

THE PROVINCE OF MANITOBA

# Annual Report

PROVINCE DU MANITOBA

# Rapport Annuel

INCLUDES:

The Year End Review

Economic Report

Financial Statement

Discussion and Analysis Report

Public Accounts – Volume 1

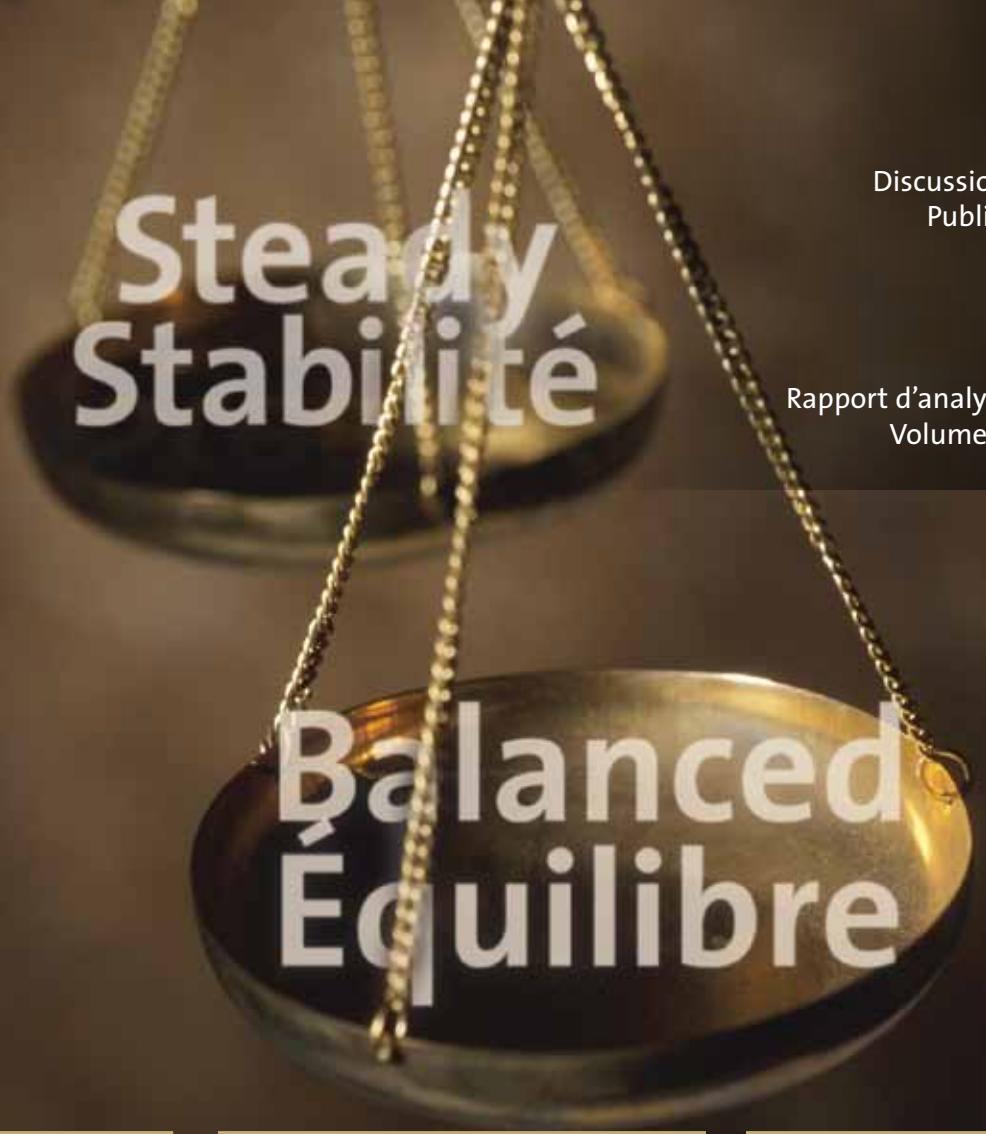
SOMMAIRE:

Bilan de L'année

Rapport économique

Rapport d'analyse des états financiers

Volume 1 des comptes publics



Steady  
Stabilité

Balanced  
Equilibre



For the Year Ended March 31, 2010  
Pour l'exercice terminé le 31 mars, 2010

**Manitoba** 







---

**MINISTER OF  
FINANCE**

Legislative Building  
Winnipeg, Manitoba, CANADA  
R3C 0V8

**MINISTRE DES  
FINANCES**

Palais législatif  
Winnipeg (Manitoba) CANADA  
R3C 0V8

HIS HONOUR PHILIP LEE  
Lieutenant-Governor of the Province of Manitoba

May It Please Your Honour:

I have the privilege of presenting, for the information of Your Honour, the Annual Report of the Province of Manitoba for the year ended March 31, 2010. This document completes the government's accountability reporting for the year. The Report includes a review of the year's results relative to the government's budget. It also contains economic statistics and indicators of the financial health of the Province.

Included in this Annual Report is Volume 1 of the Public Accounts. The Public Accounts contain the summary financial statements of the government reporting entity and management's financial statement discussion and analysis report.

Section 4 of *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act* requires the Minister of Finance to report on compliance with the Act in the audited summary financial statements for each fiscal year. The Summary Financial Statements Calculation of Balance Under *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act* shows a positive average four year balance. The Government is therefore in compliance with the Act.

Original signed by

Honourable Rosann Wowchuk  
Minister of Finance

Office of the Minister of Finance  
September, 2010



---

**MINISTER OF  
FINANCE**

Legislative Building  
Winnipeg, Manitoba, CANADA  
R3C 0V8

**MINISTRE DES  
FINANCES**

Palais législatif  
Winnipeg (Manitoba) CANADA  
R3C 0V8

SON HONNEUR PHILIP LEE  
Lieutenant-gouverneur de la province du Manitoba

Votre Honneur,

J'ai le privilège de vous présenter, à titre informatif, le rapport annuel de la province du Manitoba pour l'exercice qui s'est terminé le 31 mars 2010. Ce document complète le compte rendu des activités du gouvernement pour cet exercice. Le rapport comprend une récapitulation des résultats de l'exercice par rapport au budget du gouvernement. Il contient également des statistiques économiques et des indicateurs de la santé financière de la province.

Ce rapport annuel inclut le Volume 1 des comptes publics. Les comptes publics contiennent les états financiers sommaires de l'entité comptable du gouvernement, ainsi que les commentaires et analyses de la direction à ce sujet.

En vertu de l'article 4 de la *Loi sur l'équilibre budgétaire, la gestion financière et l'obligation de rendre compte aux contribuables*, le ministre des Finances est tenu de faire rapport sur le respect de la Loi dans les états financiers sommaires vérifiés de chaque exercice. D'après le calcul du bilan des états financiers sommaires, exécuté conformément à la *Loi sur l'équilibre budgétaire, la gestion financière et l'obligation de rendre compte aux contribuables*, le bilan moyen sur quatre ans est positif. Le gouvernement a donc respecté les dispositions de la Loi.

Original signé par

M<sup>me</sup> Rosann Wowchuk  
Ministre des Finances

Cabinet du ministre des Finances  
Septembre 2010



<b>TABLE OF CONTENTS</b>	<b>PAGE</b>	<b>TABLE DES MATIÈRES</b>	<b>PAGE</b>
Year-End Review .....	7	Bilan de l'année .....	7
Economic Report. ....	9	Rapport économique. ....	9
Public Accounts - Volume 1		Volume 1 des comptes publics	
Financial Statement Discussion and Analysis Report .....	23	Rapport d'analyse des états financiers. ....	23
Glossary of Key Terms .....	61	Glossaire de termes-clés .....	61
Summary Financial Statements .....	65	États financiers sommaires .....	65
Other Financial Reports .....	115	Autres rapports financiers. ....	115



## YEAR-END REVIEW

I am pleased to present the Province's Annual Report for the fiscal year ended March 31, 2010, that contains the financial statements for the year and reports of fiscal and economic performance.

Reflecting the world wide economic downturn, our summary financial statements show a net loss of \$201 million for the year ended March 31<sup>st</sup>, 2010. Manitoba's stable economic base helped our province fare better than most, in meeting the challenges of the past year. We have met the test of Manitoba's balanced budget legislation by recording an average four year positive balance of \$319 million.



The annual report continues to improve the accountability and transparency of public sector bodies and, in the Financial Statement Discussion and Analysis section, reports progress on key long-term indicators, established as recommended practices by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants.

I am pleased to be able to provide Manitobans with positive results and our Government will continue our efforts to achieve the objectives and results outlined in our Financial Management Strategy.

Respectfully submitted  
Honourable Rosann Wowchuk  
Minister of Finance

## BILAN DE L'ANNÉE

J'ai le plaisir de vous présenter le rapport annuel de la Province pour l'exercice financier qui s'est terminé le 31 mars 2010 et qui contient les états financiers pour l'exercice ainsi que les rapports sur les résultats financiers et économiques de la province.

Conséquence du ralentissement économique mondial, nos états financiers sommaires montrent une perte nette de 201 millions de dollars au 31 mars 2010. La base économique stable du Manitoba nous a aidés à relever les défis de l'an passé mieux que la plupart des autres provinces. Nous avons satisfait aux exigences des dispositions législatives manitobaines sur l'équilibre budgétaire en enregistrant un solde positif moyen de 319 millions de dollars sur une période de quatre ans.

Le rapport annuel continue d'améliorer la transparence et l'obligation redditionnelle des organismes du secteur privé et, dans la partie réservée à l'analyse des états financiers, fait état des progrès accomplis relativement aux indicateurs à long terme établis comme pratiques recommandées par le Conseil sur la comptabilité dans le secteur public de l'Institut Canadien des Comptables Agréés.

Je suis heureuse de pouvoir faire part aux Manitobains de résultats positifs, et notre gouvernement continuera ses efforts en vue d'atteindre les objectifs et les résultats soulignés dans sa Stratégie de gestion financière.

Le tout respectueusement soumis.  
M<sup>me</sup> Rosann Wowchuk  
Ministre des Finances



## ECONOMIC REPORT / RAPPORT ÉCONOMIQUE

Manitoba's economy is one of the most diversified in Canada. This diversity is an ongoing source of strength and stability. Over the past ten years, Manitoba's real economic growth has been among the most stable among the provinces.

The Manitoba economy was relatively well positioned entering into a period of slower global economic growth. Since 2006, Manitoba has consistently outpaced the national average growth. In 2009, most key economic indicators showed Manitoba outperforming the national average. However, several sectors in the provincial economy were weaker in 2009 relative to previous years.

A sharp reduction in exports contributed to the slowdown in the economy while domestic demand, led by government investment expenditures, continued to expand at a modest pace.

In 2009, Manitoba's industrial output was constrained by a 3.3% drop in goods production. Manufacturing, mining, utilities and agriculture output fell, while construction output increased. Value-added in service producing industries expanded by 1.0% in 2009 with commercial services increasing by 0.7% and non-commercial service increasing by 1.6%.

There are several factors behind Manitoba's relative stability during the current economic cycle. Manitoba's diverse industrial structure lends itself to stable growth during swings in economic activity. The province has a relatively large and broad service sector base that tends to remain stable through the business cycle supplying key services. Manitoba also has one of the most balanced external trade portfolios which exports similar values of output to both interprovincial and international markets.

L'économie manitobaine est l'une des plus diversifiées du Canada. Cette diversité est une source permanente de force et de stabilité. Au cours des dix dernières années, la croissance économique réelle du Manitoba a été l'une des plus stables des provinces canadiennes.

L'économie du Manitoba a abordé la période de ralentissement de la croissance économique mondiale en relativement bonne position. Depuis 2006, le Manitoba a continuellement connu une croissance supérieure à la moyenne nationale. En 2009, la plupart des indicateurs économiques clés montraient que les résultats du Manitoba dépassaient la moyenne nationale. Cependant, plusieurs facteurs de l'économie provinciale ont été moins favorables en 2009 qu'au cours des années précédentes.

Une importante réduction des exportations a contribué au ralentissement de l'économie, alors que la demande intérieure, stimulée par les dépenses d'investissement gouvernementales, a continué de croître à un rythme modéré.

En 2009, la baisse de 3,3 % de la production de biens a limité la production industrielle du Manitoba. La production a baissé dans les secteurs de la fabrication, de l'exploitation minière, des services publics et de l'agriculture, alors qu'elle a augmenté dans le secteur de la construction. En 2009, la valeur ajoutée a augmenté de 1 % dans les industries de production de services (0,7 % pour les services commerciaux et 1,6 % pour les services non commerciaux).

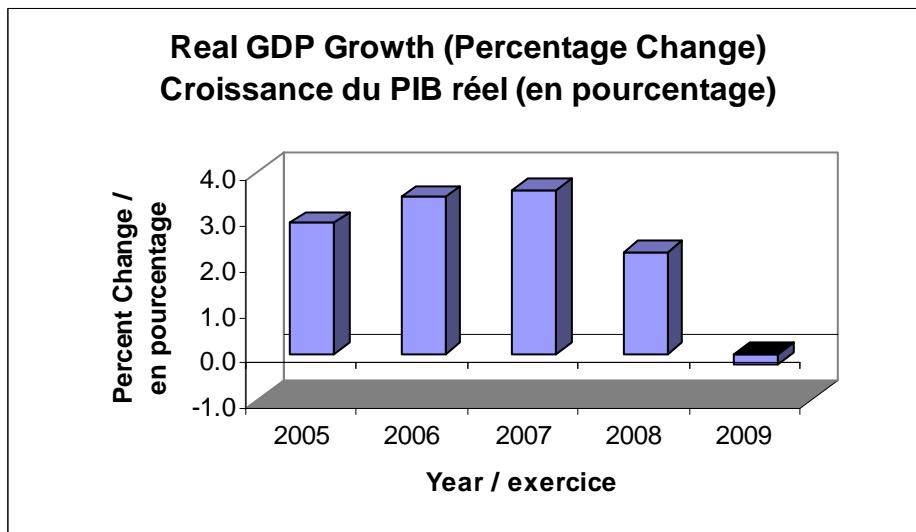
La relative stabilité économique du Manitoba durant le cycle économique actuel repose sur plusieurs facteurs. La diversité de la structure industrielle du Manitoba favorise une croissance stable durant les périodes de fluctuations économiques. La province dispose d'un secteur des services relativement important et étendu qui tend à demeurer stable tout au long du cycle économique en fournissant les services essentiels. Par ailleurs, le commerce extérieur du Manitoba est l'un des plus équilibrés au Canada puisque la valeur de la production exportée est la même à l'échelle interprovinciale qu'à l'échelle internationale.

### Gross Domestic Product

According to Statistics Canada, Manitoba's real GDP contracted by 0.2% in 2009, down from the 2.2% growth recorded in 2008. In February 2010, the Manitoba Bureau of Statistics estimated that 2009 real GDP declined by 0.9% in Manitoba.

### Produit intérieur brut

Selon Statistique Canada, le produit intérieur brut (PIB) réel du Manitoba a diminué de 0,2 % en 2009, comparativement à une croissance de 2,2 % en 2008. En février 2010, le Bureau des statistiques du Manitoba a estimé que le PIB réel avait diminué de 0,9 % en 2009 au Manitoba.



### Population

Manitoba's population was 1,221,964 as of July 1, 2009, the fifth largest among provinces. This is Manitoba's "official" population for the year.

### Population

Au 1<sup>er</sup> juillet 2009, le Manitoba comptait 1 221 964 habitants, ce qui le plaçait au 5<sup>e</sup> rang des provinces. Il s'agit de la population « officielle » de la province pour cette année.

The population growth from the previous year was 15,864 or 1.3%. This is the first year that Manitoba's population growth rate exceeded the national since 1985. Net interprovincial migration fell to its lowest level since 1985.

Entre 2008 et 2009, la population a augmenté de 15 864 personnes, soit une croissance de 1,3 %. C'est la première fois depuis 1985 que le taux de croissance de la population au Manitoba dépasse le niveau national. Le solde migratoire interprovincial a atteint son plus bas niveau depuis 1985.

On a calendar year basis, Manitoba's population grew by 16,435 in 2009 with total net in-migration of 11,029 combined with natural population growth (births minus deaths) of 5,406.

Sur l'année civile, la population manitobaine a augmenté de 16 435 personnes en 2009, soit une immigration nette de 11 029 personnes plus une croissance démographique naturelle (naissances moins décès) de 5 406 personnes.

## **Labour Force and Incomes**

Manitoba's labour market fared much better than most provinces in 2009, being one of three provinces to avoid employment losses. Total employment in Manitoba posted a marginal increase of 200 jobs. Manitoba has consistently increased its employment in the past 17 years, the longest expansion phase among provinces.

Total annual employment reached a record 606,900 in 2009, an increase of 200. The goods producing industries were particularly hard hit by weak national and international demand. Manufacturing employment fell 7,200 while agriculture lost 2,300. Construction employment was unchanged in 2009, after averaging 3,900 new jobs annually in the previous two years.

Supported by strong population growth, Manitoba's service-sector employment, which accounts for 77% of total employment, expanded by 8,400 in 2009. In absolute terms, employment growth was strongest in transportation and warehousing (3,600) and education (1,900).

## **Main-d'œuvre et revenus**

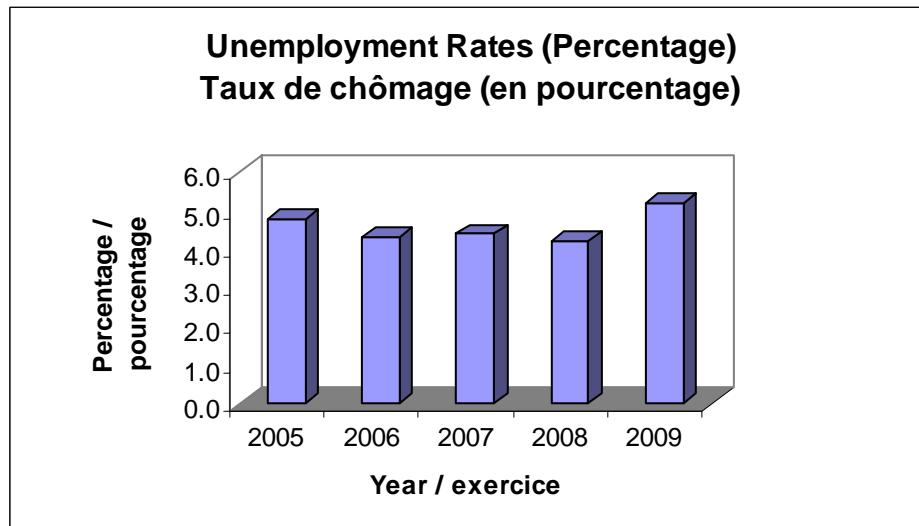
La situation du marché de l'emploi en 2009 était meilleure au Manitoba que dans la plupart des autres provinces. Le Manitoba est l'une des trois seules provinces à avoir évité des pertes d'emplois. Le nombre total d'emplois au Manitoba a légèrement augmenté (200 emplois créés). Le nombre d'emplois a continuellement augmenté au Manitoba depuis 17 ans, ce qui représente la plus longue phase d'expansion parmi toutes les provinces.

Le nombre total d'emplois a atteint le chiffre record de 606 900 en 2009, soit une augmentation de 200. La faiblesse de la demande nationale et internationale a particulièrement nui aux industries de production de biens. Le nombre d'emplois a baissé de 7 200 dans le secteur manufacturier et de 2 300 dans le secteur agricole. Il est resté inchangé dans le secteur de la construction, après une augmentation annuelle moyenne de 3 900 les deux années précédentes.

Soutenu par la forte croissance démographique, le secteur des services, qui représente 77 % de tous les emplois, a vu la création de 8 400 emplois en 2009. En chiffres absolus, la croissance de l'emploi a été la plus forte dans les transports et l'entreposage (3 600) et dans l'éducation (1 900).

The unemployment rate increased in 2009 to 5.2% from 4.2% in 2008. The 2008 rate was the lowest experienced in the province in approximately 30 years. The 2009 unemployment rate was the second lowest in Canada and well below the national rate of 8.3%.

Le taux de chômage est passé de 4,2 % en 2008 à 5,2 % en 2009. Le taux de 2008 était le plus bas au Manitoba depuis une trentaine d'années. Avec un taux bien en dessous de la moyenne nationale (8,3 %), le Manitoba occupait en 2009 le deuxième rang canadien en ce qui concerne le taux de chômage le plus bas.



#### Investment

Capital investment in Manitoba increased 4.0% in 2009, the eighteenth consecutive annual increase. This increase was second strongest among provinces and the fourth consecutive year that investment in the province outpaced the national average.

#### Investissements

Les investissements de capitaux au Manitoba ont augmenté de 4 % en 2009, ce qui représente la 18<sup>e</sup> augmentation annuelle consécutive. Il s'agissait de la deuxième augmentation en importance parmi les provinces et de la quatrième année consécutive au cours de laquelle l'investissement dans la province a dépassé la moyenne nationale.

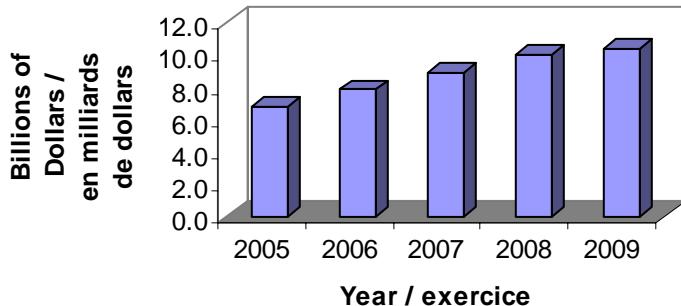
Private capital investment declined 8.7%, compared to an estimated national decrease of 17.6%. Public investment rose by 36.1% in Manitoba and by 13.4% in Canada.

Les investissements de capitaux privés ont diminué de 8,7 %, comparativement à une diminution nationale estimée à 17,6 %. Les investissements publics ont augmenté de 36,1 % au Manitoba et de 13,4 % au Canada.

Since 2005, the level of private capital investment in Manitoba has increased by 28.5%, second highest in Canada and well above the national growth in private investment of 2.0% over the same period.

Depuis 2005, le niveau des investissements de capitaux privés au Manitoba a augmenté de 28,5 %, ce qui place la province au 2<sup>e</sup> rang canadien à cet égard, bien au-dessus de la moyenne nationale de 2 % durant la même période.

**Capital Investment (Billions of Dollars)**  
**Investissements de capitaux (en milliards de dollars)**



**Sectoral Developments**

Manitoba manufacturing sales decreased 11.1% to \$14.6 billion, while nationally sales decreased 17.4%. Manitoba's performance bettered the national average for the ninth consecutive year.

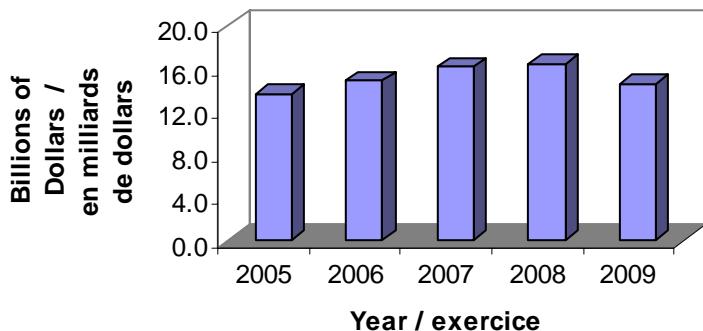
In 2009, three Manitoba industries increased sales led by electrical appliances (14.4%) and machinery (0.9%) while eleven industries declined with primary metals, printing, wood and paper industries leading the losses.

**Développements sectoriels**

Les ventes de produits manufacturés au Manitoba représentaient 14,6 milliards de dollars en 2009, soit une baisse de 11,1 % (17,4 % au niveau national). Le Manitoba a dépassé la moyenne nationale pour la neuvième année de suite.

Les ventes ont augmenté dans trois secteurs industriels au Manitoba en 2009, en tête desquels on trouve les appareils électriques (14,4 %) et la machinerie (0,9 %). Les ventes ont baissé dans sept secteurs industriels, en tête desquels se trouvent les métaux de première fusion, l'imprimerie et le bois et papier.

**Value of Manufacturing Shipments (Billions of Dollars)**  
**Valeur des expéditions de produits manufacturés (en milliards de dollars)**

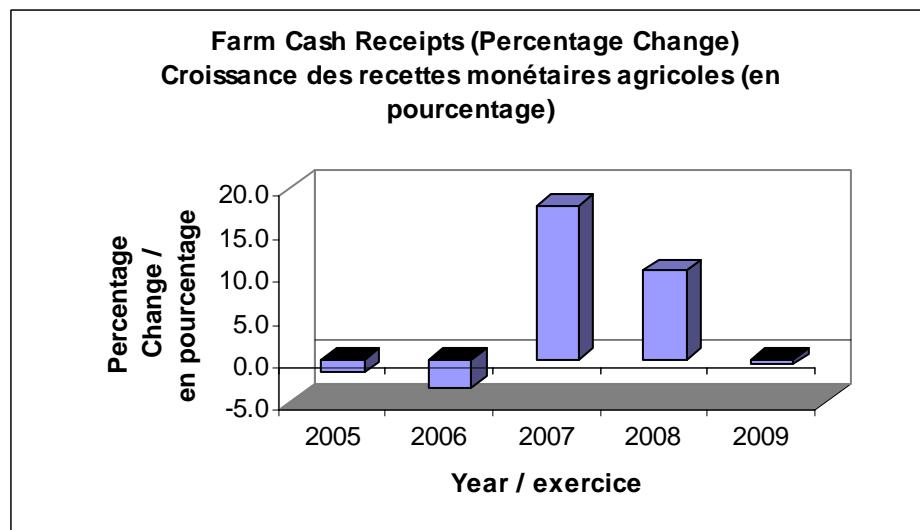


Manitoba farm cash receipts decreased 0.5% in 2009 to \$4.8 billion. Manitoba's decline of 0.5% was nevertheless the third best performance among provinces.

Crop receipts were up 1.1% with weakness in grains and specialty and forage receipts offset by gains in oilseeds and vegetables. Livestock receipts declined 4.8% with weakness in cattle partly offsetting gains in hog receipts. Direct payments, which include crop insurance and other transfers to producers, are estimated to have risen 7.2%.

Les recettes monétaires agricoles du Manitoba représentaient 4,8 milliards de dollars en 2009, soit une baisse de 0,5 %, ce qui plaçait le Manitoba au 3<sup>e</sup> rang des provinces en termes de bons résultats.

Les recettes provenant des récoltes ont augmenté de 1,1 %. La faiblesse des recettes tirées des céréales, des cultures spéciales et des cultures fourragères a été compensée par les gains enregistrés dans le secteur des oléagineux et des légumes. Les recettes provenant de la vente de bétail ont diminué de 4,8 %, les gains enregistrés dans le secteur de la production porcine compensant en partie les faiblesses du secteur bovin. On estime que les paiements directs, qui comprennent les prestations d'assurance-récolte et d'autres transferts aux producteurs, ont augmenté de 7,2 %.

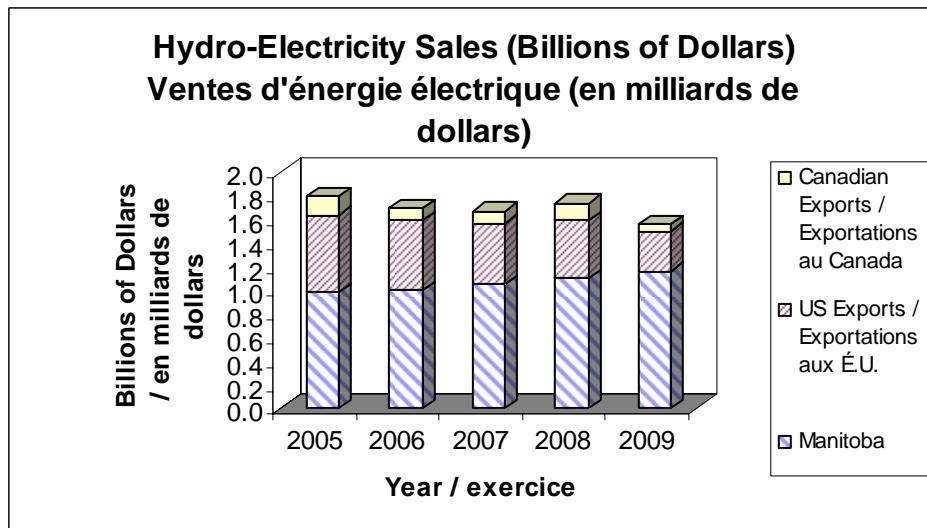


In 2009, the value of Manitoba electricity sales declined. Domestic sales increased while exports declined.

Approximately 80% of export sales are to the United States with the balance to other Canadian provinces. Export sales to the U.S. are priced in \$US; consequentially the decline was influenced by the rising Canadian dollar.

En 2009, la valeur des ventes d'électricité du Manitoba a diminué. Les ventes intérieures ont augmenté alors que les exportations ont diminué.

Environ 80 % des ventes à l'exportation sont destinées aux États-Unis et le reste aux autres provinces canadiennes. Les exportations à destination des États-Unis étant facturées en dollar américain, la hausse du dollar canadien a contribué à la baisse de la valeur des exportations.



In 2009, Manitoba housing starts declined to 4,174 units, a 24.6% decrease and better than the 29.4% national decline. Single starts are down 17.6% while multiples declined 38.7%. The 4,174 housing starts in Manitoba in 2009 is the lowest level since 2003.

Il y a eu 4 174 mises en chantier au Manitoba en 2009 (le plus bas niveau depuis 2003). Cela représente une baisse de 24,6 %, moins forte que la baisse nationale de 29,4 %. Les mises en chantier d'habitations individuelles ont diminué de 17,6 % et celles d'habitations à logements multiples de 38,7 %.

In 2009, the value of building permits in Manitoba decreased 4.6%. Non-residential permits were up 16.1% while residential permits decreased 14.7%. Canada permits were down 13.3%.

En 2009, la valeur des permis de construction a diminué de 4,6 % au Manitoba. La valeur des permis de construction non résidentielle a augmenté de 16,1 % et celle des permis de construction résidentielle a diminué de 14,7 %. La valeur des permis de construction au Canada a diminué de 13,3 %.

Manitoba retail sales declined 0.4%, in 2009 compared to a 2.9% decline in Canada. The decline in 2009 retail sales was led by gasoline (-11.3%) and motor vehicle (-5.2%) sales. Recreation and music (11.4%), health and personal care (8.0%) and general stores (5.4%) have the largest increases.

Les ventes au détail au Manitoba ont diminué de 0,4 % en 2009, comparativement à une baisse de 2,9 % au Canada. Les plus fortes baisses concernaient les ventes d'essence (-11,3 %) et de véhicules automobiles (-5,2 %). Les augmentations les plus importantes ont été enregistrées dans les secteurs des loisirs et de la musique (11,4 %), de la santé et des soins personnels (8 %), et des magasins généraux (5,4 %).

The number of new vehicles sold in Manitoba declined by 8.3% last year, the third-smallest decline in sales among provinces and better than the 11.3% national decline.

Le nombre de nouveaux véhicules vendus au Manitoba a diminué de 8,3 % l'année dernière, comparativement à une baisse de 11,3 % au niveau national. Ce chiffre plaçait le Manitoba au 3<sup>e</sup> rang des provinces en ce qui concerne la baisse des ventes la moins importante dans ce secteur.

The total value of production for Manitoba's metal and mineral mining decreased in 2009. With the global recession, inventories of important base metals increased substantially in 2009. Prices fell more than 20% for nickel and copper in Canadian dollars and zinc prices fell 5.1% following a drastic decline in 2008.

For petroleum, output volume increased 9.6%, but price declines relative to 2008 contributed to value of output falling 26.0%. Altogether, Manitoba's mining industries value of production (including petroleum) declined 23.2% in 2009.

La valeur totale de la production dans le secteur de l'extraction des métaux et des minerais a diminué en 2009. Sous l'effet de la récession mondiale, les inventaires d'importants métaux de base ont augmenté notablement en 2009. Les prix en dollar canadien du nickel et du cuivre ont diminué de plus de 20 % et ceux du zinc de 5,1 % après une chute spectaculaire en 2008.

