Bipole III Final Preferred Route (FPR) is the result of a comprehensive site  
57 Selection and Environmental Assessment process involving consultation with government,  
58 municipal leaders, stakeholders, First Nation leadership and members, the Manitoba Metis  
59 Federation, Aboriginal Traditional Knowledge studies, available constraints data gathering,  
60 multi-disciplinary biophysical and socio-economic studies and technical (including cost)  
61 considerations. Twenty-eight evaluation criteria were used in the process (see EIS Chapter 7  
62 and supporting appendix 7a). Manitoba Hydro recognizes the opportunity for mitigating  
63 potential Project effects through avoidance of constraints at the routing stage of project  
64 planning. As a result the WMAs that could be avoided were avoided during the routing stage of  
65 the Project, including the Langruth and Whitemud Watershed WMAs. Of note is that adjusting a  
66 segment of a route (section between two angle towers) for a specific location may have  
67 significant effects on other biophysical or socio-economic values associated with that segment  
68 and potentially portions of adjoining segments, as well as technical and cost implications.  
69 Because of infrastructure scale, routing challenges are significantly different between a single  
70 pole distribution line that is normally placed within road allowances versus the proposed Bipole  
71 III 500 kV Direct Current Transmission line with steel towers requiring a 66 meter wide right-of-  
72 way.

73 Based on comments received by Manitoba Hydro from Manitoba Conservation & Water  
74 Stewardship suggesting separation between WMAs and the Bipole III ROW during a review of  
75 the Preliminary Preferred Route (PPR), a review was undertaken to examine if improvements to  
76 routing could be made. When considering all evaluation criteria for routing purposes, benefits of  
77 route adjustments adjacent to the Langruth and Whitemud WMAs were not apparent. On the  
78 contrary, challenges arise with respect to housing, land ownership, land use and technical  
79 considerations (see below). Manitoba Hydro is also not aware of any policy or guideline  
80 directive stipulating buffer requirements between WMA boundaries and transmission line ROWs  
81 whereas developments such as grazing, forage crop production, mining, forestry, hunting,  
82 trapping, etc. are acceptable practices in some WMAs.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Access/Transmission Line Construction
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002a

1

2 **Question:**

3 More information is required with respect to access detours that will be needed outside the 66  
4 metre right-of-way at locations where terrain is not favourable to facilitate vehicular travel  
5 within the right-of-way.

6

7 **Response:**

8 Access detours (by-passes) are generally required when there are steep rock formations and /or  
9 other obstructions on the right-of-way (ROW) that will not safely allow trucks and/or equipment  
10 to pass. At these locations, only when the necessary approvals are in place, our clearing  
11 contractor will cut an approximate 15 to 20 m wide by-pass outside the ROW. It will be of  
12 minimal length that will allow passage past the obstruction. However it must be built so that it  
13 will facilitate the access requirements of the entire project and be able to allow safe passage of  
14 trucks/trailers carrying transmission tower sections and other transmission line components or  
15 construction related material and equipment.

16 It is generally not possible to determine these locations in advance by a desktop study.  
17 However, preliminary analysis of LIDAR data will be used to initially locate areas most likely  
18 requiring an excursion outside the ROW. This information will be provided to Manitoba  
19 Conservation (MCWS) for initial review prior to commencement of construction. As the clearing  
20 operations advance to the point that a by-pass is required, Manitoba Hydro (MH) field personnel  
21 will do an "on-foot" site reconnaissance to determine the best location, taking care to avoid any  
22 environmentally sensitive sites. MH will obtain GPS coordinates of the proposed route and then  
23 review with MCWS and seek approval to proceed.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Transmission Line Construction / Hunting/Harvesting
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002b

1

2 **Question:**

3 Confirm that hunting by project staff will be prohibited.

4

5 **Response:**

6 Manitoba Hydro confirms that during the construction phase of the project, hunting will be  
7 prohibited by project staff. This will be achieved by restrictions against possession of firearms  
8 by those workers at construction sites and those residing in associated camps.

<b>Date</b>	May 16th 2012
<b>Subject</b>	Route Selection/Wolverine
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002c

1

2 **Question:**

3 On page, 8-108, the EIS states that clearing in wolverine range will occur during winter when  
4 dens are non-active. Female wolverine usually den up in February and have young during the  
5 month of March. Discuss potential impacts and mitigation measures in relation to clearing and  
6 wolverine denning during the winter months.

7

8 **Response:**

9 The wolverine denning season is broadly described as ranging between February and April, with  
10 reproductive use of the den occurring from late February to early March (Harris and Ogan,  
11 1997). More specifically, denning occurs in areas where snow is one meter in depth or greater,  
12 providing insulation for survival during the winter (Magoun and Copeland, 1998). Although  
13 requirements for wolverine denning sites are very specific, they are not described as limiting.  
14 Snow accumulation is the main attribute as wolverine tunnel in deep snow that from naturally  
15 around rock formations or fallen trees. Sites where wolverine dens have been recorded in the  
16 literature in a range of locations, include ravines where snow accumulates (Pulliainen 1968,  
17 Bjärvall 1982, Serebryakov 1984, Magoun 1985), snow-covered rocky areas (Haglund 1966,  
18 Myrberget 1968, Pulliainen 1968, Copeland 1996, Lee and Niptanatiak 1996), snow-covered  
19 fallen trees (Pulliainen 1968, Zyryanov 1989, Copeland 1996, Inman et al. 2007, Pulliainen 1968,  
20 Landa et al. 1998) and taiga peat bogs or conifer forests with rocky areas and fallen trees  
21 (Pulliainen 1968). Wolverine are also known to construct two types of reproductive dens; natal  
22 dens (where young are born) and; maternal dens where female wolverine may relocate kits if to  
23 a more suitable site (Magoun and Copeland 1998).

24 Natural den abandonment is coincided with periods when daily temperatures consistently rise  
25 above freezing in the spring (Magoun and Copeland, 1998). As described in the Bipole III  
26 Mammals Technical Report (2011), local human disturbance (via foot traffic or snowmobile) is  
27 not implicated in natal den abandonment, but has been implicated in the movement of kits from  
28 maternal dens and rendezvous sites (Magoun and Copeland, 1998). Over-snow vehicles and  
29 forms of winter recreation have been cited to potentially displace wolverines from potential  
30 denning habitat (Copeland, 1996).

31 Wolverines are documented to have extremely large home ranges, ranging from 50 to 400 km<sup>2</sup>  
32 for females and 230 to 1580 km<sup>2</sup> for males (COSEWIC, 2003). A review of the literature  
33 suggests that wolverine avoid areas containing regular disturbance; Dawson et al (2010) found  
34 that the average road density within a wolverine home range was between 0.33 to 0.43  
35 km/km<sup>2</sup>. As an example, Dawson *et al.* reported one denning site was located 5 km from the  
36 nearest lightly used mining road, 7 km from the nearest forestry road and cut block, and 10 km  
37 from the nearest active logging operation (Dawson *et al.*, 2010). These results are supported by  
38 other authors, such as May 2007, which found that the den sites were located at an average  
39 distance of 7,461 and 3,058 meters from the nearest public and private road (respectively).  
40 These studies highlight that wolverine shift their use within their home range and surrounding  
41 area to avoid areas containing human disturbance

42 Based on the literature described above, it is highly unlikely that wolverine will be present  
43 within the FPR construction areas where pre-existing anthropogenic features occur. Additionally,  
44 with some construction beginning prior to potential denning dates, disturbance from the  
45 construction activities may deter wolverine interest in denning near the FPR. It has been  
46 documented that wolverine will leave their dens with their young if they feel threatened or  
47 detect human presence with the denning area (Magoun and Copeland, 1998). Magoun and  
48 Copeland (1998) suggested that in the case of natal dens, wolverines will not move their kits  
49 from the den unless it is disturbed; however females will quickly move their kits from maternal  
50 dens within hours of detecting researchers in the general vicinity of dens. Due to their  
51 extremely wide home range and the low density of wolverine reported for the Study Area  
52 (Bipole III Mammals Technical Report, 2011), it is anticipated that disturbance caused through  
53 the construction of the Bipole III transmission line will have minimal to no effect on wolverine  
54 populations.

55 No specific wolverine denning sites have been identified to date within the Bipole III Study  
56 Area, thus mitigation measures for this species is dependent on pre-construction site inspection.  
57 Physical descriptions of wolverine tracks will be provided to site inspectors for monitoring of  
58 construction areas for current wolverine activity that may indicate natal or maternal denning  
59 sites. If dens or snow tunnels are found, adaptive management and the appropriate response  
60 described through the *Forest Management Guidelines for Terrestrial Buffers* (2010) will be  
61 applied. The *Forest Management Guidelines for Terrestrial Buffers* outlines that upon discovery,  
62 all large mammal dens should be buffered by a width of 50 meters as a measure of protecting  
63 the animal from harm or disturbance by development. The *Forest Management Guidelines for*  
64 *Terrestrial Buffers* (2010) also outlines that because wolverine dens are only used during the  
65 winter months, potential denning sites are difficult to locate during pre-construction surveys as  
66 snow accumulation is the main criteria for denning.

67

68 **Literature Cited:**

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- 108

<b>Date</b>	May 16th 2012
<b>Subject</b>	Caribou
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002d

1

2 **Question:**

3 Page 8-93, the potential residual impacts of access with respect to caribou harvest may have  
4 been underestimated in relation to the Cape Churchill coastal herd. Clarification is required  
5 regarding what kind of use will be minimized and how use will be minimized.

6

7 **Response:**

8 Manitoba Hydro will manage access during construction through gating and restriction of travel  
9 to Manitoba Hydro and contractor staff. All workcamp residents will be prohibited from having  
10 firearms in the workcamp and controlled construction area.

11

12 Manitoba Hydro's assessment was based on a review of historical range occupation of both the  
13 Cape Churchill and Pen Island caribou populations as well as reports of major caribou harvest  
14 events associated with periodic migration. Both the Cape Churchill and Pen Island populations  
15 have experienced significant population growth since the mid 1980's. Based on information  
16 from Manitoba Conservation and local communities, large harvests of caribou from either or  
17 both the Cape Churchill and Pen Island caribou herds (> 100 animals) have occurred in recent  
18 years. These periodic high rates of harvest are associated with existing roads and  
19 infrastructure in the Gillam-Keewatinow area. It is identified in the EIS that a residual effect of  
20 the project includes a potential increased harvest on animals. However, as the migration of  
21 animals from these herds to the Project Study Area is periodic, both between years and in  
22 terms of time in any one year), it is expected that the residual effect over time will not be  
23 significant given current estimated population numbers for both herds.

24 Manitoba Hydro does not have management authority for caribou but is prepared to continue  
25 working with Manitoba Conservation and Water Stewardship (MCWS), and with the local First  
26 Nation communities (through their Resource Management Boards) on management and  
27 stewardship initiatives to better conserve and manage these caribou herds and reduce the  
28 potential for overharvest and wastage of caribou while maintaining rights-based hunting  
29 opportunities. Monitoring existing satellite collared animals during construction will be  
30 continued for this purpose. If necessary, additional actions in cooperation with MCWS and the  
31 local First Nations will be undertaken if it is determined that the harvest levels in the Gillam-  
32 Keewatinow area threaten the continued health of either of these caribou herds.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Caribou
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002e

1

2 **Question:**

3 P. 8-87 – Provide more information on Coastal Caribou species as compared to  
4 woodland caribou.

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5

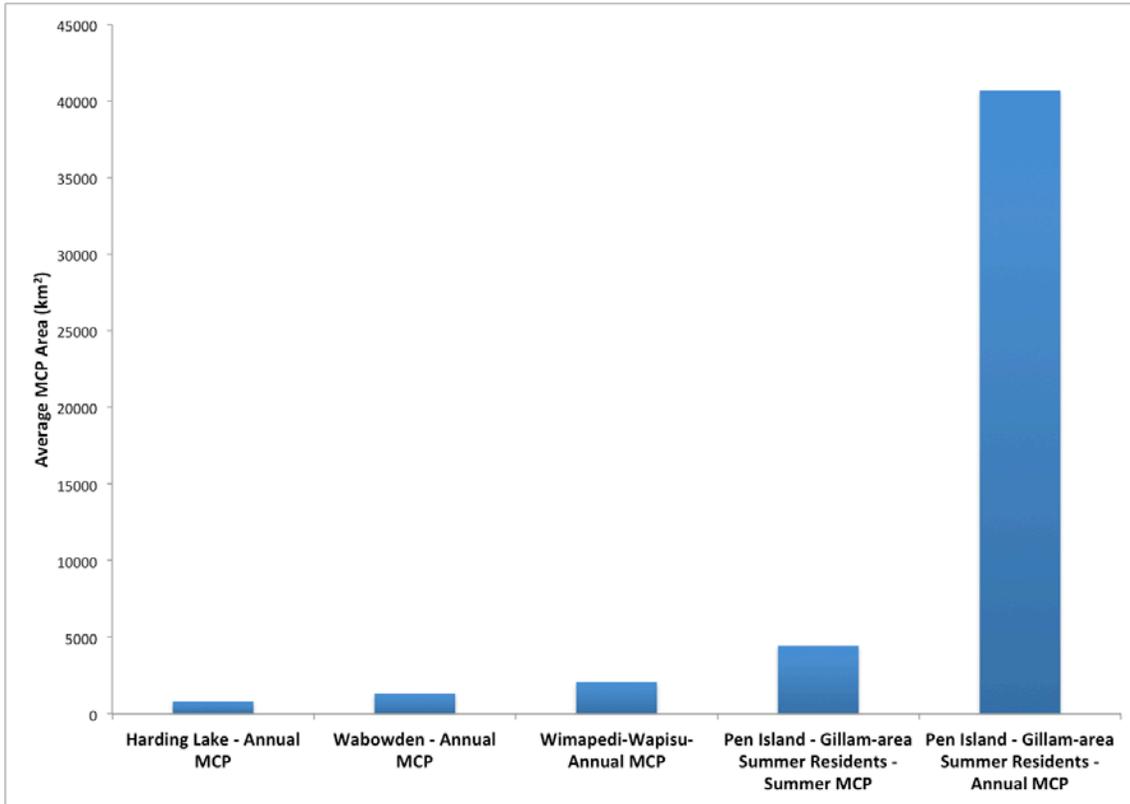
6 **Response:**

7 Comparisons of boreal woodland caribou range were conducted with coastal  
8 populations to better compare these two ecotypes of *Rangifer tarandus caribou*. Total  
9 annual Minimum Convex Polygons (MCP) for the Wabowden, Wimapedi-Wapisu, and  
10 Harding Lake boreal woodland caribou ranges, and total summer MCPs for the Gillam-  
11 area “summer resident” Pen Island range were calculated and average area for each  
12 range was computed. For all ranges, only those animals for which a minimum of one  
13 year of telemetry data had been collected were included. Consequently, range average  
14 MCPs were based on 21 animals in Wadowden, 32 animals in Wimapedi-Wapisu, 18  
15 animals in Harding Lake, and six Pen Island animals identified as Gillam-area summer  
16 residents.

17 The average MCP areas are illustrated in Figure 1. All boreal caribou ranges were  
18 observed to have significantly smaller annual range MCP areas than the summer MCP  
19 area exhibited by the Pen Island summer residents. The Pen Island average summer  
20 MCP occupied an area of approximately 4,426 km<sup>2</sup>. Wimapedi-Wapisu, the largest  
21 boreal range, encompassed approximately 2,279 km<sup>2</sup>, or 47% of the Pen Island

22 summer MCP. The smallest boreal range, Harding Lake, occupied only 798 km<sup>2</sup> or 18%  
 23 of the Pen Island summer MCP.

24



25

26 **Figure 1. Comparisons of annual range sizes among boreal woodland caribou**  
 27 **populations and summer resident Pen Island caribou**

28 **Coastal Caribou**

29 Of the two coastal populations, the Cape Churchill herd is known to calve in major  
 30 concentrations along Hudson Bay between Cape Churchill and the Owl River. In more  
 31 recent years animals from the Cape Churchill herd are known to make periodic  
 32 migrations south into the Project Study Area, particularly into the Conawapa and  
 33 Keyask areas (pers. com. D. Hedman, 2010.) which has been verified from recent  
 34 telemetry studies that commenced in 2010. Based on aerial reconnaissance flights  
 35 conducted by Manitoba Conservation in the mid to late 1970's the population at that  
 36 time was believed to number in the hundreds, and this was supported by anecdotal

37 information provided to Manitoba Conservation by long-term Churchill residents who  
38 trapped and traveled in the area. At that time the majority of animals appeared to  
39 confine their annual movements to areas within what is now the Churchill Wildlife  
40 Management Area and Wapusk National Park (which at that time was in fact the Cape  
41 Churchill Wildlife Management Area) with groups of animals occasionally venturing  
42 further west. The herd's numbers increased quite rapidly through the 1980's and 1990's  
43 based on additional data from aerial reconnaissance conducted by Manitoba  
44 Conservation. In the mid-1980s, the Cape Churchill population was estimated at 1,700  
45 animals in the area between Cape Churchill and Nelson River (Elliot, 1986). Since the  
46 establishment of Wapusk National Park in 1996, Parks Canada conducted an  
47 "uncontrolled" photographic survey resulting in a count approximately 3,000 animals in  
48 2007 (Parks Canada 2007). Manitoba Conservation now estimates the Cape Churchill  
49 population at approximately 3,500 – 5,000 animals (pers. com. D. Hedman, 2010.).

50 The results of recent satellite collaring and tracking conducted from 2010 to present  
51 illustrate strong fidelity in calving, post calving congregations and southerly migrations  
52 to areas near the northern portion of the Project Study Area. During the course of this  
53 collaring, the Cape Churchill animals migrated well into the Project Study Area during  
54 December of 2010, in areas near the Conawapa access road. A major harvest of  
55 animals was documented along and near the access road which coincided with the  
56 results of collar data acquired for this period. Aerial survey and satellite telemetry data  
57 also demonstrated significant annual variation in winter presence throughout the  
58 northern portion of the Project Study Area by Cape Churchill animals. Aerial surveys  
59 conducted in 2009 to determine the possible presence of resident winter boreal type  
60 caribou yielded little sign of caribou in the area compared to 2010 when a significant  
61 migration of Cape Churchill caribou inundated the Gilliam area. During that time,  
62 mortality to hunting was estimated at approximately 100 caribou (D. Hedman pers.  
63 com. Manitoba Conservation, 2011). Aerial surveys conducted by Manitoba Hydro Major  
64 Projects and Licensing (MPAL) to further assess the presence or absence of wintering  
65 sedentary caribou and potential boreal ecotypes yielded no sign of caribou in the areas

66 previously surveyed. Therefore there is little evidence of local year round resident  
67 caribou near the Bipole III Project Study Area.

#### 68 **4.9.2 Pen Island Coastal Caribou Herd**

69 The existence of the Pen Island coastal caribou herd was a relatively discrete caribou  
70 population. This herd, was relatively unknown until the 1970's and its range outlined in  
71 the late 1980's/early 1990's. Random aerial surveys suggest this herd may have been  
72 subject to significant, but yet to be understood, changes in terms of numbers and  
73 range use.

74 There is relatively little quantitative information available on the historic number,  
75 distribution and behavior of caribou for the area occupied by the Pen Island caribou  
76 herd. Historical records from the 1700's record the presence of caribou along the coast  
77 of Hudson Bay from the Nelson River in Manitoba to the Niskibi River in northwestern  
78 Ontario (and even further east to Cape Henrietta) and that caribou were regularly  
79 harvested at varying distances inland from the coast by First Nations people during the  
80 winter months. These records further suggest that by the late 1700's the caribou in the  
81 area were reduced to a few migratory bands, attributing this to heavy hunting to  
82 provide meat for sustenance and for the Hudson Bay Company's Fur Posts (Abraham  
83 and Thompson, 1996). Hudson Bay Company records report that that the numbers of  
84 caribou along the coast started to increase again in the late 1800's (Magoun et al.,  
85 2004) but were still limited to a few migratory bands in the early 1900's (Abraham and  
86 Thompson, 1996).

87 It was not until the 1950's and 1960's that that a series of winter surveys were flown  
88 along the Hudson Bay coast and south, the results showing the coastal zone being  
89 virtually unoccupied by caribou but were being found 80 to 160 kms inland. It was not  
90 until the 1970's that the migration of caribou between the coastal area and inland  
91 forested habitats of Manitoba and Ontario was confirmed and it was named the Pen  
92 Island caribou herd (due to the proximity of the Pen Islands to what was then the main  
93 area of calving activity). It has now been shown that that the caribou used the coastal

94 area in the summer months (April – July) for pre-calving, calving and post-calving  
95 activities and moved to inland areas from late summer to the following spring (August  
96 to March) for breeding and wintering activities (Abraham and Thompson, 1996).

97 Results of photographic counts of caribou from York Factory, Manitoba to Fort Severn,  
98 Ontario showed an overall increase in population but with annual fluctuations in  
99 population counts as follows: 2,300 in July 1979, 4,666 in July 1986, 7,424 in July 1987,  
100 3,190 in July, 1988, 5,113 in July 1993, and 10,798 in 1994. Between 1987 and 1989  
101 the main calving area was located on the Hudson Bay coast between the Kettle River  
102 (Manitoba) and the Niskibi River (Ontario). Winter surveys combined with radio-collared  
103 monitoring showed the use of winter range in 1987/88, 1988/89 and 1989/90 varied  
104 substantially with the animals showing no preference for forest types (Abraham and  
105 Thompson, 1996).

106 Unfortunately there have been no new caribou studies and few “targeted” caribou  
107 surveys done by either Manitoba or Ontario along the Hudson Bay coast between York  
108 Factory and Fort Severn since the mid-1990’s and those that have been done raise  
109 questions regarding the current status and dynamics of the Pen Island herd. For  
110 example surveys done between 1997 and 2000 showed that the large summer coastal  
111 calving and post-calving aggregations observed between the Kettle and Niskibi Rivers in  
112 the late 1980’s/early 1990’s had largely disappeared but at the same time new  
113 aggregations, though smaller, were beginning to appear along the coast from Fort  
114 Severn to Peawanuck, Ontario and it appeared winter populations east of the Severn  
115 River also appeared to increase. Incidental observations made while conducting other  
116 wildlife surveys along the coast in the early 2000’s showed much the same (Magoun et  
117 al., 2004).

118 Since before the 1970’s caribou were routinely seen and harvested by First Nations  
119 people from Shamattawa to God’s Lake in the fall and winter months and it is logical to  
120 assume these were Pen Island animals. In the winters of 1991/92 and 1993/94 large  
121 numbers of caribou also believed to be from the Pen Island herd were observed to

122 venture more inland than usual to areas west and south of Gillam (Thompson, 1994).  
123 And since that time,, the Pen Island caribou have been observed to make periodic  
124 movements into the Project Study Area, making them more available to First Nations  
125 (and a limited number of recreational hunters) in the Gillam area.

126 Based on the current satellite tracking data and the results of Aboriginal Traditional  
127 Knowledge, there is confirmation of caribou occupying areas near the Project Study  
128 Area and in proximity to existing and proposed Manitoba Hydro infrastructure in the  
129 Lower Nelson River area including the Bipole III FPR.

130 **Literature Cited:**

131 Abraham, K. F., & Thompson, J. E. 1996. Defining the Pen Islands Caribou Herd of southern  
132 Hudson Bay. *Rangifer*, (Special Issue No. 10), 19-21.

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136 Magoun, A. J., Abraham, K. F., Thompson, J. E., Ray, J. C., Michel, E., Brown, G. S., Woolmer,  
137 G., et al. 2004. Distribution and relative abundance of caribou in the Hudson Plains  
138 Ecozone of Ontario. *Wildlife Conservation*, (Special Issue No. 16), 105-121.

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140 2008E) (p. 78).

141 Thompson, J. E. & Abraham, K. F. 1994. Range, seasonal distribution and population dynamics  
142 of the Pen Islands caribou herd of southern Hudson Bay. Unpubl. Report. Ontario Min.  
143 Nat. Res., Moosonee, Ontario. 94 pp.

144 **Personal Communication:**

145 Hedman, D. 2010. Regional Wildlife Manager, Manitoba Conservation, Thompson, Manitoba and  
146 Vice-Chairman, Beverly and Qamanirjuaq Caribou Management Board.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Caribou/Monitoring
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002f

1

2 **Question:**

3 Page 8-101, Summary of Residual Effects on Boreal Woodland Caribou, paragraph 8 – is  
 4 Manitoba Hydro planning to develop range management plans for the Wabowden, Bog, and/or  
 5 Reed Lake ranges? Wildlife is regulated under authority of the Province and Manitoba  
 6 Conservation and Water Stewardship (MCWS) is responsible for developing range management  
 7 plans.

8

9 **Response:**

10 Manitoba Hydro is not planning to develop management plans for the above ranges. The  
 11 referenced paragraph (below) was provided to indicate that Manitoba Conservation is the  
 12 management authority and has a large role in sustaining local populations through its on-going  
 13 management and enforcement activities. Manitoba's Conservation and Recovery Strategy for  
 14 Boreal Woodland Caribou states "All land-users on caribou ranges in Manitoba, including  
 15 government departments and crown corporations, share responsibility for support and  
 16 commitment to the management and recovery of boreal woodland caribou in Manitoba".  
 17 Manitoba Hydro will continue to review mitigation and monitoring activities related to boreal  
 18 woodland caribou with Manitoba Conservation in order to assist it in achieving its recovery goals  
 19 for boreal woodland caribou. The referenced paragraph below identifies that integrated  
 20 management solutions will be important, for which Manitoba Conservation will be the regulatory  
 21 authority.

22 *"Integrated management solutions involving Manitoba Conservation will also be important in*  
 23 *sustaining these local populations through enforcement of regulations protecting boreal*

- 24 *woodland caribou from hunting, access management and the regulation of other resource use*  
25 *activities that may increase the cumulative effects.” (Bipole III EIS p8-101.)*

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/ASI
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002g

1

2 **Question:**

3 Page 6-146, Table 6.3-6, Partridge Crop Hill Area of Special Interest (ASI), south of Nelson  
4 House, is within the Project Study area and should be included in this table. Does the omission  
5 of this ASI change the assessment of the project's impacts on ASIs?

6

7 **Response:**

8 The Partridge Crop Hill ASI has been inadvertently omitted from Table 6.3-6. It is; however,  
9 included in the corresponding maps "Protected and Designated Lands", series 6-2800,  
10 specifically maps 02 and 03. The Final Preferred Route's closest point to Partridge Crop Hill is  
11 approximately 44 km to the southeast. As a result there will be no Project effects on the  
12 Partridge Crop Hill ASI, and the omission of this ASI from Table 6.3-6 does not change the  
13 assessment of the Project's impacts on ASIs as a whole.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Caribou/Monitoring
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002h

1

2 **Question:**

3 The EIS states that existing collars from the Cape Churchill and Pen Island ranges will be  
 4 monitored during construction. Does this involve supporting the present Conservation and  
 5 Water Stewardship/Resource Management Board project that is now in progress?

6

7 **Response:**

8 Manitoba Hydro has indicated that it will monitor the above mentioned herds for tracking their  
 9 movements in and around the Bipole III study area. As the construction schedule will be 5  
 10 years in duration in the Keewatinooow area MH may need to supplement the existing collaring  
 11 program as it reaches the end of its useful life in several years time. The number and type of  
 12 collars required to accomplish Bipole III monitoring objectives may not be as extensive as the  
 13 current deployment supporting caribou research in the area. Manitoba Hydro will review the  
 14 biophysical monitoring plan with Manitoba Conservation including the NE Region in the near  
 15 future, at which time caribou monitoring in the area can be discussed.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Habitat/Mammals
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002i

1

2 **Question:**

3 Page 8-111 of the EIS states that mapping of marten habitat in the Bipole III Mammals  
4 Technical Report indicates a small amount of marten habitat is anticipated to overlap existing  
5 site access roads set to be used for the Project. This is incorrect. There is a strong potential  
6 for marten along the entire corridor within the Boreal Forest Region. What are the implications  
7 to the EIS? How was habitat for Moose, Caribou, Marten, and Beaver determined?

8

9 **Response:**

10 The EIS states that American marten habitat occurs regularly along the transmission line right-  
11 of-way. For the purpose of evaluating the alternate routes and assessing the Final Preferred  
12 Route (FPR), habitat models were developed for VEC species including American marten. The  
13 American marten model used a combination of land age and cover-types derived from the  
14 project habitat data (LCCEB – see below summary). Specifically, the model was intended to  
15 identify high quality habitat based on the known habitat requirements for this species. The  
16 model identifies coniferous forests and mixed wood forests equal to or greater than 60 years of  
17 age as being high quality habitat. These parameters are reflective of old growth mixed wood  
18 and coniferous forests of which marten are known to prefer. It is recognized that marten can  
19 and will be found in all habitat types, however evaluating the amount of predicted high quality  
20 habitat provided a tool in evaluating the amount of high quality habitat being affected by  
21 alternative routes, and assessing the amount of habitat intersected by the FPR based on the  
22 model.

23 There are no implications to the predicted residual effects outlined in the EIS as these relate to  
24 marten occurrence in all habitat along the FPR.

25 High quality habitat for other VEC species was defined as follows:

26 **Beaver Model:**

27 The beaver model used a combination of land age and covertype. A land age of broadleaf and  
28 mixed wood forests between 5 and 40 years were chosen to allow for tree sizes large enough to  
29 be used for browse and building materials. In addition, treed wetland and shrub covertypes of  
30 any age were included. Finally, these covertypes were only included if they were within 100 m  
31 from a waterbody 500,000 m<sup>2</sup> or smaller.

32 **Moose Model:**

33 The moose model included all tall shrubs in the Mid-boreal Upland and Aspen Parkland  
34 Ecoregions as well as all forest stands and tall shrubs between 10 and 60 years of age for the  
35 rest of the Project Study Area to allow for an adequate amount of time for forest regeneration  
36 which is considered quality moose browse.

37 **Caribou Model**

38 Models were developed for caribou calving and caribou wintering areas by characterizing land  
39 cover category area and habitat patch metrics for data associated with known calving  
40 locations based on real time satellite telemetry collars on female caribou. The details of coarse  
41 scale modeling are provided in the Caribou Technical Report.

42

43 *Background to the Land Cover Classification Enhanced for Bipole III (LCCEB)*

44 For the purpose of assessing alternate routes and the Final Preferred Route (FPR) landscape  
45 habitat models were developed using the Land Cover Classification Enhanced for Bipole III  
46 (LCCEB). It is based upon the Landcover Classification for Canada (LCC) developed by the  
47 Canadian Forest Service (Wulder and Nelson, 2003). The LCC layer is a national vector  
48 database mapping layer that has been harmonized across the major Federal Departments  
49 involved in land management or land change detection (Agriculture and Agri-Foods Canada -  
50 AAFC, Canadian Forest Service - CFS, and Canadian Centre for Remote Sensing (CCRS).  
51 Existing forest classifications and inventories are based primarily on aerial photography,  
52 whereas development of the LCC was done using remotely sensed imagery (Landsat data)  
53 as part of the Earth Observation for Sustainable Development of Forests (EOSD) program.

54 The enhanced version (LCCEB) includes the addition of wetland features, Manitoba forest  
55 harvest layers, and forest fire layers. This provides attribute data that defines the landform and  
56 soil conditions as well as fire and harvest records for the Project Study Area. The following list  
57 describes data layers contained in the LCCEB for habitat mapping purposes

- 58 1. A comprehensive fire layer including fire data obtained from Manitoba Land Initiative  
59 (MLI) and Manitoba Conservation. Data were collected between 1926 and 2010 and as  
60 such have variable spatial resolution and reporting scale.
- 61 2. A 1:1 million-scale Manitoba Wetlands layer identifying wetland information for the  
62 Province.
- 63 3. The Canadian Ecological Land Classification System, a 1:1 Million-scale national layer  
64 based on the National Stratification Working Group's Ecological Land Classification for  
65 Canada.
- 66 4. A combined layer that provides line-work for forest harvest areas in the Project  
67 Study Area. This layer combines harvest data provided by Louisiana-Pacific Inc., Tolko  
68 Industries Ltd., and Manitoba Conservation. Scale and reporting over time varies with the  
69 earliest records dating to the 1960's for softwood harvest. Scale is assumed to be  
70 equivalent to digitized line work from aerial photography (1:15,000)
- 71 5. A FMU layer providing boundaries for the LCCEB, obtained from the Manitoba FRI  
72 database.

73 Habitat models were developed for beaver, American marten, moose, and elk. Most queries  
74 were based on LCCEB covertypes and, in the case of beaver, attributes of a detailed water layer  
75 was also queried and incorporated. Each model query was run in ArcGIS (ESRI©, 2011) as part  
76 of a Structured Query Language (SQL) statement identifying habitat types of a particular VEC in  
77 the LCCEB. Source coding for each Valued Environmental Component (VEC) habitat model is  
78 described below. The query-based habitat models were mapped within the extent of the Project  
79 Study Area. Predicted **high-quality** habitat was identified along the FPR and the abundance of  
80 these habitats relative to the surrounding environment was quantified.

81 For all models, the habitat variables used to predict high quality habitat were based on  
82 literature. The models are habitat based only and it is recognized that the species being  
83 modeled for will be found throughout the area in different habitat types at different densities.

84 The models are not intended to predict occurrence, only habitat for assessment purposes.  
85 Aerial track surveys were conducted by the "Alaskan Trackers" using fixed wing Super Cub  
86 aircraft to provide additional information along the FPR. Marten track concentrations were  
87 found in association with modeled high quality habitat as well as in areas of lower habitat.  
88 Marten occurrence based on track surveys illustrated both areas of concentrations and areas of  
89 no occurrence.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	ATk/Process
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-002j

1

2 **Question:**

3 Are the locations of culturally and environmentally sensitive sites identified in the aboriginal  
4 traditional knowledge workshops and reports available to the Province for review?

5

6 **Response:**

7 Participants in the nineteen communities that participated in the Manitoba Hydro ATK  
8 workshops completed a consent form that indicated that the purpose of the project is to assist  
9 Manitoba Hydro in the Environmental Assessment process for the Bipole III Transmission  
10 Project. Since the interviewees only agreed to sharing the information with Manitoba Hydro,  
11 permission from the individual workshop participants would have to be obtained to provide the  
12 spatial data from the aboriginal traditional knowledge (ATK) workshops. The process of  
13 obtaining consent would be difficult as some of the participants asked to remain anonymous.  
14 For the communities that conducted their own ATK studies, the community would have to be  
15 contacted to request permission to share the information. Some of the communities that  
16 conducted their own studies did not provide Manitoba Hydro with the GIS data to accompany  
17 their maps.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/WMA
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Sustainable Policy Branch
<b>Question</b>	MCWS/MH-TAC-003a

1

2 **Question:**

3 The Protected Areas Initiative (PAI) prefers the transmission line not bisect the contiguous  
4 blocks of undisturbed Crown land parcels which provide connectivity between the Westlake  
5 Wildlife Management Area (WMA) and the Alonsa WMA, and along the west side of Lake  
6 Winnipegosis and Lake Manitoba. Discuss the options and provide an assessment of alternative  
7 routing in this area.

8

9 **Response:**

10 While Manitoba Hydro recognizes the preference of PAI in having Bipole III route not bisect  
11 Crown land parcels, the siting of the Bipole III Final Preferred Route (FPR) is the result of a  
12 comprehensive site Selection and Environmental Assessment process involving consultation with  
13 government, municipal leaders, stakeholders, First Nation leadership and members, the  
14 Manitoba Metis Federation, Aboriginal Traditional Knowledge studies, all available constraints  
15 data gathering, multi-disciplinary biophysical and socio-economic studies and technical  
16 (including cost) considerations. The process included looking at alternative routes concerning  
17 the region in question. Twenty-eight evaluation criteria were used in the process (see EIS  
18 Chapter 7 and supporting appendix 7a). Manitoba Hydro recognizes the fact that the greatest  
19 opportunity for mitigating potential Project effects is through constraint avoidance at the  
20 routing stage of Project planning. As a result all larger blocks of crown lands (e.g. WMAs,  
21 community pastures) that could be avoided were avoided during the routing stage of the  
22 Project. Of note is that adjusting a portion of the route for a specific value may have significant  
23 effects on other biophysical or socio-economic values associated with that route section and

24 potentially portions of adjoining sections, as well as technical and cost implications. In areas of  
25 private lands Manitoba Hydro is also sensitive to existing land use practices and seeks to  
26 minimize Project effects on them while considering all other values. Alternative routing was  
27 reviewed extensively in the SSEA process. The SSEA process showed a clear preference from  
28 numerous perspectives in this area for the route that was chosen. For more details concerning  
29 the route selection process and influences, please see the Bipole III EIS Chapter 7, Appendix  
30 7a, Table 7A-1, Section 8.

31 Following construction there is very little activity associated with a transmission line. Visual  
32 inspections are conducted once or twice annually by air or from the ground. Vegetation  
33 management cycles are dependent on the rate of growth of tall growing species on the ROW.  
34 These species may be restricted in areas of livestock grazing which is a prominent land use  
35 practice in this region.

#### 36 **West Side of Lake Winnipegosis and Lake Manitoba -**

37 Following the same evaluation and review process discussed above, all original alternative route  
38 options were assessed in the same fashion. The FPR was identified as the best alternative  
39 option based on:

- 40 • Least biophysical and socio-economic effects based on specialist evaluations;
- 41 • The consultation process clearly indicated a routing preference for route B (the FPR).  
42 This perspective was supported by municipal leaders and landowners. They further  
43 recommended to not impact private lands but to take full advantage of Crown lands as  
44 routing opportunities, including community pastures and WMAs, given compatible land  
45 uses;
- 46 • Much of the land along the FPR is under compatible land uses; i.e. native and developed  
47 pasture, native and tame forage crops;
  - 48 ○ A transmission line does not, or very minimally, interferes with livestock  
49 operations;
  - 50 ○ Clearing in areas of native pasture, the ROW may improve grazing conditions;
  - 51 ○ The transmission line is less of an impediment to farmers in this area where  
52 farming equipment is much smaller than in areas of cereal and row crops (e.g.  
53 more westerly option);

- 54           ○ There is little to no interference along the FPR with aerial applicators;
- 55           ○ There is considerably less concern over the spread of weeds from tower sites
- 56           than in intensively farmed areas (e.g. more westerly option);
- 57       • The agricultural lands along the FPR are valued less than the intensively farmed lands
- 58       further west that have better soils.
- 59       • Alternative routes further west were located on high quality soils/farm land.
- 60       • The FPR was also selected over alternative route C to avoid terrain features such as the
- 61       Arden Ridge (PAI identified enduring feature) and the Spruce Woods sand habitat
- 62       complex which harbour habitat for listed species such as the Loggerhead Shrike,
- 63       Northern Prairie Skink & Skippers. Recommendations to avoid these areas came from
- 64       the Manitoba Conservation, Western Region IRMT;
- 65       • The most western alternative route A was strongly opposed by Manitoba Conservation,
- 66       Ducks Unlimited, the public and study specialists based on routing through the “pothole”
- 67       region, potentially affecting connectivity between the Riding and Duck mountains,
- 68       routing across the Duck and Porcupine Mountain Provincial Forests, affecting more
- 69       prime agricultural land along with a myriad of biophysical and socio-economic values.