En ce qui concerne le pétrole, le volume de la production s'est accru de 9,6 %, mais la baisse des prix par rapport à 2008 a contribué à faire chuter de 26 % la valeur de la production. Au total, la valeur de la production dans l'industrie minière du Manitoba (pétrole compris) a diminué de 23,2 % en 2009.

**PUBLIC ACCOUNTS  
VOLUME 1  
FOR THE YEAR ENDED  
MARCH 31, 2010**

**VOLUME 1  
DES COMPTES PUBLICS  
POUR L'EXERCICE TERMINÉ  
LE 31 MARS 2010**



# INTRODUCTION TO THE PUBLIC ACCOUNTS OF MANITOBA/ INTRODUCTION AUX COMPTES PUBLICS DU MANITOBA

## Nature of the Public Accounts

The Public Accounts of Manitoba are prepared annually by statutory requirement in accordance with section 65(1) of *The Financial Administration Act*, which is Chapter F55 of the Continuing Consolidation of the Statutes of Manitoba. The Public Accounts reflect the summary financial position of the Government and the operating results for the fiscal year of the Government, which ends on March 31.

The information contained in the report originates from two sources:

- the summarized financial information presented in the accounts of Manitoba, maintained by the Provincial Comptroller; and
- the detailed records, maintained by departments, agencies, Crown organizations (Crowns) and Government Business Enterprises (GBEs).

Each department and public sector organization is responsible for reconciling its accounts to the control accounts of the Provincial Comptroller, and for maintaining detailed records of the transactions in their accounts.

## Format of the Public Accounts of Manitoba

The Public Accounts of Manitoba consists of the following volumes:

**Volume 1** presents the Economic Report, the Financial Statement Discussion and Analysis, the audited summary financial statements of the Government, and financial reports on the Statement of Calculation of Balance Under *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*, the Fiscal Stabilization Account and the Debt Retirement Account;

**Volume 2** presents the audited Schedule of Public Sector Compensation Payments of \$50,000 or more and the Government Departments' and Special Operating Agencies' payments in excess of \$5,000 that do not require an audit; and

**Volume 3** presents Supplementary Schedules and other statutory reporting requirements.

## Nature des comptes publics

Les Comptes publics du Manitoba sont préparés tous les ans par obligation légale, conformément au paragraphe 65(1) de la *Loi sur la gestion des finances publiques*, chapitre F55 de la *Codification permanente des lois du Manitoba*. Les comptes publics présentent la situation financière sommaire du gouvernement et les résultats de ses activités pour l'exercice financier du gouvernement, qui se termine le 31 mars.

Les renseignements fournis dans le rapport proviennent de deux sources :

- le résumé de l'information financière présentée dans les comptes du Manitoba, qui sont tenus par le contrôleur de la province;
- les registres détaillés, qui sont tenus par les ministères, les organismes, les sociétés de la Couronne et les entreprises publiques.

Chacun des ministères et des organismes du secteur public est responsable du rapprochement de ses comptes et des comptes collectifs tenus par le contrôleur de la province, et de la tenue de registres détaillés de leurs opérations comptables.

## Composition des Comptes publics du Manitoba

Les Comptes publics du Manitoba comprennent les volumes suivants :

Le **volume 1** présente le Rapport économique, le Rapport d'analyse des états financiers, les états financiers sommaires vérifiés du gouvernement, ainsi que les rapports financiers portant sur l'état annuel du solde à la fin de l'exercice en vertu de la *Loi sur l'équilibre budgétaire, la gestion financière et l'obligation de rendre compte aux contribuables*, le compte de stabilisation des revenus et le compte de remboursement de la dette;

Le **volume 2** présente la liste vérifiée des paiements de rémunération du secteur public totalisant 50 000 \$ ou plus, ainsi que les paiements totalisant plus de 5 000 \$ qui n'exigent pas de vérification et qui sont versés par les ministères gouvernementaux et par les organismes de service spécial.

Le **volume 3** présente les annexes supplémentaires et les autres documents qui satisfont aux exigences législatives en matière de rapports.

**Volume 4** is provided as a compendium of the audited financial statements of funds, Crowns, agencies and GBEs included in the Government Reporting Entity (GRE), but is not considered to be part of the Public Accounts of Manitoba.

**Volume 1: Annual Report for the Year ended March 31, 2010** - This volume contains the following specific information:

**Financial Statement Discussion and Analysis** - This section provides a written commentary on the summary financial statements plus additional information on the financial and economic performance of the Provincial Government. The information contained in the Financial Statement Discussion and Analysis section is taken from the March 31, 2010 summary financial statements on pages 65 - 114.

**Summary Financial Statements** - These audited statements disclose the financial impact of the Government's activities. Only the Government's summary financial statements provide the key information on the financial activities of the entire Government. The summary financial statements include the financial results of the approximately 170 different agencies the Government uses to deliver its goods and services. The GRE includes the core Government and Crown organizations, government business enterprises and public sector organizations such as regional health authorities, school divisions, universities and colleges. The departments and entities comprising the GRE are disclosed in Schedule 8 of the summary financial statements.

The summary financial statements also provide the following key financial information:

- the Government's financial position at March 31 each year
- the results of its operations for the year
- what revenue it brought in and what it spent (i.e. annual surplus or deficit)
- how much it borrowed, repaid or refinanced
- how it obtained and used its cash

Le **volume 4** est un recueil des états financiers vérifiés des fonds, des organisations de la Couronne, des organismes publics et des entreprises publiques inclus dans le périmètre comptable du gouvernement, mais il n'est pas considéré comme faisant partie des comptes publics du Manitoba.

**Volume 1 : Rapport annuel pour l'exercice terminé le 31 mars 2010** - ce volume contient l'information financière suivante :

**Analyse des états financiers** - cette section fournit un exposé écrit des états financiers sommaires, ainsi que des renseignements complémentaires sur la performance financière et économique du gouvernement du Manitoba. Les renseignements contenus dans l'analyse des états financiers sont tirés des états financiers sommaires pour l'exercice terminé le 31 mars 2010 (pages 65 à 114).

**États financiers sommaires** - les états financiers sommaires sont des états vérifiés qui précisent l'incidence financière des activités du gouvernement. Seuls les états financiers sommaires du gouvernement fournissent des renseignements clés sur les activités financières de tout le gouvernement. Ces états comprennent les résultats financiers des 170 organismes différents dont se sert le gouvernement pour fournir des biens et des services. Le périmètre comptable du gouvernement inclut les opérations fondamentales du gouvernement, les organisations de la Couronne, les entreprises publiques et les organismes du secteur public tels les offices régionaux de la santé, les divisions scolaires, les universités et les collèges. Les ministères et les organismes compris dans le périmètre comptable du gouvernement figurent à l'annexe 8 des états financiers sommaires.

Les états financiers sommaires contiennent les renseignements financiers clés suivants :

- la situation financière du gouvernement au 31 mars chaque année;
- les résultats des activités de l'exercice;
- le total des recettes et des dépenses (c'est-à-dire, l'excédent ou le déficit annuel);
- les sommes empruntées, remboursées ou refinancées;
- les sommes obtenues et la façon dont elles ont été utilisées.

**Other Financial Reports** – This section includes audited reports on information other than financial statements, including:

- the Calculation of Balance Under *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*,
- the Fiscal Stabilization Account, and
- the Debt Retirement Account.

**Volume 2: Supplementary Information** - This volume contains the following specific information:

**Schedule of Public Sector Compensation of \$50,000 or More** - This audited schedule contains payments of \$50,000 or more as paid through Government Departments as well as those paid by Special Operating Agencies, as required by *The Public Sector Compensation Disclosure Act*, and

**Statement of Payments in Excess of \$5,000 to Corporations, Firms, Individuals, Other Governments and Government Agencies** - Included are details of Consolidated Fund and Special Operating Agencies' payments in excess of \$5,000 to corporations, firms, individuals, other governments and government agencies.

**Volume 3: Supplementary Schedules and Other Statutory Reporting Requirements** - This volume contains unaudited statements, schedules and other information, as well as the following audited statements:

- the Report of Amounts Paid or Payable to Members of the Assembly; and
- the Northern Affairs Fund.

**Volume 4:** This volume includes a compendium of audited financial statements of funds, organizations, agencies and enterprises.

The Public Accounts of Manitoba are available on the Internet at:

[www.fin.gov.mb.ca](http://www.fin.gov.mb.ca)

**Autres rapports financiers** – cette section comprend des rapports vérifiés portant sur l'information financière autre que les états financiers, notamment :

- l'état annuel du solde à la fin de l'exercice en vertu de la *Loi sur l'équilibre budgétaire, la gestion financière et l'obligation de rendre compte aux contribuables*;
- le compte de stabilisation des revenus;
- le compte de remboursement de la dette.

**Volume 2 : Supplément d'information** - ce volume contient l'information suivante :

**Liste de la rémunération dans le secteur public** - cette liste vérifiée présente les paiements totalisant 50 000 \$ ou plus, qu'il s'agisse des paiements versés par les ministères gouvernementaux ou de ceux versés par les organismes de service spécial, conformément aux exigences de la *Loi sur la divulgation de la rémunération dans le secteur public*.

**État des paiements de plus de 5 000 \$ versés à des sociétés, à des entreprises, à des particuliers, à d'autres administrations publiques et à des organismes publics** - cet état contient la liste des paiements de plus de 5 000 \$ versés à même le fonds de fonctionnement ou par les organismes de service spécial à des sociétés, à des entreprises, à des particuliers, à d'autres administrations publiques et à des organismes publics.

**Volume 3 : Annexes supplémentaires et autres rapports prévus par la loi** - ce volume contient des états, des annexes et d'autres renseignements non vérifiés, à l'exception des deux états suivants :

- le rapport des sommes versées ou à verser aux membres de l'Assemblée législative;
- le Fonds des Affaires du Nord.

**Volume 4 :** Ce volume comprend un recueil d'états financiers vérifiés de fonds, d'organisations, d'organismes et d'entreprises.

Les Comptes publics du Manitoba peuvent être consultés sur Internet à l'adresse suivante :

[www.fin.gov.mb.ca](http://www.fin.gov.mb.ca)



# **FINANCIAL STATEMENT DISCUSSION AND ANALYSIS REPORT/ Rapport d'analyse des états financiers**

<b>CONTENTS</b>		<b>TABLE DES MATIÈRES</b>	
2009/10 Financial Highlights	25	Faits saillants 2009-2010	25
Financial Condition of the Government	27	La situation financière du gouvernement	27
Risks and Uncertainties	44	Les risques et les incertitudes	44
Variance Analysis and Assessment of Significant Trends:		Analyse des écarts et des principales tendances :	
Summary Net Income	45	Recettes nettes sommaires	45
Revenue	47	Recettes	47
Expenses	49	Dépenses	49
Financial Assets	53	Actifs financiers	53
Liabilities	54	Passifs	54
Net Debt and Accumulated Deficit	56	Dette nette et déficit accumulé	56
Non-Financial Assets	57	Actifs non financiers	57
Tangible Capital Assets	57	Immobilisations corporelles	57



## 2009/10 FINANCIAL HIGHLIGHTS

The highlights section provides a summary of the key events affecting the summary financial statements for the 2009/10 fiscal year with comparisons to results for the previous fiscal year, as applicable.

- The summary financial statements of the Province of Manitoba fully comply with Canadian generally accepted accounting principles for the public sector and received an unqualified audit opinion from the Auditor General of Manitoba.
- As a result of the overall global economic downturn, the Province experienced a slight decline in economic growth with a GDP (gross domestic product) of \$50,200 million in 2009/10 (2008/09 - \$50,324 million).
- The Government recorded a net loss of \$201 million, reflecting the effect of the global economic downturn. The net loss was \$249 million greater than stated net income in Budget 2009 but was \$354 million lower than forecast in the Third Quarter Financial Report.
- The 2009/10 results included revenue of \$12,647 million that sustained program expenses of \$12,092 million and public debt charges of \$756 million.
- Overall public debt charges as a percentage of revenue remained relatively constant at 6.0%.
- The Province invested \$1,227 million in new tangible capital assets during the year.

Net debt position (the difference between total liabilities and financial assets) was at \$11,794 million at the end of 2009/10, up \$326 million from its balance as at March 31, 2009. Net debt to GDP increased to 23.5% from 22.8% at March 31, 2009. The ratio of net debt to total revenues has increased to 93.3% from 89.9% at March 31, 2009.

## FAITS SAILLANTS 2009-2010

Les faits saillants résument les éléments clés des états financiers sommaires pour l'exercice financier 2009-2010 et les comparent aux résultats de l'exercice financier précédent, s'il y a lieu.

- Les états financiers sommaires de la Province du Manitoba sont entièrement conformes aux principes comptables généralement reconnus au Canada pour le secteur public, et le vérificateur général du Manitoba a émis à leur sujet une opinion de vérification sans réserve.
- Le ralentissement économique mondial a entraîné une petite baisse de la croissance économique de la province dont le produit intérieur brut (PIB) s'est élevé à 50 200 millions de dollars en 2009-2010 (50 324 millions de dollars en 2008-2009).
- Le gouvernement a enregistré une perte nette de 201 millions de dollars qui traduit les effets du ralentissement économique mondial. La perte nette était 249 millions de dollars plus élevée que les recettes nettes qui figuraient dans le Budget de 2009, mais était 354 millions de dollars plus basse que ce qui était prévu dans le rapport financier du troisième trimestre.
- Les résultats de 2009-2010 comprenaient des recettes de 12 647 millions de dollars, qui ont servi à couvrir des dépenses de programmes de l'ordre de 12 092 millions de dollars et à assumer des frais de la dette publique établis à 756 millions de dollars.
- Les frais globaux de la dette publique en pourcentage des recettes totales sont demeurés constants, à 6,0 %.
- La Province a investi 1 227 millions de dollars en nouvelles immobilisations corporelles au cours de l'exercice.

La dette nette (le total des passifs moins les actifs financiers) s'élevait à 11 794 millions de dollars à la fin de 2009-2010, une hausse de 326 millions de dollars par rapport au solde du 31 mars 2009. Le ratio entre la dette nette et le PIB est passé de 22,8 % à 23,5 % au 31 mars 2009. Celui entre la dette nette et les recettes totales est passé de 89,9 % à 93,3 % au 31 mars 2009.

- The accumulated deficit (the difference between total liabilities and financial and non-financial assets) stood at \$4,368 million as at March 31, 2010, a decrease of \$508 million from March 31, 2009. The accumulated deficit to GDP ratio was 8.7%, down from 9.7% at March 31, 2009.
- Le déficit accumulé (le total des passifs moins les actifs financiers et non financiers) s'établissait à 4 368 millions de dollars au 31 mars 2010, en baisse de 508 millions de dollars par rapport au 31 mars 2009. Le ratio entre le déficit accumulé et le PIB a reculé pour se situer à 8,7 %, contre 9,7% au 31 mars 2009.

*Note to Readers:* The information utilized for financial indicators has not been adjusted to reflect the inclusion of school divisions for 2005/06, as this information is not available. Readers are advised to use discretion when comparing indicators from 2005/06 to the current or prior year's results.

Expenses prior to 2008/09 have not been reclassified to account for the impact of the 2010 reorganization of core Government departments. There is no impact to the net results for these years.

Other than the exceptions noted above, financial position and results for prior years are amended to reflect the impact of changes in accounting policies and other adjustments made during the current fiscal year.

*Note aux lecteurs –* Les renseignements servant à établir les indicateurs financiers n'ont pas été rajustés pour y inclure les divisions scolaires en 2005-2006, en raison de l'absence de données s'y rapportant. Les lecteurs doivent donc faire preuve de jugement en comparant les indicateurs de 2005-2006 aux résultats de l'exercice en cours ou de l'exercice précédent.

Les dépenses antérieures à 2008-2009 n'ont pas été reclassées afin de tenir compte des effets de la réorganisation des ministères clés en 2010. Il n'y a pas de conséquences sur les résultats nets pour ces années.

À l'exception de ce qui précède, la situation financière et les résultats financiers des exercices précédents ont été modifiés pour être conformes aux changements apportés aux conventions comptables et à d'autres rajustements effectués pendant l'exercice financier en cours.

## **FINANCIAL CONDITION OF THE GOVERNMENT**

The Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Accountants (CICA), through a statement of recommended practices, suggests a number of financial indicators to assist in the assessment of a government's financial condition. There are no established public sector benchmarks for these indicators. The indicators, expressed as ratios or trends, provide a picture of what has occurred over a period of years to facilitate comparisons and assist in the assessment of the Government's financial health in the context of the current economic and financial environment. The recommended indicators are grouped into three categories:

- (1) **Sustainability** - measures a government's ability to maintain its programs without the need to increase its borrowings,
- (2) **Flexibility** - how well a government can respond to rising financial commitments by either expanding its revenue or increasing its borrowings,
- (3) **Vulnerability** - how much a government relies on revenue sources beyond its direct control or influence, both domestic and international.

### **Source of data and its limitations**

The financial indicators in this report use key financial information from the audited summary financial statements. Economic information is obtained from Statistics Canada and the Manitoba Bureau of Statistics. Comparative data presented is not adjusted for inflation. Comparative results are restated to conform to any changes in accounting policy or presentation adopted in the current fiscal year. The financial indicators in this section present the results in the same format as presented in the Public Accounts of Manitoba.

### **The Government's 2009/10 Financial Condition**

This section describes the Government's financial health using the CICA's three categories of sustainability, flexibility, and vulnerability. The section also describes each category and the related indicators. For each indicator, it provides trend data for Manitoba and highlights key trends.

## **LA SITUATION FINANCIÈRE DU GOUVERNEMENT**

Le Conseil sur la comptabilité dans le secteur public de l'Institut canadien des comptables agréés (ICCA) publie un projet d'énoncé de pratiques recommandées dans lequel il suggère divers indicateurs financiers utiles à l'évaluation de la situation financière des gouvernements. Les indicateurs proposés ne sont pas associés à des valeurs de référence pour le secteur public. Ils correspondent plutôt à des ratios ou à des indicateurs de tendance qui dressent le portrait de la situation pendant un nombre donné d'exercices, pour faciliter les comparaisons et aider à l'analyse de l'évaluation de la santé financière du gouvernement dans la conjoncture économique et financière courante. Les indicateurs recommandés sont regroupés dans trois catégories :

- (1) La **viabilité** - mesure la capacité d'un gouvernement de maintenir ses programmes sans avoir à accroître ses emprunts.
- (2) La **souplesse** - mesure la capacité d'un gouvernement de faire face à des engagements financiers grandissants en accroissant ses recettes ou en s'endettant davantage.
- (3) La **vulnérabilité** - mesure le degré de dépendance d'un gouvernement de sources de recettes qui échappent à son pouvoir direct ou à son influence, tant sur le plan national qu'international.

### **Les sources de données et leurs limites**

Les indicateurs financiers présentés dans le présent rapport se fondent sur des données financières clés contenues dans les états financiers sommaires vérifiés. Les données économiques proviennent de Statistique Canada et du Bureau des statistiques du Manitoba. Les données comparatives présentées ne sont pas ajustées en fonction de l'inflation. Par contre, les résultats comparatifs sont ajustés pour tenir compte de la méthode comptable ou de la présentation adoptée au cours de l'exercice financier. Les indicateurs financiers de la présente section montrent les résultats dans le même format que celui des Comptes publics du Manitoba.

### **La situation financière du gouvernement en 2009-2010**

La présente section décrit la santé financière du gouvernement à l'aide de trois catégories de l'ICCA, soit la viabilité, la souplesse et la vulnérabilité. Elle décrit également chacune des catégories et les indicateurs qui y sont associés. Pour chacun des indicateurs, on fournit des données et on souligne les principales tendances de la province.

## **Sustainability**

As noted above, sustainability measures the ability of a government to meet its existing program commitments and creditor requirements without increasing its borrowings or tax burden.

Looking at trends for the following five indicators provides useful insight into the sustainability of a government's revenue-raising and spending practices:

- *Net Debt as a Percentage of Provincial GDP:* the relationship between a government's net debt and the income in the economy,
- *Net Debt-to-Total Annual Revenue:* the extent to which future revenues are required to pay for past transactions or events,
- *Accumulated Deficit-to-Provincial GDP:* the extent to which past and current deficits and surpluses influenced the Government's ability to manage its indebtedness and operational challenges,
- *Annual Net Income (Loss):* the extent to which Government is living within its means, and
- *Annual Net Income (Loss)-to-Provincial GDP:* the extent to which current period results influenced net debt.

## ***Net Debt as a Percentage of Provincial GDP***

The Government manages its revenue-raising and spending practices with due regard to the provincial economy. Looking at net debt and provincial GDP provides insights into these practices.

Net debt - the difference between a government's total liabilities and total financial assets - provides a measure of the future revenue required to pay for past transactions and events. Net debt as a percentage of provincial GDP (net debt to GDP ratio) measures the level of future financial obligations placed on the economy by a government's cumulative spending and revenue-raising practices. It provides a measure of how

## **Viability**

Comme nous l'avons indiqué plus tôt, les ratios de viabilité mesurent la capacité d'un gouvernement d'assumer les engagements pris dans le cadre de ses programmes et de répondre aux exigences de ses créanciers sans avoir à accroître ses emprunts ou le fardeau fiscal.

L'observation des tendances qui se dégagent des cinq indicateurs suivants permet de se faire une idée concrète de la viabilité des pratiques du gouvernement en matière de dépenses et de production de recettes :

- *la dette nette en pourcentage du PIB provincial :* la relation entre la dette nette d'un gouvernement et les résultats de l'économie;
- *la dette nette en pourcentage des recettes annuelles totales :* la mesure dans laquelle les recettes à venir serviront à payer des opérations ou des événements passés;
- *le déficit accumulé en pourcentage du PIB provincial :* la mesure dans laquelle les déficits passés et actuels et les excédents influent sur la capacité d'un gouvernement de gérer son endettement et les difficultés dans ses activités;
- *les recettes nettes (pertes nettes) annuelles :* la mesure dans laquelle le gouvernement vit selon ses moyens.
- *les recettes nettes (pertes nettes) annuelles en pourcentage du PIB provincial :* la mesure dans laquelle les résultats de la période courante influent sur la dette nette.

## ***La dette nette en pourcentage du PIB provincial***

Le gouvernement adapte ses pratiques en matière de dépenses et de production de recettes en fonction de l'économie de la province. Le ratio entre la dette nette et le PIB provincial donne un aperçu des résultats de ces pratiques.

La dette nette, à savoir, le total des passifs du gouvernement moins le total de ses actifs financiers, indique les recettes qui devront être utilisées pour assumer financièrement des opérations ou des événements antérieurs. La dette nette en pourcentage du PIB provincial (ratio entre la dette nette et le PIB) exprime le niveau d'obligations financières que devra assumer l'économie en raison des pratiques cumulatives

much debt a government is carrying relative to the Province's annual economic output.

Investment in capital improvements and replacement of deteriorating tangible capital assets, such as transportation infrastructure, also result in increased net debt. As the tangible capital investments are acquired, debt is incurred and then costs are amortized over their future useful life, essentially allocating costs to the period over which the assets will be used and over a period in which revenue will be generated. The percentage of net debt attributable to tangible capital investment has increased from 38.1% in 2005/06 to 62.0%, reflecting increased priority placed on renewing publicly funded capital assets and the inclusion of the public school divisions (7.2%).

The overall downward trend of net debt as a percentage of provincial GDP from 26.4% in 2005/06 to 23.5% in 2009/10 indicates that the Province's economy is outperforming the resources being allocated to debt.

Graph 1 shows the net debt to GDP ratio at March 31, 2010 was 23.5%, compared to 22.8% in the previous year. A stable or declining net debt per capita is an indication of a stable or decreasing debt burden on a per person basis. The increase in net debt in 2009/10 is related to investments in tangible capital assets including increased infrastructure stimulus spending. The net loss for 2009/10 is offset by substantial gains in other comprehensive income (OCI) recorded by the GBE's. OCI represents unrealized gains or losses calculated at a point in time and can have significant impact on the measurement of net debt. OCI is measured as the change in "mark-to-market" valuations, interest rates, and foreign exchange rates at year end, and therefore is a one-day snapshot of the change in value when compared to the same day in the previous year.

Growth in GDP per capita must be taken into account to determine capacity to support debt. The GDP is a measure of the value of the goods and services produced in the Province during a given year. The GDP indicates the size of the provincial economy. The

en matière de dépenses et de production de recettes. Le pourcentage représente l'ampleur de la dette du gouvernement par rapport aux résultats économiques annuels de la province.

Des investissements dans l'amélioration des immobilisations et dans le renouvellement des immobilisations corporelles sujettes à l'usure, comme les infrastructures de transport, peuvent également accroître la dette nette. Au fur et à mesure que la province acquiert des immobilisations corporelles, elle contracte une dette, et le coût des nouvelles immobilisations est ensuite amorti sur leur vie utile, essentiellement en le passant en charges sur la période pendant laquelle les immobilisations seront utilisées et sur la période pendant laquelle elles produiront des recettes. Le pourcentage de la dette nette attribuable à l'investissement en immobilisations corporelles est passé de 38,1 % en 2005-2006 à 62,0 %, un pourcentage qui traduit la priorité du gouvernement de renouveler les immobilisations publiques, ainsi que l'inclusion des divisions scolaires publiques (7,2 %).

La tendance globale à la baisse de la dette nette en pourcentage du PIB provincial (on est passé de 26,4% en 2005-2006 à 23,5 % en 2009-2010) indique que la vigueur de l'économie de la province est supérieure à la progression des ressources consacrées à la dette.

Le Diagramme 1 indique que le ratio entre la dette nette et le PIB était de 23,5 % le 31 mars 2010, alors qu'il était de 22,8% un an plus tôt. Une dette nette par habitant stable ou en baisse indique que le fardeau de la dette par habitant est également stable ou à la baisse. L'augmentation de la dette nette en 2009-2010 est liée aux investissements dans les immobilisations matérielles, y compris des investissements de stimulation accrus dans l'infrastructure. La perte nette pour 2009-2010 a été contrebalancée par des gains importants dans d'autres éléments du résultat étendu des entreprises publiques. Les autres éléments du résultat étendu représentent les gains et pertes non réalisés à un certain moment et peuvent avoir des conséquences importantes sur la mesure de la dette. Les autres éléments du résultat étendu sont mesurés d'après la variation des évaluations à la valeur du marché, des taux d'intérêt et des taux de change en fin d'exercice et constituent, par conséquent, un aperçu ponctuel de la variation d'une valeur donnée par comparaison avec la valeur à la même date l'année antérieure.

La croissance du PIB par habitant doit être prise en compte pour déterminer la capacité d'endettement. Le PIB est une mesure de la valeur des biens et des services produits dans la province au cours d'une année donnée. Il indique la taille de l'économie provinciale.

provincial economy grew steadily from \$41,512 million in 2005/06 to \$50,200 million in 2009/10 or by 20.9% during the five year period. During this period, the annual consumer price index fluctuated between 0.6% and 2.4%.

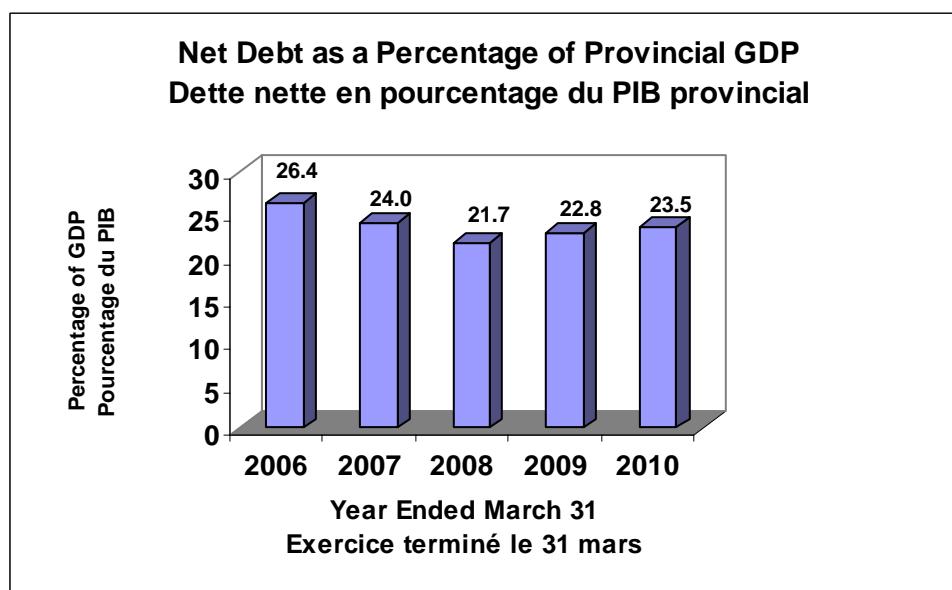
See page 56 for further analytical discussion on net debt.

**Graph 1**

L'économie provinciale a progressé de façon constante, passant de 41 512 millions de dollars en 2005-2006 à 50 200 millions de dollars en 2009-2010, ce qui représente une croissance de 20,9 % sur la période de cinq ans. Pendant cette période, l'indice annuel des prix à la consommation a oscillé entre 0,6 % et 2,4 %.

Voir la page 56 pour une analyse complémentaire des questions entourant la dette nette.

**Diagramme 1**



#### **Net Debt-to-Total Annual Revenue**

Net debt is the amount that current and past generations have accumulated through annual losses and tangible capital investment. These amounts remain an obligation for future generations to fund through annual net income and annual amortization or to continue to carry as debt. It results when a government's total liabilities exceed total financial assets. A sustained trend of increasing net debt to total annual revenue would indicate that an increasing amount of time will be needed to eliminate net debt.

Since 2005/06 the net debt to total annual revenue has changed from 101.6% to 93.3%, which shows a fairly stable trend. Graph 2 shows a fairly stable trend in the Government's ability to eliminate net debt. The decrease over time of the ratio of net debt to total annual revenue resulted from a combination of a

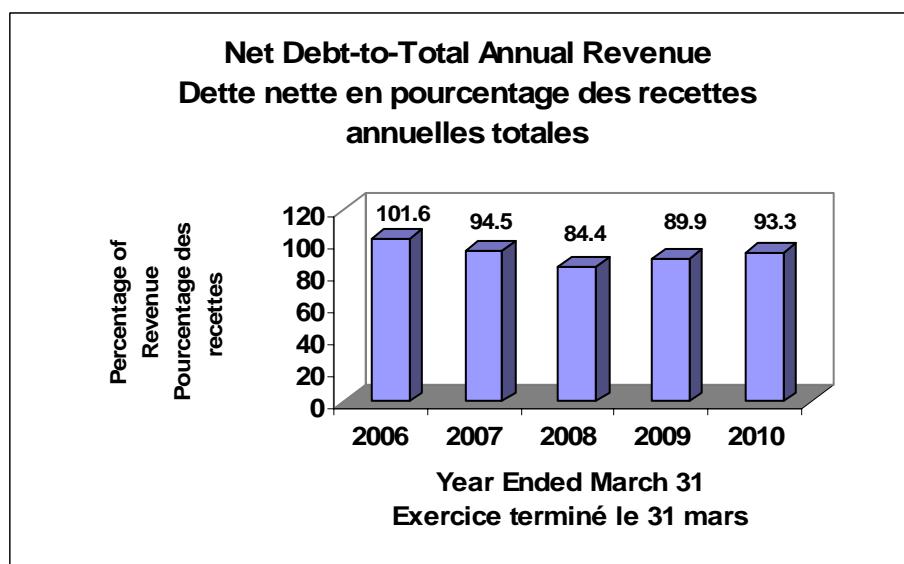
#### **La dette nette en pourcentage des recettes annuelles totales**

La dette nette correspond à la somme des pertes et des investissements en immobilisations corporelles accumulée d'exercice en exercice par les générations actuelles et passées. Cette somme est une dette que les générations futures doivent continuer à reporter ou financer à même les recettes nettes annuelles et les amortissements annuels. On obtient une dette nette lorsque le total des passifs d'un gouvernement excède le total de ses actifs financiers. Une tendance soutenue à l'augmentation de la dette nette par rapport aux recettes annuelles totales signifierait que de plus de temps serait nécessaire à l'élimination de la dette nette.