#### 70 **Connectivity between Westlake and Alonsa WMAs –**

- 71       • The area including Westlake and Alonsa WMAs, and area in-between, consists of a
- 72       mixture of hardwood (primarily aspen) woodland low ridges and wet grassland swales.
- 73       Some of the land has been cleared for agricultural purposes;
- 74       • Land ownership is a mixture of private and Crown-owned lands where much of the latter
- 75       is leased;
- 76       • Dominant land uses are ranching (primarily cattle), forage crop production along with
- 77       some cereal crops. Natural grasslands that are typically wet in spring are also cut for
- 78       hay;
- 79       • The FPR is located, at its’ closest, 800 meters north of the Westlake WMA and well east
- 80       of both the Westlake and Alonsa WMAs as its orientation in this area is northwest-
- 81       southeast:
  - 82           ○ Approximately 4.3 km east of the south end of the Westlake WMA;
  - 83           ○ Approximately 7.4 km east of the north end of the Alonsa WMA;
- 84       • The current route selection does not cross any provincially protected lands in this area

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/Community Pasture
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Sustainable Policy Branch
<b>Question</b>	MCWS/MH-TAC-003b

1

2 **Question:**

3 The PAI (Protected Areas Initiative) prefers that the final preferred route provide a buffer of 1  
 4 mile from community pasture boundaries. Discuss the possibility of providing a 1 mile buffer in  
 5 these locations.

6

7 **Response:**

8 The siting of the Bipole III Final Preferred Route (FPR) is the result of a comprehensive Site  
 9 Selection and Environmental Assessment process involving consultation with government,  
 10 municipal leaders, stakeholders, landowners, First Nation leadership and members, the  
 11 Manitoba Metis Federation, Aboriginal Traditional Knowledge studies, all available constraints  
 12 data gathering, multi-disciplinary biophysical and socio-economic studies and technical  
 13 (including cost) considerations. Twenty-eight evaluation criteria were used in the process (see  
 14 EIS Chapter 7 and supporting appendix 7a). Manitoba Hydro recognizes the fact that the  
 15 greatest opportunity for mitigating potential Project effects is through avoidance at the routing  
 16 stage of Project planning. As a result all larger blocks of crown lands (e.g. WMAs, community  
 17 pastures) that could be avoided were avoided during the routing stage of the Project. No  
 18 community pastures are directly affected by the Bipole III FPR alignment. Of note is that  
 19 adjusting a portion of the route for a specific value may have significant effects on other  
 20 biophysical or socio-economic values associated with that route section and potentially portions  
 21 of adjoining sections, as well as technical and cost implications. In areas of private lands  
 22 Manitoba Hydro is also sensitive to existing land use practices and private land values, and  
 23 seeks to minimize Project effects on them while considering all other values.

24 In EA studies transmission lines generally are considered very low impact developments to the  
25 environment and compatible with ranching/grazing practices. Following construction there is  
26 very little activity associated with a transmission line. Visual inspections are conducted once or  
27 twice annually by air or from the ground. Vegetation management cycles are dependant on the  
28 rate of growth of tall growing species on the ROW. These species may be restricted in areas of  
29 livestock grazing which is a prominent land use practice in this region.

30 The request by PAI to avoid routing through community pastures was taken into consideration  
31 early in the process. Municipal and landowner suggestions during the consultation process  
32 strongly urged the study team to take advantage of community pasture lands for routing  
33 purposes due to the compatibility of a transmission line ROW and grazing land uses. As a  
34 mitigative strategy to address all parties, Manitoba Hydro's study team located the FPR ROW  
35 adjacent to the Lenswood, Alonsa and Langruth community pastures where it is located:

- 36 • Adjacent to road allowance so as not to fragment farm management units;
- 37 • On compatible land use lands (e.g. pasture) as much as possible to minimize obstruction  
38 on prime agricultural lands;
- 39 • To avoid active yard sites.

40 The Bipole III Transmission Project FPR is sited within one mile of the Lenswood, Alonsa and  
41 Langruth community pastures. Bipole FPR location, rationale and 1 mile buffer options are  
42 discussed below.

#### 43 **Lenswood CP -**

- 44 • The FPR is located within 1 mile of the Lenswood CP for a distance of 3250 meters  
45 (approx. 2 miles);
- 46 • The FPR is located on the western side of a road allowance that also borders the CP for  
47 a distance of approximately 800 meters; it then gradually veers westerly and away from  
48 the road allowance and CP over a distance of 2450 meters, being 225 meters west of  
49 the CP boundary at its maximum;
- 50 • Off-setting the FPR in this area by 1 mile would affect active yard sites, or
- 51 • Increase line length by two (2) miles and add two (2) 90<sup>0</sup> angle structures, and
- 52 • Force the line onto better agricultural land;

53 • Routing changes would require new consultation with landowners, municipalities and  
54 other stakeholders for a route adjustment Manitoba Hydro does not believe is  
55 warranted.

56 **Alonsa CP –**

- 57 • Although not directly adjacent, the FPR is located within 1 mile of the Alonsa CP for a  
58 distance of 5370 meters (approx. 3.3 miles);
- 59 • FPR orientation in this area is southeast-northwest;
- 60 • FPR distance from the CP ranges from 200 to 1120 meters;
- 61 • Off-setting the FPR in this area would involve a major re-route for, at minimum, a  
62 section of line 12,250 meters long;
- 63 • Additional line length at minimum would be 4700 meters with an additional two (2) 90°  
64 angle towers;
- 65 • A potential re-route would require new consultation with landowners, municipalities and  
66 other stakeholders.

67 **Langruth CP –**

- 68 • the FPR is located within 1 mile of the Langruth CP for a distance of 4820 meters  
69 (approx. 3.0 miles);
- 70 • The FPR is located on the eastern side of a road allowance that also borders the CP;
- 71 • The FPR is located on compatible land use lands (pasture) immediately adjacent to the  
72 CP and ROW;
- 73 • Off-setting the FPR in this area would push it onto prime agricultural lands, would  
74 directly conflict with active yard sites and interfere with PTH 50;
- 75 • A 1 mile off-set from the Langruth CP is not possible.

76 Manitoba Hydro is not contemplating to re-route the FPR in vicinity of the above mentioned  
77 community pastures. Currently there are no policies or provincial guidelines requiring land  
78 buffers adjacent to community pastures that Manitoba Hydro is aware of.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Transmission Design/Infrastructure
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	MIT
<b>Question</b>	MCWS/MH-TAC-004a

1

2 **Question:**

3 What is the impact to the other utilities at highway crossings?

4

5 **Response:**

6 Other utilities may be present at highway crossings (e.g. pipelines). Sufficient horizontal offsets  
7 and vertical clearances will be maintained to avoid any conflicts with any existing infrastructure.  
8 Manitoba Hydro ensures that clearance to grid meets or exceeds CSA (Canadian Standards  
9 Association) standards (*CSA C22.3 No. 1 – 10 Overhead Systems*), and further recognizes that  
10 NEB standards (*National Energy Board Pipeline Crossing Regulations, Part I, and National  
11 Energy Board Pipeline Crossing Regulations, Part II*) pertaining to clearances between electric  
12 transmission lines and pipeline infrastructure apply as well. Where required, crossing approvals  
13 will be secured prior to construction.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Transmission Design/Route Selection
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	MIT
<b>Question</b>	MCWS/MH-TAC-004b

1

2 **Question:**

3 Is there room to span PTH 75 at the Red River? The river is very close to PTH 75 and the river  
 4 bank is unstable.

5

---

6 **Response:**

7 The intent is to cross the Red River and Highway 75 without a need to erect a tower on the  
 8 west (unstable) bank of Red River. One tower will be located west of Hwy 75 and the other east  
 9 of Red River.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Transmission Design/Route Selection
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	MIT
<b>Question</b>	MCWS/MH-TAC-004c

1

2 **Question:**

3 A portion of PTH 10, close to the eroded banks of the Red Deer River just south of the Red  
 4 Deer River Provincial Park, may have to be relocated in the future due to further river bank  
 5 erosion. The location of the tower structure near this area may need to be set back to  
 6 accommodate future highway right-of-way relocation to the west.

7

8 **Response:**

9 Sufficient tower location setbacks will be provided to accommodate future highway relocation.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/Mining Aggregates
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	MIT
<b>Question</b>	MCWS/MH-TAC-004d

1

2 **Question:**

3 Quarry mineral withdrawal in Townships 22-11W, 30-17W, 22-12W, 30-18W, 23-12W, 31-19W,  
4 25-13W, 32-20W, 26-13W, 33-21W, 30-18W, 33-25W, 32-20W, 44-25W, 49-25W, and 45-25W  
5 will be affected by the proposed Bipole III transmission line. The resources in these townships  
6 are required for future construction and maintenance projects and will be sterilized by the  
7 proposed Hydro lines, as mining is not permitted under the lines.

8

9 **Response:**

10 In selecting the final preferred route for Bipole III transmission line active quarry areas were  
11 considered and avoided to the degree possible within the context of the multiple criteria used in  
12 routing.

13 The areas indicated above are entire townships of 36 square miles each. The routing for Bipole  
14 III only requires a 66 m right-of-way in these areas and as such will not have an effect on  
15 quarry interests that are Township-wide. Manitoba Hydro has contacted MIT to set up a  
16 meeting to discuss specific occurrences and potential mitigation.

17 Throughout the Environmental Assessment Consultation Program (EACP), Regional Operations  
18 and the Transportation Systems Planning & Development Branch were notified of the upcoming  
19 consultation events and were offered a meeting if said parties were interested in the project. A  
20 total of four (4) letters were sent to each of the above mentioned departments throughout the  
21 EACP. No meetings were called to meet with any Manitoba Infrastructure and Transportation  
22 staff with regards to the Bipole III Project.

23 Where MIT can identify a potential for conflict in a deposit area, Hydro may consider slight  
24 modifications to routing and positioning of towers to minimize or avoid interference in accessing  
25 the resource. In general Manitoba Hydro is primarily concerned with protecting its infrastructure  
26 once built, but that does not preclude all activity on or near a right-of-way. Quarry development  
27 plans that ensure the safety of quarry equipment and workers and are compatible with the  
28 transmission line may be considered with certain restrictions.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Spills/Releases/Protection (EPP)
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Manitoba Conservation
<b>Question</b>	MCWS/MH-TAC-005a

1

2 **Question:**

3 Chapter 8 - page 362, indicates spills will be reported to the local Natural Resource Officer.

4 Spills should be reported to the Environmental Emergency Response number (204) 944-4888

5 pursuant to federal and provincial spill reporting regulations.

6

7 **Response:**8 Manitoba Hydro recognizes that spills must be reported to Manitoba Conservation in accordance  
9 with the Notice and Reporting regulation (MR 126/2010) under the *Environment Act*. Spills and

10 accidents with dangerous goods must also be reported under the Environmental Accident

11 Reporting regulation (MR 439/87) under the *Dangerous Goods and Transportation Act*.

12 Manitoba Hydro is committed to compliance with these regulations, and will use the

13 Environmental Emergency Response number to report spills of hazardous materials that are

14 likely to have a significant adverse effect on the environment, or exceed reportable quantities

15 as defined in the Environmental Accident Reporting regulation.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Remediation/Protection (EPP)
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Lands Branch
<b>Question</b>	MCWS/MH-TAC-005b

1

2 **Question:**

3 Draft Environmental Protection Plan (EPP) - Table 37. Manitoba Conservation and Water  
 4 Stewardship must to approve all remedial action plans before remediation is started.

5

6 **Response:**

7 The Final Environmental Protection Plan - Table 37 will reflect that all Remedial Action Plan  
 8 proposals will be forwarded to Manitoba Conservation and Water Stewardship pursuant to  
 9 Information Bulletin No. 96-02E.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Terrains and Soils/protection (EPP)
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Manitoba Conservation
<b>Question</b>	MCWS/MH-TAC-005c

1

2 **Question:**

3 The remedial action plan submission guideline is missing from Appendix D of draft EPP.

---

4

5 **Response:**

6 Submission of Remedial Action Plans Remedial Action Plan Information Bulletin 96-02E will be  
 7 added to Section 2.1 of Appendix D of Final Environmental Protection Plan.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Forestry/Route Selection
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Forestry Branch
<b>Question</b>	MCWS/MH-TAC-005d

1

2 **Question:**

3 The right-of-way should be located away from the Forestry Branch Permanent Sample Plots  
4 (PSP) by at least 200 metres. If this buffer cannot be achieved then Manitoba Hydro should re-  
5 establish two new PSPs for each PSP physically damaged or damaged by the right-of-way being  
6 closer than 200 meters.

7

8 **Response:**

9 The Bipole III Final Preferred Route (FPR) has been assessed against known PSP locations  
10 provided to Manitoba Hydro by the provincial Forestry Branch. Based on the data provided only  
11 one PSP has been identified as being 239 meters from the FPR centre line. This buffer is well in  
12 excess of the 100 meters recommended by Forestry Branch in its document "Forest  
13 Management Guidelines for Terrestrial Buffers" (2010). If Forestry Branch will be establishing  
14 additional PSPs in proximity to the FPR they should be located to avoid the FPR and allow for  
15 adequate buffer space.

16

17 Manitoba Hydro will monitor its activities during the clearing and construction phase of the  
18 Project to ensure the minimum buffer prescribed in the guideline document is maintained.  
19 Manitoba Hydro will endeavor to keep all Project related vehicles and equipment contained  
20 within the Project footprint and limited to designated access routes within the forest zone. This  
21 is designed to minimize Project related disturbance to the environment and minimize the risk of  
22 inadvertent damage to forestry values, including PSPs.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Ground Electrode/Ground Water
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Manitoba Conservation
<b>Question</b>	MCWS/MH-TAC-005e

1

2 **Question:**

3 Discuss the potential impacts to groundwater from the coke bedding material for the ground  
4 electrodes.

---

5

6 **Response:**

7 Based on the available data and planned mitigation measures reviewed during the development  
8 of the Technical Report on Groundwater for the Bipole III Transmission Project, there are no  
9 anticipated residual effects to groundwater from the coke bedding material for the ground  
10 electrodes.

11 At the preferred southern electrode site, there is limited concern for the entry of contaminants  
12 to the potable aquifer due to (1) a 10 to 20 m clay layer that underlies the site and acts as a  
13 barrier and (2) an apparent upward hydraulic gradient that offers further protection against the  
14 downward migration of contaminants from the surface to the aquifer (Rutulis 1990).

15 At the northern electrode site, the potable bedrock aquifer is covered by approximately 60 to 80  
16 metres of till overburden, which provides good protection to the underlying bedrock aquifer  
17 from downward migration of leachate (KGS Acres Ltd. 2008). There is, however, potential that  
18 leachate will migrate downwards from the surface at this site, reach the low permeability till  
19 layer, migrate laterally to the east and seep out on the Nelson river bank, potentially reaching  
20 an aquatic receptor. A dilution will occur in this situation reducing the potential effect to the  
21 aquatic environment, according to the analysis presented below.

22 The analysis considered a dilution of coke leachate by only co-infiltrating un-impacted water  
23 during subsurface movement. In this desktop calculation, the following assumptions were  
24 made:

- 25 • Leachate volume has only been diluted with infiltration percolating inside of the area of  
26 the electrode ring (i.e., upstream and downstream infiltration not considered [adds  
27 conservatism]).
- 28 • The infiltration volume is linearly proportional to the area of infiltration.
- 29 • Complete mixing of the leachate and co-infiltrating un-impacted water occurs.
- 30 • Coke leachate assumed to have contaminants of concern in concentrations presented in  
31 Table 1. The concentrations were obtained from literature data due to lack of site-  
32 specific tests (Puttaswamy *et al.* 2010).

33 Dilution was calculated from dimensions of electrode ring and the coke bed as follows:

34 Dilution factor =  $2,009,600 \text{ m}^2$  (area inside the ring)/ $3,013 \text{ m}^2$  (coke bed area) = 667x

35 The leachate concentration was divided by this dilution factor to calculate the concentration in  
36 the seepage, which was compared to the guidelines and results of toxicity tests (Table 1). The  
37 resulting contaminant concentrations in the seepage are at least two orders of magnitude lower  
38 than any CCME Guideline for Freshwater Aquatic Life or 7-day LC<sub>50</sub> for *Ceriodaphnia dubia*  
39 reported by Puttaswamy *et al.* (2010). Therefore, the effect of contaminant leaching from the  
40 coke to the aquatic environment was not considered to present a potential residual  
41 environmental effect.

42 The following mitigation activities will be conducted to minimize or preclude impairment of  
43 groundwater quality at the ground electrode sites and associate lines right-of-way:

- 44 • Ground electrode irrigation will only be conducted during dry soil conditions and in  
45 amounts not exceeding what is required to maintain saturated soil conditions, to  
46 reduce the potential for leaching.
- 47 • The coke material will be tested (e.g. leachate analysis) prior to use, for potential  
48 contaminants and the need for monitoring based on the results.

Table 1. Concentrations of elements of concern ( $\mu\text{g/L}$ ).

Element	Leachate concentrations*		Seepage concentrations		Guidelines CCME FAL**	7-d LC <sub>50</sub> *
	Average	St. error	Average	St. error		
Al	10	5	0.01	0.01	100	497
B	600	77	0.90	0.11	ND	45500
Ba	26	11	0.04	0.02	ND	ND
Mn	136	87	0.20	0.13	ND	12810
Mo	2420	647	3.63	0.97	73	19700
Ni	32	18	0.05	0.03	56	3.8
Sr	360	129	0.54	0.19	ND	ND
V	4126	2817	6.19	4.22	ND	550
Zn	37	35	0.06	0.05	30	165

ND = guideline is not determined.

\* Puttaswamy et al. (2010) Table 2

\*\* Canadian Council of Ministers of the Environment Guidelines for Freshwater Aquatic Life

49

50 **References:**

51 Rutulis, M. 1990. Groundwater resources in the Rural Municipality of Springfield, Manitoba  
52 Natural Resources. Water Resources Branch, Winnipeg.

53 KGS Acres Ltd. 2008. Conawapa Generating Station – Axis B. Recommitment Studies. Project  
54 Status Update (Stage IV Studies). Construction Camp Water Supply. File No. 00192-11624-  
55 0006.

56 Puttaswamy, N., Turcotte, D., Liber, K. (2010) Variation in toxicity response of *Ceriodaphnia*  
57 *dubia* to Athabasca oil sands coke leachates. *Chemosphere*, Vol. 80, pp. 489–497

58 Canadian Council of Ministers of the Environment (CCME). 1999. Canadian Environmental  
59 Quality Guidelines for the Protection of Environmental and Human Health. Report ISBN 1-  
60 896997-34-1. Publication No. 1299. Winnipeg, Manitoba. (Updated periodically, see:  
61 <http://ceqg-rcqe.ccme.ca/>).

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Process
<b>Reference</b>	Manitoba Wildlands – Public EIS Review Comments
<b>Source</b>	Manitoba Wildlands
<b>Question</b>	MCWS/MH-TAC-006a

1

2 **Question:**

3 Provide comments/information on the concerns regarding the reliance on desktop studies and  
4 problems with desktop data.

5

6 **Response:**

7 Manitoba Hydro did not rely merely on desktop studies. Desktop studies played an appropriate  
8 role early in the Site Selection and Environmental Assessment (SSEA) process. Thereafter  
9 additional sources of information as described below were obtained through consultation,  
10 expert judgment based on years of field experience, and field studies.

11 The siting of the Bipole III Final Preferred Route (FPR) is the result of a comprehensive SSEA  
12 process involving consultation with government, municipal leaders, stakeholders, First Nation  
13 leadership and members, the Manitoba Metis Federation, Aboriginal Traditional Knowledge  
14 studies, all available constraints data gathering, multi-disciplinary biophysical and socio-  
15 economic studies and technical (including cost) considerations. Twenty-eight primary evaluation  
16 criteria were used in the process (see EIS Chapter 7 and supporting appendix 7a). Manitoba  
17 Hydro recognizes the fact that the greatest opportunity for mitigating potential Project effects is  
18 through avoidance at the routing stage of Project planning.

19 Imperative to a successful SSEA process is the use of good data. Therefore, Manitoba Hydro  
20 went to great lengths to acquire all available data relative to the Project study area with the  
21 objective of enabling a thorough route selection process and comprehensive environmental  
22 assessment on a final route. Data was acquired through consultation and ATK studies, Manitoba

23 Conservation & Water Stewardship and Manitoba Hydro regional staff and landowners.. Data  
24 collected included reports, documents, tabular and spatial data (e.g. soils, surficial geology,  
25 topography, hydrology, Manitoba's ecological land classification system, Manitoba wetland  
26 classification, forest resource inventory, the Landsat derived Landcover Classification (LCC),  
27 forest fire history, forest depletion and renewal, cadastral, infrastructure, etc.) that was  
28 combined in a Project specific GIS database for study purposes. Where possible, data sets were  
29 updated to more closely reflect current conditions and to customize it for Project purposes (e.g.  
30 the integration of forest fire history, forest depletion and renewal data, soils data, ecological  
31 land classification system data with the LCC to create the Landcover Classification Enhanced for  
32 Bipole (LLCEB).

33 With a comprehensive database at hand, Manitoba Hydro's well established SSEA process uses  
34 a step wise coarse to fine filter approach to identify and evaluate potential alternative routes. A  
35 very broad spectrum of criteria were used to guide route identification and eventual evaluation.  
36 The initial study area delineation, characterization and identification of alternative routes was  
37 based on the review of available data (e.g. soils, surficial geology, land cover/habitat, socio-  
38 economic data) coarse scale constraints data (e.g. parks, ASIs, WMAs, etc.), air photo  
39 interpretation and aerial reconnaissance in the north. In agro-Manitoba this was supplemented  
40 with ground truthing and adjusting draft alternative routes based on constraint findings.

41 Broad study area-wide field studies were undertaken at the alternative route stage to augment  
42 available baseline information (e.g. bird, caribou, wolf, wolverine studies, etc.) where  
43 population based information was required primarily for far-ranging species.

44 Most biophysical studies are habitat/ecosite driven where landcover data (e.g. forest resource  
45 inventory, LCCEB, wetland classifications, hydrology, etc.) are interpreted and evaluated by  
46 experienced biologists as habitat for valued environmental component (VEC) species (plants  
47 and animals). Models further ranked habitat for quality relative to each VEC species across the  
48 study area.

49 Such habitat/ecosite analysis was further used to identify potential locations of rare and  
50 uncommon ecotypes as well as those vegetation communities that may harbour rare,  
51 threatened or endangered species. This information, supplemented with aerial photo  
52 interpretation and Manitoba Conservation Data Centre data (existing) was then used to plan

53 targeted field studies (e.g. bird, aquatics, amphibian, reptiles, herptiles, vegetation) relative to  
54 the FPR. This latter stage, representing the fine filter aspect of the assessment, identified and  
55 deals with many small and point specific values, including heritage resources. Terrain and soils  
56 followed a similar approach focusing on rare and single enduring features in ASIs and sensitive  
57 site types (e.g. steep slopes, fine erosion prone mineral soils, perma-frost) for field examination  
58 and sampling. This approach also led to the identification of a multitude of site-specific  
59 environmentally sensitive sites (ESS) each of which are addressed with mitigation measures in  
60 the Construction Phase Environmental Protection Plan (CPEvPP).

61 In summary, the broad study area delineation and identification of the alternative routes relied  
62 substantially on available constraints data, field investigations and consultation input. The  
63 evaluation of the alternative routes and selection of the preliminary preferred route (PPR) relied  
64 on the evaluation of available data pulled together and customized for the Bipole III Project  
65 study area, field studies, study specialist knowledge and expertise and consultation input. The  
66 refinement of the PPR to a FPR and FPR specific environmental assessment was based on field  
67 studies, data analysis, modeling and additional consultation.

68 Manitoba Hydro's SSEA coarse to fine filter approach is a well-tested and proven approach to  
69 linear utility corridor routing and environmental assessments. While taking advantage of  
70 available data, it also allowed for the customization of data for Project purposes as well as the  
71 targeted acquisition of new field data, where required. Data were used to construct and run  
72 habitat models for VECs and to assist in identifying ESSs so that proper mitigation measures can  
73 be applied.

74 The use of available information and desktop analysis is very much appropriate for initial study  
75 area delineation and characterization as discussed in Chapter 4, Section 4.2.3.1. Further, the  
76 identification and gathering of available information (as described in Section 4.2.7) is the  
77 appropriate and responsible starting point for all environmental assessments. All available  
78 information was identified and evaluated for applicability to the Project. Further data needs  
79 were then identified and pursued, including field studies. Field data was then again applied to  
80 habitat models for environmental assessment purposes and the identification of ESSs.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	GHGs/Process
<b>Reference</b>	Manitoba Wildlands – Public EIS Review Comments
<b>Source</b>	Manitoba Wildlands
<b>Question</b>	MCWS/MH-TAC-006b

1

2 **Question:**

3 Provide comments/information on the green house gas life cycle analysis.

---

4

5 **Response:**

6 **General Greenhouse Gas Life Cycle Assessment Information:**

7 A Life Cycle Assessment (LCA) was used to estimate the greenhouse gas (GHG) emissions  
 8 resulting from the construction, land use change, operation, and decommissioning of the  
 9 Project.

10 The construction phase includes all GHG emissions due to construction activities, equipment  
 11 operation and includes the GHG emissions from raw material extraction, production and  
 12 transportation associated with the construction components such as the steel towers and  
 13 aluminum conductors. The operation phase includes all emissions from the first day of operation  
 14 to when the Project is decommissioned including all maintenance activities. Decommissioning  
 15 includes emissions associated with decommissioning the Project and recycling available  
 16 materials. Land use change emissions are considered independently and include emissions that  
 17 occur during the construction phase, land clearing, and emissions during the operation phase.  
 18 These are discussed in additional detail below.

19 The LCA was conducted by The Pembina Institute using the ISO "Environmental Management -  
 20 Life-Cycle Assessment - Principles and Framework" in ISO 14040:2006. A customized model  
 21 was used to calculate the life cycle results. The majority of the data used in the LCA was based

22 on early design stage material estimates provided by Manitoba Hydro in response to enquiries  
23 from The Pembina Institute. All primary assumptions used by the Pembina Institute are  
24 documented within the LCA report. Where key assumptions existed that were determined to  
25 have a possible notable impact on the results of this work, a separate sensitivity analysis was  
26 completed to determine the GHG impact of revising these assumptions. The sensitivity analyses  
27 have been documented in the Pembina Institute report. The land-use change sensitivity results  
28 are addressed separately below.

29 The LCA for the Bipole project presents figures for the entire duration of the project. Over the  
30 life of the Project, an estimated total of 923,273 tonnes CO<sub>2</sub>eq will be emitted where the  
31 transmission line accounts for 82% of the total and the converter stations the remaining 18%.  
32 The life cycle value is small when annualized (9,233 tonnes CO<sub>2</sub>eq per year of operation). The  
33 largest portion of emissions is associated with production activities associated with the  
34 manufacture of aluminum conductors and land use changes associated with right-of-way  
35 clearing. In addition to the land-use change GHG implications, GHG emissions due to on-site  
36 construction activities for both the transmission line and the converter stations (primarily diesel  
37 fuel combustion) are accounted for in the LCA and amount to less than 10% of the total life  
38 cycle GHG emissions.

39 The LCA study area is not restricted geographically. The raw materials, manufacturing and  
40 distribution have an international aspect. In excess of 40% of the GHG emissions occur outside  
41 Manitoba and are related to manufacture of construction materials and transportation.

#### 42 **Land-Use Change Comments:**

43 The Project will disturb 9,017 ha of land of which 3,270 ha of land is forested or semi-forested  
44 land that will be permanently altered to maintain the right-of-way. A land cover classification  
45 for the Project was completed in order to identify the various land-use types and associated  
46 areas. The full 9,017 ha of land was considered in this analysis.

47 Land cover areas such as broadleaf, coniferous and mixed woods were all assumed to be  
48 permanently disturbed and these permanent changes contribute to life cycle GHG emissions and  
49 have been accounted for in the analysis. The land-use change contribution is estimated based  
50 on the difference in carbon content between forested land and the resulting vegetation cover

51 on a cleared right-of-way. An effort was made by Pembina Institute to utilize conservative  
52 assumptions in consideration of the land-use GHG implications. For example, all biomass  
53 cleared is assumed to be combusted during time of clearing, none is assumed to be salvaged or  
54 reclaimed. Actual practice will strive to salvage timber.

55 Areas of disturbances that are temporary (less than 100 years in duration) such as agricultural,  
56 developed, exposed, grassland and shrub are not included in net GHG production calculations.  
57 For example, grasslands that may be temporarily disturbed during construction activities will be  
58 allowed to return to grasslands resulting in no permanent GHG implications. The areas  
59 associated with the foundations of the transmission towers are accounted for and are assumed  
60 to be permanently disturbed, with no post-project biomass. Aside from the area associated  
61 with the foundations, wetlands will remain intact with no changes in water levels or flows  
62 associated with the Project.

63 The carbon contents utilized in this analysis are based on Manitoba specific values from the  
64 Canadian Forest Service's "An Ecosystem Carbon Database for Canadian Forests" as referenced  
65 in the life cycle report. In order to develop an estimate of the GHG implications, the Manitoba  
66 carbon contents for various vegetation types were averaged into the categories of "Coniferous,  
67 Broadleaf, Mixed, and Grassland/Shrub". These overall average carbon content values are  
68 presented in the Pembina Institute report and were aligned with their land cover classifications  
69 and Project footprint areas to calculate the associated GHG emissions. Nearly all of the  
70 permanent land-use change GHG emissions calculated through this analysis are the result of the  
71 difference in the carbon contents of various forested areas in the right-of-way being replaced  
72 with the carbon contents of grassland/shrubs over the duration of the project.

73 A comparison was made to generic IPCC values for Canada listed in Chapter 3 of the "2003  
74 IPCC Good Practice Guidance for Land-Use Land-Use Change and Forestry" and Pembina  
75 Institute selected the Canadian Forest Service's data for inclusion in the study. To understand  
76 the implications on the range of possible carbon contents, Pembina Institute also completed a  
77 sensitivity analysis to include the high-end generic carbon content emissions from the IPCC  
78 Guidance document. As with the base analysis, the specific emission factors were aligned with  
79 their land cover classifications and areas associated with the Project to calculate the associated  
80 GHG emissions. This sensitivity demonstrated that even under conservative assumptions, the

81 overall life cycle GHG emissions associated with this project remain small in magnitude.  
82 Reducing the GHG uncertainty via specific right-of-way carbon content measurements would  
83 add disproportional costs and effort relative to the incremental value it would provide in refining  
84 the land-use change GHG implications.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Wetlands/Process
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Manitoba Wildlands
<b>Question</b>	MCWS/MH-TAC-006c

1

2 **Question:**

3 Provide comments/information on the concerns regarding wetlands.

4

5 **Response:**

6 To minimize its project effects on the environment, including wetlands, Manitoba Hydro adheres  
7 to all federal and provincial regulations and guidelines respecting streams, wetlands, water  
8 quality and fish habitat. In addition, the Corporation has developed a comprehensive suite of  
9 environmental protection measures and Project-specific mitigation measures that, when  
10 applied, limit effects to above surface vegetation structure primarily and with little effect on the  
11 functionality of wetlands and streams. The single most important mitigation measure regarding  
12 wetlands and streams is to clear and construct on frozen ground conditions. The Project will  
13 therefore not cause any draining, damming or obstructing of water flow and hence, no losses of  
14 wetlands. As a result wetlands are not included in the Green House Gas emissions assessment

15 Manitoba Hydro's approach to maintaining wetlands is to identify potential negative effects that  
16 could occur as a result of the Project and then design and apply corresponding protection and  
17 mitigation measures. Included are measures to address mishaps that may occur during the  
18 course of the work (e.g. erosion control, spill response, etc.). Critical to the process are  
19 Manitoba Hydro's implementation procedures, complete with environmental inspectors and  
20 monitors, to ensure the Project-specific mitigation measures are implemented and adhered to.

21 For a review of the Project-specific mitigation measures see EIS Chapter 11, Attachment 11-1  
22 (Draft Environmental Protection Plan). Detailed Construction Phase Environmental Protection

- 23 Plans (CPEnvPP) will be developed and provided to to contractor and staff before the start of
- 24 clearing and construction activities.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Process/Protection (EPP)
<b>Reference</b>	Manitoba Conservation Package – Public EIS Review Comments
<b>Source</b>	Manitoba Wildlands
<b>Question</b>	MCWS/MH-TAC-006d

1

2 **Question:**

3 Provide comments/information on the concerns regarding standards and best practices.

4

5 **Response:**

6 *1) However, it appears Manitoba Hydro has not implemented the ISO 2600 on Social*  
7 *Responsibility as outlined in our 2010 Bipole III Scoping Document Recommendation L (also see*  
8 *pg. 16 of our Scoping Document comments). As stated in our recommendation Manitoba Hydro*  
9 *should support and follow this standard, and failing that, an explanation should be provided as*  
10 *to why this standard was not adhered to.*

11

12 Manitoba Hydro is not convinced of the value of implementing the ISO 26000 guidance  
13 document at this time. The ISO 26000 core subjects are generally addressed by federal &  
14 provincial legislation and related policies. In addition, technical tools such as Manitoba Hydro's  
15 Environmental Management System (registered to the ISO 14001 standard) provide additional  
16 assurance of compliance with legal, contractual and voluntary obligations.

17

18 *2) Manitoba Wildlands recommends that the proponent indicate whether Manitoba Hydro*  
19 *supports and applies these ISO standards in its operations. As a public utility which espouses*  
20 *corporate social responsibility Manitoba Hydro needs to inform its shareholders whether these*  
21 *principles of social responsibility, including with environmental principles, are integrated into its*  
22 *project planning.*

23

24 In full recognition of the fact that corporate facilities and activities affect the environment,  
25 Manitoba Hydro integrates environmentally responsible practices into its business and supports  
26 and applies the ISO 14001 standard in its operations.

27

28 *3) Manitoba Hydro is a signatory and partner to the International Hydropower Association's*  
29 *(IRA's) Hydropower Sustainability Assessment Protocol (HSAP). Yet the EIS contains no*  
30 *reference to HSAP. This is a deficiency.*

31

32 The Hydropower Sustainability Assessment Protocol is a sustainability assessment framework  
33 for hydropower development and operation (Hydropower Sustainability Assessment Protocol  
34 2010, page 5).

35 The Protocol has not been designed to be applied stand alone transmission lines, such as Bipole  
36 III.

37 The Hydropower Sustainability Assessment Protocol has been under development for many  
38 years. The latest review of the Protocol dates November 2010. Since then, IHA has been  
39 working in the implementation of this reviewed version through the Sustainability Partners  
40 Initiative. As of today, no official Protocol assessments have been completed using the 2010  
41 Hydropower Sustainability Assessment Protocol

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Culture and Heritage/ Process
<b>Reference</b>	Manitoba Wildlands – Public EIS Review Comments
<b>Source</b>	Manitoba Wildlands
<b>Question</b>	MCWS/MH-TAC-006e

1

2 **Question:**

3 Provide comments/information on the concerns regarding aboriginal cultural heritage.

4

5 **Response:**

6 Concerns regarding Aboriginal cultural heritage are discussed in the Executive Summary of the  
7 Bipole III Report titled Assessing the Potential Effects of the Bipole III Transmission Project: A  
8 Major Reliability Improvement Initiative on Aboriginal Traditional Knowledge, Report Number 1.

9 In particular, the Executive Summary, paragraph 1 outlines the nature of the communities that  
10 participated, that is, First Nation, Metis and Northern Affairs (non-Aboriginal and Aboriginal non-  
11 First Nation).

12 Further, Section 4.0 Effects of the Project on Culture, Sub-sections 4.1 Effects Derived from ATK  
13 Workshops – 4.1.2 Common Community Concerns with Respect to Potential Project Effects in  
14 the Bipole III Study Area and 4.1.3 – Unique Community Effects in the Bipole III Study Area  
15 and 4.2 (Self Directed Studies) and sub-section 4.2 – Self-Directed Studies, pages 26-47 discuss  
16 the concerns regarding Aboriginal cultural heritage. Section 5.4 Environmentally Sensitive Sites  
17 and Community Reflections (p. 85) and Table 7, Table of Constraints (p. 87) list outstanding  
18 concerns.

19 Report Number 2 represents the Self-Directed Studies as conducted by the communities that  
20 selected to conduct their own ATK studies.

## 21 **Definitions**

22 Cultural heritage is described by UNESCO in Article 1 of the Convention Concerning the  
23 Protection of the World Cultural Heritage (1972) as "...monuments: architectural works, works  
24 of monumental sculpture and painting, elements or structures of an archaeological nature,  
25 inscriptions, cave dwellings and combinations of features, which are of outstanding universal  
26 value from the point of view of history, art or science; groups of buildings: groups of separate  
27 or connected buildings which, because of their architecture, their homogeneity or their place in  
28 the landscape, are of outstanding universal value from the point of view of history, art or  
29 science; sites: works of man or the combined works of nature and man, and areas including  
30 archaeological sites which are of outstanding universal value from the historical, aesthetic,  
31 ethnological or anthropological point of view."

32 The Canadian Environmental Assessment Agency (CEAA), in its reference guide on Physical and  
33 Cultural Heritage Resources (2010), acknowledges that both tangible and intangible cultural  
34 heritage exist but states up front that the focus is on the tangible nature of cultural heritage.  
35 The CEAA defines cultural heritage as "...a human work or a place that gives evidence of  
36 human activity or has spiritual or cultural meaning, and that has historic value. Cultural heritage  
37 resources are distinguished from other resources by virtue of the historic value placed on them  
38 through their association with an aspect(s) of human history. This interpretation of cultural  
39 resources can be applied to a wide range of resources, including, cultural landscapes and  
40 landscape features, archaeological sites, structures, engineering works, artifacts and associated  
41 records.