Depuis 2005-2006, le ratio entre la dette nette et les recettes annuelles totales est passé de 101,6 % à 93,3 %, ce qui indique une tendance plutôt stable. Le Diagramme 2 indique une tendance plutôt stable dans la capacité du gouvernement d'éliminer la dette nette. La réduction progressive du ratio entre la dette

declining net debt (see "Net Debt and Accumulated Deficit" section on page 56 for annual changes) and increasing revenues (see "Revenue" on pages 45-49 for annual changes).

**Graph 2**



#### **Accumulated Deficit-to-Provincial GDP**

The accumulated deficit is the sum of all annual surpluses and deficits incurred to date, calculated according to current accounting policies. The accumulated deficit includes other comprehensive income, which is excluded from the calculation of the annual net income or loss. Other comprehensive income represents certain unrealized gains and losses on financial instruments reported by GBEs and is consistent with CICA reporting standards. In accordance with recommendations of the Public Sector Accounting Standards Board (PSAB), other comprehensive income (loss) is not included in the Government's annual net operating results, but is instead recorded directly to the Province's statement of accumulated deficit. Other comprehensive income for 2009/10 was a positive \$709 million (2008/09 - \$781 million loss).

Graph 3 shows that the accumulated deficit-to-Provincial GDP ratio is on a downward trend resulting from a combination of declining accumulated deficits and

nette et les recettes annuelles totales est due à la baisse de la dette nette (voir « Dette nette et déficit accumulé » à la page 56 pour connaître les variations annuelles) et à l'augmentation des recettes (voir « Recettes » aux pages 45 - 49 pour connaître les variations annuelles).

**Diagramme 2**

#### **Le déficit accumulé en pourcentage du PIB provincial**

Le déficit accumulé est la somme de tous les excédents et déficits accumulés d'exercice en exercice jusqu'à ce jour, obtenue d'après des calculs conformes aux méthodes comptables en vigueur. Le déficit accumulé comprend les autres éléments du résultat étendu, qui sont exclus du calcul des recettes nettes ou des pertes nettes de l'exercice. Les autres éléments du résultat étendu représentent des gains ou des pertes non réalisés sur les instruments financiers enregistrés par les entreprises publiques et sont conformes aux normes de présentation de l'information de l'Institut canadien des comptables agréés (ICCA). Conformément aux recommandations du Conseil sur la comptabilité dans le secteur public (CCSP), les autres éléments du résultat étendu ne sont pas compris dans les résultats nets des activités de l'exercice, mais sont plutôt inscrits directement dans l'état du déficit accumulé de la province. Les autres éléments du résultat étendu en 2009-2010 représentent 709 millions de dollars de gains (contre 781 millions de dollars de pertes en 2008-2009).

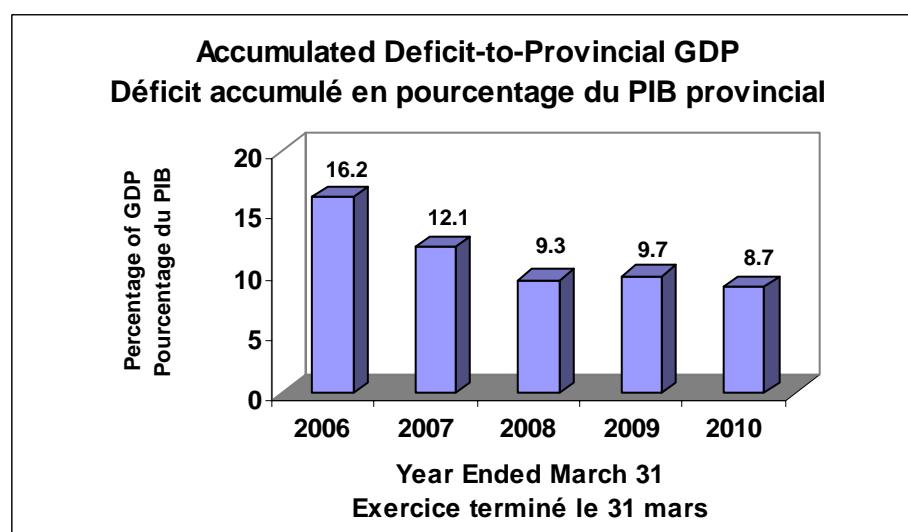
Le Diagramme 3 montre que le ratio entre le déficit accumulé et le PIB provincial suit une tendance constante à la baisse, en raison du recul du déficit

increasing GDP. The accumulated deficit as at March 31, 2010 decreased \$2,353 million from 2005/06. Part of this reduction results from the inclusion of additional entities into the GRE, primarily the net assets of public school divisions in 2008 (\$753 million). This declining trend is an indication that losses and net debt are decreasing over time thus freeing up more funds currently absorbed by interest costs for more productive uses, while at the same time allowing the Province to maintain existing operations.

accumulé et de la hausse du PIB. Le déficit accumulé au 31 mars 2010 enregistrait une baisse de 2 353 millions de dollars par rapport à 2005-2006. Cette baisse découle en partie de l'inclusion d'autres entités dans le périmètre comptable du gouvernement, notamment de l'inclusion des actifs nets des divisions scolaires publiques en 2008 (753 millions de dollars). La tendance à la baisse indique que les pertes et la dette nette diminuent, ce qui permet à la Province de consacrer à des usages productifs des fonds actuellement absorbés par les frais d'intérêt, tout en maintenant ses activités en cours.

**Graph 3**

**Diagramme 3**



#### ***Annual Net Income (Loss)***

The Annual Net Income (Loss) shows the extent to which a government generates revenues more or less than its operating expenses in one fiscal year.

Annual net income helps the Government maintain its services and provides an opportunity to lessen its borrowing needs. The annual net loss for the year ended March 31, 2010 was \$201 million.

The Province was onside of current Balanced Budget Legislation with a positive four year average of \$319 million.

#### ***Les recettes nettes (pertes nettes) annuelles***

Les recettes (pertes) nettes montrent la mesure dans laquelle le gouvernement génère plus ou moins de recettes que ses dépenses de fonctionnement pendant un exercice financier.

Les recettes nettes annuelles aident le gouvernement à maintenir ses services et à réduire ses besoins en matière d'emprunts. Les pertes nettes de l'exercice qui s'est terminé le 31 mars 2010 s'élevaient à 201 millions de dollars.

La Province est restée dans le cadre des dispositions législatives actuelles sur l'équilibre budgétaire en dégageant un excédent moyen sur quatre ans de 319 millions de dollars.

See pages 45 - 49 for further analytical discussion on revenues.

Voir les pages 45 - 49 pour une analyse complémentaire des données sur les recettes.

**Table 1**

(\$ millions)/ (en millions de dollars)	2009/10 Actual/ Chiffres réels de 2009-2010	2008/09 Actual/ Chiffres réels de 2008-2009	2007/08 Actual/ Chiffres réels de 2007-2008	2006/07 Actual/ Chiffres réels de 2006-2007	2005/06 Actual/ Chiffres réels de 2005-2006
Revenue/Recettes.....	\$ 12,647	\$ 12,763	\$ 12,496	\$ 11,433	\$ 10,775
Total expenses/Dépenses totales.....	12,848	12,312	11,938	10,948	10,381
Summary Net Income (Loss)/Recettes (pertes) nettes sommaires.....	(201)	451	558	485	394
Annual Net Income (Loss) to Provincial GDP/Recettes (pertes) nettes en pourcentage du PIB provincial.....	(0.4)%	0.9%	1.1%	1.1%	0.9%

***Annual Net Income (Loss)-to-Provincial GDP***

The ratio of Net Income to Provincial GDP measures the difference between revenues and expenses expressed as a percentage of GDP.

Reflecting the overall global economic downturn, 2009/10 recorded a loss as shown in Table 1. Table 1 also shows positive results from 2005/06 to 2008/09. This overall trend indicates that the government can meet its financial obligations.

**Tableau 1**

***Les recettes nettes (pertes nettes) en pourcentage du PIB provincial***

Le ratio entre les recettes nettes et le PIB provincial mesure la différence entre les recettes et les dépenses en pourcentage du PIB.

Le ralentissement économique mondial s'est traduit par un résultat négatif en 2009-2010, comme on peut le voir au Tableau 1. Ce tableau montre aussi des résultats positifs de 2005-2006 à 2008-2009. Cette tendance générale indique que le gouvernement peut assumer ses obligations financières.

See pages 45 and 46 for further analytical discussion on surplus.

Voir les pages 45 et 46 pour une analyse complémentaire des données sur les excédents.

**Flexibility**

Flexibility measures the degree to which a government can increase financial resources to respond to rising commitments either by expanding its revenue or by increasing its net debt.

**Souplesse**

La souplesse mesure la capacité d'un gouvernement d'augmenter ses ressources financières pour faire face à des engagements en accroissant ses recettes ou en augmentant sa dette nette.

PSAB has recommended a number of financial indicators that assess a government's flexibility. The following indicators are considered applicable to provide insight into the Manitoba Government's flexibility:

- *Public Debt Charges to Total Revenue*: the extent to which borrowing decisions constrain a government's ability to meet financial and service commitments;
- *Own-source Revenue to Provincial GDP*: the extent to which a government is taking income out of the economy through taxation and user fees,
- *Annual Change to Net Book Value of Tangible Capital Assets*: the extent to which net changes in tangible capital assets affect future service potential; and
- *Net Book Value of Tangible Capital Assets to Cost of Tangible Capital Assets*: the extent to which the estimated useful lives of the Government's tangible capital assets are available to provide its products and services.

#### ***Public Debt Charges to Total Revenue***

The amount of public debt charges (interest costs) as a percentage of total revenue shows the extent to which a government must use revenue to pay for interest costs rather than to pay for services. The ratio shows how much of every dollar of a government's revenue is needed to pay interest. A lower ratio of interest costs as a percentage of revenue means a government uses a smaller proportion of its revenue to pay for interest costs. Graph 4 illustrates a downward trend.

Graph 4 shows that in 2005/06, the Government used 8.0 cents of every dollar of its revenue to pay interest. In 2009/10, 6.0 cents of every dollar of revenue was used. Reductions in interest costs relative to increases in revenue have given the Government more resources to provide services.

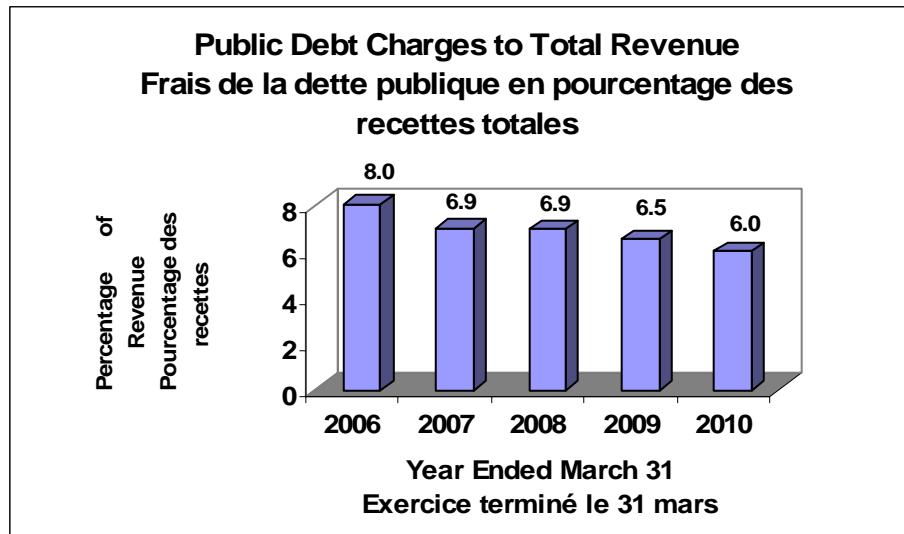
Le Conseil sur la comptabilité dans le secteur public recommande l'usage de divers indicateurs financiers pour juger de la souplesse du gouvernement. Parmi ceux-ci, on considère que les indicateurs suivants aident à apprécier la souplesse du gouvernement du Manitoba:

- *les frais de la dette publique en pourcentage des recettes totales* : mesure dans laquelle les décisions en matière d'emprunts restreignent la capacité d'un gouvernement de faire face à ses engagements financiers et d'assurer la prestation des services prévus;
- *les recettes autonomes en pourcentage du PIB provincial* : mesure dans laquelle le gouvernement prélève des revenus dans l'économie sous forme d'impôts et de droits d'utilisation;
- *la variation annuelle de la valeur comptable nette des immobilisations corporelles* : mesure dans laquelle la variation nette des immobilisations corporelles touche le potentiel futur de services;
- *la valeur comptable nette des immobilisations corporelles en pourcentage de leur coût* : mesure dans laquelle la vie utile estimative des immobilisations corporelles d'un gouvernement lui permet de fournir des produits et des services.

#### ***Les frais de la dette publique en pourcentage des recettes totales***

La somme des frais de la dette publique (frais d'intérêt) en pourcentage des recettes totales montre la mesure dans laquelle un gouvernement doit utiliser des recettes pour payer des frais d'intérêt plutôt que des services. Le ratio montre la proportion par dollar de recettes du gouvernement qui sert à payer les intérêts. Un faible ratio entre les frais d'intérêt et les recettes indique que le gouvernement consacre une faible part de ses recettes aux frais d'intérêt. Le diagramme 4 montre une tendance à la baisse.

Au diagramme 4, on observe qu'en 2005-2006, le gouvernement utilisait 8,0 cents par dollar de recettes pour assumer les frais d'intérêt. En 2009-2010, il a utilisé 6,0 cents par dollar de recettes pour la même fin. La réduction des frais d'intérêt relative à l'augmentation des recettes a fait en sorte que le gouvernement dispose de plus de ressources qu'avant pour la prestation de services, sans avoir à accroître ses recettes.

**Graph 4****Diagramme 4****Own-Source Revenue to Provincial GDP**

A government's own-source revenue as a percentage of provincial GDP shows how much revenue from the provincial economy a government can raise through taxation and user fees. High ratios or increases in ratios mean a government is placing higher demands on its provincial economy – indicating that its demands are outpacing growth in the economy.

From 2005/06, the pace of increases in the Government's own-source revenue (i.e., revenue raised from within the Province) has been increasing at varying rates (16.7%, 11.5%, 6.2% and 2.3%) from 2005/06 – 2008/09 respectively, with a modest decline of 2.2% in 2009/10. During this same period, there have been modest increases in the size of the provincial economy (5.1%, 8.3%, 8.4% and 3.3%) from 2005/06 – 2008/09 respectively, offset by a slight decline of 0.2% in 2009/10. Overall, the Government has not significantly changed its demands on the provincial economy over this time period.

The own-source revenue total does not include the net income from GBEs as these entities operate outside of the Core Government operations, given the semi-autonomous nature of their operations. Their revenues are not derived from taxation or user fees, but from the supply of product or services.

**Les recettes autonomes en pourcentage du PIB provincial**

Les recettes autonomes en pourcentage du PIB provincial montrent la part de recettes que le gouvernement prélève de l'économie provinciale sous forme d'impôts et de droits d'utilisation. Des ratios élevés ou à la hausse indiquent que le gouvernement augmente les pressions qui s'exercent sur l'économie provinciale, autrement dit, ses besoins dépassent la croissance de l'économie.

Depuis 2005-2006, le rythme de l'augmentation des recettes autonomes du gouvernement (les recettes provenant de la province même) a varié de 2005-2006 à 2008-2009 (avec des taux de 16,7 %, de 11,5 %, de 6,2 % et de 2,3 %, respectivement) et a connu une légère baisse de 2,2 % en 2009-2010. Durant la même période, la taille de l'économie provinciale a légèrement augmenté de 2005-2006 à 2008-2009 (de 5,1 %, 8,3 %, 8,4 % et 3,3 %, respectivement), et a connu une petite baisse de 0,2 % en 2009-2010. Dans l'ensemble, le gouvernement n'a pas modifié de façon importante ses pressions sur l'économie provinciale pendant cette période.

Les recettes autonomes totales ne comprennent pas les bénéfices nets des entreprises publiques étant donné leur nature semi-autonome et le fait que les opérations de ces entités sont exclues des opérations fondamentales du gouvernement. Leurs recettes ne proviennent pas d'impôts ou de droits d'utilisation, mais de l'offre de produits ou de services.

Graph 5 shows the relationship between the ratios of own-source revenue to Provincial GDP. GDP increased from \$41,512 million in 2005/06 to \$50,200 million in 2009/10 or 20.9%. The rate of own-source revenues remained stable in relation to the economy from 16.2% of GDP in 2005/06 to 15.8% in 2009/10. Own source revenues declined by \$182 million or 2.2% from \$8,133 million in 2008/09 to \$7,951 million in 2009/10. The main contributors to the decrease are as follows:

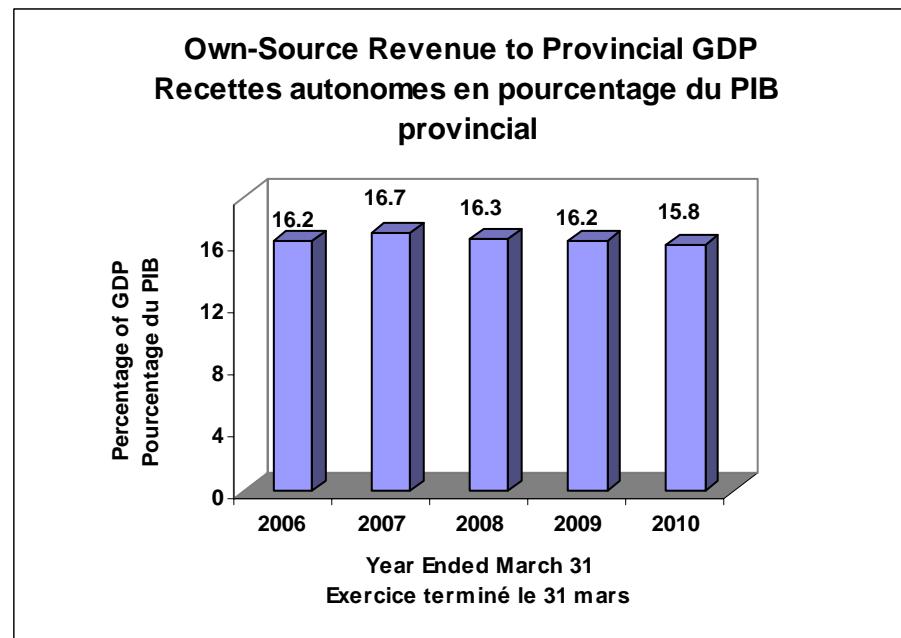
- Economic pressures resulted in revenue from taxes declining by \$182 million, or 6.4%,
- Revenue from fees and other revenues increased by \$71 million, or 4.1%, and
- Sinking fund and other investment earnings declined by \$76 million.

Le diagramme 5 montre la relation entre les ratios des recettes autonomes par rapport au PIB provincial. Le PIB est passé de 41 512 millions de dollars en 2005-2006 à 50 200 millions de dollars en 2009-2010, enregistrant un bond de 20,9 %. Le taux des recettes autonomes est demeuré stable par rapport à l'économie. Il est passé de 16,2 % du PIB en 2005-2006 à 15,8 % en 2009-2010. Les recettes autonomes ont diminué de 182 millions de dollars ou 2,2 %, passant de 8 133 millions de dollars en 2008-2009 à 7 951 millions de dollars en 2009-2010. Les principaux facteurs de la baisse sont les suivants :

- les pressions économiques ont fait baisser les recettes fiscales de 182 millions de dollars, ou 6,4 %;
- les droits perçus et autres recettes se sont accrues de 71 millions de dollars, ou 4,1 %;
- le fonds d'amortissement et les autres revenus de placement ont reculé de 76 millions de dollars.

**Graph 5**

**Diagramme 5**



### **Annual Change to Net Book Value of Tangible Capital Assets**

Tangible capital assets (TCA) such as buildings, equipment, roads, and dams are essential for the economy and for delivering government services.

The annual percentage change in the net book value of tangible capital assets measures the extent to which a government is maintaining or failing to maintain the tangible capital assets it needs to deliver its services. An increase means a government has spent more on these assets than it has reduced their value because of age and use (commonly called amortization or depreciation).

Continual increases in the net book value of tangible capital assets may indicate that a government is maintaining or enhancing its tangible capital asset base which may lead to lower future maintenance or replacement costs because of decreased deterioration. As such, investing in TCAs can result in better financial results in future periods, which will not adversely influence service delivery and lead to decreased financial burdens on taxpayers in the future.

Recognizing the growing infrastructure needs in various sectors and the need to stimulate the economy, the Government is investing in public capital assets such as new or renewed hospitals, universities and colleges, the Red River Floodway Expansion project and Manitoba's highway system. In 2009/10, \$1,227 million was invested on new tangible capital assets, \$26 million of existing tangible capital assets were either disposed of or written down to correctly reflect their value, and the net book value of all tangible capital assets was reduced by \$404 million to account for annual amortization. The Government held significant tangible capital assets with a net book value of over \$7,315 million at March 31, 2010.

The increases in the net book value of tangible assets suggest that, on an overall basis, the Government has maintained its existing capital assets.

See pages 57 - 59 for further analytical discussion on tangible capital assets.

### ***La variation annuelle de la valeur comptable nette des immobilisations corporelles***

Les immobilisations corporelles, comme les immeubles, l'équipement, les routes et les barrages, sont essentielles à l'économie et à la prestation des services publics.

La variation annuelle en pourcentage de la valeur comptable nette des immobilisations corporelles indique la mesure dans laquelle un gouvernement entretient ou omet d'entretenir les immobilisations corporelles dont il a besoin pour fournir ses services. Une hausse signifie que le gouvernement a investi plus dans ses actifs que la valeur perdue par ceux-ci en raison de l'âge et de l'usure (appelée communément amortissement ou dépréciation).

La hausse continue de la valeur comptable nette des immobilisations corporelles peut indiquer qu'un gouvernement entretient ou améliore l'ensemble de ces immobilisations, mais peut entraîner aussi une réduction des coûts d'entretien et de remplacement en raison d'une détérioration moindre. Ainsi, le fait d'investir dans l'entretien des immobilisations peut mener à de meilleurs résultats financiers dans l'avenir, ce qui ne nuit pas à la prestation des services en plus d'entraîner une réduction du fardeau financier des contribuables.

Étant conscient des besoins croissants en matière d'infrastructure dans divers secteurs ainsi que de la nécessité de stimuler l'économie, le gouvernement investit dans des immobilisations publiques à venir ou existantes comme des hôpitaux, des universités et des collèges, le Projet d'agrandissement du canal de dérivation de la rivière Rouge et le réseau routier du Manitoba. En 2009-2010, on a investi 1 227 millions de dollars dans de nouvelles acquisitions d'immobilisations corporelles, déduit 26 millions de dollars des immobilisations corporelles existantes pour les rendre plus conformes à leur valeur réelle, et réduit de 404 millions de dollars la valeur comptable nette de toutes les immobilisations corporelles de façon à tenir compte de l'amortissement annuel. La valeur réelle nette des immobilisations corporelles du gouvernement s'élevait à plus de 7 315 millions de dollars le 31 mars 2010.

L'augmentation de la valeur comptable nette des immobilisations corporelles suggère que, dans l'ensemble, le gouvernement maintient les actifs corporels qu'il possède.

Voir les pages 57 à 59 pour une analyse complémentaire des données sur les immobilisations corporelles.

### **Net Book Value of Tangible Capital Assets-to-Cost of Tangible Capital Assets**

The ratio of the net book value of tangible capital assets to the cost of tangible capital assets is important because it illustrates the relationship of the estimated useful life of government assets that is available to provide future service.

Graph 6 shows that the Government has been consistent in its management of capital to deliver services. The annual total tangible capital cost increased \$1,137 million from \$11,780 million in 2008/09 to \$12,917 million in 2009/10. The total cost of assets under construction, including infrastructure, as at March 31, 2010 is \$1,184 million (2008/09-\$998 million). Assets under construction are not depreciated (amortized) until they are put into service. The \$1,184 million includes spending of \$607 million in buildings and leasehold improvements and \$577 million for infrastructure projects such as the Red River Floodway Expansion Project, road grading and surfacing and a number of bridge and structure projects. (See pages 57 - 59 for further analysis and discussion on tangible capital assets).

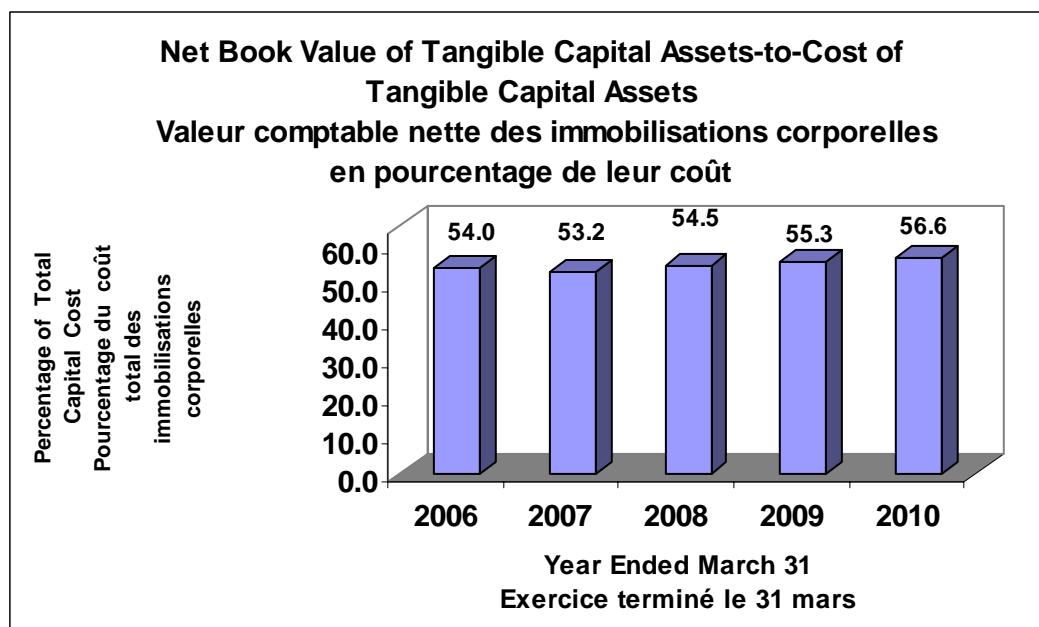
### **La valeur comptable nette des immobilisations corporelles en pourcentage de leur coût**

Le ratio entre la valeur comptable nette des immobilisations corporelles et leur coût est très utile, car il est associé à la vie utile estimative des immobilisations corporelles dont le gouvernement disposera pour fournir des produits et des services.

Le Diagramme 6 montre que le gouvernement a géré de façon cohérente les immobilisations qu'il possède pour assurer ses services. Le coût annuel total des immobilisations corporelles a augmenté de 1 137 millions de dollars, passant de 11 780 millions de dollars en 2008-2009 à 12 917 millions de dollars en 2009-2010. Le coût total des actifs en chantier le 31 mars 2010, y compris l'infrastructure, s'élevait à 1 184 millions de dollars (998 millions de dollars en 2008-2009). Les actifs en chantier ne sont pas amortis avant leur mise en service. Ce montant comprend des dépenses de 607 millions de dollars affectées aux améliorations immobilières et locatives, et 577 millions de dollars consentis à des projets d'infrastructure comme le Projet d'expansion du canal de dérivation de la rivière Rouge, le nivelage et le pavage des routes et un certain nombre de ponts et autres structures (voir les pages 57 à 59 pour une analyse complémentaire des données sur les immobilisations corporelles).

**Graph 6**

**Diagramme 6**



## **Vulnerability**

Vulnerability is the degree to which a government is dependent upon, and therefore, vulnerable to sources of revenue outside of its direct control or influence. A high degree of dependency may indicate a government is reliant on outside sources of financing to deliver programs and services at the current level and quality. However, outside sources of financing, when applied to capital projects and other one-time or non-operational programs may not materially increase a government's revenue vulnerability.

Recommended indicators for providing insight into the Government's vulnerability include:

- *Federal Transfers to Own-Source Revenue,*
- *Federal Transfers to Total Revenues, and*
- *Foreign Currency Debt to Net Debt.*

## **Vulnérabilité**

La vulnérabilité correspond au degré d'autonomie du gouvernement, et donc de vulnérabilité, par rapport aux sources de recettes qui ne dépendent pas directement de lui ni de son influence. Un degré de dépendance élevé peut indiquer qu'un gouvernement compte sur des sources de financement externes pour offrir la même gamme et qualité de programmes et services. Cependant, des sources extérieures de financement affectées aux projets d'immobilisation et à d'autres programmes non récurrents ou qui ne sont pas liés au fonctionnement n'augmentent pas nécessairement la vulnérabilité d'un gouvernement envers les sources de revenu.

Les indicateurs recommandés pour apprécier la vulnérabilité du gouvernement comprennent :

- *les transferts fédéraux en pourcentage des recettes autonomes;*
- *les transferts fédéraux en pourcentage des recettes totales;*
- *la dette en devises en pourcentage de la dette nette.*

## ***Revenue from Federal Government Transfers***

In Manitoba, transfers from the Federal Government are a significant source of revenue for the Provincial Government, accounting for about 31 per cent of total summary provincial revenues in 2009/10. As a result, the Province's fiscal position is somewhat vulnerable, at least in the short term, to material reductions in federal transfers. Major federal transfers include Equalization, the Canada Health Transfer (for health care services) and the Canada Social Transfer (for post-secondary education, social assistance, social services and children's programming).

The Equalization program is the Federal Government's main transfer program for addressing fiscal disparities among provinces (differences in revenue-raising capacity). It was entrenched in the Canadian constitution in 1982. Under the program, a province with a fiscal capacity below the provincial average receives a grant that fills or "equalizes" the gap between its own fiscal capacity and the average. This ensures all provinces have the capacity to offer similar public services at comparable levels of taxation.

## ***Les recettes provenant des transferts du gouvernement fédéral***

Au Manitoba, les transferts du gouvernement fédéral demeurent une source de revenu importante pour le gouvernement provincial, car ils correspondent à environ 31 % du total des recettes sommaires de la Province en 2009-2010. La situation financière de la Province se retrouve donc, dans une certaine mesure, à la merci des réductions des transferts fédéraux, à court terme du moins. Les principaux transferts fédéraux comprennent la péréquation, le Transfert canadien en matière de santé (pour les services de santé) et le Transfert canadien en matière de programmes sociaux (pour l'enseignement postsecondaire, l'aide sociale, les services sociaux et les programmes destinés aux enfants).

Le programme de péréquation est le principal programme de transfert fédéral. Il vise à atténuer la disparité fiscale entre les provinces (variation de la capacité de produire des revenus). Il est fixé dans la Constitution du Canada depuis 1982. En vertu de ce programme, une province dont la capacité fiscale est inférieure à la moyenne provinciale reçoit une subvention qui comble l'écart entre sa capacité fiscale et cette moyenne. Cela permet à toutes les provinces de pouvoir offrir des services publics similaires en fixant des montants d'imposition comparables.

Under the current program, provincial fiscal capacity is based on the average fiscal capacity of all 10 provinces and measured using five standardized revenue bases – personal income tax, business income tax, consumption tax, property tax and 50 per cent of natural resource revenues. The payment calculation uses a weighted three-year rolling average of fiscal capacity, lagged two years. Equalization payments are determined in advance of each payment year and are not subject to revision.

In November 2008, the Federal Government announced it was making adjustments to the Equalization program to cap program growth at the same rate as the national economy as measured by a three-year moving average of nominal gross domestic product (growth in total program payments in 2009/10 are limited to average GDP growth in 2007, 2008 and 2009).

Manitoba received \$2,063 million in Equalization in 2009/10, equal to its entitlement in 2008/09. Equalization accounted for about 16.3 per cent of total summary revenues in 2009/10.

Both the Canada Health Transfer (CHT) and Canada Social Transfer (CST) are set in legislation up to 2013/14. The two transfers combined account for about 10 per cent of total summary revenues in 2009/10. Stable and predictable federal support for provincial and territorial health and social programming is assured through annual escalators – 6 per cent for the CHT and 3 per cent for the CST. Increases in the CHT are in support of the 10-Year Plan to Strengthen Health Care, signed by First Ministers in 2004, that resulted in \$41 billion in new federal funding over 10 years (2004/05 to 2013/14). The 2007 federal Budget announced the CST would be allocated on an equal per capita cash basis starting in 2009/10.