42 Frequently, cultural resources occur in complexes or assemblages. Such assemblages might  
43 include movable and immovable resources, resources that are above and below ground, on land  
44 and in water, and whose features are both natural and fabricated. It is important to note... that  
45 not all valued cultural heritage resources have official designation status and therefore may not  
46 always be identified in government heritage registries. They may not even be formally  
47 recognized or documented" (CEAA 2010: 1).

48 The Manitoba *Heritage Resources Act* (1986) (*the Act*), while focusing on the tangible aspects  
49 of heritage, infers the inclusion of "intangible culture" within its definition of heritage resources  
50 to include

- 51 (a) a heritage site,  
52 (b) a heritage object, and  
53 (c) any work or assembly of works of nature or of human endeavour that is of value  
54 for its archaeological, palaeontological, pre-historic, historic, **cultural**, natural,  
55 scientific or **aesthetic** features, and may be in the form of sites or objects or a  
56 combination thereof (*The Heritage Resources Act* 1986:1).

57 Cultural heritage is all-inclusive and the *Heritage Resources Act* is the legislation under which  
58 tangible heritage is assessed in Manitoba. It is concerned with all heritage resources within  
59 Manitoba that provide substance to the historic record of the province; this includes those  
60 aspects of culture that are intangible, abstract and personal, but which describe the distinctive  
61 qualities by which cultural groups self-identify. For example, the nine universal, cultural  
62 indicators used to complete the Manitoba Hydro ATK study conducted by the Bipole III ATK  
63 Study Team: worldview, language, kinship, cultural practices, cultural products, traditional  
64 knowledge, health and well being, law and order, and leisure were considered practical because  
65 they could be used to understand both subsistence and social activities.

66 Within the Hydropower Sustainability Assessment Protocol (2010) the definition follows in the  
67 same vein where it refers to "...the legacy of physical art[e]facts [sic] and intangible attributes of  
68 a group or society that are inherited from past generations, maintained in the present and  
69 bestowed for the benefit of future generation"

70 Bouchenaki (2003) has shown that there is an interdependency of tangible and intangible  
71 cultural heritage and has suggested that as this "synchronized relationship" (Bouchenaki  
72 2003:2) between the two is explored more deeply that the dynamic interaction is not as subtle  
73 as once believed. Indeed, Bouchenaki provides substance to the emerging definition that  
74 cultural heritage is a "social ensemble of many different, complex and interdependent  
75 manifestations" (Bouchenaki 2003:1). In other words, the expression of culture, whether song,  
76 dance or artifact, exists within a larger dynamic framework.

77 In part, these definitions of tangible and intangible cultural heritage assisted in building the  
78 methods by which the Heritage Resources Impact Assessment and Manitoba Hydro ATK Study

79 were conducted. Self-directed ATK studies were conducted by the communities according to  
80 their own understanding of ATK.

### 81 **Tangible (Physical) Cultural Heritage**

82 Considered in this category are "...movable and immovable objects, sites, structures, groups of  
83 structures and natural features and landscapes that have archaeological, pal[a]eontological,  
84 historical architectural, religious, aesthetic or other cultural significance (IHA 2010:87). Please  
85 note the similarity of this definition with *the Act*.

86 For the Bipole III Project, the methods used in identifying tangible cultural heritage included  
87 literature review (using triangulation), acquisition of the Provincial Heritage Resources Inventory  
88 (archaeological, historical and architecturally historical), development of a predictive model of  
89 potential heritage resources, valuation of known sites, in-field assessment (over-flight and  
90 ground investigations) of Crown Lands, and continued investigations during the summer of  
91 2012 of some Crown Lands that were not accessible during the previous two field seasons.  
92 Private property was not accessed because permission was not received. Site analysis and  
93 reporting as partial fulfillment of Manitoba's Heritage Permit and the HRIA were completed.

94 Given the nature of tangible cultural heritage, it is understood that there would be areas where  
95 investigation could not be carried out that may contain evidence of past people. This is a  
96 legitimate concern. To this end a Heritage Resources Protection Plan (HRPP) is being developed  
97 to ensure that known and unknown tangible cultural heritage resources will be mitigated and  
98 monitored. For example, three important archaeological sites are presently undergoing  
99 mitigation: two at the Keewatinoow Converter Station and one on the Bipole III Right of Way  
100 (ROW) near Cormorant.

101 It should be noted that during the ATK studies that were conducted by the Bipole III Study  
102 Team both tangible and intangible cultural heritage sites were identified by the various  
103 communities and these were identified as Environmentally Sensitive Sites for avoidance or  
104 further investigation. The archaeological study team will be working in the field with some First  
105 Nations who have identified culturally sensitive sites within their traditional lands. Remaining  
106 areas that are not accessible due to lack of permission to access will be monitored during  
107 construction.

## 108 **Intangible Cultural Heritage**

109 The 1992 Convention on Biodiversity set the stage for further efforts to be made to ensure that  
110 the gathering and use of Aboriginal Traditional Knowledge of indigenous people globally, was  
111 conducted under ethically sound principles. Guidelines for this practice have been established  
112 and stem from anthropological ethics that have long been in operation. Moreover, the “**2003,**  
113 **UNESCO Convention (Intangible Cultural Heritage) *Convention for the Safeguarding of***  
114 ***the Intangible Cultural Heritage, Article 2 – Definitions***, for the purposes of this Convention  
115 defined intangible cultural heritage as “1....the practices, representations, expressions,  
116 knowledge, skills – as well as the instruments, objects, artefacts and cultural spaces associated  
117 therewith – that communities, groups and, in some cases, individuals recognize as part of their  
118 cultural heritage. This intangible cultural heritage, transmitted from generation to generation, is  
119 constantly recreated by communities and groups in response to their environment, their  
120 interaction with nature and their history, and provides them with a sense of identity and  
121 continuity, thus promoting respect for cultural diversity and human creativity. For the purposes  
122 of this Convention, consideration will be given solely to such intangible cultural heritage as is  
123 compatible with existing international human rights instruments, as well as with the  
124 requirements of mutual respect among communities, groups and individuals, and of sustainable  
125 development.

126 2. The “intangible cultural heritage”, as defined in paragraph 1 above, is manifested inter alia in  
127 the following domains: (a) oral traditions and expressions, including language as a vehicle of  
128 the intangible cultural heritage; (b) performing arts; (c) social practices, rituals and festive  
129 events; (d) knowledge and practices concerning nature and the universe; (e) traditional  
130 craftsmanship.

131 3. “Safeguarding” means measures aimed at ensuring the viability of the intangible cultural  
132 heritage, including the identification, documentation, research, preservation, protection,  
133 promotion, enhancement, transmission, particularly through formal and nonformal education, as  
134 well as the revitalization of the various aspects of such heritage” ( Jokilehto, 1990, 2005:43).

135

136 Both components of cultural heritage, tangible (physical culture) and intangible (non-physical  
137 culture) as described in the Hydropower Sustainability Assessment Protocol, were addressed as  
138 two separate documents for clarity of the terms. Tangible heritage was addressed through the

139 Heritage Resources Impact Assessment (HRIA) which assessed the potential effects of Project  
140 impacts on heritage resources, as defined under provincial legislation. Intangible heritage was  
141 addressed through UNESCO principles and guidelines designed to protect the knowledge, and  
142 knowledge givers associated with the ATK component of the Bipole III Project.

143

144 Both aspects of the study (Heritage and ATK) acknowledge that there is the potential for yet-to-  
145 be-discovered tangible and intangible cultural heritage resources. The Project has, however,  
146 established a knowledge baseline that can be built upon by First Nations, Métis and other  
147 aboriginal and non-aboriginal communities and which also is in part (Heritage Resources),  
148 included in the Provincial Inventory.

149

150 The main concern regarding the intangible cultural record is the fact that as the Elders pass  
151 away there are vast libraries of knowledge that go with them. ATK has been subscribed as a  
152 means of acquiring a portion of the knowledge base that exists within the community of Elders.  
153 Many people conducting ATK studies tend to focus on resource harvesting, which is only a part  
154 of the knowledge base. Both audio and video recordings and GIS maps acquired through  
155 memory mapping/map biography are confidential documents that require agreements of  
156 understanding. Proprietary right of knowledge rests with the giver of the knowledge and  
157 collectively with the community; it does not rest with the consultant. The signing of informed  
158 consent agreements binds both parties legally to ensure that the terms are mutually agreed  
159 upon and must be upheld according to ethical and legal guidelines, which means not  
160 withholding pertinent knowledge analysis from the community.

161

162 For the Bipole III Project, CD copies of interviews were returned to the interviewee along with  
163 transcription and copy of memory map for verification. Community leaders received summaries  
164 of transcripts and a general map of recorded ATK.

165

## 166 **References**

167

168 Bouchenaki, M. *The Interdependency of the Tangible and Intangible Cultural Heritage*. ICOMOS  
169 14<sup>th</sup> General Assembly and Scientific Symposium, 2003).

- 170
- 171 CEAA. Reference Guide on Physical and Cultural Heritage Resources (2010).
- 172
- 173 Government of Manitoba. *Heritage Resources Act* (1986).
- 174 International Hydropower Association (IHA). Hydropower Sustainability Assessment Protocol
- 175 (2010).
- 176
- 177 Jokilehto, J. Definition of Cultural Heritage. ICCROM Working Group `Heritage and Society`
- 178 (1990, Revised 2005).
- 179
- 180 UNESCO. Convention Concerning the Protection of the World Cultural Heritage (1972).
- 181
- 182 UNESCO. Convention (Intangible Cultural Heritage) *Convention for the Safeguarding of the*
- 183 *Intangible Cultural Heritage* (2003).
- 184
- 185 United Nations. The 1992 United Nations Convention on Biological Diversity (1992).

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Caribou/Process
<b>Reference</b>	Manitoba Conservation Package – Public EIS Review Comments
<b>Source</b>	Manitoba Wildlands
<b>Question</b>	MCWS/MH-TAC-006f

1

2 **Question:**

3 Provide comments/information on the concerns regarding woodland caribou.

4

5 **Response:**

6 All boreal woodland caribou ranges were considered in the Site Selection and Environmental  
7 Assessment (SSEA) process. The majority of potential effects on regional boreal woodland  
8 caribou populations were mitigated through the selection of the FPR (Final Preferred Route)  
9 that avoided the majority of significant boreal woodland caribou range including; Harding,  
10 Wimapedi-Wapisu, Wheadon, Kississing and the Naosap caribou ranges. These ranges were  
11 not specifically dealt with in the EIS as there are no potential barriers or avoidance effects as a  
12 result of the FPR associated with these ranges as they are far beyond the zone of potential  
13 effect. Literature exists on the distance by which anthropogenic features including linear  
14 development influence caribou persistence. Examples of accepted literature on this include a  
15 13 km tolerance threshold to forest harvest areas (Vors et al. 2007). Effects of fragmentation  
16 and loss of functional habitat loss are minimal for most linear development types with the  
17 highest degree of effect being associated with intensively used linear features such as all  
18 weather roads. The literature of linear development indicate measureable effects less than 6  
19 kilometers, typically less than 2 kms. Dyer et al. (2001) found that the maximum avoidance  
20 distance on roads and seismic lines to be 250 m. In Manitoba, effects of an all weather logging  
21 road on boreal caribou habitat selection were found to show a loss of functional habitat within  
22 one km of an active logging road (Schindler et al. 2007)

23 The evaluation of effects in the EIS are inclusive of the entire ranges for the Wabowden, Reed  
24 and The Bog evaluation ranges. The predicted effects and summary of residual effects  
25 identified in the EIS extend beyond the 3 mile evaluation corridor into the entire range area. A  
26 supplemental caribou technical report will provide additional information on the cumulative  
27 effects associated with these evaluation ranges and a more detailed examination of ranges  
28 affected by the FPR.

29 It should also be noted that evaluation of the entire meta population or other ranges across the  
30 Bipole III study area would significantly minimize the assessment of potential effects on local  
31 populations being intersected by the FPR. They would become regionally insignificant and the  
32 effects of the FPR on local populations would be lost amidst regional effects. Further mitigation  
33 and monitoring activities will be identified in the Environmental Protection Plan being prepared  
34 by Manitoba Hydro.

35 **References:**

36 Dyer, S. J., Neill, J. P. O., Wasel, S. M., & Boutin, S. (2001). Avoidance of industrial  
37 development by woodland caribou. *The Journal of Wildlife Management*, 65(3), 531-542.

38 Schindler, D. W., Walker, D., Davis, T., & Westwood, R. (2007). Determining effects of an all  
39 weather logging road on winter woodland caribou habitat use in south-eastern Manitoba.  
40 *Rangifer*, (17), 23-27.

41 Vors, L. S., Schaefer, J. a., Pond, B. a., Rodgers, A. R., & Patterson, B. R. (2007). Woodland  
42 Caribou Extirpation and Anthropogenic Landscape Disturbance in Ontario. *Journal of*  
43 *Wildlife Management*, 71(4), 1249-1256. doi:10.2193/2006-263

44

45

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Travel and Transportation/EMF
<b>Reference</b>	Manitoba Conservation Package – Mr. John Roschuk Comments
<b>Source</b>	Mr. John Roschuk
<b>Question</b>	MCWS/MH-TAC-007

1

**2 Question:**

3 Provide comments/information on the concerns regarding the impacts of electric and magnetic  
4 fields in the January 25, 2012 comments from John Roschuk.

---

5

**6 Response:**

7 Manitoba referred Mr. Roschuk's comments to Dr. William H. Bailey. Dr. Bailey's review of Mr.  
8 Roschuk's comments is attached in the following memorandum.

M E M O R A N D U M

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TO: Gerald Neufeld  
Elissa Neville  
Patrick McGarry

FROM: William H. Bailey, Ph.D.

DATE: February 20, 2012

PROJECT: Bipole III

SUBJECT: Review of “Bi-Pole 3 West Side Route Toll on Human Lives, Health and Property” by John Roschuk

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The document that Mr. Roschuk has provided to Manitoba Hydro alleges that the proposed Bipole III project will adversely affect public health and property values. This review focuses on his allegation that “electromagnetic influence” from high voltage transmission lines “affect[s] human neurological systems to varying degrees” to cause an increase in traffic accidents on parallel or crossing highways. There are four major flaws in the argument put forth by Mr. Roschuk:

**1. Alternating current vs. direct current**

Mr. Roschuk fails to distinguish studies and reports pertaining to sources of alternating current (AC) electric and magnetic fields (EMF) and direct current (DC) EMF. AC EMF oscillates with a frequency of 60-Hertz (Hz),<sup>1</sup> while DC EMF does not vary over time, i.e., they are static. Since the Bipole III DC line will be a major source of DC EMF, not AC EMF, Mr. Roschuk’s references to AC EMF studies are irrelevant with respect to this line.<sup>2</sup> Of the 19 studies cited in support of his arguments, only 3 focus on DC EMF, while 14 focus on AC EMF; the remaining

---

<sup>1</sup> In North America, AC electricity is transmitted at 60 Hz; in most of the rest of the world, it is transmitted at 50 Hz.

<sup>2</sup> Short AC transmission interconnections to the northern Bipole III converter station are proposed, but traffic is not an issue at this very remote location.

two citations are data sources on traffic. The subject matter of Mr. Roschuk’s 19 citations is summarized in Table 1.

Table 1. Mr. Roschuk’s 19 Cited References\*

Total number of citations by topic			
AC EMF	DC EMF	Highway Traffic	Total Citations
14	3	2	19
Specific citations in document by topic*			
AC EMF	DC EMF	Highway Traffic	
1-3, 5-9, 11-13, 16-18	4, 10, 19	14, 15	

\* Links to these specific documents are provided below.

## 2. Insufficient data and analysis

The four diagrams that Mr. Roschuk provides do not provide persuasive support for his argument that both AC or DC transmission lines contribute to traffic accidents on a section of Highway 6 (pp. 2-3) and Highway 101A (pp. 4-5). He claims that a clustering of accidents has occurred near high voltage AC transmission lines based on his representation in Figure 6101A-HVPTL of Manitoba Infrastructure and Transportation accident data on Route 6 (from Figure MIT-TO-068) and his overlay of six AC transmission line routes (one of the routes that is most distant from Route 6 also contains DC transmission lines [Bipole I and II]). He does not comment on five of the six areas noted in Figure 6101A-HVPTL where AC (or DC lines) cross Highway 6 in support of this argument. Rather, he focuses on one area in the south where just AC transmission lines cross to the west (Figure 101A) and north (Figure 101A-N) of Highway 101A. At four crossings in this area, he reports traffic accident summaries but no markings on the figures to show where the accidents occurred. While he strongly asserts his claim as to “electric and/or magnetic fields from high voltage power transmission lines are a major factor in the cause of traffic accidents,” it is clear that this claim is based upon what he perceives in the data from one of the six areas he identified, which is a tiny and non-random sample of the many other transmission line crossings of highways that would be found in any citywide or provincial analysis. Thus, there is no way to judge if the few locations he points to as examples are representative; in general, “cherry picked” data are not scientifically relevant. For example, if

100 locations of clusters of traffic accidents in Manitoba were examined and only 1 cluster was found to have occurred near an AC transmission line, the inference that the transmission line was a contributing factor to traffic accidents in general is not scientifically justified; without sufficient data, a cluster near a transmission line may be simply coincidental. This issue is a basic statistical issue, similar to those that arise with the interpretation of the clustering of basic health events, which are outlined by the U.S. Centers for Disease Control (CDC) in their report, “Guidelines for Investigating Clusters of Health Events.”<sup>3</sup> Mr. Roschuk’s analysis does not conform to the basic scientific methods for investigation of clusters as described by the CDC.

In addition, Mr. Roschuk provides no comparisons of measured electric fields, magnetic fields, or corona-generated products along sections of highway near to or at a distance from the AC and DC transmission lines that would provide a basis for identifying exposures at locations where accidents are more common. It is not possible, therefore, to determine if a higher density of accidents occur in areas of any type of potential exposure. Finally, as is obvious, the causes of vehicle accidents are multifactorial and Mr. Roschuk provides no analysis of other potential confounding factors at the locations he has selected, e.g. traffic density and flow, visibility, turns, road conditions, or intersections. In the absence of consideration of more plausible, dominant risk factors for accidents and insufficient data, the allegation that EMF or other factors from transmission lines influences the clustering of accidents deserves no credence.

### **3. Weakness of data cited regarding DC transmission lines**

A review of the three cited studies that discuss DC transmission lines does not reveal any conclusions regarding adverse effects from DC EMF, particularly relating to traffic accidents.

- **Citation (4)** is an unpublished paper presented at a conference that describes the well-known electrical aspects of the DC transmission line environment. No adverse effects from DC EMF are described, there are no references to human health effects or traffic accidents, and the authors conclude:

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<sup>3</sup> Centers for Disease Control (CDC). Guidelines for Investigating Clusters of Health Events. CDC Report 39(RR-11), July 27, 1990. <http://www.cdc.gov/mmwr/preview/mmwrhtml/00001797.htm>

The combination of several specific physical characteristics and related technical aspects related to line construction and operation, HVDC transmission lines have advantages over HVAC transmission lines for a majority of environmental impact indices... Thus, from the ecological point of view, a HVDC power transmission system as a whole is preferable to a system using exclusively HVAC transmission lines (p. 10).

- **Citation (11)** contains the recommended guidelines for exposure of the public and workers to DC (static) magnetic fields published by the International Commission on Nonionizing Radiation Protection (ICNIRP). The guideline concludes the following with regard to public exposures:

Based on scientific knowledge on the direct effects of static fields on humans, acute exposure of the general public should not exceed 400 mT [4,000,000 mG] (any part of the body). However, because of potential indirect adverse effects, ICNIRP recognizes that practical policies need to be implemented to prevent inadvertent harmful exposure of people with implanted electronic medical devices and implants containing ferromagnetic materials, and injuries due to flying ferromagnetic objects, and these considerations can lead to much lower restriction levels, such as 0.5 mT [5,000 mG] (IEC 2002).