Long-term and growing federal support through the CHT and CST contributes to national objectives by helping ensure provinces and territories have the resources they need to provide essential services in areas such as health care, post-secondary education (PSE), child programming and social services.

Dans le cadre du programme actuel, la capacité fiscale provinciale repose sur la capacité fiscale moyenne des dix provinces et est mesurée à l'aide de cinq assiettes de revenu (impôt sur le revenu des particuliers, impôt sur le revenu des sociétés, taxes à la consommation, impôts fonciers et 50 % des revenus des ressources naturelles). Pour garantir la stabilité et la prévisibilité, le calcul des paiements est fondé sur une moyenne pondérée mobile de trois ans, décalée de deux ans. Les paiements de péréquation sont fixés avant chaque année de paiement et ne peuvent être révisés.

En novembre 2008, le gouvernement fédéral a annoncé qu'il remanierait le programme de péréquation pour s'assurer qu'il progresse au même rythme que l'économie nationale mesurée en fonction de la moyenne mobile du produit intérieur brut nominal sur trois ans (la croissance du total des paiements de péréquation en 2009-2010 se limite à la croissance moyenne du PIB en 2007, 2008 et 2009).

Le Manitoba a reçu 2,063 millions de dollars en paiements de péréquation en 2009-2010, le même montant qu'en 2008-2009. Ces paiements représentaient environ 16,3 % du total des recettes sommaires en 2009-2010.

Le Transfert canadien en matière de santé (TCS) et le Transfert canadien en matière de programmes sociaux (TCPS) sont fixés dans la législation jusqu'en 2013-2014. Ces deux programmes de transfert correspondent à environ 10 % du total des recettes sommaires en 2009-2010. La stabilité et la prévisibilité du soutien fédéral aux programmes de santé et programmes sociaux des provinces et territoires sont assurées au moyen d'indexations annuelles (6 % dans le cas du TCS et 3 % dans le cas du TCPS). Les augmentations touchant le TCS viennent appuyer le plan décennal pour consolider les soins de santé, que les premiers ministres ont signé en 2004, ce qui a permis l'obtention d'une nouvelle aide financière fédérale de 41 milliards de dollars répartie sur dix ans (2004-2005 à 2013-2014). Le Budget fédéral de 2007 prévoit que le TCS sera accordé à raison d'un montant égal par habitant à compter de 2009-2010.

Le soutien croissant et à long terme du gouvernement fédéral dans le cadre du TCS et du TCPS va dans le sens des objectifs nationaux en aidant les provinces et les territoires à obtenir les ressources qu'il leur faut pour assurer des services essentiels dans des domaines tels que les soins de santé, l'enseignement postsecondaire, les programmes destinés aux enfants et les services sociaux.

The outlook for transfers from the Federal Government is based on existing federal-provincial-territorial funding arrangements. While the Province has no direct control over the amount it receives each year, it does have some opportunity to influence the framework and direction of fiscal transfers through consultations with the Federal Government.

See page 47 for a review of federal transfers from 2005/06 to 2009/10.

#### **Federal Transfers to Own-Source Revenue**

Federal transfers as a percentage of own-source revenue measures the extent to which a province raises its own revenue from within the Province as compared to the amount it receives from the Federal Government. A high percentage may indicate a Provincial Government relies a great deal on federal transfers to operate. However, where federal funds are applied to capital projects, one-time programs or used for other non-operational purposes, reliance may not be substantially increased.

An increase in a province's own-source revenue generally makes it less vulnerable to unanticipated changes in levels of Federal transfers. It also enhances its ability to fund provincial programs, invest in infrastructure, and to continue to fully funding programs initiated with federal one-time transfers once federal funding has ceased. Note that the ratio of federal transfers to own-source revenue may vary from year to year as a result of increases or decreases in a government's own-source revenue.

Federal transfers as a percentage of Manitoba's own-source revenue have remained generally constant over the last five years. Transfers increased in 2009/10 by \$58 million, made up of \$39 million in increased Canada Health and Social Transfers and an increase of \$19 million from shared cost agreements. Shared cost agreements included \$35 million related to the Red River Floodway Expansion project and new programs, such as the infrastructure renewal funding in the amount of \$55 million.

Les perspectives d'évolution des transferts fédéraux sont fondées sur les modalités du financement fédéral-provincial-territorial existantes. Bien que la Province n'exerce pas de contrôle direct sur le montant qu'elle reçoit chaque année, elle a tout de même une certaine influence sur les grandes lignes et l'orientation des transferts fiscaux dans le cadre de ses consultations avec le gouvernement fédéral.

Voir la page 47 pour une analyse des transferts fédéraux de 2005-2006 à 2009-2010.

#### ***Les transferts fédéraux en pourcentage des recettes autonomes***

Le ratio entre les transferts fédéraux et les recettes autonomes établit le rapport entre les fonds versés par le gouvernement fédéral et la mesure dans laquelle un gouvernement provincial génère ses propres recettes dans la province. Un pourcentage élevé peut indiquer que le gouvernement provincial dépend beaucoup des transferts fédéraux pour mener ses activités. Cependant, les fonds fédéraux affectés aux projets d'immobilisation et à d'autres programmes non récurrents ou qui ne sont pas liés au fonctionnement n'augmentent pas nécessairement cette dépendance de façon significative.

Une augmentation des recettes autonomes de la Province la rend habituellement moins vulnérable aux changements imprévus touchant les niveaux de transferts fédéraux. Elle augmente aussi sa capacité de financer les programmes provinciaux, d'investir dans l'infrastructure et de continuer à financer pleinement les programmes lancés grâce à des transferts fédéraux non récurrents lorsque le financement fédéral prend fin. Il convient de noter que le ratio entre les transferts fédéraux et les recettes autonomes peut varier d'un exercice à l'autre à la suite de l'augmentation ou de la diminution des recettes autonomes du gouvernement.

Le montant des transferts fédéraux en pourcentage des recettes autonomes du Manitoba est demeuré généralement stable au cours des cinq dernières années. Les transferts ont augmenté de 58 millions de dollars en 2009-2010, répartis comme suit : 39 millions de dollars de plus en transferts canadiens en matière de santé et de programmes sociaux et une augmentation de 19 millions de dollars en vertu d'ententes relatives aux frais partagés. Ces dernières comprenaient 35 millions de dollars pour le Projet d'agrandissement du canal de dérivation de la rivière Rouge et de nouveaux programmes, comme le financement des travaux d'infrastructure, s'élevant à 55 millions de dollars.

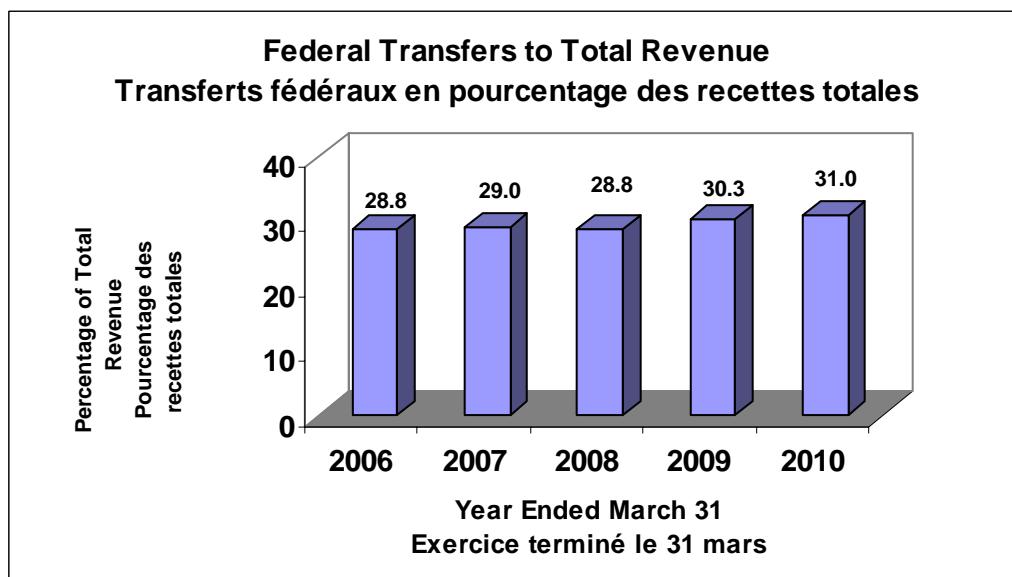
See pages 45 - 49 for an analysis of own-source revenues.

#### **Federal Transfers to Total Revenues**

The ratio of Federal Transfers to Total Revenue indicates the vulnerability of provinces to changes in transfer support from the Federal Government.

As can be seen from Graph 7, the ratio of Federal transfers to total provincial revenue remained fairly constant from 2005/06 to 2009/10, demonstrating that Manitoba's vulnerability to changes in Federal transfer support has not materially changed over the past five years.

**Graph 7**



#### **Foreign Currency Debt-to-Net Debt**

The ratio of foreign currency debt to net debt for 2009/10 is zero because the foreign exchange risk is considered to be fully hedged through the use of derivative instruments such as swaps, forward foreign exchange contracts, as well as future U.S. dollar revenue streams and U.S. dollar sinking funds. In 1999, foreign currency exposure was approximately 19% of the core Government debt. The amount of foreign currency debt outstanding at March 31, 2010 is \$6,194 million (2009 - \$6,178 million), both of which

Voir les pages 45 - 49 pour une analyse complémentaire des données sur les recettes autonomes.

#### **Les transferts fédéraux en pourcentage des recettes totales**

Le ratio entre les transferts fédéraux et les recettes totales indique la vulnérabilité des provinces aux variations dans les transferts en provenance du gouvernement fédéral.

Comme on peut le voir sur le Diagramme 7, le ratio entre les transferts fédéraux et le total des recettes provinciales est resté relativement stable entre 2005-2006 et 2009-2010. Cela montre que la vulnérabilité du Manitoba par rapport aux changements relatifs aux transferts fédéraux n'a guère varié depuis cinq ans.

**Diagramme 7**

**La dette en devises en pourcentage de la dette nette**

Le ratio entre la dette en devises et la dette nette pour 2009-2010 est fixé à zéro, car le risque de change est considéré comme entièrement couvert par l'usage d'instruments dérivés, comme les swaps, les contrats de change à terme, ainsi que par les flux de rentrées de dollars US à venir et les fonds d'amortissement en dollars US. En 1999, le risque de change représentait environ 19 % de la dette générale du gouvernement. Le montant de la dette en devises au 31 mars 2010 était de 6 194 millions de dollars,

were fully hedged. Decreasing the ratio of foreign currency debt to net Government debt through hedging activities mitigates the risk of debt servicing costs rising due to changes in foreign currency rates and improves the Province's financial position.

contre 6 178 millions de dollars en 2009, et le risque était complètement couvert les deux exercices. La diminution du ratio entre la dette en devises et la dette nette du gouvernement grâce aux activités de couverture atténue le risque d'une hausse des frais de service de la dette en raison des variations dans le cours de monnaies et améliore la situation financière de la province.

## RISKS AND UNCERTAINTIES

The Government's main exposure to risks and uncertainties arises from variables which it does not directly control. These include:

- Economic factors such as commodity prices, personal income, retail sales, and population growth,
- Adverse events or unusual weather patterns that can influence overall annual results,
- Outcomes from litigation, arbitration and negotiations with third parties,
- Changes in Federal transfers,
- Utilization rates for Government services such as health care, children and family services, or employment assistance,
- Exposure to interest rate fluctuations, foreign exchange rates and credit risk,
- Changes in Canadian and International accounting standards,
- Identification and quantification of environmental liabilities,
- Volatility of results including amounts consolidated from other reporting entities.

## LES RISQUES ET LES INCERTITUDES

La principale exposition du gouvernement aux risques et aux incertitudes résulte de variables qui ne dépendent pas directement de lui. Ces variables sont entre autres :

- des facteurs économiques, comme le cours des matières premières, le revenu des particuliers, les ventes au détail et l'expansion de la population;
- des événements néfastes ou des régimes climatiques inhabituels qui peuvent influer sur les résultats annuels d'ensemble;
- les résultats de procès, d'arbitrages ou de négociations avec des tiers;
- les modifications des transferts fédéraux;
- les taux d'utilisation des services du gouvernement, comme les soins de santé, les services à l'enfant et à la famille et l'aide à l'emploi;
- l'exposition aux fluctuations des taux d'intérêt, aux taux de change et au risque de crédit;
- les modifications des principes comptables au Canada et à l'échelle internationale;
- la détermination et la quantification du passif environnemental;
- la volatilité des résultats, y compris les résultats consolidés d'autres entités comptables.

## VARIANCE ANALYSIS AND ASSESSMENT OF SIGNIFICANT TRENDS/ ANALYSE DES ÉCARTS ET DES PRINCIPALES TENDANCES

### **Summary Net Income/ Recettes nettes sommaires**

(\$ millions)/ (en millions de dollars)					Variance/Écart
	2009/10 Budget/ Budget de 2009-2010	2009/10 Actual/ Chiffres réels de 2009-2010	2008/09 Actual/ Chiffres réels de 2008-2009	2009/10 vs 2008/09/ Chiffres réels de 2009- 2010 et de 2008-2009	2009/10 Actual to Budget/ Chiffres réels et budget de 2009-2010
<b>Revenue and Expense Items/ Éléments des recettes et des dépenses</b>	\$	\$	\$	\$	\$
<b>Revenue/Recettes</b>					
Income Taxes/Impôts.....	2,690	2,659	2,841	(182)	(31)
Other Taxes/Autres taxes.....	3,197	3,281	3,276	5	84
Fees and Other Revenue/Droits et autres recettes.....	1,593	1,791	1,720	71	198
Sinking Funds and Other Earnings/Fonds d'amortissement et autres revenus.....	246	220	296	(76)	(26)
<i>Total Own-Source Revenue/Total des recettes autonomes.....</i>	<i>7,726</i>	<i>7,951</i>	<i>8,133</i>	<i>(182)</i>	<i>225</i>
Government Business Enterprises/Entreprises publiques.....	815	772	764	8	(43)
Federal Government Transfers/Transferts fédéraux.....	4,103	3,924	3,866	58	(179)
<b>Total revenue/ Recettes totales.....</b>	<b>12,644</b>	<b>12,647</b>	<b>12,763</b>	<b>(116)</b>	<b>3</b>
<b>Expenses/Dépenses</b>					
Health and Healthy Living /Santé et Vie saine.....	4,731	4,830	4,588	242	99
Education/Éducation.....	3,228	3,227	3,091	136	(1)
Family Services and Consumer Affairs/ Services à la famille et Consommation.....	1,235	1,295	1,192	103	60
Community, Economic and Resource Development/Développement des communautés, de l'économie et des ressources.....	1,765	1,814	1,729	85	49
Justice and Other Expenditures/Justice et autres dépenses.....	871	926	882	44	55
Debt Servicing/Service de la dette...	766	756	830	(74)	(10)
<b>Total expenses/ Dépenses totales.....</b>	<b>12,596</b>	<b>12,848</b>	<b>12,312</b>	<b>536</b>	<b>252</b>
<b>Summary Net Income (Loss) /Recettes (pertes) nettes sommaires.....</b>	<b>48</b>	<b>(201)</b>	<b>451</b>	<b>(652)</b>	<b>(249)</b>

The summary net income (loss) is the net financial result of the year's operations. The Province ended the year with a net loss of \$201 million, which is \$249 million lower than the budgeted net income of \$48 million. In 2009/10, total revenues were \$12,647 million and total expenses were \$12,848 million.

The most significant factors that impacted changes in summary results from budget were:

- A decrease of \$43 million in the net income from GBEs primarily due to significantly less than anticipated results achieved by Manitoba Hydro because of lower demand,
- Decreased income taxes of \$31 million primarily resulting from the downturn in the economy,
- Increases in fees and other revenue of \$198 million, primarily the result of higher than forecast third party fees recovered by Crown organizations,
- Decreased Federal transfers of \$179 million primarily related to the timing of shared cost programs,
- Decreased sinking fund and other investment earnings of \$26 million, and
- Expenses in general are up due to increasing demands on resources.

Additional variance analysis on the changes in revenues and expenses between 2009/10 and 2008/09 is included in later sections of this report.

Les recettes (pertes) nettes sommaires représentent le résultat financier net des activités de l'exercice. À la fin de l'exercice, la Province affichait une perte nette de 201 millions de dollars, ce qui est 249 millions de dollars sous les prévisions de recettes nettes de 48 millions de dollars. En 2009-2010, les recettes totales s'élevaient à 12 647 millions de dollars et les dépenses totales à 12 848 millions de dollars.

Les principaux facteurs de l'écart entre les résultats sommaires et les prévisions sont les suivants :

- une baisse de 43 millions de dollars du bénéfice net des entreprises publiques par rapport aux prévisions, essentiellement attribuable aux résultats d'Hydro-Manitoba largement inférieurs aux résultats prévus, en raison de la demande moins importante;
- la diminution de 31 millions de dollars de l'impôt sur le revenu, essentiellement due au ralentissement de l'économie;
- les augmentations de 198 millions de dollars des droits et autres recettes, principalement attribuables aux droits de tiers plus élevés que prévus recouverts par des organisations de la Couronne,
- la diminution de 179 millions de dollars des transferts fédéraux, principalement liée au calendrier des programmes à frais partagés.
- une diminution au chapitre des fonds d'amortissement et autres revenus de l'ordre de 26 millions de dollars;
- une hausse des dépenses en général étant donné la demande accrue de ressources.

D'autres analyses des écarts concernant la variation des recettes et des dépenses de 2009-2010 et de 2008-2009 sont présentées plus loin dans le présent rapport.

## **Revenue**

Revenue trend analysis provides users with information about significant changes in revenue over time and between sources, enabling users to evaluate past performance and assess potential implications for the future.

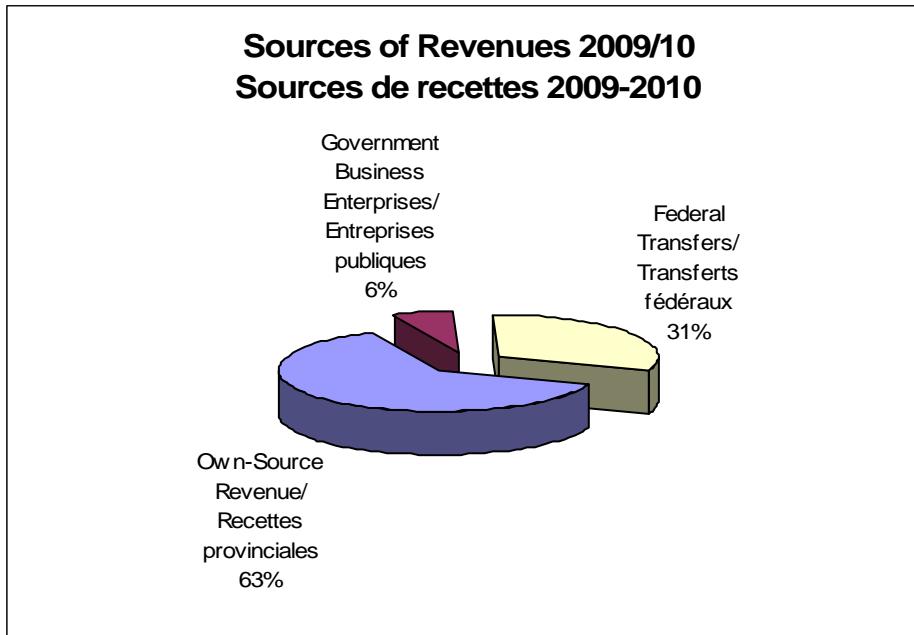
## **Recettes**

L'analyse de la tendance des recettes renseigne les lecteurs sur les principales variations dans les recettes selon les exercices et les sources, et leur permet d'évaluer la performance passée et les possibles implications dans l'avenir.

(\$ millions)/ (en millions de dollars)	<b>2009/10</b> Actual/ Chiffres réels de 2009-2010	<b>2008/09</b> Actual/ Chiffres réels de 2008-2009	<b>2007/08</b> Actual/ Chiffres réels de 2007-2008	<b>2006/07</b> Actual/ Chiffres réels de 2006-2007	<b>2005/06</b> Actual/ Chiffres réels de 2005-2006
<b>Revenue Source/ Source de recettes</b>	\$	\$	\$	\$	\$
Income taxes/Impôts.....	2,659	2,841	2,652	2,441	2,322
Retail sales tax/ Taxe sur les ventes au détail.....	1,570	1,569	1,473	1,357	1,281
Education property tax/ Impôts fonciers en matière d'éducation.....	668	657	646	643	-
Mining and other taxes/ Taxe minière et autres taxes.....	524	536	580	570	465
Levy for health and education/Impôt destiné à l'enseignement et aux services de santé.....	264	261	341	318	303
Fuel taxes/Taxes sur les carburants.....	255	253	248	241	236
Fees and other revenue/Droits et autres recettes.....	1,791	1,720	1,628	1,493	1,701
Sinking fund and other investment earnings/Fonds d'amortissement et autres revenus de placement.....	220	296	384	423	406
Net income from government business enterprises/Recettes nettes des entreprises publiques.....	772	764	947	627	958
Federal transfers/Transferts fédéraux.....	3,924	3,866	3,597	3,320	3,103
<b>Total Revenue/ Recettes totales.....</b>	<b>12,647</b>	<b>12,763</b>	<b>12,496</b>	<b>11,433</b>	<b>10,775</b>

The Government's main revenue sources for 2009/10 are identified in the following chart.

Les principales sources de recettes du gouvernement pour 2009-2010 figurent dans le diagramme qui suit.



Total revenue in 2009/10 was \$12,647 million, a decrease of 0.9% from 2008/09, as a result of the following:

- Income taxes were \$182 million (6.4%) lower due to the overall economic downturn,
- Fees and other revenue increased by \$71 million (4.1%) due to increases in third party recoveries by Crown organizations resulting from increased program activity,
- Sinking fund and other investment earnings declined by \$76 million (25.7%) because a portion of the sinking fund balance has been utilized for debt payment, and also due to weakening market conditions which has affected the rate of return on investments,
- GBE income increased by \$8 million (1.0%), and

Les recettes totales en 2009-2010 s'élevaient à 12 647 millions de dollars, ce qui représente une baisse de 0,9 % par rapport à 2008-2009. Cette baisse est attribuable aux faits suivants :

- diminution de 182 millions de dollars (-6,4 %) de l'impôt sur le revenu en raison du ralentissement économique mondial;
- Les droits et autres recettes se sont accrues de 71 millions de dollars (4,1 %) en raison de l'augmentation des recouvrements de tiers par des organisations de la Couronne, attribuable à la hausse de l'activité des programmes.
- Les fonds d'amortissement et autres revenus de placement ont fléchi de 76 millions de dollars (25,7 %), ce qui s'explique par l'utilisation d'une partie du solde du fonds d'amortissement pour payer la dette, et par la conjoncture économique à la baisse, qui a affecté le taux de rendement des investissements.
- Les recettes des entreprises publiques ont augmenté de 8 millions de dollars (1 %).

- Federal transfers were \$58 million (1.5%) higher resulting from increases in Canada Health Transfers (\$39 million) and increases in shared cost revenue (\$19 million).
- Les transferts fédéraux comptaient 58 millions de dollars de plus (1,5 %) résultant de l'augmentation du Transfert canadien en matière de santé (39 millions de dollars) et de hausses des recettes provenant du partage des frais (19 millions de dollars).

The revenue to GDP ratio at March 31, 2010 was 25.2%, down 0.2% from the ratio of 25.4% as at March 31, 2009.

Au 31 mars 2010, le ratio entre les recettes et le PIB était de 25,2 %, en baisse de 0,2 % par rapport au ratio de 25,4 % établi au 31 mars 2009.

### **Expenses**

Analysis of expenses helps users understand the impact of the Government's spending on the economy, the Government's overall allocation and use of resources, and the cost of Government programs.

### **Dépenses**

L'analyse des dépenses aide les lecteurs à comprendre l'incidence des dépenses du gouvernement sur l'économie, la répartition de l'ensemble de ses recettes et l'usage des ressources, ainsi que le coût des programmes du gouvernement.

#### *Expense by Function*

Expense by function provides a summary of the major areas of Government spending, and changes in spending over time.

#### *Dépenses par fonction*

Les dépenses par fonction présentent le sommaire des principaux secteurs de dépenses du gouvernement et l'évolution dans les dépenses au fil des ans.

(\$ millions)/ (en millions de dollars)	<b>2009/10</b> Actual/ Chiffres réels de 2009-2010	<b>2008/09</b> Actual/ Chiffres réels de 2008-2009	<b>2007/08</b> Actual/ Chiffres réels de 2007-2008	<b>2006/07</b> Actual/ Chiffres réels de 2006-2007	<b>2005/06</b> Actual/ Chiffres réels de 2005-2006
<b>Expense by Function/ Dépenses par fonction</b>					
	\$	\$	\$	\$	\$
Health and Healthy Living/Santé et Vie saine.....	4,830	4,588	4,232	3,956	3,809
Education/Éducation.....	3,227	3,091	3,224	2,948	2,291
Family Services and Consumer Affairs/Services à la famille et Consommation.....	1,295	1,192	1,224	1,142	1,075
Community, Economic and Resource Development/Développement des communautés, de l'économie et des ressources.....	1,814	1,729	1,420	1,280	1,526
Justice and Other Expenditures/Justice et autres dépenses.....	926	882	974	829	820
Debt servicing/ Service de la dette.....	756	830	864	793	860
<b>Total Expenses by Function/Dépenses totales.....</b>	<b>12,848</b>	<b>12,312</b>	<b>11,938</b>	<b>10,948</b>	<b>10,381</b>

The sources of expenses have remained consistent with the prior year, with the health and education sectors making up 62.7% of total expenses (62.4% in 2008/09).

Total expenses in 2009/10 were \$12,848 million, an increase of 4.4% from 2008/09, as a result of the following:

- Health expenses increased 5.3% primarily due to base line funding to Regional Health Authorities,
- Education expenses increased 4.4% from the prior year reflecting increased program expenditures,
- Family Services and Consumer Affairs expenses increased 8.6% primarily due to increases in disability and EIA programs and child maintenance expenditures for increased caseloads,
- Community, Economic and Resource Development expenses increased 4.9% due to budgeted increases such as infrastructure programs, increases in agricultural support programs and Labour Market Skills programming. Increases were offset by decreases in support for local government in a return to normal funding levels from the accelerated program spending incurred in 2008/09, and
- Justice and Other Expenses increased 5.0% over the preceding year, primarily due to unexpected expenditures related to the H1N1 emergency and spring flooding costs. Other increases were noted in Corrections costs related to higher inmate populations, offset by decreases in overall pension costs related to improved rates of return.

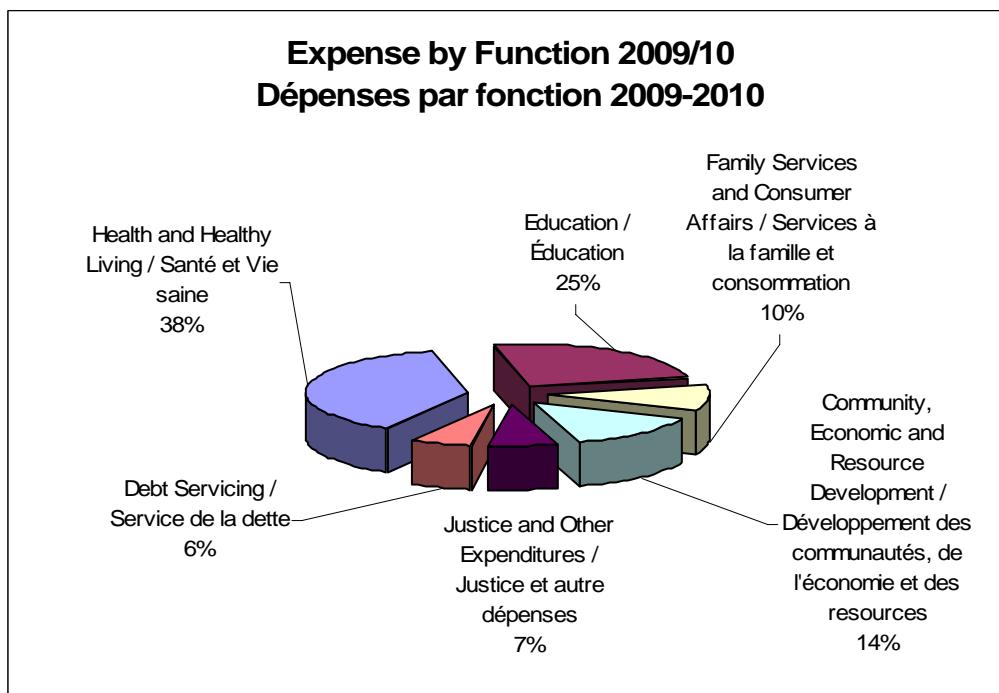
Les sources des dépenses étaient semblables à celles de l'exercice antérieur. Les secteurs de la santé et de l'éducation ont absorbé 62,7 % des dépenses totales (contre 62,4 % en 2008-2009).

Les dépenses totales en 2009-2010 ont atteint 12 848 millions de dollars, réalisant un bond de 4,4 % par rapport à 2008-2009, et ce, en raison des facteurs suivants :

- Les dépenses dans le secteur de la santé ont augmenté de 5,3 %, ce qui s'explique en grande partie par le financement de base aux offices régionaux de la santé.
- Les dépenses d'éducation se sont accrues de 4,4 % par rapport à l'année précédente, en raison d'une augmentation des dépenses de programmes.
- Les dépenses dans le secteur des services à la famille et de la consommation se sont accrues de 8,6 %, principalement en raison d'augmentations dans les programmes d'aide à l'emploi et au revenu et les programmes de soutien des personnes handicapées; et de l'augmentation du volume de cas où des dépenses d'entretien des enfants sont engagées.
- Les dépenses pour le développement des communautés, de l'économie et des ressources ont grimpé de 4,9 % en raison d'une hausse prévue du budget dans certains secteurs tels que les programmes d'infrastructure, les programmes de soutien à l'agriculture et les programmes de compétences sur le marché du travail. Les augmentations ont été contrebalancées par la réduction de l'appui accordé aux administrations locales, laquelle correspond à un retour aux niveaux de financement normaux après les dépenses de programmes accélérées engagées en 2008-2009.
- Les dépenses dans le secteur de la justice et les autres dépenses se sont accrues de 5 % par rapport à l'exercice précédent, essentiellement à cause d'une augmentation des dépenses non prévues liées à la situation d'urgence créée par le virus H1N1 et aux inondations printanières. Des augmentations des coûts des services correctionnels, attribuables à une hausse de la population carcérale, ont été compensées par des baisses du coût des pensions dues à de meilleurs taux de rendement.

The following chart shows the Government's operating expenses by function:

Le diagramme suivant montre les éléments des dépenses de fonctionnement du gouvernement.



The health and healthy living, education, and family services and consumer affairs components comprise 72.8% of the total operating expenses. Program expenses, which represent total expenses less the cost of servicing debt, increased 5.3% from 2008/09. In 2009/10, total expenses to Gross Domestic Product (GDP) amounted to 25.6% (2008/09 – 24.5%) while program expenses to GDP amounted to 24.1% (2008/09 – 22.8%) of GDP.

The expense ratio (total expenses as a percentage of total revenues) stood at 101.6% in 2009/10. An expense ratio of less than 100% means that revenues have exceeded expenses, resulting in a surplus.

The total program expenses were higher than the 2009/10 budget by \$262 million, or 2.2%.

Les secteurs de la santé et de la vie saine, de l'éducation ainsi que des services à la famille et de la consommation représentent 72,8 % de l'ensemble des dépenses de fonctionnement. Les dépenses des programmes, soit les dépenses totales moins les frais de service de la dette, ont augmenté de 5,3 % depuis 2008-2009. En 2009-2010, les dépenses totales équivalaient à 25,6 % du produit intérieur brut (24,5 % en 2008-2009), tandis que les dépenses des programmes équivalaient à 24,1 % du PIB (22,8 % en 2008-2009).

Le ratio des dépenses (dépenses totales en pourcentage des recettes totales) était de 101,6 % en 2009-2010. Un ratio des dépenses inférieur à 100 % signifie que les recettes sont supérieures aux dépenses, et qu'on obtient un excédent.

Le total des dépenses des programmes dépassait les prévisions de 2009-2010 de 262 millions de dollars (2,2 %).

#### *Expense by Type*

Expense by type provides a summary of the major types of Government spending, and changes in spending over time.

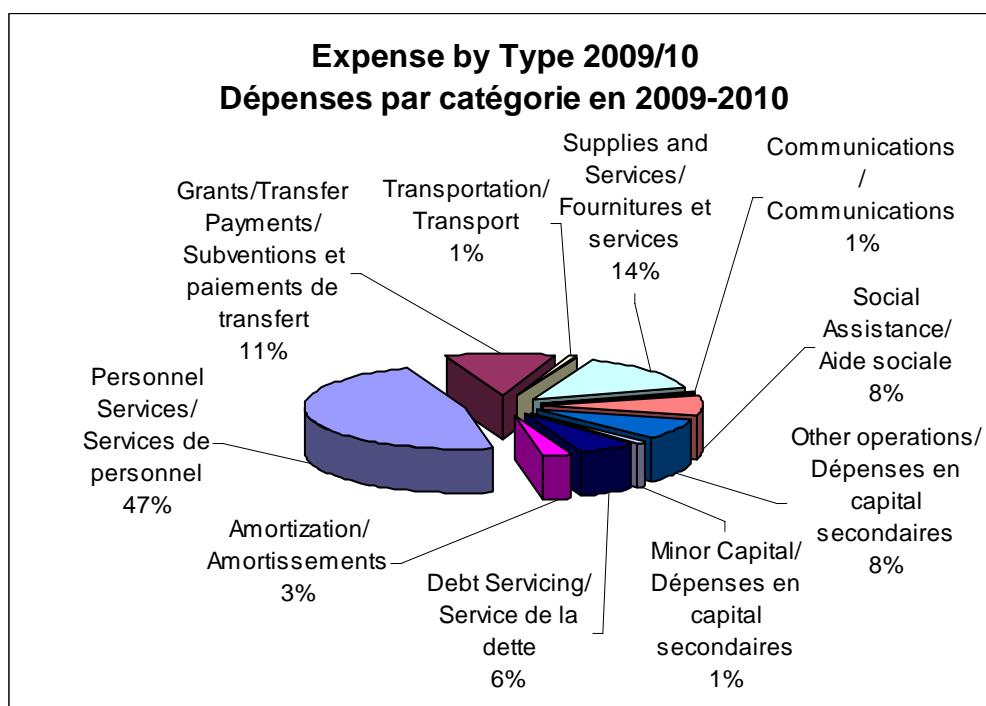
#### *Dépenses par catégorie*

Les dépenses par catégorie présentent le sommaire des catégories principales de dépenses du gouvernement et de l'évolution dans les dépenses au fil des ans.

( <i>\$ millions</i> )/ (en millions de dollars)	<b>2009/10</b>	<b>2008/09</b>	<b>2007/08</b>	<b>2006/07</b>	<b>2005/06</b>
	Actual/ Chiffres réels de 2009-2010	Actual/ Chiffres réels de 2008-2009	Actual/ Chiffres réels de 2007-2008	Actual/ Chiffres réels de 2006-2007	Actual/ Chiffres réels de 2005-2006
<b>Expense by Type/ Dépenses par catégorie</b>					
Personnel Services/Services de personnel.....	\$ 6,074	\$ 5,758	\$ 5,638	\$ 5,165	\$ 3,705
Grants/Transfer Payments/ Subventions et paiements de transfert.....	1,403	1,507	1,438	1,091	2,696
Transportation/Transport.....	185	150	131	124	101
Communications/Communications....	77	76	74	70	53
Supplies and Services/Fournitures et services.....	1,863	1,717	1,629	1,356	1,077
Social Assistance/Aide sociale .....	967	876	796	744	709
Other Operating/Autres dépenses de fonctionnement .....	1,029	943	920	1,190	853
Debt servicing/Service de la dette....	756	830	864	793	860
Minor Capital/Dépenses en capital secondaires.....	90	80	91	73	61
Amortization/Amortissement des immobilisations.....	404	375	357	342	266
<b>Total Expenses by Type/ Dépenses totales .....</b>	<b>12,848</b>	<b>12,312</b>	<b>11,938</b>	<b>10,948</b>	<b>10,381</b>

Expense types by percentage are shown in the following Chart:

Le diagramme suivant montre les catégories de dépense en pourcentage.



The Government's 2009/10 major expenses were personnel services at 47% (2008/09 – 47%), supplies and services at 14% (2008/09 – 14%) and grants/transfer payments at 11% (2008/09 – 12%).

En 2009-2010, les services de personnel ont représenté les principales dépenses du gouvernement, soit 47 % des dépenses (contre 47 % aussi en 2008-2009), les fournitures et services ont représenté 14 % (contre 14 % en 2008-2009) et les subventions et paiements de transfert équivalaient à 11 % des dépenses (contre 12 % en 2008-2009).

### **Financial Assets**

Analysis of financial assets provides users with information regarding the amount of resources available to the Government that can be converted to cash, if required, to discharge existing liabilities or to finance future operations.

### **Actifs financiers**

L'analyse des actifs financiers renseigne les lecteurs sur le montant de ressources du gouvernement pouvant être converti en liquidités au besoin pour s'acquitter de ses présentes obligations ou financer des activités futures.

(\$ millions)/ (en millions de dollars)	2009/10 Actual/ Chiffres réels de 2009-2010	2008/09 Actual/ Chiffres réels de 2008-2009	2007/08 Actual/ Chiffres réels de 2007-2008	2006/07 Actual/ Chiffres réels de 2006-2007	2005/06 Actual/ Chiffres réels de 2005-2006
<b>Financial Assets/ Actifs financiers</b>	\$	\$	\$	\$	\$
Cash, cash equivalents, short term investments/Espèces, quasi-espèces, placements à court terme.....	1,386	1,372	2,199	2,460	1,267
Temporary investments/Placements temporaires.....	553	734	586	246	323
Accounts receivable and advances/Créances et avances.....	1,263	1,143	1,149	1,109	885
Inventories/Stocks.....	10	11	10	11	9
Portfolio investments/Placements de portefeuille.....	2,564	2,788	4,502	3,502	3,689
Loan and advances/Prêts et avances...	786	767	745	771	822
Equity in government business enterprises/Valeur des entreprises publiques.....	3,068	2,127	2,679	1,933	1,740
<b>Total Financial Assets/Total des actifs financiers.....</b>	<b>9,630</b>	<b>8,942</b>	<b>11,870</b>	<b>10,032</b>	<b>8,735</b>

Financial assets increased by \$688 million or 7.7% from 2008/09. Cash, cash equivalents and temporary investments decreased by \$167 million or 7.9% from 2008/09. Portfolio investments declined by \$224 million, or 8.0%, from 2008/09. Equity in GBEs represents 31.9% of 2009/10 financial assets, an increase of \$941 million, or 44.2%, from 2008/09. This increase results from stable earnings achieved in the GBEs coupled with increases in equity due to the accounting for other comprehensive gains recorded by the GBEs. Portfolio

Les actifs financiers ont augmenté de 688 millions de dollars (7,7 %) par rapport à 2008-2009. Les espèces, quasi-espèces et placements à court terme ont fléchi de 167 millions de dollars (7,9 %) depuis 2008-2009. Les placements de portefeuille ont diminué de 224 millions de dollars (8 %) depuis 2008-2009. La valeur des entreprises publiques représente 31,9 % des actifs financiers de 2009-2010, une augmentation de 941 millions de dollars (44,2 %) par rapport à 2008-2009. Cette hausse s'explique par les gains stables

investments earned \$91 million, (2008/09 - \$137 million). The decrease of \$46 million was due primarily to lower balances maintained in the portfolio investments and declining rates of return.

réalisés par les entreprises publiques et à une augmentation de leur valeur due à la comptabilisation d'autres gains rapportés par les entreprises publiques dans leur résultat étendu. Les placements de portefeuille ont rapporté 91 millions de dollars (137 millions de dollars en 2008-2009). La diminution de 46 millions de dollars est due principalement à des soldes moins élevés rapportés et à des taux de rendement à la baisse.

### ***Liabilities***

An analysis of liabilities provides users with information to understand and assess the demands on financial assets. Liabilities consist of debt or obligations owing, to be repaid with cash or other assets.

### ***Passifs***

Une analyse des passifs permet aux lecteurs de comprendre et d'évaluer les pressions qui s'exercent sur les actifs financiers. Les passifs sont les dettes et les obligations à assumer au moyen de liquidités ou d'autres actifs.

<b>Liabilities/ Passifs</b>	<b>(\$ millions)/ (en millions de dollars)</b>	<b>2009/10</b>	<b>2008/09</b>	<b>2007/08</b>	<b>2006/07</b>	<b>2005/06</b>
		Actual/ Chiffres réels de 2009-2010	Actual/ Chiffres réels de 2008-2009	Actual/ Chiffres réels de 2007-2008	Actual/ Chiffres réels de 2006-2007	Actual/ Chiffres réels de 2005-2006
Borrowings/Emprunts .....	\$ 16,111	\$ 14,891	\$ 14,734	\$ 13,639	\$ 12,966	
Accounts payable and accrued liabilities/ Créditeurs et charges à payer.....	3,129	3,202	2,910	2,709	2,407	
Deferred revenues/ Recettes différées.....	363	305	285	272	294	
Pension liability/ Obligation découlant des régimes de retraite.....	1,800	1,991	4,470	4,192	4,000	
Other liabilities/Autres obligations....	21	21	21	20	20	
<b>Total Liabilities/ Total des passifs .....</b>	<b>21,424</b>	<b>20,410</b>	<b>22,420</b>	<b>20,832</b>	<b>19,687</b>	

The 2009/10 total liabilities increased \$1,014 million or 5.0% from 2008/09. Borrowings have increased \$1,220 million or 8.2% from 2008/09. The pension liability balance decreased by \$191 million or 9.6% from 2008/09. Restricted inflows, recorded as deferred revenues, increased by \$58 million or 19.0% and accounts payable and accrued liabilities decreased by \$73 million or 2.3% from 2008/09.

Le total des passifs de 2009-2010 s'est accru de 1014 millions de dollars par rapport à 2008-2009, ce qui représente une croissance de 5,0 %. Les emprunts ont augmenté de 1 220 millions de dollars ou 8,2 %. Le solde de l'obligation découlant des régimes de retraite a diminué de 191 millions de dollars ou 9,6 % par rapport à 2008-2009. Les rentrées soumises à restrictions, inscrites comme des recettes reportées, ont progressé de 58 millions de dollars ou 19,0 %, et les comptes fournisseurs et les charges à payer ont augmenté de 73 millions de dollars depuis 2008-2009, soit une hausse de 2,3 %.

Debt servicing costs were \$756 million (2008/09 - \$830 million) as at March 31, 2010, a decrease of 8.9%. As explained on page 94, the gross amount of debt servicing costs declined to a level of \$1,177 million, (2008/09 - \$1,280 million) when GBEs' adjustments are included.

#### *Pension Liability*

Direct action has been taken to address the unfunded pension liability. This included funding 75% of the employer's liability relating to the Teacher's Retirement Allowances Fund in 2007 and funding \$680 million towards the employer's liability relating to the Civil Service Superannuation by the end of March 2010, through borrowings. Like any long-term strategy, there will be ups and downs in returns on investment. Borrowing funds to pay down the previously unfunded pension liability is a sound fiscal decision, as over the longer term, the cost of borrowing is less than the actuarially determined expected rate of return on the plan assets and the rate of growth in the pension liability.

Global economic uncertainty and extraordinary market volatility defined the financial environment during 2008/09. Due to improving market conditions in 2009/10 much of the negative impact incurred in that year was recovered in the current year.

The Province uses a diversified, conservative investment approach to mitigate the risk of volatile market conditions on its investments and operating results. It recognizes changes in market value over the service life of employees, consistent with Canadian generally accepted accounting principles. This method of accounting for market changes allows the Province to smooth gains and losses over several years.

Notwithstanding the impact of market shifts on the operating results of the Province, pension benefits are not affected because all the pension plans that it sponsors are defined benefit plans. Under these types of plans, pension benefits are determined using a formula which is linked to the employee's salary. Benefits are not linked to the market value of investments or recent investment returns.

Au 31 mars 2010, les frais de service de la dette s'élevaient à 756 millions de dollars (830 millions de dollars en 2008-2009), un recul de 8,9 %. Comme la page 94 l'indique, le montant brut des frais de service de la dette a été porté à 1 177 millions de dollars (1 280 millions de dollars en 2008-2009) une fois les rajustements touchant les entreprises publiques pris en compte.

#### *Obligation découlant des régimes de retraite*

Des mesures énergiques ont été prises pour régler la question de l'obligation non capitalisée découlant des régimes de retraite. Ainsi, après avoir provisionné 75 % de l'obligation provinciale relative à la Caisse de retraite des enseignants en 2007, le gouvernement affecte 680 millions de dollars à l'obligation relative à la Caisse de la fonction publique à la fin de mars 2010, en recourant à des emprunts. Comme pour toutes les stratégies à long terme, il y aura des hauts et des bas dans les rendements du capital investi. L'emprunt de sommes pour rembourser l'obligation non capitalisée découlant des régimes de retraite est une décision financière judicieuse car, à long terme, le coût d'emprunt est inférieur aux prévisions actuarielles des taux de rendement de l'actif des régimes et du taux de croissance de l'obligation découlant des régimes de retraite.

L'incertitude économique mondiale et l'extraordinaire volatilité des marchés ont caractérisé l'environnement financier au cours de l'exercice 2008-2009. L'amélioration des conditions du marché en 2009-2010 a permis de contrecarrer une grande partie des effets négatifs de l'année précédente.

La Province a adopté une approche conservatrice dans le choix de ses investissements, qu'elle a aussi voulu diversifiés, afin de limiter les risques liés à la volatilité des marchés, et cela, tant pour protéger ses investissements que ses résultats d'exploitation. Elle reconnaît les changements de valeur marchande au cours des années de service des employés, conformément aux principes comptables généralement reconnus au Canada. Cette méthode tenant compte des changements du marché permet à la Province de lisser les gains et les pertes sur plusieurs années.

Malgré les effets qu'ont eus les variations du marché sur les résultats d'exploitation de la Province, les prestations de retraite n'en subissent pas les répercussions, car tous les régimes de retraite que la Province offre sont à prestations déterminées. Selon ces régimes, les prestations de retraite se calculent en fonction du salaire de l'employé concerné. Elles ne sont pas liées à la valeur marchande des investissements ni aux récents rendements du capital investi.

Further information on the status of pension plan assets is provided in the 2009/10 notes to the Public Accounts, page 86, and Schedule 6, page 105.

Vous trouverez plus de renseignements sur l'état de l'actif des régimes de retraite dans les notes accompagnant les Comptes publics de 2009-2010, page 86, et à l'Annexe 6, page 105.

#### ***Net Debt and Accumulated Deficit***

Net debt is the difference between the Province's liabilities and financial assets. It represents the amount of liabilities to be funded from future revenues and taxation. Operating losses, investments in tangible capital assets or other non-financial assets all increase net debt. Net debt is decreased by operating net income or decreases in the value of net tangible capital assets and other non-financial assets. As at March 31, 2010, net debt was \$11,794 million, \$326 million or 2.8% higher than the prior year.

#### ***Dette nette et déficit accumulé***

La dette nette est la différence entre les passifs de la Province et ses actifs financiers. Elle représente la somme des passifs à financer à même les recettes et les impôts à venir. Les pertes résultant des activités ainsi que les investissements dans les immobilisations corporelles et les autres biens non financiers s'ajoutent tous à la dette nette. La dette nette diminue en fonction des revenus nets provenant des activités ou des baisses de la valeur des immobilisations corporelles nettes et d'autres actifs non financiers. Au 31 mars 2010, la dette nette s'élevait à 11 794 millions de dollars, soit 326 millions de dollars (2,8 %) plus élevée qu'à la fin de l'exercice antérieur.

The accumulated deficit has decreased by \$2,353 million, or 35.0%, over the last five years, as a result of the growing economy, prudent fiscal management, the inclusion of school divisions, and changes in accounting policies affecting the equity in the GBEs. In 2009/10, the accumulated deficit decreased by \$508 million, or 10.4%, from the prior year primarily as a result of the other comprehensive gains experienced by the GBEs in 2009/10.

Le déficit accumulé a diminué de 2 353 millions de dollars (35,0 %) au cours des cinq dernières années, en raison de la croissance de l'économie, d'une gestion budgétaire prudente, de l'inclusion des divisions scolaires et des changements apportés aux conventions comptables concernant la valeur des entreprises publiques. En 2009-2010, le déficit accumulé a baissé de 508 millions de dollars (10,4 %) par rapport à l'exercice précédent, principalement en raison des autres gains réalisés par les entreprises publiques dans leur résultat étendu en 2009-2010.

(\$ millions) (en millions de dollars)	<b>2009/10</b>	<b>2008/09</b>	<b>2007/08</b>	<b>2006/07</b>	<b>2005/06</b>
	Actual/ Chiffres réels de 2009-2010	Actual/ Chiffres réels de 2008-2009	Actual/ Chiffres réels de 2007-2008	Actual/ Chiffres réels de 2006-2007	Actual/ Chiffres réels de 2005-2006
<b>Net Debt and Accumulated Deficit/ Dette nette et déficit accumulés</b>					
	\$	\$	\$	\$	\$
Financial assets/ Actifs financiers.....	9,630	8,942	11,870	10,032	8,735
Less: liabilities/ Moins : les passifs.....	(21,424)	(20,410)	(22,420)	(20,832)	(19,687)
<b>Total Net Debt/Dette nette.....</b>	<b>(11,794)</b>	<b>(11,468)</b>	<b>(10,550)</b>	<b>(10,800)</b>	<b>(10,952)</b>
Non-financial assets/Actifs non financiers.....	7,426	6,592	6,003	5,369	4,231
<b>Total Accumulated Deficit/ Total du déficit accumulé.....</b>	<b>(4,368)</b>	<b>(4,876)</b>	<b>(4,547)</b>	<b>(5,431)</b>	<b>(6,721)</b>

### **Non-Financial Assets**

An analysis of non-financial assets provides users with information to assess changes in the Government's infrastructure and long-term non-financial assets.

### **Actifs non financiers**

Une analyse des actifs non financiers permet aux lecteurs d'apprécier l'évolution des infrastructures et des actifs non financiers à long terme du gouvernement.

(\$ millions)/ (en millions de dollars)	2009/10 Actual/ Chiffres réels de 2009-2010	2008/09 Actual/ Chiffres réels de 2008-2009	2007/08 Actual/ Chiffres réels de 2007-2008	2006/07 Actual/ Chiffres réels de 2006-2007	2005/06 Actual/ Chiffres réels de 2005-2006
<b>Non-Financial Assets/ Actifs non financiers</b>					
	\$	\$	\$	\$	\$
Tangible capital assets/Immobilisations corporelles.....	7,315	6,518	5,931	5,307	4,178
Prepaid expenses/Charges payées d'avance.....	46	38	36	31	22
Inventories/Stocks.....	65	36	36	31	31
<b>Total Non-financial Assets/Total des actifs non financiers.....</b>	<b>7,426</b>	<b>6,592</b>	<b>6,003</b>	<b>5,369</b>	<b>4,231</b>

Non-financial assets typically represent resources that the Government can use in the future to provide services, such as tangible capital assets. The management of non-financial assets has a direct impact on the level and quality of services a government is able to provide to its citizens.

Les actifs non financiers, comme les immobilisations corporelles, sont généralement des ressources que le gouvernement peut utiliser dans l'avenir pour fournir des services. La gestion des actifs non financiers a des répercussions directes sur le niveau et la qualité de services qu'un gouvernement est en mesure de fournir à sa population.

At March 31, 2010, non-financial assets were \$834 million higher, or 12.7%, than 2008/09. The majority of the Government's non-financial assets represent expenditures for tangible capital assets. New acquisitions of tangible capital assets totaled \$1,227 million for 2009/10 (\$978 for 2008/09). These capital acquisitions include investments in the post-secondary education, health facilities and transportation sectors.

En date du 31 mars 2010, les actifs non financiers présentaient une hausse de 834 millions de dollars, soit 12,7 %, par rapport à ceux de 2008-2009. La plus grande partie des actifs non financiers du gouvernement provient de dépenses en immobilisations corporelles. Les nouvelles acquisitions d'immobilisations corporelles totalisaient 1 227 millions de dollars en 2009-2010 (978 millions de dollars en 2008-2009). Ces acquisitions d'immobilisations comprennent des investissements dans les secteurs de l'enseignement postsecondaire, dans les établissements de santé et dans les transports.

### **Tangible Capital Assets**

An analysis of tangible capital assets helps users understand whether the Government has the ability to provide services in future periods.

### **Immobilisations corporelles**

Une analyse des immobilisations corporelles aide les lecteurs à connaître la capacité du gouvernement de fournir des services au cours de périodes à venir.

(\$ millions)/ (en millions de dollars)	<b>2009/10</b>	<b>2008/09</b>	<b>2007/08</b>	<b>2006/07</b>	<b>2005/06</b>
	Actual/ Chiffres réels de 2009-2010	Actual/ Chiffres réels de 2008-2009	Actual/ Chiffres réels de 2007-2008	Actual/ Chiffres réels de 2006-2007	Actual/ Chiffres réels de 2005-2006
<b>Tangible Capital Assets/ Immobilisations corporelles</b>					
Land/Terrains.....	\$ 222	\$ 203	\$ 191	\$ 154	\$ 79
Building and leasehold improvements/Améliorations des immeubles et améliorations locatives.....	3,130	2,883	2,685	2,533	1,875
Vehicles and equipment/Véhicules et équipement.....	640	596	580	525	450
Computer hardware and software/Matériel informatique et logiciels.....	234	253	224	230	214
Assets under construction/Actifs en chantier.....	607	487	423	361	345
Infrastructure/Infrastructure.....	2,482	2,096	1,828	1,504	1,215
<b>Total Tangible Capital Assets/Total des immobilisations corporelles.....</b>	<b>7,315</b>	<b>6,518</b>	<b>5,931</b>	<b>5,307</b>	<b>4,178</b>

Commencing in 2006/07, the Government's policy is to capitalize the gross cost of its tangible capital assets. Recoveries related to capital projects are recognized as revenue in the year a tangible capital asset is purchased. The 2005/06 balances have not been restated on a comparable basis. In accordance with the recommendations of PSAB, the value of Crown land transferred to the Province is not reported as tangible capital assets.

The net book value (cost less accumulated amortization) of tangible capital assets is a major asset of the Province, totaling \$7,315 million at the end of 2009/10 (2008/09 - \$6,518 million). The buildings and leasehold improvements asset class includes a large portion of tangible capital assets pertaining to provincially owned schools, health facilities, and public service buildings. Infrastructure assets include roads, water control structures and parks.

The investment in tangible capital assets in total has remained reasonably consistent with the prior year. The net annual investment increased by \$797 million in 2009/10 (2008/09 - \$587 million increase). In 2009/10, the Government invested \$326 million in buildings and leasehold improvements, \$161 million for vehicles and equipment, and \$485 million for

Depuis 2006-2007, la politique du gouvernement consiste à inscrire au bilan le coût brut de ses immobilisations corporelles. Les sommes récupérées liées aux projets d'immobilisation sont inscrites comme des recettes au cours de l'exercice où les immobilisations corporelles sont achetées. Les soldes de 2005-2006 n'ont pas été ajustés sur une base comparable. Conformément aux recommandations du Conseil de la comptabilité dans le secteur public, la valeur des terres de la Couronne transférées à la Province n'est pas comprise dans les immobilisations corporelles.

La valeur comptable nette (coût moins les amortissements cumulés) des immobilisations corporelles constitue un des principaux actifs de la Province et représentait 7 315 millions de dollars à la fin de 2009-2010 (6 518 millions de dollars en 2008-2009). La catégorie Améliorations des immeubles et améliorations locatives est formée en grande partie par les immobilisations corporelles des écoles, des établissements de santé et des immeubles de services publics qui appartiennent à la Province. La catégorie Infrastructure comprend les routes, les ouvrages de régularisation des eaux et les parcs.

Dans l'ensemble, l'investissement en immobilisations corporelles est relativement semblable à celui de l'exercice précédent. L'investissement annuel net s'est accru de 797 millions de dollars en 2009-2010 (contre 587 millions de dollars en 2008-2009). En 2009-2010, le gouvernement a investi 326 millions de dollars en améliorations des immeubles et en

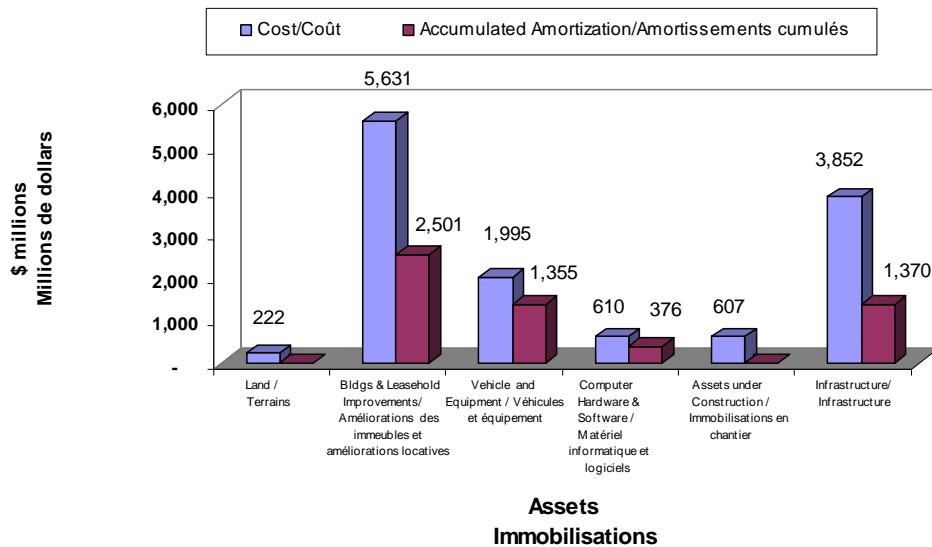
infrastructure projects. Infrastructure projects include \$305 million in transportation-related projects, such as road grading and surfacing and \$169 million in assets under construction, such as costs relating to the construction of the Red River Floodway Expansion including bridges and structures.

The total cost of tangible capital assets has also increased steadily, from \$7,741 million in 2005/06 to \$12,917 million in 2009/10, demonstrating the value of tangible capital assets that are available to provide services in future periods. The following chart of tangible capital assets shows these assets by class and their related accumulated amortization as at March 31, 2010.

améliorations locatives, 161 millions de dollars en véhicules et en équipement et 485 millions de dollars en projets d'infrastructure, répartis comme suit : 305 millions de dollars pour des travaux dans le secteur des transports, comme le nivellement et le pavage des routes, et 169 millions de dollars dans des actifs en chantier, notamment dans des éléments liés aux travaux d'agrandissement du canal de dérivation de la rivière Rouge, y compris des ponts et des structures.

Les immobilisations corporelles s'accroissent également de façon constante. Elles sont passées de 7 741 millions en 2005-2006 à 12 917 millions en 2009-2010, ce qui témoigne de la valeur des immobilisations corporelles utiles à la prestation de services aux cours de périodes à venir. Le diagramme suivant présente les immobilisations corporelles par catégorie et leurs amortissements cumulés respectifs au 31 mars 2010.

## Tangible Capital Assets as at March 31, 2010 Immobilisations corporelles au 31 mars 2010





## GLOSSARY OF KEY TERMS /GLOSSAIRE DE TERMES-CLÉS

**Borrowings:** Borrowings are securities issued in the name of the Province to capital markets investors. Securities include debentures, treasury bills, promissory notes, medium-term notes and Manitoba Savings Bonds.

**Emprunts :** valeurs ou titres émis au nom de la Province et vendus aux investisseurs des marchés financiers. On compte parmi ces titres des débentures, des bons du Trésor, des billets à ordre, des obligations à moyen terme et des obligations d'épargnes du Manitoba.

**Consolidation Impacts:** The adjustments needed to bring the revenue and expenditure of the Other Reporting Entities into the Summary Budget, and to eliminate transactions between entities to avoid duplication of revenues and expenses (e.g. a government grant is counted as an expenditure of Core Government and is eliminated from the revenue of the Other Reporting Entity).

**Incidence de la consolidation :** ajustements nécessaires pour inclure les recettes et les dépenses des autres entités comptables dans le Budget sommaire, et pour éliminer les transactions entre entités dans le but d'éviter la comptabilisation double des recettes et des dépenses (par exemple, une subvention publique figure comme dépense dans les opérations fondamentales du gouvernement et est éliminée dans les recettes d'autres entités comptables).

**Core Government:** A component of the GRE. Represents the operations of government, including the revenues directly under government's control, and the programs and services delivered by government departments.

**Opérations fondamentales du gouvernement :** composante du périmètre comptable du gouvernement. Il s'agit des opérations du gouvernement, y compris les recettes qui sont directement sous le contrôle du gouvernement, ainsi que les programmes et les services fournis par ses ministères.

**Crown Organization:** An organization in the GRE that is wholly owned or established by government, such as a Crown corporation (e.g. Manitoba Agricultural Services Corporation).

**Organisation de la Couronne :** organisation du périmètre comptable qui a été établie par le gouvernement ou dont il a la propriété exclusive, par exemple une société d'État comme la Société des services agricoles du Manitoba.

**Debt Servicing Cost:** Interest and other expenses associated with provincial borrowings.

**Frais de service de la dette :** intérêts et autres dépenses liés aux emprunts provinciaux.

**Financial Assets:** Assets of the Province such as cash, investments, loans and accounts receivable that could be readily converted to cash in order to pay the Province's liabilities or finance its future operations.

**Actifs financiers :** actifs de la Province (exemples : encaisse, investissements, prêts et débiteurs) qui pourraient facilement être convertis en liquidités afin de faire face aux obligations de la Province ou pour financer ses activités futures.

**Generally Accepted Accounting Principles (GAAP):** Standard accounting practices and reporting guidelines as prescribed by The Canadian Institute of Chartered Accountants.

**Principes comptables généralement reconnus (PCGR) :** pratiques comptables normalisées et lignes directrices pour la présentation de l'information financière, prescrites par l'Institut Canadien des Comptables Agréés.

**Government Business Enterprises (GBEs):** A Crown organization delegated with the financial and operating authority to carry on a business. It sells goods or services to individuals and organizations outside the GRE and can maintain its business on those revenues.

**Entreprise publique :** organisation de la Couronne qui est investie des pouvoirs financiers et administratifs nécessaires pour mener des activités commerciales. Elle vend des biens ou offre des services à des particuliers ou à des organismes non compris dans le périmètre comptable du gouvernement et elle peut poursuivre ses activités au moyen de ses recettes.

**Government Reporting Entity (GRE):** Includes Core Government and Crown organizations, government business entities and public sector organizations such as regional health authorities, school divisions, universities and colleges.

**Périmètre comptable du gouvernement :** inclut les opérations fondamentales du gouvernement, les organisations de la Couronne, les entreprises publiques et les organismes du secteur public tels les offices régionaux de la santé, les divisions scolaires, les universités et les collèges.

**Gross Domestic Product (GDP):** Represents the total market value of all final goods and services produced in the Manitoba economy.

**Produit intérieur brut (PIB) :** valeur marchande totale de tous les biens et services finals produits par l'économie manitobaine.

**Guarantees:** The Province, in the normal course of business, may provide a guarantee to honour the repayment of debt or loans of an organization, primarily GBEs. Such a guarantee is provided on the Manitoba Hydro Savings Bonds.

**Garanties :** la Province, dans le cours normal de ses activités, peut garantir le remboursement des dettes ou des emprunts engagés par des organismes, c'est-à-dire principalement des entreprises publiques. De telles garanties sont fournies pour les obligations d'épargnes Hydro Bonds du Manitoba.