The highest magnetic field expected to be measured under the Bipole III transmission line is less than 0.05 mT (500 mG) and thus is only a small fraction of the recommended limit on continuous exposure to DC magnetic fields. ICNIRP does not discuss DC magnetic field effects and traffic accidents in this document.

- **Citation (19)** is a summary of a workshop on the causes of corrosion of dock pilings and other steel structures in the Duluth-Superior Harbor in Minnesota. Although the report mentions the possibility that a DC transmission line could be a source of corrosion, the authors note that the line is oriented away from the harbor and conclude:

Water chemistry, dissolved oxygen content, and dissolved chlorides from de-icing salts seem to be the most likely agents of accelerated corrosion of 12 causes discussed (p. ii).

This document does not conclude that a DC line is the cause of corrosion of steel structures in the harbor or that DC EMF contributes to vehicle accidents.

#### **4. Weakness of data cited regarding AC transmission lines**

In addition to his complaints about existing or proposed DC transmission lines, Mr. Roschuk cites a large number of sources to support his argument that AC transmission lines have negative impacts on public health and safety, and he perceives them as contributing to clusters of traffic accidents. Without reviewing in detail each and every citation, the common and significant limitations are that his citations are to sources that have not been published in peer-reviewed scientific journals (citations 1, 2, 5, 7, 8, 16) or if peer reviewed, are woefully out of date (citations 3, 6, 9, 10, 11, 12, 13, 17, 18). Even if supported by subsequent studies and reviews, out of date peer reviewed publications, like the traffic accident data cited by Mr. Roschuk, will not provide accurate views if the authors’ text is cherry picked or erroneously interpreted.

Peer review is the process by which studies reporting new research or evaluating past research are reviewed by scientific ‘peers’ with expertise in the relevant scientific disciplines before publication in a scientific journal. Studies that are not peer reviewed are much less likely to meet minimum standards for data quality and valid conclusions and are routinely rejected by health agencies in performing health risk assessments. New scientific research is continually being published so that it is necessary to consult not only peer-reviewed publications but also current publications, which are often designed to address limitations in previous research. In 2007, the World Health Organization published a comprehensive review and evaluation of the research on the potential biological or health effects of AC EMF.<sup>4</sup> Subsequent reviews by national and international health agencies include those published by the Scientific Committee on Emerging and Newly Identified Health Risks (SCENIHR, 2009),<sup>5</sup> the European Health Risk

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<sup>4</sup> World Health Organization (WHO). Environmental Health Criteria 238: Extremely Low Frequency (ELF) Fields. WHO: Geneva, Switzerland, 2007.

<sup>5</sup> Scientific Committee on Emerging and Newly Identified Health Risks (SCENIHR) for the Directorate-General for Health & Consumers of the European Commission. Health Effects of Exposure to EMF. January 2009.

Assessment Network on Electromagnetic Fields Exposure (EFHRAN, 2010),<sup>6</sup> the International Commission on Non-Ionizing Radiation Protection (ICNIRP, 2010),<sup>7</sup> and the Swedish Radiation Safety Authority (SSM, 2010).<sup>8</sup> These agencies appropriately weighed the scientific evidence from peer-reviewed studies and considered the validity and reliability of both past and current research. None of these agencies have concluded that EMF pose a health hazard nor do they support the allegations made by Mr. Roschuk. Based on similar reviews performed by Canadian agencies, Health Canada states “You do not need to take action regarding daily exposures to electric and magnetic fields at extremely low frequencies. There is no conclusive evidence of any harm caused by exposures at levels found in Canadian homes and schools, including those located just outside the boundaries of power line corridors (Health Canada, 2010).<sup>9</sup>

## **Conclusion**

A review of Mr. Roschuk’s document reveals major flaws. He confuses studies of AC EMF with the DC EMF that will be produced by Bipole III. In addition, his mappings of traffic accidents in relation to transmission lines along two highways are unrepresentative and biased in multiple ways, and the three studies he cites that pertain to DC EMF transmission lines do not conclude, or even address his opinion that DC transmission lines may produce, cause, or contribute to traffic accidents or other safety or health effects in surrounding populations. Finally, Mr. Roschuk’s opinions regarding EMF from AC lines, for the most part, are not based upon sources of information that are used by scientists for health risk assessments nor do they reflect the current state of knowledge.

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<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	EMF/Human Health
<b>Reference</b>	Manitoba Conservation Package – Ms. Pamela Pugh
<b>Source</b>	Ms. Pamela Pugh
<b>Question</b>	MCWS/MH-TAC-008a

1

2 **Question:**

3 Health impacts to farmers working beneath the transmission lines.

4

5 **Response:**

6 The potential health effects of ac and dc transmission lines have been reviewed in the EIS  
 7 (Chapter 8, pages 8-313 to 8-320). Based on reviews by national and international scientific  
 8 agencies there are no known adverse health effects associated with EMF from ac or dc  
 9 transmission lines. Electric and magnetic fields from the proposed dc transmission line are at  
 10 very low levels. Based upon modeled field levels (cited in Chapter 8), farmers or others working  
 11 on the right-of-way would not encounter levels that exceed exposure limits for the general  
 12 public as published by health and scientific agencies.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/ Transmission Design
<b>Reference</b>	Manitoba Conservation Package – Ms. Pamela Pugh Comments
<b>Source</b>	Ms. Pamela Pugh
<b>Question</b>	MCWS/MH-TAC-008b

1

2 **Question:**3 Where are Bipole 4, 5, 6, and 9 going? How much more prime agricultural land will be lost?  
4 \_\_\_\_\_

4

5 **Response:**6 Beyond Bipole III, Manitoba Hydro has not committed to any other future high voltage north-  
7 south transmission lines.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/Weather Events
<b>Reference</b>	Manitoba Conservation Package – Ms. Pamela Pugh Comments
<b>Source</b>	Ms. Pamela Pugh
<b>Question</b>	MCWS/MH-TAC-008c

1

2 **Question:**

3 The field in which Bipole is to be placed has had two major cyclones go through it.

4

5 **Response:**

6 As a reliability initiative, Bipole III is designed to mitigate the impact of catastrophic events that  
7 could result in the loss of the existing Bipole I & II HVdc lines and/or the Dorsey Station. As  
8 such, one critical consideration is to avoid the simultaneous loss of the existing Bipole I & II  
9 lines and the proposed Bipole III line by placing the Bipole III on a corridor well separated from  
10 Bipoles I and II, and using higher reliability tower design criteria for Bipole III in areas where  
11 separation of these corridors is reduced. The occurrence of extreme weather events such as  
12 tornado is statistical by nature and is not possible to predict accurately. However, the routing  
13 and design of Bipole III is planned to reduce the probability of the simultaneous loss of all three  
14 dc bipole lines such that the system reliability can be maintained well into the future with the  
15 loss of only one transmission corridor.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Vegetation/agricultural Land Use and Productivity
<b>Reference</b>	Manitoba Conservation Package – Ms. Pamela Pugh Comments
<b>Source</b>	Ms. Pamela Pugh
<b>Question</b>	MCWS/MH-TAC-008d

1

2 **Question:**3 The weeds that grow under the towers will have a negative effect on their Pedigreed Business.  
4

4

5 **Response:**6 Weed control is taken into consideration when determining the amount of compensation paid to  
7 land owners. Weed control forms part of the "Structure Impact Compensation" portion of the  
8 compensation package. The landowner is responsible for weed control under and around  
9 towers and is compensated for this with "Structure Impact Compensation".10 Structure Impact Compensation (Structure Payment)11 These payments are to compensate the land owner (where the lands zoned for agricultural  
12 activities only) for the future loss' they may incur due to the affect the location of the  
13 structure(s) on their farming operations. The compensation calculations include:

- 14 • crop losses on lands permanently removed from production;
- 15 • reduced productivity in an area of overlap around each structure;
- 16 • the additional time required to maneuver machinery around each structure;
- 17 • double application of seed, fertilizer and chemicals in the area of overlap around each
- 18 structure; and
- 19 • weed control around each structure.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Vegetation/Agricultural Land Use and Productivity
<b>Reference</b>	Manitoba Conservation Package – Ms. Pamela Pugh Comments
<b>Source</b>	Ms. Pamela Pugh
<b>Question</b>	MCWS/MH-TAC-008e

1

2 **Question:**

3 To manage weeds, Pedigreed Seed farmers have to get close to hydro towers with their  
4 equipment, running the risk of hitting a tower and increasing liability.

5

6 **Response:**

7 Manitoba Hydro's Structure Impact Compensation (SIC) schedule allows for 100% crop loss in  
8 near proximity to the structure. An example of the compensation area is shown below. The  
9 need to get close to the tower with large farm equipment is reduced for normal cropping  
10 practices as the area of crop loss is compensated for through tower payments.

11 Below is a sketch for a 23' x 23' self supporting structure which is used to determine how the  
12 structure affects farming operations. This sketch is the basis for the SIC calculations which  
13 include:

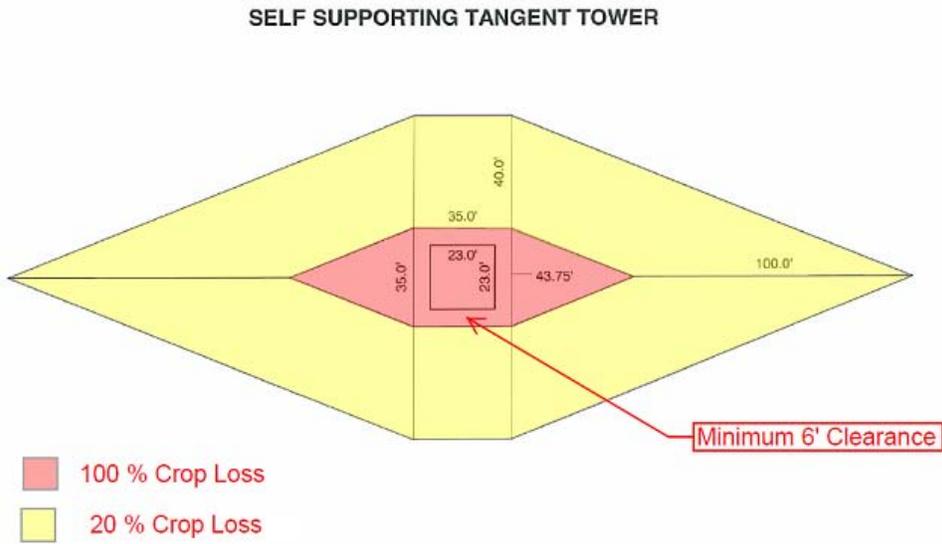
14 (i) crop losses on lands permanently removed from production (*area shaded red*);

15 (ii) reduced productivity in an area of overlap around each structure (*area shaded yellow*);

16 (iii) the additional time required to maneuver farm machinery around each structure;

17

- 18 (iv) double application of seed, fertilizer and chemicals in the area of overlap around each
- 19 structure; and
- 20 (v) weed control around each structure.



21

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Access/Transmission Line Construction
<b>Reference</b>	Manitoba Conservation Package – Public EIS Review Comments
<b>Source</b>	Ms. Pamela Pugh
<b>Question</b>	MCWS/MH-008f

1

2 **Question:**

3 Construction and maintenance vehicles for Bipole III will drive through their field and introduce  
 4 foreign seeds.

5

6 **Response:**

7 In an effort to minimize the spread of noxious weeds and invasive plants all contractor  
 8 construction and maintenance vehicles are cleaned prior to start of work. During construction,  
 9 cleaning stations will be set up at predetermined locations to prevent the spread of invasive  
 10 plants and noxious weeds from infested areas to non-infested areas. Manitoba Hydro will work  
 11 with local Rural Municipalities and Weed Districts to determine cleaning station locations.  
 12 Manitoba Hydro and its contractors will restrict construction vehicle traffic within the right of  
 13 way (ROW) during construction and maintenance. If crossing a field is required to access the  
 14 ROW, Manitoba Hydro will work with the landowner to determine field crossing locations.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Public Safety/Route Selection
<b>Reference</b>	Manitoba Conservation Package – Ms. Pamela Pugh Comments
<b>Source</b>	Ms. Pamela Pugh
<b>Question</b>	MCWS/MH-TAC-008g

1

2 **Question:**

3 A wind storm may knock a tower down onto the railway tracks and cause an environmental  
 4 disaster.

---

5

6 **Response:**

7 The design of the Bipole III HVdc transmission line follows the industry standards to meet all  
 8 electrical and safety clearances. Adequate separation will be maintained to avoid cascading  
 9 events when placing towers nearby critical infrastructure including the railway track. The  
 10 proposed tower design of Bipole III HVdc is based on a higher reliability level of 1 in 150 years  
 11 return or better in terms of wind and ice loadings, a significant improvement of the existing  
 12 Bipole I& II lines (1 in 50 year return).

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Access/Transmission Line Construction
<b>Reference</b>	Manitoba Conservation Package – Public EIS Review Comments
<b>Source</b>	Green Party
<b>Question</b>	MCWS/MH-TAC-009

1

2 **Question:**

3 Provide comments/information on the comments regarding alternatives to northern generation  
4 in the March 21, 2012 comments from the Green Party.

5

6 ***Green Party's key comments***

7

8 -" Another alternative might be to considering both reducing domestic demand and adding  
9 additional generating capacity in Southern Manitoba through other means such as wind  
10 generation."

11

12 - "it does not consider Demand-Side-Management (DSM) (i.e. reducing energy  
13 consumption rather than increasing energy supply), including emergency DSM"

14

15 **Response:**

16 The Bipole III project is a system reliability enhancement and does not add new northern  
17 generation. The project provides redundancy and maintains access to existing northern  
18 generation in the event that the existing Bipole I and II transmission is lost due to a severe  
19 event.

20

21 Demand-Side Management (DSM) was considered in the evaluation of load serving capability  
22 for the catastrophic events impacting the existing HVDC system presented in Chapter 2 of the  
23 EIS. In fact, the energy savings through the existing DSM program and forecasted DSM were  
24 used to reduce the amount of the supply deficit in the calculation.

25 The shortfalls presented in the EIS indicated the amount of generation that can be counted on  
26 to be available at the time of peak demand during the coldest months of the year.

27  
28 Manitoba Hydro has interconnected 237 MW of independently owned wind generation capacity  
29 to its system with an additional 16.5 MW to be connected shortly. Wind generation is a good  
30 source of energy but the capacity to meet winter peak demand when power is most needed,  
31 may not be available due to wind conditions at the time and the fact that when the ambient  
32 temperature falls below -30 °C wind turbines will shut down. Even in warmer temperatures  
33 wind capacity may not be available for dispatch when needed.

34  
35 Manitoba Hydro analysis indicates that the capital cost of gas fired generation exceeds that of  
36 Bipole III.

37

38 ***Green Party's key comments***

39

40 *"What is not clear is, if when the Riel Sectionalization project is completed in 2014-15, would it*  
41 *be possible to somehow connect Bipoles I & II to the Riel Converter station in the event of a*  
42 *Dorsey Station failure? This would likely require additional HVDC transmission line from the*  
43 *current Dorsey converter station to the future site of the Riel Converter Station. This additional*  
44 *stretch of HVDC transmission is likely to remain largely unused, but would help to serve as a*  
45 *back-up in the event of Converter Station failure. I am not an electrical engineer, so I admit I*  
46 *am unsure if this would be technically and/or economically feasible, but it is something that I*  
47 *would like to see investigated. Can the proponent or Manitoba Conservation provide any*  
48 *comment on whether such a back-up connection route between the Dorsey and future Riel*  
49 *converter stations would be possible?"*

50

51 **Response:**

52 The Riel Sectionalization Project does not establish a converter station at Riel. The project  
53 sectionalizes the existing Dorsey to Forbes 500 kV AC line into Riel, provides a 500-230 kV  
54 transformation, establishes a Riel 230 kV station, and ties this 230 kV station into the Winnipeg  
55 area 230 kV transmission grid. The project provides an alternate termination to Dorsey for the

56 500 kV line and continued access to contracted import from the United States if Dorsey Station  
57 is lost.

58 Utilizing Riel Station to back up Dorsey would still require the construction of Riel converter  
59 station (all DC equipment and associated ac), in addition to the new HVDC line from Dorsey to  
60 Riel. Although it can reduce the consequences of a catastrophic failure of Dorsey, such a  
61 solution will not be able to mitigate the risk of losing the Bipole I & II lines with a repair time up  
62 to 8 weeks. As indicated in Chapter 2 of the EIS, the loss of the lines will result in extended  
63 rotating blackouts during the cold winter months. This option was identified as a potential  
64 solution to backup a Dorsey loss in the early planning analysis only if the Bipole III could not be  
65 built since it does not protect against the loss of the Bipole I & II lines.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Route Selection/Culture and Heritage
<b>Reference</b>	Manitoba Conservation Package – Swan Lake First Nation Comments
<b>Source</b>	Swan Lake First Nation
<b>Question</b>	MCWS/MH-010a

1

2 **Question:**

3 Investigations conducted subsequent to the SLFN preliminary TK Report have suggested that  
4 the Round Plain and Indian Gardens sites are larger than originally determined. The exact  
5 extent of the sites is not known and additional research and archeological analysis need to be  
6 completed to confirm the site's boundaries. Additional disturbance of these sites in any way  
7 would not be supported by SLFN.

8

9 **Response:**

10 Manitoba Hydro intends to continue discussions with Swan Lake First Nation in an effort to  
11 address the community's concerns and interests related to the Bipole III Transmission Project  
12 traversing the Assiniboine Valley. The Assiniboine River crossing was identified as a sensitive  
13 site by Swan Lake First Nation as well as through an archeological inventory, developed by  
14 Manitoba Hydro's archaeological consultants. As a result, this area has been identified as a  
15 sensitive site in the Bipole III EIS. Swan Lake First Nation has completed some heritage field  
16 work in this area. A detailed survey by the Project Archaeologist working with the Swan Lake  
17 First Nation archaeologist will be conducted prior to construction. Manitoba Hydro has also  
18 agreed to support an Environmental Monitor from Swan Lake First Nation to be on site during  
19 clearing and construction activities.

20 Protection measures for heritage resources have been incorporated into the Environmental  
21 Protection Plan as general and specific mitigation measures. Detailed actions and procedures for  
22 heritage discoveries will be developed by the Project Archeologist on a site by site basis. All  
23 information regarding heritage resources and/or found human remains will be submitted to the

24 Historic Resources Branch as per the terms of the Heritage Resources Act (1986) and heritage  
 25 permit and to the local Aboriginal Communities. Ownership of all heritage objects found within  
 26 Manitoba rests with the Province of Manitoba.

27

28 The Environmental Protection Plan for the Bipole III Transmission Project will include the  
 29 following mitigation measures for addressing heritage resources. Additional mitigation  
 30 measures will be considered during the final design process.