**Net Debt to GDP Ratio:** The ratio of government net debt relative to the total market value of all final goods and services produced in the Manitoba economy. Net debt represents the total liabilities of the government less its financial assets. It is widely used by credit rating agencies and other analysts to evaluate the financial situation and trends of jurisdictions in regards to their relative creditworthiness.

**Rapport dette nette–produit intérieur brut (PIB) :** dette nette de la Province par rapport à la valeur marchande totale de tous les biens et services finals produits par l'économie manitobaine. La dette nette est le total du passif de l'État moins ses actifs financiers. Les agences de notation et autres analystes s'en servent couramment pour apprécier la conjoncture financière d'un État et l'évolution de sa capacité à faire face à ses engagements financiers.

**Non-Financial Assets:** Includes physical items such as tangible capital assets (e.g. buildings and roads) and consumable goods such as inventories that are not normally converted to cash.

**Actifs non financiers :** actifs ayant une existence matérielle, notamment les immobilisations corporelles (par exemple les immeubles et les routes) et les biens consommables tels que les stocks qui ne sont pas normalement convertis en liquidités.

**Other Comprehensive Income (OCI):** Other comprehensive income is an accounting recognition of unrealized gains and losses in fair market value of financial instruments, such as investments held as available for sale or trading or debt held in a foreign currency. Currently, OCI accounting standards apply only to other reporting entities, except not-for-profit organizations. It is measured as the change in "mark-to-

**Autres éléments du résultat étendu :** prise en compte des gains et des pertes non réalisés calculés selon la juste valeur marchande de l'instrument financier, par exemple, un actif financier susceptible de vente ou une dette en devise étrangère. À l'heure actuelle, les normes comptables concernant les autres éléments du résultat étendu s'appliquent uniquement aux autres entités comptables, à l'exception des organismes à but non

market" valuations, interest rates, or foreign exchange rates at year end, and therefore is a one-day snapshot of the change in value when compared to the same day in the previous year.

lucratif. Les autres éléments du résultat étendu sont mesurés d'après la variation des évaluations à la valeur du marché, des taux d'intérêt et des taux de change en fin d'exercice et constituent, par conséquent, un aperçu ponctuel de la variation d'une valeur donnée par comparaison avec la valeur à la même date l'année antérieure.

**Other Reporting Entities:** Entities in the GRE such as Crown organizations, government business entities and public sector organizations such as regional health authorities, school divisions, universities and colleges that are directly or indirectly controlled by the Government, as prescribed by PSAB – excludes Core Government.

**Autres entités comptables** : entités du périmètre comptable du gouvernement comme les organisations de la Couronne, les entreprises publiques et les organismes du secteur public tels les offices régionaux de la santé, les divisions scolaires, les universités et les collèges qui sont directement ou indirectement sous le contrôle du gouvernement, comme le prescrit le Conseil sur la comptabilité dans le secteur public. Exclut les opérations fondamentales du gouvernement.

**Pension Liability:** Outstanding actuarial-calculated pension liability of the government and participating Crown organizations. The expense includes amounts funded through the appropriations of Core Government as well as for the actuarially determined increases in the pension liability.

**Obligation découlant des régimes de retraite :** valeur actuarielle de l'obligation non réglée découlant des régimes de retraite du gouvernement et des organisations de la Couronne participantes. La dépense comprend les fonds provenant des crédits relatifs aux opérations fondamentales du gouvernement et l'augmentation, déterminée à l'aide de calculs actuariels, de l'obligation découlant des régimes de retraite. Le gouvernement du Manitoba soutient huit régimes de retraite distincts.

**Summary Net Debt:** Represents the total liabilities of the GRE less its financial assets. This is the residual amount that will have to be paid or financed by future revenue.

**Dette nette sommaire** : total des passifs du périmètre comptable du gouvernement moins ses actifs financiers. Il s'agit du solde des passifs qu'il faudra payer ou financer à l'aide de recettes futures.

**Tangible Capital Assets:** Assets with a useful life extending beyond one year which are acquired, constructed or developed and held for use, not for resale.

**Immobilisations corporelles** : immobilisations dont la durée de vie utile s'étend au-delà de l'exercice et qui sont acquises, construites ou développées, et qui sont destinées à être utilisées plutôt que vendues.



# **SUMMARY FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED**

**March 31, 2010**



---

TABLE OF CONTENTS	PAGE
Statement of Responsibility .....	69
Auditor's Report .....	71
Consolidated Statement of Financial Position .....	73
Consolidated Statement of Revenue and Expense .....	74
Consolidated Statement of Accumulated Deficit .....	75
Consolidated Statement of Change in Net Debt .....	76
Consolidated Statement of Cash Flow .....	77
Notes to the Summary Financial Statements .....	78
<b>Schedules to the Summary Financial Statements</b>	
Schedule 1 - Consolidated Statement of Amounts Receivable .....	100
Schedule 2 - Consolidated Statement of Loans and Advances .....	101
Schedule 3 - Government Business Enterprises Schedule of Consolidated Operating Results and Financial Position .....	102
Schedule 4 - Consolidated Statement of Borrowings .....	103
Schedule 5 - Consolidated Statement of Accounts Payable, Accrued Charges, Provisions and Unearned Revenue .....	104
Schedule 6 - Consolidated Statement of Pension Liability .....	105
Schedule 7 - Consolidated Statement of Tangible Capital Assets .....	107
Schedule 8 - Funds, Organizations and Business Enterprises Comprising the Government Reporting Entity .....	108
Schedule 9 - Consolidated Statement of Operations by Sector .....	112
Schedule 10 - Consolidated Details and Reconciliation to Core Government Results .....	114



## STATEMENT OF RESPONSIBILITY

The summary financial statements are prepared under the direction of the Minister of Finance in accordance with the stated accounting policies of the Government reporting entity and include summary statements of financial position, revenue and expense, accumulated deficit, change in net debt, cash flow, notes and schedules integral to the statements. Together, they present fairly, in all material respects, the financial condition of the Government reporting entity at the fiscal year end and the results of its operations for the year then ended in accordance with Canadian generally accepted accounting principles, applied on a basis consistent with that of the preceding year.

The Government is responsible for the integrity and objectivity of the summary financial statements. In the preparation of these statements, estimates are sometimes necessary because a precise determination of certain assets, liabilities, revenues and expenses is dependent on future events. The Government believes such estimates have been based on careful judgements and have been properly reflected in the summary financial statements.

The Government fulfills its accounting and reporting responsibilities, through the Office of the Provincial Comptroller, by maintaining systems of financial management and internal control. The systems are continually enhanced and modified to provide timely and accurate information, to safeguard and control the Government's assets, and to ensure all transactions are in accordance with *The Financial Administration Act*.

The Auditor General expresses an independent opinion on these financial statements. Her report, stating the scope of her audit and opinion, appears on the following page.

These financial statements are tabled in the Legislature. They are referred to the Standing Committee on Public Accounts, which reports to the Legislature on the results of its examination together with any recommendations it may have with respect to the financial statements and accompanying audit opinion.

On behalf of the Government of the Province of Manitoba.

Original signed by

---

Betty-Anne Pratt, CA  
Provincial Comptroller

August 16, 2010





**AUDITOR'S REPORT**  
**Summary Financial Statements for the Government Reporting Entity**  
**Province of Manitoba**

**To the Legislative Assembly of the Province of Manitoba**

We have audited the Consolidated Statement of Financial Position of the Province of Manitoba as at March 31, 2010 and the Consolidated Statements of Revenue and Expense, Accumulated Deficit, Change in Net Debt and Cash Flow for the year then ended. These financial statements are the responsibility of the Government of Manitoba. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

In our opinion, these Summary Financial Statements for the Government Reporting Entity present fairly, in all material respects, the financial position of the Province of Manitoba as at March 31, 2010 and the results of its operations and its cash flow for the year then ended, in accordance with Canadian generally accepted accounting principles.

**Original document signed by:**  
**Carol Bellringer**

Winnipeg, Manitoba  
August 16, 2010

Carol Bellringer, FCA, MBA  
Auditor General



**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF FINANCIAL POSITION**  
**As at March 31, 2010**

	(\$ millions)	
<b>SCHEDULE</b>	<b>2010</b>	<b>2009</b>
<b>FINANCIAL ASSETS</b>		
1 Cash and cash equivalents.....	1,386	1,372
Temporary investments (Note 2).....	553	734
1 Amounts receivable.....	1,263	1,143
Inventories for resale.....	10	11
Portfolio investments (Note 3).....	2,564	2,788
2 Loans and advances.....	786	767
3 Equity in government business enterprises (Note 4).....	<u>3,068</u>	<u>2,127</u>
<b>Total Financial Assets</b>	<u>9,630</u>	<u>8,942</u>
<b>LIABILITIES</b>		
4 Borrowings.....	16,111	14,891
5 Accounts payable, accrued charges, provisions and unearned revenue.....	3,513	3,528
6 Pension liability (Note 5).....	<u>1,800</u>	<u>1,991</u>
<b>Total Liabilities</b>	<u>21,424</u>	<u>20,410</u>
<b>NET DEBT</b>	<u>(11,794)</u>	<u>(11,468)</u>
<b>NON-FINANCIAL ASSETS</b>		
7 Inventories held for use.....	65	36
Prepaid expenses.....	46	38
Tangible capital assets.....	<u>7,315</u>	<u>6,518</u>
<b>Total Non-Financial Assets</b>	<u>7,426</u>	<u>6,592</u>
<b>ACCUMULATED DEFICIT</b>	<u>(4,368)</u>	<u>(4,876)</u>
Contingencies (Note 6)		
Contractual Obligations (Note 7)		

The accompanying notes and schedules are an integral part of these financial statements.

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF REVENUE AND EXPENSE**  
**For the Year Ended March 31, 2010**

	(\$ millions)		
	2010	2009	
	Budget	Actual	Actual
<b>REVENUE</b>			
Income taxes:			
Corporation income tax.....	347	257	386
Individual income tax.....	2,343	2,402	2,455
Other taxes:			
Retail sales tax.....	1,595	1,570	1,569
Fuel taxes.....	220	255	253
Levy for health and education.....	263	264	261
Mining tax.....	10	10	46
Education property tax.....	655	668	657
Other taxes.....	454	514	490
Fees and other revenue.....	1,593	1,791	1,720
Federal transfers:			
Equalization.....	2,063	2,063	2,063
Canada Health and Canada Social Transfers.....	1,310	1,302	1,263
Shared cost and other.....	730	559	540
Net income from government business enterprises (Schedule 3).....	815	772	764
Sinking funds and other investment earnings.....	246	220	296
<b>Total Revenue (Schedules 9 and 10).....</b>	<b>12,644</b>	<b>12,647</b>	<b>12,763</b>
<b>EXPENSES</b>			
Health and Healthy Living.....	4,731	4,830	4,588
Education .....	3,228	3,227	3,091
Family Services and Consumer Affairs.....	1,235	1,295	1,192
Community, Economic and Resource Development.....	1,765	1,814	1,729
Justice and Other Expenditures.....	871	926	882
Debt Servicing (Note 8).....	766	756	830
<b>Total Expenses (Schedules 9 and 10).....</b>	<b>12,596</b>	<b>12,848</b>	<b>12,312</b>
<b>NET INCOME (LOSS) FOR THE YEAR</b>	<b>48</b>	<b>(201)</b>	<b>451</b>

2010 Budget numbers, originally presented in Budget 2009, have been restated to reflect the 2010 reorganization and presentation changes as presented in the revised 2009/10 Budget presented in Budget 2010.

The accompanying notes and schedules are an integral part of these financial statements.

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF ACCUMULATED DEFICIT**  
**For the Year Ended March 31, 2010**

	(\$ millions)		
	Budget	2010 Actual	2009 Actual
Opening accumulated deficit, as previously reported.....	(4,904)	(4,904)	(4,593)
<b>Restatements (Note 9)</b>			
Adoption of accounting policy changes by government business enterprises..	-	(62)	(18)
Presentation of deferred capital grants.....	-	76	65
Correction of pension liability.....	-	12	-
Other.....	<u>-</u>	<u>2</u>	<u>-</u>
Opening accumulated deficit, as restated.....	(4,904)	(4,876)	(4,546)
Other Comprehensive Income (Loss) (Schedule 3).....	-	709	(781)
Net Income (Loss) for the year.....	<u>48</u>	<u>(201)</u>	<u>451</u>
Closing accumulated deficit, as restated.....	<u><u>(4,856)</u></u>	<u><u>(4,368)</u></u>	<u><u>(4,876)</u></u>

The accompanying notes and schedules are an integral part of these financial statements.

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF CHANGE IN NET DEBT**  
**For the Year Ended March 31, 2010**

	(\$ millions)		
	2010	2009	2009
	Budget	Actual	Actual
Net Income (Loss) for the year.....	48	(201)	451
 Tangible Capital Assets			
Acquisition and reclassification of tangible capital assets.....	(1,140)	(1,227)	(978)
Amortization of tangible capital assets.....	383	404	375
Disposal of tangible capital assets.....	-	26	17
Net Acquisition of Tangible Capital Assets.....	<u>(757)</u>	<u>(797)</u>	<u>(586)</u>
 Other Non-Financial Assets			
Increase in inventories.....	-	(29)	-
Increase in prepaid expenses.....	-	(8)	(2)
Net Acquisition of Other Non-Financial Assets	<u>-</u>	<u>(37)</u>	<u>(2)</u>
 Other Comprehensive Income (Loss) (Schedule 3).....	<u>-</u>	<u>709</u>	<u>(781)</u>
 (Increase) in Net Debt.....	<u>(709)</u>	<u>(326)</u>	<u>(918)</u>
 Net Debt, beginning of year, as restated (Note 9).....	<u>(11,100)</u>	<u>(11,468)</u>	<u>(10,550)</u>
 Net Debt, end of year.....	<u><u>(11,809)</u></u>	<u><u>(11,794)</u></u>	<u><u>(11,468)</u></u>

The accompanying notes and schedules are an integral part of these financial statements.

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF CASH FLOW**  
For the Year Ended March 31, 2010

	(\$ millions)	
	2010	2009
Cash and cash equivalents provided by (used in)		
<b>Operating Activities</b>		
Net income (loss) for the year.....	(201)	451
Changes in non-cash items:		
Temporary investments.....	181	(30)
Amounts receivable.....	(130)	57
Valuation allowance.....	12	(22)
Inventories.....	(28)	(1)
Prepaids.....	(8)	(2)
Accounts payable, accrued charges, provisions and deferrals.....	(15)	243
Pension liability.....	(191)	(225)
Amortization of foreign currency fluctuation.....	5	6
Amortization of debt discount.....	(8)	(7)
Unamortized losses on derivative contracts.....	(4)	(22)
Loss on disposal of tangible capital assets.....	26	17
Amortization of tangible capital assets.....	404	375
	43	840
Other Comprehensive Income (Loss)(Schedule 3).....	709	(781)
Changes in equity in government business enterprises.....	(941)	552
Cash provided by (used in) operating activities	<u>(189)</u>	<u>611</u>
<b>Capital Activities</b>		
Acquisition of tangible capital assets.....	(1,227)	(978)
Cash used in capital activities	<u>(1,227)</u>	<u>(978)</u>
<b>Investing Activities</b>		
Investments purchased.....	(2,049)	(1,723)
Investments sold or matured.....	1,772	1,452
Cash used in investing activities	<u>(277)</u>	<u>(271)</u>
<b>Financing Activities</b>		
Debt issued.....	4,684	4,031
Debt redeemed.....	(2,977)	(3,847)
Cash provided by financing activities	<u>1,707</u>	<u>184</u>
Increase (Decrease) in cash and cash equivalents	14	(454)
Cash and cash equivalents, beginning of year.....	1,372	1,826
Cash and cash equivalents, end of year.....	<u>1,386</u>	<u>1,372</u>

The accompanying notes and schedules are an integral part of these financial statements.

**NOTES TO THE SUMMARY FINANCIAL STATEMENTS**  
**For the Year Ended March 31, 2010**

**1. SIGNIFICANT ACCOUNTING POLICIES**

**A. General Basis of Accounting**

The summary financial statements have been prepared in accordance with Canadian generally accepted accounting principles (GAAP) for senior governments as recommended by the Public Sector Accounting Board (PSAB) of the Canadian Institute of Chartered Accountants (CICA).

**B. The Government Reporting Entity**

Various funds, Crown organizations (Crowns) and government business enterprises (GBEs) comprising the Government Reporting Entity (GRE) are listed in Schedule 8.

To be considered a part of the GRE, an organization must be controlled by the Government. Control, as defined by PSAB, is the power to govern the financial and operating policies of another organization with expected benefits or the risk of loss to the Government from the other organization's activities.

**C. Basis of Consolidation**

Crowns are consolidated after adjusting their accounting policies to a basis consistent with the accounting policies of the GRE as outlined in note 1D of the significant accounting policies. Inter-entity accounts and transactions are eliminated upon consolidation, except for retail sales tax. Where the fiscal year-end dates of Crowns are not the same as that of the GRE, and their transactions significantly affect the financial statements, their financial results are updated to March 31.

GBEs, whose principal activity is carrying on a business, maintain their accounts in accordance with accounting principles which are generally accepted for business enterprises and which are considered appropriate to their individual objectives and circumstances. They derive the majority of their revenue from sources outside the GRE. They are reported in these summary financial statements using the modified equity method of accounting. Under the modified equity method, the original investment of the Government, in GBEs, is initially recorded at cost and adjusted annually to include the net earnings/losses and other net equity changes of these enterprises, without adjusting their accounting policies to a basis consistent with that of the GRE.

The financial results of GBEs are not updated to March 31, where their fiscal year end is not the same as that of the GRE, except when transactions which, would significantly affect the summary financial statements, occur during the intervening period. Inter-entity accounts and transactions with GBEs are not eliminated. Supplementary financial information describing the financial position and results of operations of these enterprises is presented in Schedule 3.

The CICA's Accounting Standards Board has announced that effective January 1, 2011 Canadian publicly accountable enterprises will adopt International Financial Reporting Standards (IFRS), as issued by the International Accounting Standards Board. GBEs are required to adopt IFRS for their financial reporting. IFRS standards are not required to be adopted by senior governments and will not be adopted for the summary financial statements. As the GBEs are included in the summary financial statements on a modified equity basis, the summary financial statements could be impacted by changes to their reporting. The Government is currently assessing the potential impact of these changes.

**D. Basis of Specific Accounting Policies**

**(i) Gross Accounting Concept**

Revenues and expenses are recorded as gross amounts with the following exceptions:

- (1) Refunds of revenue are treated as reductions of current year revenue.
- (2) Decreases in valuation allowances are treated as reductions to expense.
- (3) Recoveries of the debt servicing costs on self-sustaining debt of GBEs are recorded as a reduction of debt servicing expense.

**(ii) Revenue**

**(1) Government transfers**

Transfer payments from the Government of Canada include all accruals determined before June 15 each year for current year entitlements that have been authorized by March 31, for which any eligibility criteria have been met and that can be reasonably estimated.

**(2) Individual and corporation income tax**

The Government's share of individual and corporation income tax is recorded based upon cash receipts to March 31 plus an accrual of adjustments determined before June 15 each year.

**(3) Other revenue**

All other revenues are recorded on an accrual basis except when the accruals cannot be determined with a reasonable degree of certainty or when their estimation is impracticable.

**(iii) Expenses**

**(1) Accrual accounting**

All expenses incurred for goods or services received are recorded on an accrual basis.

Expenses include provisional amounts recorded in anticipation of costs, which are quantifiable and have been identified as obligations.

**(2) Government transfers**

Government transfers are recognized as expenses in the period in which the transfer is authorized and any eligibility criteria are met and the amounts can be reasonably estimated.

**(iv) Financial Assets**

**(1) Loans and advances**

Loans and advances are recorded at cost less valuation allowances. A valuation allowance is provided to reduce the value of the assets to their estimated realizable value or to reflect the impact of significant concessionary terms on outstanding loans. Valuation allowances are made when collection is considered doubtful. Premiums that may arise from the early repayment of loans or advances are reflected as deferred revenue and are amortized monthly to debt servicing expense over the term of the related debt issue.

Investments denominated in foreign currency are translated to the Canadian dollar equivalent at the exchange rate in effect at March 31, unless the rate of exchange or a forward foreign exchange contract fixing the value has been negotiated, in which case that rate or amount is used. The year end investment translation adjustments reflecting the foreign currency fluctuation between year ends are amortized monthly over the remaining life of the investment and are included with debt servicing expense. Expenses and other transaction charges incurred on the purchase of investments during the year are charged to debt servicing expense. Those expenses incurred in foreign currency are translated at the exchange rate in effect on the transaction date. Gains and losses on terminated derivative contracts are deferred and amortized on a straight-line basis over the remaining term of the contract.

**(2) Inventories for resale**

Inventories held for resale are recorded at the lower of cost and net realizable value.

**(v) Liabilities**

Liabilities are present obligations to outside parties and GBEs as a result of transactions and events occurring prior to the end of the fiscal year. The settlement of the liabilities will result in the future transfer or use of assets or other another form of settlement. Liabilities are recorded at the estimated amount ultimately payable.

**(1) Borrowings**

All borrowings are expressed in Canadian dollars and are shown net of unamortized debt issue costs and debt of the Government held as provincial investments. Foreign borrowings are converted at the exchange rate in effect at March 31, adjusted for any forward foreign exchange contract entered for settlement after the fiscal year end. Discounts or premiums, and commissions incurred at the time of the issue of debt are amortized monthly to debt servicing expense over the term of the debt.

The year end translation adjustments, reflecting the foreign currency fluctuation from the value at the issue date, are recorded through the unamortized foreign currency fluctuation account and amortized monthly to debt servicing expense over the remaining term of the debt. The unamortized portion of foreign currency fluctuation also reflects the gains or losses on the conversion of foreign currency debt called prior to maturity using the rates in effect at the time of the call. These gains or losses are amortized over the original remaining term of the debt or over the term of the replacement issue, whichever is shorter.

Premiums paid on interest rate options are amortized monthly starting from the date the income is received over the period of the applicable agreement. If the option is exercised, the premium is amortized over the period from the date of receipt to the maturity date of the agreement. If the option is not exercised, any unamortized premium will be immediately taken into revenue. Gains and losses on terminated derivative contracts are deferred and amortized on a straight-line basis over the remaining term of the contract.

**(2) Pension liability**

The Government accounts for employee pension plans by recognizing a liability and an expense in the reporting period in which the employee has provided service using the accrued benefit actuarial cost method, except as disclosed in Note 5. The value of plan assets is determined using a moving average fair value method. Under this method, fair value is the underlying basis, with any excess (or shortfall) of investment return over (or below) the expected long-term rate being amortized over a five year period. When actual experience varies from actuarial estimates, for both the accrued benefit obligation and plan assets, the difference is amortized over the expected average remaining service life of the related employee group. Past service costs from plan amendments are recognized in full in the year of the amendment.

(3) Other future employee benefit obligations

The amount of the liabilities for severance, Long Term Disability Income Plan liability and workers compensation claims are based upon actuarial calculations. The periodic actuarial valuations of these liabilities may determine that adjustments are needed to the actuarial calculations because actual experience is different from that expected and/or because of changes in actuarial assumptions used. The resulting actuarial gains or losses for the severance liability are amortized over the expected average remaining service life of the related employee group. Actuarial gains and losses for the Long Term Disability Income Plan and the workers compensation claims are recognized as they arise.

(4) Guarantees

Guarantees by the Government are made through specific agreements or legislation to repay promissory notes, bank loans, lines of credit, mortgages and other securities. Provision for losses on guarantees are recorded when it is likely that a loss will occur. The amount of the loss provision represents the Government's best estimate of future payments less recoveries.

(5) Environmental liabilities

An environmental liability for contaminated sites is recorded when contamination is identified, and when the Government is obligated, or likely to become obligated, to incur remediation costs due to reasons of public health and safety, contractual arrangements, or compliance with environmental standards which are set out in any act or regulation (federal, provincial, municipal) recognized by the Government. The liability is based upon remediation costs determined on a site-by-site basis, measured as incremental direct costs, reduced by estimated recoveries from third parties, and discounted, where possible, to reflect the time value of money.

PSAB has issued a new standard with respect to the recognition and measurement of liabilities related to contaminated sites, effective for year ends commencing on April 1, 2014. The impact of changes between this new standard and the Province's current policy has not been reflected in these statements.

**(vi) Non-Financial Assets**

(1) Recognition and measurement

In the public sector, recognition and measurement of tangible capital and other non-financial assets are based on their future service potential. Generally, such assets do not generate future net cash inflows. Therefore, these assets will not provide resources to discharge the liabilities of the Government. For non-financial assets, the future economic benefit consists of their capacity to render service to fulfill the Government's objectives.

(2) Inventories

Inventories held for resale are classified as non-financial assets if it is anticipated that the sale will not be completed within one year of the reporting date. Inventories held for use are classified as non-financial assets.

(3) Prepaid expenses

Prepaid expenses are payments for goods or services which will provide economic benefits in future periods. The prepaid amount is recognized as an expense in the year the goods or services are used or consumed.

(4) Tangible capital assets

The cost of tangible capital assets purchased includes the purchase price as well as costs such as installation costs, design and engineering fees, survey and site preparation costs and other costs incurred to put the asset into service. The cost of tangible capital assets constructed by the Government includes all direct construction costs such as materials, labour, design, installation, engineering, architectural fees, and survey and site preparation costs, as well as overhead costs directly attributable to the construction activity such as licenses, inspection fees, indirect labour costs, and amortization expense of any equipment which was used in the construction project. Any carrying cost associated with the development and construction of tangible capital assets is included for projects whose cost exceeds \$20 million.

Certain assets, which have historical or cultural value, including works of art, historical documents as well as historical and cultural artifacts are not recognized as tangible capital assets because a reasonable estimate of the future benefits associated with such property cannot be made.

Intangible assets and items inherited by right of the Crown, such as Crown lands, forests, water and other mineral resources are not recognized in Government financial statements.

Tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

General Tangible Assets:

Land	Indefinite
Buildings and Leasehold Improvements	
Buildings	10 to 60 years
Leasehold improvements	Life of lease
Vehicles and Equipment	
Vehicles	5 years
Aircraft and vessels	5 to 24 years
Machinery, equipment and furniture	3 to 20 years
Maintenance and road construction equipment	15 years
Computer hardware, software licences	4 to 15 years

Infrastructure Assets:

Land	Indefinite
Land Improvements	30 years
Transportation	
Bridges and Structures	40 years
Provincial Highways, Roads and Airstrips	10 to 40 years
Dams and Water Management Structures	40 years

One-half of the annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction are not amortized until the asset is put into service.

**(vii) Classification by Sector**

The Province reports operational results under the following sectors; health and healthy living, education, family services and consumer affairs, community economic and resource development, justice and other expenditures and general government. The entities and departments included in each sector are identified in Schedule 8 to the summary financial statements.

The health and healthy living sector includes provincial health care programs and includes all health related entities and services.

The education sector includes all education services including elementary secondary and post-secondary services, including the pension related expenses associated with this sector.

The family services and consumer affairs sector includes all social services related to employment and income support for individuals in need as well as a comprehensive range of social services and financial assistance programs provided to Manitobans throughout the Province.

The community economic and resource development sector includes the promotion and development of the Province's natural resources including the support of industries within this sector. It also includes the operation and maintenance of transportation systems including highway infrastructure and other Government infrastructure. The sector also contains the management and administration of housing policies and benefits for low to moderate income renters and homeowners.

The justice and other expenditures sector include general administration, finance, executive and legislature, cultural and sport related activities. The sector contains criminal and civil legal services and programs that protect the rights of Manitobans. Also included in the sector are all general government pension related expenses.

The general government sector is comprised of those activities that cannot be allocated to the specific sectors noted above.

Inter-segment transfers between sectors are measured at the exchange amount.

#### **E. Measurement Uncertainty**

Estimates are used to accrue revenues and expenses in circumstances where the actual accrued revenues and expenses are unknown at the time the financial statements are prepared. Uncertainty in the determination of the amount at which an item is recognized in the financial statements is known as measurement uncertainty. Such uncertainty exists when there is a variance between the recognized amount and another reasonable amount, as there is whenever estimates are used.

Measurement uncertainty in these financial statements exists in the accrual of individual and corporate income taxes, Canada Health Transfer and Canada Social Transfer entitlements, accruals for pension obligations, accruals for environmental obligations, allowances for doubtful loans and advances and provision for losses on guarantees.

The nature of the uncertainty related to the accrual of health and social transfer payments from the Federal Government and individual and corporate income taxes arises because of the possible differences between the estimates for the economic factors used in calculating the accruals and actual economic results. The uncertainty related to accruals for pension obligations arises because actual results may differ significantly from the Government's best estimates of expected results based on variables such as earnings on the pension investments, salary increases and the life expectancy of claimants. The uncertainty related to the accrual of environmental obligations is based upon the identification of all sites where environmental damages have occurred that are the Government's responsibility to mitigate and the quantification of what the actual liability will be based upon impact studies. Uncertainty concerning the allowance for doubtful loans and advances is based upon actual collectability and changes in economic conditions.

While management's best estimates have been used for reporting items subject to measurement uncertainty, it is possible that changes in future conditions in the near term could require a material change in the valuation of the reported amounts. Near term is defined as a period of time not to exceed one year from the date of the financial statements.

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

**2. TEMPORARY INVESTMENTS**

	(\$ millions)	
	2010	2009
Temporary investments	553	734

Temporary investments are recorded at cost, which approximates market value. Temporary investments consist of investments with financial institutions, government bonds and other short term investment vehicles. All of the securities have terms to maturity of less than one year.

**3. PORTFOLIO INVESTMENTS**

	(\$ millions)	
	2010	2009
Sinking funds	1,917	2,107
Other investments	596	624
Unamortized termination losses on derivative contracts	51	57
	<u>2,564</u>	<u>2,788</u>

Portfolio investments are recorded using the cost method. Under this method any discount or premium arising on the purchase of a fixed term security is amortized over the period to maturity. Portfolio investments are written down to market value only in those circumstances where the loss in value is other than temporary in nature. As at March 31, 2010, the market value of portfolio investments was \$2,554 million (2009 - \$2,750 million). Portfolio investments earned \$91 million during the year (2009 - \$137 million).

**Sinking Funds**

Section 60 of *The Financial Administration Act* authorizes the Minister of Finance to provide for the creation and management of sinking funds for the orderly retirement of debt. The Government's sinking fund currently provides for the repurchase of foreign debt and the pre-funding of maturing debt issues. The sinking fund is invested principally in securities issued or guaranteed by federal and provincial governments. Sinking funds are invested in fixed income securities as follows:

	(\$ millions)		(\$ millions)	
	2010		2009	
	Book Value	Fair Value	Book Value	Fair Value
Government of Canada, direct and guaranteed	300	303	233	245
Provincial, direct and guaranteed	1,400	1,416	1,584	1,602
Municipal	174	183	202	212
Corporate	43	52	88	84
	<u>1,917</u>	<u>1,954</u>	<u>2,107</u>	<u>2,143</u>

Investment revenue earned on sinking funds during the year was \$71 million (2009 - \$117 million).

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

The sinking funds are allocated as follows:

	(\$ millions)	
	2010	2009
Core Government	2,082	2,320
Crown Organizations	15	15
Total sinking funds	<u>2,097</u>	<u>2,335</u>
Less: Uninvested portion of sinking funds held in cash and cash equivalents	(180)	(228)
Total sinking funds held in portfolio investments	<u>1,917</u>	<u>2,107</u>

**Other Investments**

	(\$ millions)	
	2010	2009
Guaranteed investment certificates	5	3
Bonds – Government of Canada, provincial and municipal	291	266
Bonds - Corporate	183	233
Equity Investments	89	92
Limited partnership investments	7	9
Investments in real estate	<u>21</u>	<u>21</u>
	<u>596</u>	<u>624</u>

As at March 31, 2010, the market value of other investments was \$600 million (2009 - \$607 million). Other investments earned \$20 million during the year (2009 - \$20 million).

**4. EQUITY IN GOVERNMENT BUSINESS ENTERPRISES**

The GBEs that are included in the summary financial statements are listed in Schedule 8 and are classified as follows:

<b>Category</b>	<b>Definition</b>
Utility	An enterprise which provides public utility services for a fee.
Insurance	An enterprise which provides insurance coverage services to the public for a fee.
Finance	Enterprises which provide regulatory control and are revenue generating or enterprises which use economy of scale to deliver goods and services to the public.

The operating results and financial position of each GBE category are reported in Schedule 3.

**PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10**

---

Included in the equity in GBEs are equities, which are restricted for use by provincial legislation and thereby not available to discharge Government liabilities or to finance other Government programs. The equity in GBEs is comprised of:

	(\$ millions)	
	2010	2009
<b>Restricted Equity in Government Business Enterprises:</b>		
Manitoba Hydro-Electric Board	2,524	1,907
Manitoba Public Insurance Corporation	389	144
Workers Compensation Board	141	62
	<u>3,054</u>	<u>2,113</u>
<b>Unrestricted Equity in Government Business Enterprises:</b>		
Manitoba Lotteries Corporation	5	5
Manitoba Public Insurance Corporation	9	9
	<u>14</u>	<u>14</u>
<b>Equity in Government Business Enterprises</b>	<u>3,068</u>	<u>2,127</u>

## 5. PENSION PLANS

The Government participates in various pension plans. The two primary plans, in which the Government directly participates, are the Civil Service Superannuation Plan, and the Teachers' Pension Plan. As per the Acts that administer these plans, the Government is responsible for 50% of pension benefits earned by employees. The Government's pension liability reflects its share of the actuarial present values of pension benefits attributed to services rendered by employees and former employees, net of any plan assets which are set aside by the Government in an irrevocable trust. As of March 31, 2010, the pension liability for the Civil Service Superannuation Plan was \$916 million (2009 - \$1,185 million) and the pension liability for the Teachers' Pension Plan was \$807 million (2009 - \$725 million).

Other pension plans in which the Government participates include the Members of the Legislative Assembly Plan, the Legislative Assembly Pension Plan, the Judges' Supplemental Pension Plan and the Winnipeg Child and Family Services Employee Benefits Retirement Plan. The Government is responsible for any excess of accrued pension benefits over pension fund assets for these plans.

The Government also includes several other pension plans in its pension liability. These other plans include post-secondary education pension plans and public school divisions' pension plans. Post-secondary education pension plans include the University of Manitoba Pension Plans, the University of Winnipeg Pension Plan and the Brandon University Retirement Plan. Public school divisions' pension plans include the Winnipeg School Division Pension Fund for Employees Other Than Teachers, Retirement Plan for Non-Teaching Employees of the St. James-Assiniboia School Division and Retirement Plan for Employees of Frontier School Division.

Employees in the health sector are members of the Health Care Employees Pension Plan, a multi-employer defined benefit pension plan established between employees and participating boards. Because the Government does not sponsor this plan, the accrued benefit liability of this plan is not recognized in these financial statements. The annual net benefit plan expense is the amount of required contributions provided for employees' services rendered during the year. During the year, the Government expensed contributions to this plan of \$106 million (2009 - \$101 million).

As at March 31, 2010, the total pension liability being reflected in the summary financial statements was \$1,800 million (2009 - \$1,991 million). Details related to the pension liability are provided in Schedule 6. The following provides general information on the contributions and benefit formulae of the various pension plans, which are included in this schedule.

**A. Civil Service Superannuation Plan**

*The Civil Service Superannuation Act (CSSA) established a defined benefit plan to provide benefits to employees of the Manitoba Civil Service and to participating agencies of the Government through the Civil Service Superannuation Fund (CSSF).*

The lifetime pension calculation equals 2% of a member's best five-year average yearly pensionable earnings multiplied by pensionable service, minus 0.4% of the average Canada Pension Plan (CPP) earnings multiplied by pensionable service since January 1, 1966.

The CSSA requires employees to contribute 6.0% of pensionable earnings up to the CPP maximum pensionable earnings, and 7.0% on pensionable earnings above the maximum. 89.8% of employee contributions are used to fund basic benefits and 10.2% of employee contributions are allocated to funding indexing benefits. The Government funds 50% of the monthly pension retirement benefits paid to retirees. Indexing benefits are not guaranteed and are paid only to the extent that the indexing adjustment account in CSSF can finance one-half of the cost-of-living increases granted. The maximum annual adjustment is limited by legislation to two-thirds of the increase in the Consumer Price Index for Canada.

**B. Teachers' Pension Plan**

*The Teachers' Pensions Act (TPA) established a defined benefit plan to provide pension benefits to teachers who have taught in public schools in Manitoba.*

The lifetime pension calculation is generally based upon 2% of a member's average salary of the best five of the final 12 years of service (best seven prior to July 1, 1980) multiplied by pensionable service, minus the years of service multiplied by 0.6% of the annual salary up to the yearly maximum pensionable earnings. The pension amount is subject to a maximum of 70% of the average annual salary used above.

The TPA requires that teachers contribute 6.8% of pensionable earnings up to the CPP maximum earnings, and 8.4% of pensionable earnings above the maximum. 83.4% of teacher's contributions are used to fund basic benefits and 16.6% of teachers contributions are allocated for funding indexing benefits. The Government funds 50% of the monthly pension retirement benefits paid to retirees.

Indexing benefits are not guaranteed and are paid only to the extent that the indexing adjustment account in Teachers' Retirement Allowances Fund can finance one half of the cost-of-living increases granted. The maximum annual adjustment is limited by legislation to two-thirds of the increase in the Consumer Price Index for Canada.

**C. Other Government Plans**

**(i) Members of the Legislative Assembly Plan**

The pension plan for Members of the Legislative Assembly (MLAs) is established and governed by *The Legislative Assembly Act (LAA)*.

For MLAs elected prior to the dissolution of the Assembly of the 35th Legislature, the LAA provides for defined pension benefits based on years of service to April 1995. The calculation for defined pension benefits is equal to 3% of the average annual indemnities for the last five years served as a member or all the years served; if less than five, multiplied by the number of years of pensionable service up to April 1995. These entitlements are fully indexed to cost of living increases.

For those MLA's elected after the 35th Legislature in April 1995, the LAA provides for matching contributions. Under the matching contributions provisions, MLAs may contribute up to 7% of their remuneration toward a Registered Retirement Savings Plan (RRSP) of their choice. The Government matches the member's contributions on a current basis; consequently, there is no liability for past service benefits under this component of the plan. In the event that a member withdraws money from the RRSP, while an active member of the Legislative Assembly, the Government's contribution would be refundable back to the Government.

**(ii) Legislative Assembly Pension Plan**

The Members' Retirement Benefits Regulation of *The Legislative Assembly Act* established a defined benefit plan, effective April 1, 2004 that provides pension benefits to eligible MLAs who elect to participate in the plan.

The pension benefits accumulate up to a maximum period of 35 years at 2% per year of pensionable service based upon the average of the best five-year annual salaries, reduced by an amount equal to 0.25% times the number of months before the member's 60<sup>th</sup> birthday that the first pension payment is made. These entitlements are indexed to 2/3 of cost of living increases.

Active members must contribute 7% of their earned salary to the plan. The Government makes contributions as necessary to ensure the pension fund has sufficient assets to cover the monthly pension payments to retirees as well as ensuring there are sufficient funds to cover any of the plans liabilities. Any surplus of plan assets over the pension obligation can be used by the Government to reduce future contributions.

**(iii) Judges' Supplemental Pension Plan**

Manitoba Provincial Court Judges and Masters are members of the Civil Service Superannuation Plan; however, they also receive enhanced pension benefits under the Manitoba Provincial Court Judges and Masters' Supplemental Pension Plan. These supplemental pension benefits for judges are the difference between the total pension benefits for judges, including the amendments introduced by Judicial Compensation Committees, and the formula pension available under *The Civil Service Superannuation Act* (CSSA) as described above in Note 5A.

The supplemental pension is generally based upon an accrual rate of 3% for each year of service, as a judge, up to a maximum of 23.5 years, reduced by the pension provided under the CSSA. The combined total of the Judges' Supplemental Pension and Civil Service Superannuation Pension is subject to a maximum of 70% of earnings. These enhanced benefits are entirely funded by the Government.

**(iv) Winnipeg Child and Family Services Employee Benefits Retirement Plan**

Established effective December 29, 2003, the Winnipeg Child and Family Services Employee Benefits Retirement Plan (WCFSP) applies to employees of the former Winnipeg Child and Family Services Agency, who transferred to the Department of Family Services and Consumer Affairs.

The lifetime pension calculation equals 2% of the member's highest average pensionable earnings in any three non-overlapping periods of 12 consecutive months, less 0.6% of the average CPP earnings for the same period multiplied by years of pensionable service. Indexing payments are subject to approval by the Trustees, subject to increases in the Consumer Price Index.

Members are required to contribute 4.5% of pensionable earnings up to the CPP maximum and 6% on pensionable earnings over the maximum. Any surplus of plan assets over the pension obligation can be used by the Government to reduce future contributions.

**D. Other Pension Plans**

**(a) Post-Secondary**

**(i) University of Manitoba Pension Plan**

The University of Manitoba administers The University of Manitoba Pension Plan (1970), The University of Manitoba Pension Plan (1993), and The University of Manitoba GFT Pension Plan (1986). These are trustee pension plans. The Trustees are responsible for the custody of the plans' assets and issuance of annual financial statements.

University of Manitoba Pension Plan (1993) is a money purchase plan with a defined benefit minimum. The funding for the plan requires a matching contribution from the University and the employees. The plan is not indexed.

The University of Manitoba Pension Plan (1970) operates as a defined contribution or money purchase arrangement for service since 2003. Certain members retain an entitlement to a hybrid formula for the service prior to 2003, similar to the 1993 Plan.

The University of Manitoba GFT Pension Plan (1986) is a defined contribution pension plan; therefore there is no requirement for an actuarial valuation of this plan.

**(ii) University of Winnipeg Pension Plan**

The University of Winnipeg administers the University of Winnipeg Pension Plan (UWPP), which is comprised of a defined benefit segment and a defined contribution segment. The assets of the Plan are held in trust by independent custodians.

The UWPP was established as a contributory defined benefit pension plan at September 1, 1972 and covers all eligible employees of the University, except those who are members of the United Church of Canada Pension Plan. The funding for the plan requires a matching contribution from the University and the employees.

Since December 31, 2000, when the defined contribution segment of the Plan was introduced, approximately one-quarter of the eligible members converted to that plan. The obligation for pension benefits under the defined contribution segment of the Plan will always be equal to net assets in each member's account. Therefore, no surplus or deficiency arises from fluctuations in the investment market.

**(iii) Brandon University Retirement Plan**

Brandon University administers the Brandon University Retirement Plan, which is a trustee pension plan. The Trustees are responsible for the custody of the Plan's assets and issuance of annual financial statements.

The Brandon University Retirement Plan is a final average contributory defined benefit pension plan established April 1, 1974 for the benefit of the employees of Brandon University. The funding for the plan requires a matching contribution from the University and the employees.

**(b) Public School Divisions**

**(i) The Winnipeg School Division Pension Fund for Employees Other Than Teachers**

The Winnipeg School Division Pension Fund for Employees Other Than Teachers is a defined benefit pension plan for employees that meet specified employment conditions. The fund was created by By-law 196 of the Winnipeg School Division (replaced by By-law 1017 on January 1, 1992) and is subject to the applicable regulations.

The pension calculation is based on an amount equal to 1.6% of a member's average pensionable salary and 2.0% of a member's average salary over the pensionable salary, multiplied by a member's years of pensionable service. The average salary is determined by averaging the best five years of employment salary in the last twelve years of service.

Employee contributions equal 6.5% of pensionable salary and 7.8% of the earnings in excess of pensionable salary up to the yearly maximum pensionable earnings, effective January 1, 2008. The percentages changed to 7.0% and 8.2% respectively, effective January 1, 2009. The Winnipeg School Division matches employee contributions and pays an additional 27.4% of employee contributions less the amount needed to finance the Disability Income Plan benefits (approximately

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

10%). As a result, employer contributions equal approximately 117.4% of employee contributions.

**(ii) Retirement Plan for Non-Teaching Employees of the St. James-Assiniboia School Division**

The St. James-Assiniboia School Division Retirement Plan for Non-teaching Employees is a defined benefit pension plan that was established on January 1, 1978 and is subject to the applicable regulations.

The pension calculation is based on an amount equal to 1.4% of a member's average employment earnings below CPP earnings and 2.0% of a member's employment earnings in excess of the CPP earnings, multiplied by a member's years of contributory service. The average employment earnings are determined by averaging the best six years of employment earnings in the last 12 years of service.

Employee contributions equal 5.7% of CPP earnings and 7.3% of the employment earnings in excess of CPP earnings. The St. James-Assiniboia School Division matches employee contributions.

**(iii) Retirement Plan for Employees of Frontier School Division**

The Frontier School Division Retirement Plan is a defined benefit pension plan for non-teaching employees.

The pension benefit is based on an amount equal to 2.0% of a member's best average earnings, multiplied by a member's years of credited service. The average employment earnings are determined by averaging the best five years of employment earnings in the last ten years of service.

Employee contributions equal 6.0% of CPP earnings, with the Frontier School Division matching employee contributions. The Frontier School Division is responsible for the balance of the pension cost, of which a portion can be financed by an allocation from pension surplus.

**E. Government Business Enterprises**

Manitoba Hydro-Electric Board, Manitoba Liquor Control Commission, Manitoba Public Insurance Corporation and Manitoba Lotteries Corporation are members of the CSSF. The net pension liabilities for these GBEs are disclosed in Schedule 3.

**6. CONTINGENCIES**

**A. Contingent Liabilities**

**i) Legal Actions**

The Government has been named in various legal actions. No provision has been made at March 31, 2010 in the accounts where the final results are uncertain.

**ii) Northern Development Projects**

The Government is contingently liable for legal claims associated with past Manitoba Hydro-Electric Board (Hydro) related northern development projects. The outcome of these claims is not determinable at this time.

Hydro is party to an agreement dated December 16, 1977, with Canada, the Province of Manitoba and the Northern Flood Committee Inc., representing the five First Nations in the communities of Cross Lake, Nelson House, Norway House, Split Lake and York Landing. This agreement, in part, provides for compensation and remedial measures necessary to ameliorate the impacts of the Churchill River diversion and the Lake Winnipeg Regulation projects. Comprehensive settlements have been reached with all communities except Cross Lake.

In recognition of all anticipated payments, Hydro has recorded a total liability of \$129 million (2009 - \$120 million). Reassessments of these liabilities will be made as settlements are achieved. There are other mitigation issues, the outcomes of which are not determinable at this time.

**iii) Canadian Blood Services**

The majority of provincial and territorial governments of Canada, including Manitoba, are members of, and provide funding to, Canadian Blood Services, which operates the Canadian blood system. The March 31, 2010 audited financial statements of Canadian Blood Services indicate that a wholly owned subsidiary, CBS Insurance Company Limited, provides for the contingent liabilities for risks related to operations of the blood system. The actuarially determined provisions for future insurance claims, reported and unreported, related to insured events that occurred prior to March 31, 2010 is \$249 million (2009 - \$232 million). The related assets as at March 31, 2010 total \$308 million (2009 - \$273 million). The subsidiary also had a re-insurance contract for additional coverage of \$750 million.

Based upon the above, the Government's share of the provision for future claims as at March 31, 2010 is offset with designated assets, which at that point exceed the provision. In addition, there is re-insurance to cover an additional \$750 million in claims of insured events occurring on or before March 31, 2010. The Government is not aware of any proceedings that could lead to a claim against it given the existing arrangement in place.

**iv) Treaty Land Entitlement Obligations**

To meet the Government's obligation under treaty land entitlement agreements, approximately 486,889 acres of provincial Crown lands have been transferred to the Federal Government for First Nations. The Government's obligations under the treaty land entitlement agreements require the setting aside of 1,423,110 acres of Crown lands. To date, 958,397 acres have been selected by the Entitlement First Nations. The Crown lands will be transferred according to the Natural Resources Transfer Agreement, and the transfer will include mines and minerals and other interests normally reserved for the Government, under *The Crown Land Act* or any other statute.

**v) Environmental Issues**

The Manitoba Hydro-Electric Board will incur future costs associated with the assessment and remediation of contaminated lands and for the phase-out and destruction of polychlorinated biphenyl contaminated mineral oil from electrical equipment. A reasonable estimate of the associated costs cannot be made at this time.

**B. Loan Guarantees**

The Government has guaranteed the repayment of debt, promissory notes, bank loans, lines of credit, mortgages and securities held by others. Debt guaranteed by the Government is guaranteed, as to principal and interest, until the debt is matured or redeemed. The authorized limits and the outstanding guarantees are summarized as follows:

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

	Authorized Limit	(\$ millions)	
		2010	2009
Manitoba Business Start Program	5	2	2
Manitoba Agricultural Services Corporation (Note 6B.a)	-	77	80
Manitoba Student Aid Program (Note 6B.b)	20	2	5
Manitoba Housing and Renewal Corporation (Note 6B.c)	-	5	5
Rural Entrepreneur Assistance Program (Note 6B.d)	13	11	10
Rural Municipality of Richot	1	1	1
		98	103
Manitoba Grow Bonds	-	4	4
Total guarantees outstanding		<u>102</u>	<u>107</u>

A provision for future losses on guarantees in the amount of \$21 million (2009 - \$21 million) has been recorded in the accounts. The provisions for losses on guaranteed loans are determined by a review of individual guarantees.

The provision represents the best estimate of probable claims against the guarantees. Where circumstances indicate the likelihood of claims arising, provisions are established for those loan guarantees.

#### **Manitoba HydroBonds Guarantees**

Outstanding Manitoba HydroBonds as at March 31, 2010 totalled \$331 million (2009 - \$398 million). The bonds carry fixed and variable coupon rates that range from 1.50% to 4.65%. Manitoba HydroBonds are redeemable at the option of the holder. The Government guarantees \$251 million (2009 - \$322 million) of these outstanding bonds.

#### **Note 6B.a) Manitoba Agricultural Services Corporation**

The Manitoba Agricultural Services Corporation has guaranteed loans under the following programs:

Program	General Terms and Conditions
Operating Credit Guarantee	Each participating lending institution is guaranteed 25% of the respective value of loans made under this program.
Manitoba Livestock Associations Loan Guarantees	Each association is guaranteed 25% of the loan to a maximum guarantee of \$1 million.
Diversification Loan Guarantee Program	Each participating lender is guaranteed 25% of the loan made for the diversification or farm value-added activities, to a maximum individual guaranteed loan allowable of \$3 million.
Enhanced Diversification Loan Guarantee Program	Eliminated lender pooling of guarantees and the maximum of \$3 million for qualifying loans.

#### **Note 6B.b) Manitoba Student Aid Program**

The Government guarantees three types of student loans, issued in the past 17 years, as follows:

**PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10**

---

Loan type	Nature of loan
Guaranteed loans	Issued by the Canadian Imperial Bank of Commerce (CIBC) from April 1, 1993 to December 31, 1994. These loans are fully guaranteed, if the loan is deemed to be in default.
Limited risk loans	Issued by the CIBC from January 2, 1995 to December 31, 1997 and issued by the Royal Bank from June 2, 1997 to July 31, 2000. The Government only guarantees those loans in default that have been issued to credit abusers, insolvent creditors and minors.
Non-risk loans	Issued by the Royal Bank from August 1, 2000 to July 31, 2001. The Government has agreed to guarantee and purchase any loan deemed to be in default.

**Note 6B.c) Manitoba Housing and Renewal Corporation**

The Government has guaranteed the repayment of mortgages and has issued letters of credit which guarantee the terms and conditions of land development agreements and construction contracts.

**Note 6B.d) Rural Entrepreneur Assistance Program**

The Government provides guarantees on new and expanding small or home business loans, with a five-year term.

**7. CONTRACTUAL OBLIGATIONS**

The Government has entered into a number of contracts and agreements for the delivery of services and the acquisition or construction of assets. The following represents the amounts required to satisfy the contractual obligations as at March 31:

	(\$ millions)			2009
	2010	* Others	Total	
Operating obligations:				
Total rental of tangible capital assets	69	238	307	312
Approved loans, grants and contracts for service	-	145	145	117
	<u>69</u>	<u>383</u>	<u>452</u>	<u>429</u>
Capital obligations:				
Tangible capital assets and infrastructure:				
- long-term financing arrangements	826	222	1,048	1,059
- approved contracts in capital budget	-	129	129	81
- Red River Floodway expansion	-	53	53	46
	<u>826</u>	<u>404</u>	<u>1,230</u>	<u>1,186</u>
Total	<u>895</u>	<u>787</u>	<u>1,682</u>	<u>1,615</u>

\* Government departments, Crowns and Special Funds

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

Manitoba Hydro-Electric Board (Hydro) purchased the net assets of Winnipeg Hydro from the City of Winnipeg in 2002. Winnipeg Hydro was an electric utility with 94,000 customers and annual revenues of \$125 million. The purchase consideration principally consisted of annual payments by Hydro to the City of Winnipeg of \$25 million in years 2002 to 2006, \$20 million per annum in years 2007 to 2011, and \$16 million per annum in year 2012 and each year thereafter. The net assets and related financing obligations are reflected in Hydro's financial statements.

Manitoba Hydro has energy purchase commitments of \$1,626 million (2009 - \$603 million) that relate to future purchases of wind, natural gas (including transportation and storage contracts), coal and electricity. Commitments are primarily for wind, which expire in 2037, and natural gas purchases, which expire in 2013.

## **8. DEBT SERVICING**

Debt servicing costs of \$756 million (2009 - \$830 million) are net of interest recoveries from GBEs of \$477 million (2009 - \$465 million) and include \$58 million (2009 - \$45 million) representing interest expense of Crown organizations. GBEs debt servicing costs of \$421 million (2009 - \$450 million) are reported in Schedule 3.

## **9. ADJUSTMENTS TO ACCUMULATED DEFICIT**

In the March 31, 2010 fiscal year, restatements of the March 31, 2009 accumulated deficit and net income for the year were made in compliance with the Government's accounting policies or for the correction of errors.

### **A. Adoption of accounting policy changes by government business enterprises**

Effective April 1, 2009 Manitoba Hydro-Electric Board and Manitoba Public Insurance Corporation adopted CICA Handbook Section 3064, Goodwill and Intangible Assets which revised standards for the recognition, measurement, presentation and disclosure of goodwill and intangible assets. In addition, during the 2010 fiscal year, Manitoba Hydro-Electric Board adopted a change in accounting policy for dual currency bonds which have principal amounts repayable in Canadian currency and interest payments denominated in U.S. currency. The retroactive adoption of these standards resulted in a decrease in the opening equity in government business enterprises of \$62 million (2009 - \$18 million) a corresponding increase in opening accumulated deficit and net debt of \$62 million (2009 - \$18 million). The retroactive application of the adoption of these accounting policies also resulted in a reduction of 2009 net income of \$44 million.

### **B. Presentation of deferred capital grants**

An adjustment was made to correct the recognition of deferred grant revenue related to capital grants received by Crown entities from the Province of Manitoba. These grants should have been eliminated upon consolidation in the year issued. This has resulted in a decrease in the opening accumulated deficit and net debt of \$58 million (2009 - \$55 million) and an increase of 2009 net income of \$3 million.

The Government changed their accounting policy related to the recognition of capital grant revenue from non-governmental sources to recognize the grants as revenue in the year received, consistent with the accounting for capital grants from governmental sources. This has resulted in a decrease in the opening accumulated deficit and net debt of \$18 million (2009 - \$10 million) and an increase of 2009 net income of \$8 million.

### **C. Correction of pension liability**

During the year, it was noted that pension assets held in a trust account with the Civil Service Superannuation Fund had inadvertently been recorded as a reduction of the accrued benefit obligation. These assets should have been reported as pension assets and accounted for in accordance with the Province's other plan assets. Because the presentation on pension assets was only adopted in 2009, the correction has been restated only to that year. This has resulted in a decrease in the opening accumulated deficit and net debt of \$12 million (2009 - \$0 million) and an increase in the 2009 net income of \$12 million.

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

**D. Other**

The Government identified and corrected errors relating to the recognition of fair market value changes in derivatives held by a Crown organization that were previously reported in the summary financial statements. This has resulted in a decrease in the opening accumulated deficit and net debt of \$5 million (2009 - \$2 million) and an increase of 2009 net income of \$3 million.

During the year, two entities, previously considered controlled by the Government were reassessed as not controlled and removed from the GRE. This change resulted in a \$3 million increase (2009 - \$2 million) to the opening accumulated deficit and an increase net debt of \$1 million (2009 - \$0 million) and a decrease of 2009 net income of \$1 million.

The net effect of these adjustments is a \$2 million decrease in the opening accumulated deficit (2009 - \$0 million increase), a decrease of opening net debt of \$4 million (2009 - \$2 million) and a \$2 million reduction of 2009 net income.

As a result of the above noted changes, the opening net debt has decreased by \$30 million (2009 – \$49 million) from the previously reported balances of \$11,498 million (2009 - \$10,599 million).

**10. AMOUNTS DUE TO THE GOVERNMENT OF CANADA**

The March 31, 2003 financial statements disclosed that the net impact of the federal settlement related to the Federal accounting error for the period of 1997 to 1999 was a \$91 million loan payable owing to the Government over a ten-year period commencing in 2004/05. As at March 31, 2010, this loan payable has been reduced to \$36 million (2009 - \$45 million).

To offset negative adjustments to the 2004 Equalization payments, the Government of Canada provided to the Government a loan payable of \$38 million repayable over a ten-year period commencing in April 2006. As at March 31, 2010 this loan payable had been reduced to \$23 million (2009 - \$27 million). Similarly, to offset negative adjustments to the 2004 Canada Health and Social Transfer (CHST) entitlements, the Government of Canada provided to the Government a loan payable of \$9 million repayable over a ten-year period commencing in April 2006. As at March 31, 2010 this loan payable had been reduced to \$5 million (2009 - \$6 million). These loans are non-interest bearing.

Through the Manitoba Opportunities Fund Ltd., the Government holds and invests deposits made through the Federal Department of Citizenship and Immigration, Canada's Immigrant Investor Program. As at March 31, 2010, the Government has loans payable of \$235 million (2009 - \$212 million) to be repaid to the Government of Canada five years after receipt. The Government is charged an administrative fee for each loan.

**11. AMOUNTS HELD IN TRUST**

Amounts held in trust are assets over which the Legislature has no power of appropriation. The amounts are not included in the summary financial statements because the Government has no equity in the amounts and administers them according to trust or other agreed-upon arrangements. As at March 31, 2010, amounts held in trust were as follows:

	(\$ millions)	
	2010	2009
Fiduciary Trusts	541	501
Custodial Trusts	117	189
	<hr/> <hr/> <hr/> <hr/>	<hr/> <hr/> <hr/> <hr/>
	658	690

### **Fiduciary Trusts**

The Government holds certain interest bearing deposits as fiduciary trusts. These deposits are pooled with the Government's investments in order to earn a market rate of interest.

### **Custodial Trusts**

The Government holds custodial trust funds in the form of bonds and other securities as well as title to tangible capital assets.

## **12. RISK MANAGEMENT AND THE USE OF DERIVATIVE FINANCIAL INSTRUMENTS**

Borrowings in both Canadian and foreign financial markets result in exposure to risks, which include foreign exchange risk, interest rate risk, credit risk and liquidity risk.

The Government employs various risk management strategies and operates within fixed risk exposure limits to ensure exposure to risk is managed in a prudent and cost effective manner. A variety of strategies are used, including the use of derivative financial instruments (derivatives).

Derivatives are financial contracts, the value of which is derived from underlying instruments. The Government uses derivatives to hedge and to mitigate foreign exchange risk and interest rate risk. The Government does not use derivatives for speculative purposes.

### **Foreign exchange risk**

Foreign exchange risk is the risk that the cash flows needed to repay the interest and principal on loans in foreign currencies will vary due to fluctuations in foreign exchange rates.

To manage this risk, the Government uses derivative contracts, including foreign exchange forward contracts as well as swaps, to convert foreign currency principal and interest cash flows into Canadian dollar denominated cash flows. The current portfolio of foreign debt is fully hedged through the use of derivatives and U.S. dollar sinking funds, except for the impact of the unamortized foreign exchange fluctuation account of \$56 million (2009 - \$61 million). This account is fixed with no sensitivity to future foreign exchange rates.

Derivative contracts hedge the underlying debt by matching the critical terms to achieve effectiveness. The current policy has hedged the foreign currency debt principal and interest payments through the use of derivatives in relation to general purpose debt.

Manitoba Hydro-Electric Board (Hydro) has exposure to U.S. dollar foreign exchange fluctuations primarily through the sale and purchase of electricity and fuel in the U.S. This exposure is managed through a long-term natural hedge between U.S. dollar cash inflows from export revenues and U.S. dollar cash outflows for long-term debt coupon and principal payments and thermal fuel purchases. For its U.S. debt retirement purposes, Hydro has a hedging relationship between U.S. dollar long-term debt balances and U.S. sinking funds. As a means to bridge temporary timing differences between inflows and outflows to future years' U.S. dollar requirements, Hydro also utilizes derivative foreign exchange forward contracts as required.

### **Interest rate risk**

Interest rate risk is the risk that debt servicing costs will vary unfavourably according to interest rate fluctuations.

To reduce its exposure to interest rate risk, the Government uses derivatives to manage the fixed and floating interest rate mix of its debt portfolio.

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

After taking into account derivatives used to manage interest rate risk, investments held as sinking funds and eliminating debt incurred on behalf of Manitoba Hydro-Electric Board, the structure of the debt as at March 31, 2010 was 90% at fixed rates and 10% at floating rates (2009 – 91% at fixed rates and 9% at floating rates). A one percent (100 basis points) movement in interest rates for an entire year would increase/decrease debt servicing costs, net of recoveries, by \$16 million (2009 - \$14 million).

#### Credit risk

Credit risk is the risk that a counterparty will default on its contractual obligations.

The Government manages its credit risk exposure from derivatives by, among other activities, dealing only with high credit quality counterparties and regularly monitoring compliance to credit limits. In addition, the Government enters into contractual agreements ("master agreements") with all of its counterparties. As at March 31, 2010, the Government has a gross credit risk exposure related to derivatives of \$88.5 million (2009 - \$62.4 million).

#### Liquidity risk

Liquidity risk is the risk that the Government will not be able to meet its financial commitments over the short term.

To reduce liquidity risk, the Government maintains liquid reserves (i.e. cash and cash equivalents) at levels that will meet future cash requirements and will give the Government flexibility in the timing of issuing debt. In addition, the Government has short-term note programs, bank lines and sinking funds as alternative sources of liquidity. This risk is also managed by distributing debt maturities over many years.

#### Derivative portfolio

The following table presents the fair value of derivative financial instruments with contractual or notional principal amounts outstanding at March 31:

	(\$ millions)			
	2010	2009	2010	2009
	Notional Value	Fair Value	Notional Value	Fair Value
Interest rate and cross currency swaps.....	<u>29,500</u>	<u>(678)</u>	<u>30,300</u>	<u>(1,095)</u>

Notional amounts of derivatives contracts represent the contractual amounts to which a rate or price applied for computing the cash flows to be exchanged. The notional amounts are used to determine the gains/losses and fair value of the contracts and are generally a measure of the exposure to the asset class to which the contract relates. They are not recorded as assets or liabilities on the statement of financial position. Notional amounts do not represent the potential gain or loss associated with the market risk or credit risk associated with the derivative contract.

Fair values of the swap agreements are the estimated amount that the Government would receive or pay, based on market factors, if the agreements were terminated on March 31. They are established by discounting the expected cash flows of the swap agreements using year-end market interest and exchange rates. A positive (negative) fair value indicates that the government would receive (make) a payment if the agreements were terminated.

### 13. SIGNIFICANT TRANSACTIONS WITH GOVERNMENT BUSINESS ENTERPRISES

Transactions with GBEs are not eliminated for purposes of summary reporting because they are reported in these summary financial statements using the modified equity method of accounting. These financial statements include the following transactions between the Government and GBEs:

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

**A. Accounts Receivable**

Amounts receivable includes receivables from GBEs as reported in Schedule 1. Loans and advances to GBEs are reflected in Schedule 2.