31

<b>Heritage Resources Environmental Protection Measures</b>	
<b>No.</b>	<b>Environmental Protection Measures</b>
EC-5.1	Environmental protection measures for heritage resources will be reviewed with the Contractor and employees prior to commencement of any construction activities.
EC-5.2	Provincial legislation (Appendix C) and guidelines (Appendix D) protecting heritage resources will be adhered to during pre-construction and construction activities.
EC-5.3	Orientation for project staff working in construction areas will include heritage resource awareness and training including the nature of heritage resources and the management of any resources encountered.
EC-5.4	Orientation information will include typical heritage resource materials and reporting procedures.
EC-5.5	Construction activities will not be carried out within established buffer zones for heritage resources except as approved by Project Archaeologist.
EC-5.6	The Environmental Inspector will inspect borrow pits and other excavations regularly for the presence of heritage resource materials.
EC-5.7	The Environmental Inspector will inspect routine stream crossings for the presence of heritage resource materials and will report any findings immediately to the Project Archaeologist.
EC-5.8	The Project Archaeologist will inspect major stream and large river crossings for the presence of heritage resource materials.
EC-5.9	All archaeological finds discovered during site preparation and construction will be left in their original position until the Project Archaeologist is contacted and provides instruction.
EC-5.10	The Contractor will report heritage resource materials immediately to the Construction Supervisor/Site Manager and will cease construction activities in the immediate vicinity until the Project Archaeologist is contacted and prescribes instruction.
EC-5.11	Project Archaeologist will report heritage resource discoveries to the appropriate First Nation or Aboriginal community.
EC-5.12	The Project Archaeologist will visit the site, confirm the presence of heritage resources, establish a buffer zone, conduct an evaluation and determine protection/salvage requirements.

<b>Heritage Resources Environmental Protection Measures</b>	
EC-5.13	Any culturally significant heritage resource materials discovered during construction will be inventoried and/or salvaged by the Project Archaeologist as per standard archaeological best practices
EC-5.14	The Contractor will stop work immediately in the immediate vicinity if human remains are discovered during construction activities. The finding will be reported to the Construction Supervisor/Site Manager who will contact the Project Archaeologist. The project archaeologist will report immediately to the Historic Resources Branch (HRB) who will, in turn, contact the RCMP and Medical Officer. The closest First Nation community will also be notified by the Project Archaeologist. . A site visit will take place immediately along with the RCMP and Medical Officer to confirm the presence of human remains and determine the forensic/non-forensic nature of the human remains. The Project Archaeologist will work closely with the HRB once the status of the human remains is determined.
EC-5.15	Major heritage resource sites including burial sites discovered during construction will be protected by erecting a snow fence around the site, designating the site off-limits, posting signage, directing water away from the site and placing barricades on access routes, until a permanent solution is agreed upon

<b>Date</b>	May 16th 2012
<b>Subject</b>	Route Selection/Caribou
<b>Reference</b>	Manitoba Conservation Package – TAC Comments
<b>Source</b>	Wildlife Branch
<b>Question</b>	MCWS/MH-TAC-010b

1

2 **Question:**

3 SLFN requests further detail on mitigation measures for potential impacts to plants, plant  
4 communities, terrain, and soils during construction, operation, and maintenance of the  
5 transmission line.

---

6 **Response:**

7 Manitoba Hydro is in the process of developing both general and site specific mitigation  
8 measures for potential impacts of the Bipole III transmission line. General mitigation measures  
9 apply to all project areas and specific mitigation will apply to identify individual Environmentally  
10 Sensitive Sites (ESS). SLFN identified the Assiniboine River crossing as an Environmentally  
11 Sensitive Site, as it could potentially contain artifacts and a burial site. It is culturally significant  
12 to the community and Manitoba Hydro will work with the community to ensure their concerns  
13 are addressed. Manitoba Hydro has agreed to support an Environmental Monitor from Swan  
14 Lake First Nation to be on site during clearing and construction activities.

15 The following is a list of draft mitigation measures and plans for potential impacts to plants,  
16 plant communities, terrain and soils specific to the Assiniboine River crossing. For more  
17 detailed information, please refer to the Bipole III Transmission Project Draft Environmental  
18 Protection Plan (Volume 4). Please note that the Environmental Protection Plan is currently in  
19 draft format, the Construction Phase Environmental Protection Plans for the area will be  
20 developed with Aboriginal communities and Manitoba Conservation and will be finalized once  
21 Manitoba Hydro is in receipt of the *Environment Act* licence for the Project. It will be updated  
22 and refined as the Project moves through the Regulatory process.

23 Below are the general mitigation measure related to plants, plant communities, terrain and  
24 soils. Manitoba Hydro will be developing an operation environmental management plan for line  
25 maintenance to follow once the line has been energized.

## 26 **Clearing**

27 Environmental protection measures related to clearing and related activities include:

- 28 • Where sensitive sites have been identified existing low growth vegetation such as  
29 grasses, forbs and shrubs will be maintained to the extent possible. Disturbance to roots  
30 and adjacent soils will be minimized (PA-3.5)<sup>1</sup>.
- 31 • Selective clearing will be carried out in erosion prone areas. Hand clearing or other low  
32 disturbance methods may be employed to minimize soil disturbance (PA-3.14)
- 33 • Environmentally sensitive areas located adjacent to watercourses or located on rugged  
34 terrain will be cleared by low ground disturbance methods (i.e hand clearing on steep  
35 slopes) (PA-3.15).
- 36 • Trees within established buffer zones will be selectively cleared using methods that  
37 cause the least impact. Low growth vegetation such as grasses and shrubs within buffer  
38 zones will not be cleared (PA-3.16).
- 39 • Construction vehicles where possible will be wide-tracked or equipped with high  
40 floatation tires to minimize rutting and limit damage and compaction to surface soils  
41 (PA-3.18).
- 42 • The Construction Supervisor/Site Manager will issue a stop work order if extreme wet  
43 weather or insufficient frost conditions results in soil damage from rutting, and soil  
44 erosion is resulting in sedimentation of adjacent waterbodies (PA-3.19).
- 45 • Vegetation will be removed by mechanical means except where other selective clearing  
46 methods are stipulated (PA-3.26).
- 47 • Specified clearing methods will be carried out in a manner that minimizes disturbance to  
48 existing organic soil layer (PA-3.27).

---

<sup>1</sup> The coding listed at the end of the environmental protection measures refers to the tables in the draft environmental protection plan.

- 49 • Machine clearing will remove trees and brush with minimal disturbance to existing  
50 organic soil layer using only "V" or "K-G" type blades, feller-bunchers and other means  
51 approved by the Construction Supervisor/Site Manager (PA-3.28).
- 52 • Chemical control of vegetation is not permitted during clearing (PA-3.31).
- 53 • Danger trees will be identified and removed by hand or other methods that do not  
54 damage soils and adjacent vegetation (PA-3.32).

## 55 **Burning**

56 Environmental protection measures related to burning and related activities include:

- 57 • Slash will be piled in a manner that allows for clean, efficient burning of all material.  
58 Mixing soil into the slash is to be avoided (PA-2.4).
- 59 • Debris piles scheduled for burning will be piled on mineral soils or on areas having an  
60 average maximum depth of less than 15 cm of duff, where possible (PA-2.5).

## 61 **Grubbing**

62 Environmental protection measures related to grubbing and related activities include:

- 63 • Construction areas containing soil with high silt content, artesian springs or areas of  
64 previous erosion will receive special erosion protection and sediment control techniques  
65 (PA-8.5).
- 66 • Grubbing will be halted during heavy precipitation events when working in areas of  
67 finely textured soils (PA-8.6).

## 68 **Stripping**

69 Environmental protection measures related to stripping and related activities include:

- 70 • Mineral topsoils and surficial organic materials should be stripped separately from  
71 subsoils, segregated, and stockpiled for later use in backfilling, contouring and  
72 rehabilitation. Soils should be replaced in the reverse order to which they were removed.  
73 Where problem subsoils (e.g., saline, gravelly, stony) are encountered in agricultural  
74 landscapes, three-lift soil handling will be used to segregate the problem subsoils from

- 75 higher quality subsoils. Once replaced, soils will be compacted similar to pre-disturbed  
76 condition." (PA-10.5)
- 77 • Construction areas containing soil with high silt content, artesian springs or areas of  
78 previous erosion will receive special erosion protection and sediment control techniques  
79 (PA-10.6).
  - 80 • In areas of known salinity, excavated or stripped soil will be stored on liners or in  
81 designated areas where possible (PA-10.9).

## 82 **Rights-of-Way**

83 Environmental protection measures pertaining to Rights-of-Way include:

- 84 • Vegetation control along rights-of-way during construction will be in accordance with the  
85 Vegetation Management Plan (PC-8.10).
- 86 • The Environmental Inspector will inspect rehabilitated areas along rights-of-way in  
87 accordance with the Site Rehabilitation Plan to assess the success of any re-vegetation  
88 and to determine if additional rehabilitation is required (PC-8.13).

## 89 **Transmission Towers and Conductors**

90 Environmental protection measures pertaining to transmission towers, guy wires and  
91 conductors include:

- 92 • Transmission tower locations will avoid riparian areas, floodplains, wetlands, permafrost  
93 and unstable soil conditions to the extent possible (PC-10.2).
- 94 • Where thawing occurs, construction equipment, tires and loadings, and access routes  
95 will be reviewed to ensure that there will be minimum damage to the soils (PC-10.8).
- 96 • The Construction Supervisor/Site Manager will issue a stop work order if extreme wet  
97 weather conditions result in soil damage from rutting and erosion is resulting in  
98 sedimentation of adjacent waterbodies (PC-10.14).
- 99 • During tower foundation excavation the duff layer and A horizon soils shall be stripped  
100 and stored separately from other soils. When back filling, these soils are to be replaced  
101 as the surface soils to encourage site re-vegetation (PC-10.16).
- 102 • Areas where soil was disturbed will be stabilized and re-vegetated with low growth  
103 vegetation as soon as practical (PC-10.17).

- 104 • Vegetation control around transmission towers will be in accordance with contract  
105 specifications and Manitoba Hydro guidelines (PC-10.20).

### 106 **Stream Crossings**

107 Environmental protection measures pertaining to stream crossings include:

- 108 • Clearing for stream crossings will only remove tree species by hand or other low impact  
109 methods. Shrub understory will be retained and soils will not be disturbed in riparian  
110 areas (PC-9.14).
- 111 • Disturbed stream banks will be stabilized and re-vegetated with low growth vegetation  
112 as soon as practical (PC-9.26).
- 113 • The Environmental Inspector will inspect rehabilitated watercourse crossings in  
114 accordance with the site Rehabilitation Plan to assess the success of re-vegetation and  
115 to determine if additional rehabilitation is required (PC-9.30).

### 116 **Buffers and Setbacks**

117 Buffers are work areas where restricted activities such as low disturbance clearing are  
118 permitted. Setbacks are areas to be maintained from a given environmental feature where no  
119 work shall occur.

120 Recommended setbacks and buffer distances for sensitive environmental features are provided  
121 in Table 1.

122 Table 1. Buffers and Setbacks for Species at Risk

<b>Activity</b>	<b>Non Frozen Ground Setback Distance (no work allowed)</b>	<b>Frozen Ground Setback Distance (no work allowed)</b>	<b>Winter Vegetated Buffer Distance (Shrub and Herbaceous Vegetation Retained)</b>	<b>Rationale</b>
Tower Foundation Siting	100m	100m		Protect from disturbance
Clearing And Construction	30m		30m	Protect from disturbance
Maintenance	30m		30m	Protect from disturbance
Access Trail	30m	30m		Protect from disturbance

123

124 **Erosion Protection and Sediment Control Plan**

125 An Erosion Protection and Sediment Control Plan will be prepared by Manitoba Hydro in  
 126 accordance with Canadian professional erosion and sediment control standards to manage  
 127 construction activities that cause soil erosion and result in sediment releases to the aquatic  
 128 environment.

- 129 • The objective of the plan will be to minimize any adverse environmental effects of  
130 sediment releases on the aquatic environment in accordance with provincial and federal  
131 legislation and guidelines, and corporate environment policies and guidelines.
- 132 • Environmental protection measures will be prescribed for erosion protection and  
133 sediment control including winter construction, establishment of buffer zones, avoidance  
134 of sensitive areas and use of bioengineering techniques.
- 135 • Environmental Inspectors will conduct regular inspections of construction activities  
136 including erosion protection and sediment control measures.
- 137 • The plan will be reviewed after each construction season and annually and results from  
138 the reviews will be used to adjust plan provisions to ensure continued effectiveness.
- 139 • The Erosion Protection and Sediment Control Plan will be completed and implemented  
140 prior to the commencement of the construction phase for the Project.
- 141 • The plan will be provided to the Contractor and Manitoba Conservation, and will be  
142 placed on the public registry established for the Project.
- 143 • Contractors will be required to prepare contract-specific Erosion Protection and Sediment  
144 Control Plans that conform to and are consistent with the Manitoba Hydro Erosion  
145 Protection and Sediment Control Plan.

#### 146 **Vegetation Management Plan**

147 A Vegetation Management Plan will be prepared by Manitoba Hydro to manage vegetation  
148 during construction of the Project.

- 149 • The objective of the plan will be to provide for effective vegetation management in  
150 accordance with provincial legislation and guidelines, and corporate policies and  
151 procedures for the protection vegetation and the environment.
- 152 • The scope of the plan will include introduction of exotic species, controlling vegetation,  
153 protection of protected species, forest insects and diseases, and re-vegetation of  
154 disturbed sites.
- 155 • Environmental protection measures will be prescribed for washing equipment and  
156 vehicles prior to entering construction sites, protecting protected species, controlling  
157 vegetation at construction sites and restoring and re-vegetating disturbed sites.

- 158       • Environmental Inspectors will conduct regular inspections of construction activities  
159           including vegetation management.
- 160       • The plan will be reviewed after each construction season and annually and results from  
161           the reviews will be used to adjust plan provisions to ensure continued effectiveness.
- 162   The Vegetation Management Plan will be completed and implemented prior to the  
163   commencement of the construction phase for the Project.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Groundwater/Protection (EPP)
<b>Reference</b>	Manitoba Conservation Package – Swan Lake First Nation Comments
<b>Source</b>	Swan Lake First Nation
<b>Question</b>	MCWS/MH-TAC-010c

1

2 **Question:**

3 The EIS states that the groundwater assessment was conducted on a regional scale. SLFN is  
 4 concerned about potential impacts of the project to local groundwater and aquifers in SLFN's  
 5 area of interest.

6

7 **Response:**

8 The groundwater assessment focused on the major hydrogeological features located in the  
 9 vicinity of the proposed route of the transmission line due to the regional extent of the Project,  
 10 but considered local groundwater environments as information allowed. The information relied  
 11 upon for the groundwater assessment came from multiple sources and personal  
 12 communications with experts with knowledge of the groundwater in the assessment area.

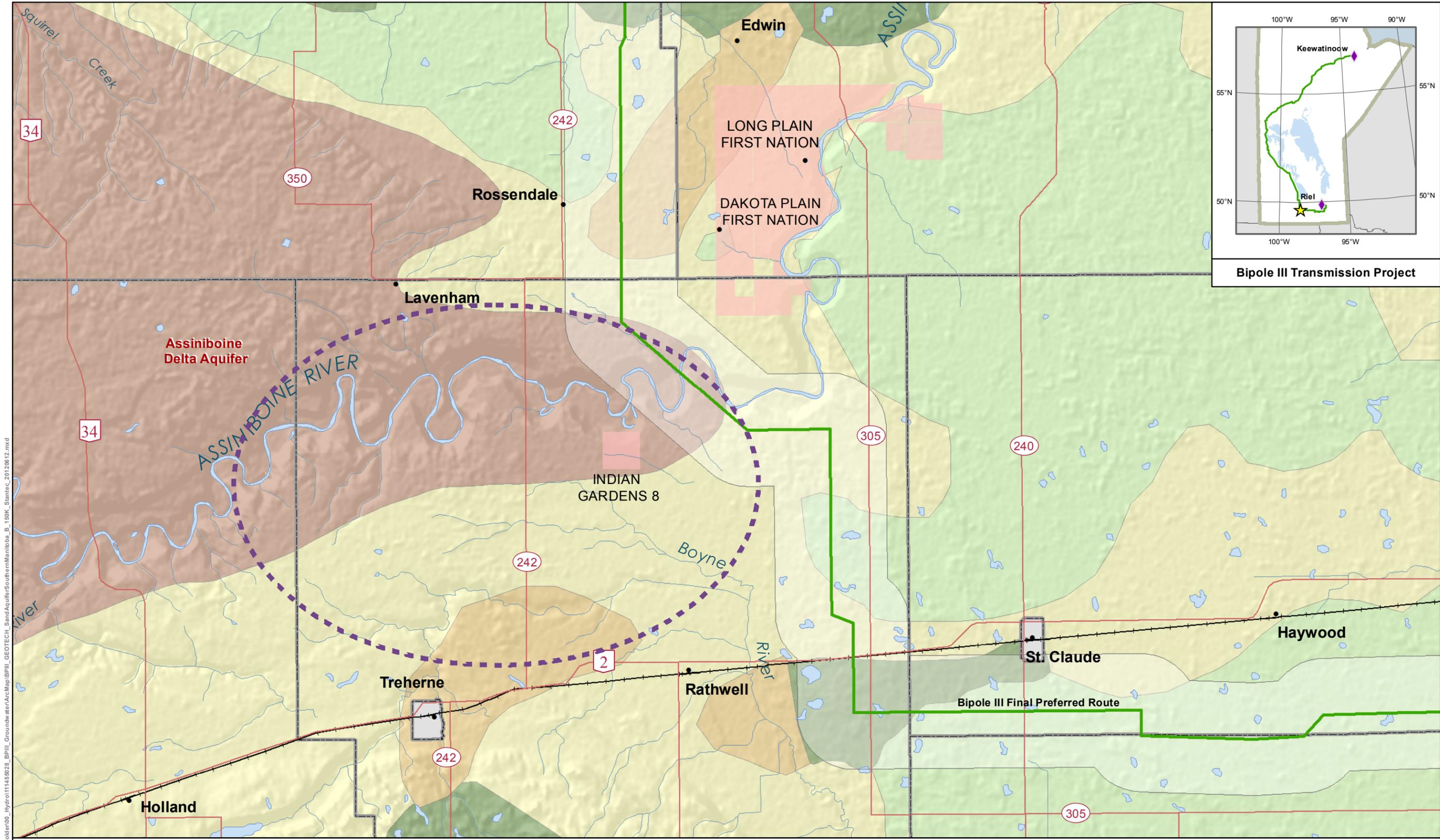
13 While it was noted that the large scale resolution of the Local Study Area may mean that some  
 14 small aquifers were not represented and assessed, where possible, supplemental information  
 15 for detailed evaluations was obtained, reviewed and described. It was acknowledged that there  
 16 may still be some unidentified small aquifers in the study area but it was noted that these  
 17 would be expected to be in areas where groundwater is not presently relied upon. Along the  
 18 southern portion of the route, and in the area of interest to SLFN, specific information was  
 19 available and reviewed during the assessment. The preferred route for the Bipole III  
 20 transmission line will go over the eastern edge of the unconfined Assinaboine Delta Aquifer  
 21 (ADA) – an aquifer which is relied upon for drinking water. This aquifer is recharged by  
 22 precipitation (i.e., is already connected to surface water). Another aquifer will be crossed by  
 23 the transmission line in the area of Dakota Plain First Nation. This aquifer is overlain by a clay

24 layer (confined) and unconnected to surface water or precipitation. Both of these aquifers, due  
25 to their near-surface nature, have been identified on Groundwater Vulnerability Maps developed  
26 and maintained by the Province.

27 The Project components are generally land-based or surficial in nature and will not interfere  
28 with the existing groundwater regime associated with either aquifer discussed above. No  
29 artesian (flowing groundwater) conditions were identified in the area of interest to SLFN. The  
30 identified aquifers, however, would be vulnerable to impact in a contingency event (e.g.,  
31 hydrocarbon or pesticide spill).

32 Mitigation measures that will be in place to minimize or preclude any groundwater effects  
33 associated with contingency events are discussed in the EIS and can be summarized as follows:

- 34 • Fuel, lubricants, pesticides and other potentially hazardous materials will be stored and  
35 handled within dedicated areas at work sites and marshalling yards in full compliance with  
36 regulatory requirements.
- 37 • Transfer of chemicals will be attended at all times.
- 38 • An Emergency Preparedness and Spill Response Plan is developed and an emergency  
39 response spill kit will be kept on-site at all times in case of fluid leaks or spills from  
40 machinery.
- 41 • Hazardous materials, fuel containers and other materials will be removed from the site for  
42 proper disposal in accordance with regulatory requirements.
- 43 • Herbicide and pesticide applications will be made by a licensed certified applicator and will  
44 be applied according to product label directions.



**Bipole III Transmission Project**

File Location: G:\GIS\Project\_Folder\00\_Hydro\1145928\_BP3I\_Groundwater\ArcMap\BP3I\_Geotech\_SandAquiferSouthernManitoba\_B\_150K\_Stantec\_20120612.mxd



Coordinate System: UTM Zone 14N NAD83  
 Data Source: MB Hydro, Stantec, Heritage/Cultural - SLFN, ProvMB, NRCAN  
 Date Created: June 12, 2012  
 0 2.5 5 Kilometres  
 0 2.5 5 Miles

N  
 1:150,000

- Project Infrastructure**
- Final Preferred Route
  - Local Study Area
- Heritage**
- Area with Potential for Additional Heritage Values

- Sand and Gravel Aquifers**
- Areas With Very Few Widely Scattered Minor Sand and Gravel Aquifers
  - Thin Unconfined Sand
  - Lenses of Sand and Gravel
  - Major Buried Sand and Gravel
  - Thick and Extensive Unconfined Sand and Gravel
  - No Aquifer/No Data in Regional Study Area

## Sand and Gravel Aquifers Within the Southern Bipole III Transmission Project Study Area

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Moose/Hunting and Harvesting
<b>Reference</b>	Manitoba Conservation Package – Manitoba Metis Federation Comments
<b>Source</b>	Manitoba Metis Federation
<b>Question</b>	MCWS/MH-TAC-011a

1

2 **Question:**

3 Explain whether or not the effects assessment on moose populations and Aboriginal traditional  
4 use of moose, both related to increased harvester access in Game Hunting Areas (GHA) 6, 6A,  
5 7, 8, 11, 12 and 19A was considered in light of the closure of many other GHAs to moose  
6 hunting in the central western and central eastern portions of the Province. Please advise if the  
7 conclusion regarding residual effects and cumulative effects would change if these factors were  
8 fully considered.

9

10 **Response:**

11 The closure of GHAs 13, 13A, 14, 14A, 18, 18A, 18B and 18C and the partial closure of GHAs  
12 2A, 4 and 7A to moose hunting and effects of these closures on moose populations and  
13 harvesting opportunities in adjacent and/or further removed GHAs was not considered in the  
14 effects assessment conducted by Manitoba Hydro. And in considering them now the  
15 conclusions reached in the EIS respecting residual effects and cumulative effects would not  
16 change as a result of these closures.

17 Numerous access routes/travel corridors already exist in much of western Manitoba. As a result  
18 the Bipole III transmission line, though creating potentially one more access route through the  
19 closed and remaining open GHAs (potentially is used here as transmission lines are often not  
20 easily traversable in some locations and in other locations parallel existing linear corridors), is  
21 not expected to significantly increase the ability of hunters to access new areas and/or new  
22 opportunities for wolf predation on moose in this area of Manitoba.

23 As to the concern regarding the effect of concentrating hunters in the remaining open GHAs,  
24 presumably this would occur irrespective of the Bipole III project and was considered by  
25 Manitoba when implementing the closures and since the closures are already in effect it is being  
26 managed by the responsible management authority, that being Manitoba Conservation and  
27 Water Stewardship.

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Cumulative Effects Assessment
<b>Reference</b>	Manitoba Conservation Package – Manitoba Metis Federation Comments
<b>Source</b>	Manitoba Metis Federation
<b>Question</b>	MCWS/MH-TAC-011b

1

2 **Question:**

3 Provide comments on the concerns expressed regarding the Cumulative Effects Assessment.

---

4

5 **Response:**

6 This question refers to concerns expressed by the Manitoba Métis Federation (MMF).

7 Manitoba Hydro would like at the outset to clarify one apparent misstatement in comments  
 8 provided by MMF, where page 19 of the submission notes that “MH further indicates that their  
 9 approach was to restrict the cumulative effects assessment to VECs that were found to have no  
 10 residual effect or a positive residual effect.” As stated, this is incorrect and in fact the opposite  
 11 is true. As noted on page 4-38 of the EIS, VECs (valued environmental components) with no  
 12 residual effect or a positive residual effect from the Project, as identified in Chapter 8, are not  
 13 included in the cumulative effects assessment, and the cumulative effects assessment only  
 14 includes VECs with an adverse effect of the Bipole III Transmission Project (the Project) that  
 15 overlaps both temporally and spatially with the effects of other identified projects and human  
 16 activities.

17 The comments provided by the MMF relating to cumulative effects included the following  
 18 specific information requests at page 21:

- 19 (1) Please provide an explanation as to why only the socio-economic aspect of the  
 20 Keeyask project was considered in the cumulative effects assessment;

21

- 22 (2) Please provide an explanation as to why the cumulative effects assessment only  
23 considered the Conawapa project to a limited extent;  
24
- 25 (3) Please provide an explanation as to why the transportation component of the Victory  
26 Nickel Mine project, which overlaps the Project Study Area, was not included as a  
27 future project in the cumulative effects assessment;  
28
- 29 (4) Please re-consider the findings of residual impact on moose populations and  
30 "Domestic Resource Use" in light of the evidence of GHA closures and the high  
31 potential for concentration of harvesters in the remaining GHAs that are transected  
32 by the HVdc.  
33
- 34 (5) Please reassess the potential environmental effect on moose populations and habitat  
35 in GHA 12 by considering the cumulative effect of coal exploration, the pending  
36 designation of all or a portion of GHA 12 as a Wildlife Management Area, existing  
37 closure of various GHA's in central western Manitoba to moose hunting, in  
38 combination with the potential for increased access by harvesters and/or wolf  
39 predation associated with the HVdc ROW.

40 Manitoba Hydro's response to each information request as asked is provided below.

41 (1)

42 The Bipole III EIS cumulative effects assessment considered biophysical as well as socio-  
43 economic aspects of the proposed Keeyask project.

44 Please see Table 9.3-1 and Table 9.3-2 of Chapter 9 of the Bipole III EIS (attached to this  
45 response for reference). These tables indicate that the cumulative effects assessment in  
46 Chapter 9 considered both the biophysical and the socio-economic effects of Keeyask  
47 Generation and Keeyask Transmission. Temporal or spatial overlaps of residual adverse  
48 biophysical effects of the Project are not expected with the Keeyask projects; however, material  
49 spatial and temporal overlaps of residual adverse socio-economic effects for the Project with the  
50 Keeyask project are expected and were described and assessed in section 9.3.3.1 of Chapter 9.

51 (2)

52 The Bipole III EIS cumulative effects assessment considered the proposed Conawapa project to  
53 the extent that was feasible and relevant.

54 Compared with many other projects considered in this cumulative effects assessment,  
55 information on the Conawapa project was somewhat more limited. As noted on page 9-10 of  
56 Chapter 9 of the Bipole III EIS, prospective future projects and activities such as the Conawapa  
57 project are defined as those projects or activities that were not yet approved or in the  
58 planning/approvals process preparatory to being constructed or carried out and that were  
59 initially considered in the assessment as potentially having effects that overlap with the effects  
60 of the Project. Conawapa is considered a prospective future project as it has not been approved  
61 at this time for regulatory filings and is not yet today in the regulatory approval stages – this  
62 development will occur only after comprehensive environmental impact assessment, extensive  
63 public consultation and approval and licensing by the relevant regulatory authorities. Any future  
64 Conawapa EIS will set out a full description of the proposed project and the assessment of all  
65 expected environmental effects of this project, including (if Bipole III is approved) the  
66 cumulative effects of the Conawapa project in combination with the Bipole III Transmission  
67 Project as approved.

68 As noted in Tables 9.3-1 and 9.3-2 in Chapter 9, potential coincidence of effects of Conawapa  
69 and Bipole III on the biophysical and socio-economic environment were considered as part of  
70 the biophysical and socio-economic cumulative effects assessments. Based on the information  
71 available at this time regarding potential overlap of effects from these projects, the Project's  
72 cumulative effects assessment focused on the potential effects of Bipole III that may overlap  
73 with Conawapa construction activities (and all of the related northern workforce and  
74 infrastructure implications).

75 (3)

76 The Bipole III EIS cumulative effect assessment focused on future projects within the Project  
77 Study Area with environmental effects that could potentially overlap with effects of the Project.  
78 In addition, the corridor for the Bipole III Project is extensive and it was recognized that every

79 local future project or activity along the HVdc route cannot be considered, for practical reasons,  
80 as part of the cumulative effects assessment.

81 As noted on page 20 of the review comments provided by MMF, the Victory Nickel Mine occurs  
82 outside the Project Study Area, approximately 55 km from the centre of the Project's HVdc  
83 centre line. The MMF review comments also note that this mine, once operational, proposes to  
84 transport materials and ore along PTH 6 north to the rail line at Ponton, and that a segment of  
85 the PTH 6 transportation route falls within the Project Study Area and intersects the HVdc ROW.  
86 Aside from the cumulative effects of added truck traffic on this specific segment of PTH 6, no  
87 potential overlap of Bipole III and Victory Nickel Mine environmental effects is suggested for  
88 consideration in the MMF review.

89 In relation to increased traffic volumes, PTH 6 was assessed in the EIS and it was determined  
90 that the increase in project-related construction traffic in the vicinity of the Victory Nickel Mine  
91 and the rail line at Ponton was either below five percent of existing traffic and / or within the  
92 existing design capacity of the roadway (as defined by Manitoba Infrastructure and  
93 Transportation. For more detailed explanation please refer to section 7.2.3 of the  
94 Transportation Technical Report).

95 As reviewed in the Bipole III EIS with regard to transportation activity effects, the residual  
96 adverse effects of transportation related activities for the Project HVdc line and Keewatinoow  
97 are expected to be limited, in practical terms, to the construction phase. Further, potential  
98 transportation activity effects of the Project are expected to be short term and reversible in  
99 nature (see, Chapter 8 page 8-297 and page 8-303 of the EIS). Roads likely to notice an  
100 increase in traffic will be those used to transport materials for all major construction  
101 components of the Project. This would include roads between the Riel site, the northern  
102 transmission line segments and Keewatinoow (PTH 6, PTH 10, PR 391, PR 280 and PR 290).

103 Given the residual adverse effects of the Project's construction-related transportation activities  
104 are considered to be short term and reversible, material overlaps of the Project's effects with  
105 traffic related effects from other projects occurring outside the Project Study Area are not  
106 anticipated, and any such overlaps that may occur from time to time are not expected to result  
107 in significant adverse effects and/or additional mitigation requirements for the Project.

108 (4) and (5)

109 These two information requests deal with basically the same issues regarding potential residual  
110 environmental effects of the Project on moose populations and habitat and moose-related  
111 Domestic Resource Use in light of GHA (Game Hunting Area) closures to moose hunting. On this  
112 specific matter, please see Manitoba Hydro's response to MCWS/MH-TAC-011a, which notes as  
113 follows:

114 The closure of GHAs 13, 13A, 14, 14A, 18, 18A, 18B and 18C and the partial closure of  
115 GHAs 11 2A, 4 and 7A to moose hunting and effects of these closures on moose  
116 populations and harvesting opportunities in adjacent and/or further removed GHAs was  
117 not considered in the effects assessment conducted by Manitoba Hydro. And in  
118 considering them now the conclusions reached in the EIS respecting residual effects and  
119 cumulative effects would not change as a result of these closures.

120 Numerous access routes/travel corridors already exist in much of western Manitoba. As  
121 a result the Bipole III transmission line, though creating potentially one more access  
122 route through the 18 closed and remaining open GHAs (potentially is used here as  
123 transmission lines are often not easily traversable in some locations and in other  
124 locations parallel existing linear corridors), is not expected to significantly increase the  
125 ability of hunters to access new areas and/or new opportunities for wolf predation on  
126 moose in this area of Manitoba. Also as it is assumed the closures are only temporary  
127 and of a relatively short term nature (<5 years).

128 As to the concern regarding the effect of concentrating hunters in the remaining open  
129 GHAs, presumably this would occur irrespective of the Bipole III project and was  
130 considered by Manitoba when implementing the closures and since the closures are  
131 already in effect it is being managed by the responsible management authority, that  
132 being Manitoba Conservation and Water Stewardship.

133 The final information request also asks for reassessment of the potential environmental effect  
134 on moose populations and habitat in GHA 12 by considering the cumulative effect of the Project  
135 in combination with coal exploration, the pending designation of all or a portion of GHA 12 as a  
136 Wildlife Management Area, existing closures of GHA's in central western Manitoba to moose

137 hunting, in combination with the potential for increased access by harvesters and/or wolf  
138 predation associated with the HVdc ROW. For the Bipole III Project EIS, the only relevant  
139 consideration is the incremental effect of the Project in combination with other projects - and in  
140 this context, the conclusions reached in the EIS respecting residual effects and cumulative  
141 effects of the Project on moose populations and habitat would not change as a result of  
142 consideration of the cumulative effects of the Project in combination with the other activities  
143 noted in this IR. The Bipole III FPR follows existing rights of ways and will not augment  
144 additional hunting opportunity to what already exists as described above. Moose resource  
145 management by the relevant authorities continues to respond to pressures on moose  
146 populations and habitat, from hunting or other sources, and it is expected that ongoing  
147 responses will continue in the future as required in each area. The effects of the Bipole III  
148 transmission line in the GHA 12 area is not expected to significantly reduce overall moose  
149 habitat in this region or to significantly increase the ability of hunters and/or wolf predators to  
150 reduce moose populations in this region.

**Table 9.3-1: Potential Coincidence of Effects on Biophysical Environment**

Other Projects & Activities		Bio-physical Environment Sub-components								
Adverse Project Effects on VECs (Not Significant as discussed in Chapter 8)	◇	Soils & Terrain	Air Quality and Climate	Groundwater	Aquatic Environment	Terrestrial Ecosystems & Vegetation	Mammals & Habitat	Birds & Habitat	Amphibians & Reptiles	Terrestrial Invertebrates
No Adverse Cumulative Effects	✓									
Negligible Cumulative Effects (beyond assessment discussed in Chapter 8)	□									
Potentially Non-negligible Cumulative Effects	□									
<b>Bipole III Project</b>	◇	◇	◇	◇	◇	◇	◇	◇	◇	◇
Wuskwatim Transmission Project (230 kV transmission lines, Thompson-Birchtree Station)	✓	□	□	✓	✓	□	✓	✓	✓	✓
Riel Sectionalization Project - The Riel Reliability Improvement Initiative	□	□	□	✓	✓	✓	✓	✓	✓	✓
Multiple existing (utility) corridors, such as water pipelines, fibre optics line, that serve local and regional needs	□	□	□	□	✓	□	✓	✓	✓	✓
Forestry operations and road development (Tolko, Louisiana Pacific)	✓	✓	□	✓	✓	□	✓	✓	✓	✓
Mineral licence area exploration, mineral lease, mining claim, and quarry lease developments	✓	✓	□	✓	✓	□	✓	✓	✓	✓
Provincial Highways and Roads, Winter road development	□	□	□	✓	✓	□	✓	✓	✓	✓
Keewatinoow wastewater management	✓	□	✓	✓	✓	✓	✓	✓	✓	□
Keyask Generation/Transmission	□	□	□	✓	□	□	✓	✓	✓	✓
Kettle Generating Station Upgrades	□	□	□	□	□	□	□	□	□	□
Urban residential development (potential for new housing stock within the Town of Gillam)	□	□	□	□	□	□	□	□	□	□
Conawapa Generating Station Projects	□	□	✓	✓	□	□	✓	✓	✓	□
Forestry operations including road development (Tolko, Louisiana Pacific)	✓	✓	□	✓	✓	□	✓	✓	✓	✓
Mineral licence area exploration, mineral lease, mining claims, and quarry lease developments	✓	✓	□	✓	✓	□	✓	✓	✓	✓
Current and future agricultural activities	✓	✓	□	✓	✓	✓	✓	✓	✓	✓

**Table 9.3-2: Potential Coincidence of Effects on Socio-economic Environment**

Other Projects & Activities		Socio-economic Environment Sub-components					
Adverse Project Effects on VECs (Not Significant as discussed in Chapter 8)	◇	Land Use	Resource Use	Economy	Services	Personal, Family & Community Life	Culture & Heritage
No Adverse Cumulative Effects	✓						
Negligible Cumulative Effects (beyond assessment discussed in Chapter 8)	□						
Potentially Non-negligible Cumulative Effects	■						
<b>Bipole III Project</b>	◇	◇	◇	◇	◇	◇	◇
Wuskwatim Transmission Project (230 kV transmission lines, Thompson-Birchtree Station)	✓	✓	□		□	✓	
Riel Sectionalization Project - The Riel Reliability Improvement Initiative	✓	□	□		□	✓	
Multiple existing (utility) corridors, such as water pipelines, fibre optics line, and serve local and regional needs	✓	✓	□	□	□	✓	
Forestry operations and road development (Tolko, Louisiana Pacific)	✓	✓	□	□	□	✓	
Mineral licence area exploration, mineral lease, mining claim, and quarry lease developments	✓	✓	□	□	□	✓	
Provincial Highways and Roads, Winter road development	✓	✓	□	□	□	✓	
Keewatinoow wastewater management	□	□	□	□	■	✓	
Keyask Generation/Transmission	✓	✓	□	■	■	✓	
Kettle Generating Station Upgrades	□	□	□	■	■	✓	
Urban residential development - plans (potential for new housing stock within the Town of Gillam)	✓	□	□	✓	✓	✓	
Conawapa Generating Station Projects	✓	✓	□	■	■	✓	
Forestry operations including road development (Tolko, Louisiana Pacific)	✓	✓	□	□	□	✓	
Mineral licence area exploration, mineral lease, mining claims, and quarry lease developments	✓	✓	□	□	□	✓	
Current and future agricultural activities	✓	✓	□	□	□	□	

<b>Date</b>	May 16 <sup>th</sup> 2012
<b>Subject</b>	Hunting and Harvesting/ Protection (EPP)
<b>Reference</b>	Manitoba Conservation Package – Manitoba Metis Federation Comments
<b>Source</b>	Manitoba Metis Federation
<b>Question</b>	MCWS/MH-TAC-011c

1

2 **Question:**

3 Metis won't gather in areas that have been sprayed with chemicals. Will Manitoba Hydro  
4 consider non-chemical vegetation management in important gathering areas along the right-of-  
5 way?

6

7 **Response:**

8 Manitoba Hydro would consider non-chemical vegetation management in clearly identified  
9 sensitive sites.