**B. Borrowings**

Borrowings include \$445 million (2009 - \$406 million) owed to Manitoba Public Insurance Corporation (MPIC) relating to the capital financing of school board and health care facilities. Borrowings also include debt in the amount of \$328 million (2009 - \$387 million) and \$60 million (2009 - \$67 million) owed to MPIC and Manitoba Hydro-Electric Board respectively, related to the financing of other government programs.

These borrowings are repayable over a term from 2010 to 2040 at varying interest rates ranging from 1.753% to 12.25%.

**C. Water Power Rentals**

Water power rental fees charged to the Manitoba Hydro-Electric Board (Hydro), in the amount of \$114 million (2009 - \$115 million), are included in the Consolidated Statement of Revenue and Expense under the Fees and other revenue category. Water power rental rates are authorized by Regulation 25/88 and 197/2001 under *The Water Power Act*. Rentals are paid to the Government for the use of water resources in the operation of Hydro's hydroelectric generating stations.

**D. Fees and Government Guarantees**

The Manitoba Hydro-Electric Board (Hydro) remitted \$75 million (2009 - \$74 million) to the Government based on the Hydro debt that is guaranteed by the Government. The fees are included in the Consolidated Statement of Revenue and Expense under the sinking funds and other investment earnings category.

**E. Driver Licensing Operations**

The Government, by agreement, paid \$21 million (2009 - \$21 million) to Manitoba Public Insurance Corporation (MPIC) for the management and administration of driver licensing. MPIC, on behalf of the Government, collected driver licensing fees totalling \$20 million (2009 - \$20 million) and motor vehicle registration fees totalling \$127 million (2009 - \$118 million).

The fees received by the Government are included in the Consolidated Statement of Revenue and Expense under the fees and other revenue category.

**F. Other Revenue**

Under *The Workplace Safety and Health Act of Manitoba*, the Workers Compensation Board supports the administrative expenses incurred by the Government's Department of Labour and Immigration for the Workplace Safety and Health program and the Worker Advisor Office. The amount for the year ended March 31, 2010 was \$8 million (2009 - \$8 million).

The Manitoba Lotteries Corporation provided \$3 million in funding for the year ended March 31, 2010 (2009 - \$3 million) to the Addictions Foundation of Manitoba for problem gambling services programs.

Manitoba Hydro-Electric Board paid Corporation Capital Tax of \$48 million for the year ended March 31, 2010 (2009 - \$46 million).

These amounts received by the Government are included in the Statement of Revenue and Expense under the fees and other revenue and other taxes categories.

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

---

**14. EXPENSES IN EXCESS OF LEGISLATIVE AUTHORITY**

In addition to producing a Summary budget as presented on the summary financial statements, Consolidated Statement of Revenue and Expense, the Government continues to provide budget estimates for the Core Government revenue and expenses. Public Sector Accounting standards recommend disclosure of information where a government has exceeded its revenue, borrowing, investing, expense or expenditure authority limits. The budget estimate presented on the Consolidated Statement of Revenue and Expense, exclude \$419 million in supplemental estimates and special warrants related to the Core Government. The original budget estimate amounts plus the \$419 million in supplemental estimates and special warrants becomes the revised estimates, against which expenses in excess of legislative authority are determined. Budget estimates have been reclassified to align with the departmental reorganization that occurred during the year.

Based upon the revised estimates, the following voted appropriations were over-expended as a result of adjustments made after March 31, 2010:

	(\$ millions)
Aboriginal and Northern Affairs	
Aboriginal and Northern Affairs Operations	3
Agriculture, Food and Rural Initiatives	
Risk Management, Credit and Income Support Programs	1
Conservation	
Conservation Programs	2
Health	
Health Services Insurance Fund	12
Justice	
Criminal Justice	3

**15. COMPARATIVE FIGURES**

Certain 2009 financial statement figures have been reclassified to be consistent with the 2010 presentation.

SCHEDULE 1

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF AMOUNTS RECEIVABLE**  
As at March 31, 2010

	(\$ millions)	
	2010	2009
<b>TAXATION REVENUE:</b>		
Corporation capital tax.....	1	2
Corporation income tax.....	42	48
Gasoline tax.....	14	14
Levy for health and education.....	34	30
Individual income tax.....	151	146
Insurance corporations tax.....	18	17
Motive fuel tax.....	10	9
Oil and natural gas tax.....	2	-
Retail sales tax.....	151	149
Tobacco tax.....	<u>23</u>	<u>17</u>
	<u><u>446</u></u>	<u><u>432</u></u>
<b>GOVERNMENT OF CANADA AND OTHER GOVERNMENTS:</b>		
Municipal corporations.....	207	206
Government of Canada shared cost programs/agreements.....	212	147
Other.....	<u>61</u>	<u>58</u>
	<u><u>480</u></u>	<u><u>411</u></u>
<b>INTEREST:</b>		
Sinking fund.....	15	20
Other investments.....	<u>8</u>	<u>14</u>
	<u><u>23</u></u>	<u><u>34</u></u>
<b>OTHER:</b>		
Health and social services.....	150	116
Manitoba Hydro-Electric Board.....	13	9
Manitoba Liquor Control Commission.....	48	43
Manitoba Lotteries Corporation.....	2	4
Manitoba Public Insurance Corporation.....	10	10
Sundry departmental revenue.....	79	63
Other.....	<u>126</u>	<u>125</u>
	<u><u>428</u></u>	<u><u>370</u></u>
	<u><u>1,377</u></u>	<u><u>1,247</u></u>
Less: Allowances.....	<u>114</u>	<u>104</u>
<b>Total Amounts Receivable</b>	<b><u><u>1,263</u></u></b>	<b><u><u>1,143</u></u></b>

SCHEDULE 2

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF LOANS AND ADVANCES**  
**As at March 31, 2010**

	(\$ millions)	
	2010	2009
<b>GOVERNMENT BUSINESS ENTERPRISES:</b>		
Manitoba Hydro-Electric Board.....	8,288	7,836
Manitoba Public Insurance Corporation.....	2	-
Manitoba Lotteries Corporation.....	<u>160</u>	<u>172</u>
	8,450	8,008
Less: Debt incurred for and repayable by the Manitoba Hydro-Electric Board.....	<u>8,288</u>	<u>7,836</u>
	<u>162</u>	<u>172</u>
<b>OTHER:</b>		
Loans and mortgages - Note a.....	613	598
Northern Affairs Fund - Note b.....	5	-
Manitoba Potash Corporation - Note c.....	4	4
Manitoba student loans - Note d.....	43	34
Family services agencies - Note e.....	23	21
Rural Economic Development Initiatives program - Note f.....	3	3
Other.....	<u>1</u>	<u>1</u>
	<u>692</u>	<u>661</u>
<b>TOTAL LOANS AND ADVANCES</b>	<b>854</b>	<b>833</b>
Less: Valuation allowance.....	<u>68</u>	<u>66</u>
<b>NET LOANS AND ADVANCES</b>	<b><u>786</u></b>	<b><u>767</u></b>

The Government business enterprises loans and advances portfolio is due in varying annual amounts to the year 2038, bearing interest at either;

- i) fixed with rates ranging from 4.050% to 10.673%
- ii) floating Canadian - Bankers Acceptance setting, with the lowest rate set at 0.36% and the highest at 3.83% as at March 31, 2010
- iii) floating U.S. - U.S. Dollar London Interbank Offering rate, with the lowest rate set at 0.29% and the highest at 0.57% as at March 31, 2010

Note a

Agricultural direct lending and special assistance program mortgages, due in varying annual amounts to the year 2034, bearing interest rates ranging from 1.0% to 8.0%.	342	340
Housing direct lending and special assistance program mortgages, due in varying annual amounts to the year 2035, bearing interest rates ranging from 0.0% to 13.5%.	140	146
Business development assistance loans, due in varying annual amounts to the year 2040, bearing interest rates ranging from 0.0% to 9.0%.	104	86
Northern business development and fishing industry assistance loans, due in varying annual amounts to the year 2018, bearing interest rates ranging from 4.25% to 9.88%.	<u>27</u>	<u>26</u>
	<u>613</u>	<u>598</u>

Note b - Northern districts improvement loans, due in varying amounts to the year 2020, repayable in annual installments, bearing interest at 4.45%.

Note c - Advances, repayable on the Corporation generating revenue or the sale of the Province's interest, bearing interest at prime less 0.75%.

Note d - Student loans, payment and interest free until 6 months past the completion of studies, due 114 to 174 months after that time, carrying interest at prime plus 1.5%.

Note e - Advances to provide family services agencies with interim funding to meet daily operating expenses related to providing services, to be repaid when no longer required, bearing no interest.

Note f - Community Works Program loans, repayable at the end of the 5 to 10 year term, bearing no interest.

**SUMMARY FINANCIAL STATEMENTS**  
**GOVERNMENT BUSINESS ENTERPRISES**

SCHEDULE 3

**SCHEDULE OF CONSOLIDATED OPERATING RESULTS AND FINANCIAL POSITION**

**For the Year Ended March 31, 2010**

(\$ millions)

<b>CHANGES IN EQUITY</b>	<b>UTILITY</b>	<b>INSURANCE</b>	<b>FINANCE</b>	<b>TOTAL 2010</b>	<b>TOTAL 2009</b>
Results from Operations					
Revenues from operations	2,053	1,272	1,383	4,708	4,932
Expenses: From operations	1,480	1,203	832	3,515	3,718
Debt servicing	410	-	11	421	450
Total expenses	1,890	1,203	843	3,936	4,168
Net income	163	69	540	772	764
Transfers to the Government	-	-	(540)	(540)	(534)
	163	69	-	232	230
Other Comprehensive Income (Loss)	454	255	-	709	(781)
Net increase (decrease) in equity in government business enterprises	617	324	-	941	(551)
<b>FINANCIAL POSITION</b>					
Assets:					
Cash and temporary investments	174	93	37	304	465
Amounts receivable	371	326	30	727	788
Portfolio investments - Due from Government organizations	822	-	46	868	712
Due from others	-	3,086	-	3,086	2,636
Capital assets	9,833	147	186	10,166	9,331
Other assets	942	230	47	1,219	1,106
Total assets	12,142	3,882	346	16,370	15,038
Liabilities:					
Accounts payable, accrued liabilities and deferred revenue	960	575	123	1,658	1,587
Long-term debt: Owing to Government organizations	8,288	-	160	8,448	8,008
Other borrowings, discounts and deferred transaction costs	250	-	-	250	451
Provision for future benefits: Pension obligations	120	189	54	363	396
Future cost of existing claims	-	2,579	4	2,583	2,469
Total liabilities	9,618	3,343	341	13,302	12,911
Equity in government business enterprises	2,524	539	5	3,068	2,127

102

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

For government business enterprises whose fiscal year end is prior to March 31, the amounts reflected are as at their fiscal year end.

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF BORROWINGS**  
**As at March 31, 2010**

SCHEDULE 4

Fiscal Year of Maturity	(\$ millions)						2010	2009		
	Bonds and Debentures		Canada Pension Plan Cdn	Loans and Mortgages Cdn	Promissory Notes and Treasury Bills					
	Cdn	US			Cdn	Totals				
2010.....	-	-	-	-	-	-	-	3,364		
2011.....	1,356	457	103	48	1,500	3,464	3,464	1,975		
2012.....	1,858	-	105	37	-	2,000	2,000	2,015		
2013.....	1,959	-	73	72	-	2,104	2,104	1,605		
2014.....	1,631	750	-	72	-	2,453	2,453	1,489		
2015.....	1,776	-	-	66	-	1,842	1,842	898		
2010-2015.....	8,580	1,207	281	295	1,500	11,863	11,863	11,346		
2016-2020.....	4,399	914	15	5	-	5,333	5,333	5,739		
2021-2030.....	1,571	305	-	215	-	2,091	2,091	1,256		
2031-2063.....	4,917	-	184	-	-	5,101	5,101	4,300		
2011-2043 Crown Organizations.....	443	-	-	270	-	713	713	683		
2011-2063.....	11,330	1,219	199	490	-	13,238	13,238	11,978		
Total borrowings.....	19,910	2,426	480	785	1,500	25,101	25,101	23,324		
Reduced by:										
Debt incurred for and repayable by The Manitoba Hydro-Electric Board.....						(8,289)	(8,289)	(7,836)		
Unamortized debt issue costs.....						(16)	(16)	(8)		
Unamortized foreign currency fluctuation.....						(56)	(56)	(61)		
Unamortized gains and losses on derivative contracts.....						46	46	50		
Province of Manitoba debt issues held as investments in sinking funds and cash and cash equivalents.....						(675)	(675)	(578)		
						16,111	16,111	14,891		
Borrowings payable in:										
Canadian dollars					18,907	17,146				
Foreign issues hedged to Canadian dollars					3,768	3,173				
U.S. dollars					2,035	2,397				
Foreign issues hedged to U.S. dollars					391	608				
Total borrowings					25,101	23,324				

Note a: The hedges are derivative contracts which include swaps and forward foreign exchange contracts.

Note b: The Canadian dollar valuation is calculated using the foreign currency exchange rates in effect at each March 31 adjusted for any forward foreign exchange contracts entered into for settlement after year-end.

Note c: Interest rates on these borrowings fall into one of three categories:

- i) Fixed with rates ranging from 1.57% to 11.33%.
- ii) Floating Canadian - Bankers Acceptance (BA) setting, established quarterly or monthly, with the lowest rate currently set at 0.29% and the highest set at 3.83% as at March 31, 2010.
- iii) Floating U.S. - U.S. Dollar London Interbank Offering Rate (LIBOR) setting, established quarterly, with the lowest rate currently set at .29% and the highest set at .57% as at March 31, 2010.

SCHEDULE 5

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF ACCOUNTS PAYABLE,**  
**ACCRUED CHARGES, PROVISIONS AND UNEARNED REVENUE**  
**As at March 31, 2010**

	(\$ millions)	
	2010	2009
Accounts payable.....	<u>1,228</u>	<u>1,286</u>
Accrued charges:		
Interest accrued on borrowings.....	258	267
Canadian Agricultural Income Stabilization / Agrinvest.....	64	91
Compensation for Victims of Crime.....	24	21
Disaster assistance.....	11	5
Flood claims.....	18	16
Infrastructure works program.....	24	18
Land acquisition claims.....	-	2
Long term disability income plan.....	18	28
Environmental liabilities.....	521	540
Salaries and benefits.....	571	409
Severance pay.....	320	296
Workers Compensation Board claims.....	24	23
Other.....	<u>48</u>	<u>200</u>
	<u>1,901</u>	<u>1,916</u>
Provision for future losses on guarantees (Note 6).....	<u>21</u>	<u>21</u>
Unearned Revenue:		
Deferred contributions related to future expense.....	22	2
Government of Canada - Advances re: shared-cost programs not yet claimed.....	129	64
Research and Special Funds.....	108	103
Tuition and education fees.....	25	42
Vehicle registration.....	57	55
Other.....	<u>22</u>	<u>39</u>
	<u>363</u>	<u>305</u>
<b>Total Accounts Payable, Accrued Charges, Provisions and Unearned Revenue</b>	<b><u>3,513</u></b>	<b><u>3,528</u></b>

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF PENSION LIABILITY**  
As at March 31, 2010

SCHEDULE 6

	Civil Service Superannuation Plan	Teachers' Pension Plan	Post- Secondary Education Plans (Note A)	Public School Division Plans (Note A)	Other Plans (Note A)	Total 2010	(\$ millions)	Total 2009
<b>ACCRUED BENEFIT OBLIGATION</b>								
Obligation at beginning of year as previously reported.....	1,977	2,744	1,115	335	97	6,268	6,112	
Restatement (Note 9 C).....	53	-	-	-	-	53	53	
Obligation at beginning of year as restated (Note B).....	2,030	2,744	1,115	335	97	6,321	6,165	
Current service costs.....	64	69	45	15	3	196	194	
Interest cost on benefit obligation.....	131	176	66	21	5	399	396	
Change in actuarial (gains) losses and reserves.....	-	23	19	1	(7)	36	(106)	
Plan amendment.....	-	-	-	-	-	-	-	
Benefits paid.....	(94)	(139)	(72)	(11)	(5)	(321)	(328)	
Obligation at end of year.....	2,131	2,873	1,173	361	93	6,631	6,321	
<b>PLAN ASSETS</b>								
Plan assets at beginning of year as previously reported.....	725	1,519	952	329	29	3,554	1,566	
Restatement (Note 9 C).....	44	-	-	-	-	44	53	
Plan assets at beginning of year as restated (Note B)....	769	1,519	952	329	29	3,598	1,619	
Employer contributions.....	64	69	24	9	4	170	155	
Employee contributions.....	-	-	19	8	-	27	25	
Transfer of plan assets.....	-	-	-	-	-	-	2,243	
Plan asset contributions.....	340	-	-	-	-	340	413	
Benefits paid.....	(94)	(139)	(72)	(11)	(5)	(321)	(328)	
Expected return on plan assets.....	54	115	67	21	3	260	193	
Experience gains (losses).....	44	110	107	20	2	283	(722)	
Market value of plan assets.....	1,177	1,674	1,097	376	33	4,357	3,598	
Deferred investment losses.....	26	131	67	8	3	235	563	
Market related value of plan assets.....	1,203	1,805	1,164	384	36	4,592	4,161	
<b>PENSION LIABILITY</b>								
Plan deficit (surplus).....	928	1,068	9	(23)	57	2,039	2,160	
Unamortized actuarial gains (losses).....	(12)	(261)	(6)	(13)	8	(284)	(180)	
Surplus adjustments (Note C).....	-	-	7	36	2	45	11	
Pension liability.....	916	807	10	-	67	1,800	1,991	
<b>PENSION EXPENSE</b>								
Defined benefit pension plan expense:								
Current service cost.....	64	69	45	15	3	196	194	
Interest cost on benefit obligation.....	131	176	65	21	5	398	397	
Return on plan assets.....	(54)	(115)	(67)	(21)	(3)	(260)	(193)	
Employee contributions.....	-	-	(19)	(8)	-	(27)	(25)	
Amortization of actuarial (gains) losses.....	(6)	21	(6)	1	(1)	9	1	
Plan amendment.....	-	-	-	-	-	-	-	
Change in surplus adjustments.....	-	-	(1)	1	2	2	(42)	
Defined benefit pension plan expense.....	135	151	17	9	6	318	332	
Defined contribution pension plan expense.....	-	-	3	16	106	125	121	

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF PENSION LIABILITY**  
As at March 31, 2010

SCHEDULE 6  
(cont'd)

	Civil Service Superannuation Plan	Teachers' Pension Plan	Post-Secondary Education Plans	Public School Division Plans	Other Plans	Total 2010	Total 2009
<b>MEMBER DATA</b>							
Defined benefit pension plan							
Number of active and deferred members.....	31,400	21,600	5,600	4,300	300	63,200	61,400
Number of pensioners.....	15,700	12,000	1,500	1,400	300	30,900	30,000
Total number of plan members.....	<b>47,100</b>	<b>33,600</b>	<b>7,100</b>	<b>5,700</b>	<b>600</b>	<b>94,100</b>	<b>91,400</b>

**ACTUARIAL ASSUMPTIONS**

Discount rate on accrued benefits.....	6.50%	6.50%	5.75 - 6.00%	6.00 - 6.25%	5.00 - 5.50%
Expected long-term rate of return.....	6.50%	6.50%	5.75 - 6.00%	6.00 - 6.25%	5.00 - 5.50%
Inflation.....	2.50%	2.25%	2.00 - 2.75%	2.00 - 2.50%	2.00 - 2.50%
Real rate of return.....	4.00%	4.25%	3.00 - 3.50%	3.50 - 4.00%	3.00 - 3.50%
Rate of salary increase.....	3.25%	3.00%	4.00%	4.00 - 4.50%	3.00 - 4.00%
Latest valuation.....	Dec 2007	Jan 2009	(Note D)	(Note D)	(Note D)

Note A: Post-Secondary Education plans include the University of Manitoba Pension Plans, the University of Winnipeg Pension Plan and the Brandon University Retirement Plan.

Public School Division plans include the Winnipeg School Division Pension Fund for Employees Other Than Teachers, Retirement Plan for Non-Teaching Employees of the St. James-Assiniboia School Division and Retirement Plan for Employees of Frontier School Division.

Other plans include the Members of Legislative Assembly Pension Plan, the Legislative Assembly Pension Plan, the Judges' Supplemental Pension Plan, and the Winnipeg Child and Family Services Employee Benefits Retirement Plan.

106

Note B: An adjustment was made to restate the opening balance of the accrued benefit obligation and plan assets for the Civil Service Superannuation Fund. Previously, the accrued benefit obligation was reported net of assets held in a special employer trust account. Commencing in 2008/09 these assets have been reported as plan assets, consistent with the Government's reporting policy on plan assets. The value of assets held in the special employer trust account at the beginning of 2009/10 was \$44 million (2009 - \$53 million). The opening accrued benefit obligation for 2010 was restated to reflect the value of the special employer trust account of \$44 million (2009 - \$53 million) and deferred and unamortized losses recorded in 2009 of \$12 million. In addition, there was an amount of \$9 million reclassified from the accrued benefit obligation to the unamortized actuarial losses in 2009, with no impact to the net liability as a result of the restatement.

Note C: For those plans that the Government is unable to access surplus funds within the plan, adjustments are made to reduce these surplus amounts to nil. These pension surpluses represent the excess of the plan assets funded by employees over the employers' share of the accrued benefit obligation.

Note D: Latest actuarial valuation report dates are as follows:

- University of Manitoba Pension Plans.....	Dec 2009
- University of Winnipeg Pension Plan.....	Dec 2007
- Brandon University Retirement Plan.....	Dec 2007
- Winnipeg School Division Pension Fund for Employees Other than Teachers.....	Dec 2008
- Retirement Plan for Non-Teaching Employees of the St. James-Assiniboia School Division.....	Dec 2007
- Retirement Plan for Employees of Frontier School Division.....	Dec 2007
- Members of Legislative Assembly Pension Plan.....	Mar 2009
- Legislative Assembly Pension Plan.....	Dec 2009
- Judges' Supplemental Pension Plan.....	Mar 2010
- Winnipeg Child and Family Services Employee Benefits Retirement Plan.....	Dec 2009

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF TANGIBLE CAPITAL ASSETS**

SCHEDULE 7

For the Year Ended March 31, 2010  
 (\$ millions)

	General Capital Assets						Infrastructure		Totals	
	Buildings and Leasehold Improvements		Computer Hardware and Software		Land and Land Improvements		Dams and Water Management Structures		Assets Under Construction	2010
	Land	Improvements	Equipment	Software	Assets Under Construction	Land Improvements	Transportation	Structures		
<b>Cost</b>										
Opening cost, as previously reported	203	5,266	1,871	590	487	258	2,510	88	511	11,784
Restatements, (Note 9)	-	(3)	(1)	-	-	-	-	-	-	(4)
Opening cost restated	203	5,263	1,870	590	487	258	2,510	88	511	11,780
Add:										
Additions during the year	21	326	161	30	204	9	305	2	169	1,227
Less:										
Disposals and write downs	(2)	(31)	(43)	(10)	(4)	-	-	-	-	(90)
Settlements and reclassifications	-	73	7	-	(80)	2	81	20	(103)	-
Closing cost	222	5,631	1,995	610	607	269	2,896	110	577	12,917
<b>Accumulated amortization</b>										
Opening, as previously reported	-	2,381	1,275	337	-	46	1,167	58	-	5,264
Restatements, (Note 9)	-	(1)	(1)	-	-	-	-	-	-	(2)
Opening accumulated amortization restated	-	2,380	1,274	337	-	46	1,167	58	-	5,262
Add:										
Amortization	-	134	123	48	-	4	93	2	-	404
Less:										
Accumulated amortization on disposals, write downs	-	(13)	(42)	(9)	-	-	-	-	-	(64)
Closing accumulated amortization	-	2,501	1,355	376	-	50	1,260	60	-	5,602
Net Book Value of Tangible Capital Assets	222	3,130	640	234	607	219	1,636	50	577	7,315
										6,518

During the year, the Province capitalized \$17 million of interest relating to assets under construction (2009 - \$13 million).

SCHEDULE 8

**FUNDS, ORGANIZATIONS AND BUSINESS ENTERPRISES  
COMPRISING THE GOVERNMENT REPORTING ENTITY**

**HEALTH AND HEALTHY LIVING**

Manitoba Health  
Manitoba Healthy Living, Youth and Seniors  
Addictions Foundation of Manitoba  
CancerCare Manitoba  
Diagnostic Services of Manitoba Inc.  
Manitoba Health Research Council  
Manitoba Health Services Insurance Plan  
Manitoba Hospital Capital Financing Authority  
Not-for-Profit Personal Care Homes  
Regional Health Authorities (including controlled organizations)  
Assiniboine Regional Health Authority Inc.  
Brandon Regional Health Authority Inc.  
Burntwood Regional Health Authority Inc.  
Churchill Regional Health Authority Inc.  
Interlake Regional Health Authority  
NOR-MAN Regional Health Authority Inc.  
North Eastman Health Association Inc.  
Parkland Regional Health Authority Inc.  
Regional Health Authority - Central Manitoba Inc.  
South Eastman Health/Santé Sud-Est Inc.  
Winnipeg Regional Health Authority  
Rehabilitation Centre for Children Inc.  
St. Amant Centre

**EDUCATION**

Manitoba Advanced Education and Literacy  
Manitoba Education  
Assiniboine Community College  
Brandon University  
Collège universitaire de Saint-Boniface  
Council on Post-Secondary Education  
Manitoba Text Book Bureau  
Public School Divisions  
Public Schools Finance Board  
Red River College  
University College of The North  
University of Manitoba  
University of Winnipeg

**SCHEDULE 8**  
**(cont'd)**

**FAMILY SERVICES AND CONSUMER AFFAIRS**

Manitoba Family Services and Consumer Affairs  
Board of Administration under the Embalmers and Funeral Directors Act  
Companies Office  
First Nations of Northern Manitoba Child & Family Services Authority  
First Nations of Southern Manitoba Child & Family Services Authority  
General Child and Family Services Authority  
Insurance Council of Manitoba  
Land Titles Assurance Fund  
Métis Child and Family Services Authority  
The Property Registry  
Vital Statistics Agency

**COMMUNITY, ECONOMIC AND RESOURCE DEVELOPMENT**

Manitoba Aboriginal and Northern Affairs  
Manitoba Agriculture, Food and Rural Initiatives  
Manitoba Conservation  
Manitoba Entrepreneurship, Training and Trade  
Manitoba Housing and Community Development  
Manitoba Infrastructure and Transportation  
Manitoba Innovation, Energy and Mines  
Manitoba Local Government  
Manitoba Water Stewardship  
Abandonment Reserve Fund  
Communities Economic Development Fund  
Community Revitalization Fund  
Cooperative Loans and Loans Guarantee Board  
Cooperative Promotion Board  
Crown Lands and Property Agency  
Economic Innovation and Technology Council  
Ethanol Fund  
Farm Machinery and Equipment Act Fund  
Food Development Centre  
Green Manitoba Eco Solutions  
Horse Racing Commission  
Industrial Technology Centre  
Leaf Rapids Town Properties Ltd.  
Manitoba Agricultural Services Corporation  
Manitoba Community Services Council Inc.  
Manitoba Development Corporation  
Manitoba Education, Research and Learning  
Information Networks (Merlin)  
Manitoba Floodway and East Side Road Authority

**SCHEDULE 8**  
**(cont'd)**

**COMMUNITY, ECONOMIC AND RESOURCE DEVELOPMENT, cont'd**

Manitoba Gaming Control Commission  
Manitoba Habitat Heritage Corporation  
Manitoba Hazardous Waste Management Corporation  
Manitoba Housing and Renewal Corporation  
Manitoba Opportunities Fund Ltd.  
Manitoba Product Stewardship Corporation  
Manitoba Trade and Investment Corporation  
Manitoba Trucking Productivity Improvement Fund  
Manitoba Water Services Board  
Materials Distribution Agency  
Mining Community Reserve  
Mining Rehabilitation Reserve  
Pineland Forest Nursery  
Quarry Rehabilitation Reserve  
Vehicle and Equipment Management Agency  
Veterinary Science Scholarship Fund  
Waste Reduction and Recycling Support Fund

**JUSTICE AND OTHER EXPENDITURES**

Legislative Assembly  
Executive Council  
Civil Service Commission  
Manitoba Culture, Heritage and Tourism  
Manitoba Finance  
Manitoba Justice  
Manitoba Labour and Immigration  
Manitoba Sport  
Civil Legal Services  
Crown Corporations Council  
Helen Betty Osborne Foundation  
Le Centre culturel franco-manitobain  
Legal Aid Services Society of Manitoba  
Manitoba Arts Council  
Manitoba Boxing Commission  
Manitoba Centennial Centre Corporation  
Manitoba Film and Sound Recording Development Corporation  
Manitoba Law Reform Commission  
Manitoba Securities Commission  
Office of the Fire Commissioner  
Organization and Staff Development  
Pension Assets Fund

**SCHEDULE 8**  
**(cont'd)**

**JUSTICE AND OTHER EXPENDITURES, cont'd**

Special Operating Agencies Financing Authority  
Sport Manitoba Inc.  
The Public Trustee  
Travel Manitoba  
Venture Manitoba Tours Ltd.  
Victims Assistance Fund  
Workplace Safety Public Education Fund

**GOVERNMENT BUSINESS ENTERPRISES: (Schedule 3) (Note 4)**

**Utility:**

Manitoba Hydro-Electric Board

**Insurance:**

Manitoba Public Insurance Corporation  
Workers Compensation Board

**Finance:**

Manitoba Liquor Control Commission  
Manitoba Lotteries Corporation

**SPECIAL ACCOUNTS, not attached to a Sector or Department**

Debt Retirement Account  
Fiscal Stabilization Account

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF OPERATIONS BY SECTOR**  
For the Year Ended March 31, 2010  
(\$ millions)

SCHEDULE 9

	Health and Healthy Living		Education		Family Services and Consumer Affairs		Community, Economic and Resource Development	
	2010	2009	2010	2009	2010	2009	2010	2009
	\$	\$	\$	\$	\$	\$	\$	\$
<b>REVENUE</b>								
Income taxes.....	-	-	-	-	-	-	-	-
Other taxes.....	-	-	668	657	-	-	25	24
Fees and other revenue.....	482	402	529	508	55	58	600	583
Federal transfers.....	919	888	120	117	5	5	326	345
Contributions from entities within the Government Reporting Entity.....	74	31	89	52	-	-	4	-
Sinking funds and other investment earnings.....	22	2	(2)	13	-	-	44	49
<b>TOTAL REVENUE</b>	<b>1,497</b>	<b>1,323</b>	<b>1,404</b>	<b>1,347</b>	<b>60</b>	<b>63</b>	<b>999</b>	<b>1,001</b>
<b>EXPENSE</b>								
Personnel services.....	2,759	2,545	2,255	2,134	189	178	398	365
Grants/Transfer payments.....	884	818	106	102	213	183	522	540
Transportation.....	52	44	16	17	5	5	70	58
Communication.....	22	19	18	20	4	5	16	18
Supplies and services.....	661	671	473	454	33	34	283	272
Social assistance related.....	5	8	3	3	835	768	95	74
Other operating.....	394	375	239	245	24	20	288	262
Debt servicing.....	43	66	119	125	1	1	182	169
Minor capital.....	24	23	41	38	2	2	15	14
Amortization.....	136	127	110	104	4	4	144	131
<b>TOTAL EXPENSE</b>	<b>4,980</b>	<b>4,696</b>	<b>3,380</b>	<b>3,242</b>	<b>1,310</b>	<b>1,200</b>	<b>2,013</b>	<b>1,903</b>
<b>NET INCOME (LOSS) FOR THE YEAR</b>	<b>(3,483)</b>	<b>(3,373)</b>	<b>(1,976)</b>	<b>(1,895)</b>	<b>(1,250)</b>	<b>(1,137)</b>	<b>(1,014)</b>	<b>(902)</b>

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED STATEMENT OF OPERATIONS BY SECTOR**

SCHEDULE 9  
 (cont'd)

For the Year Ended March 31, 2010

(\$ millions)

	Justice and Other Expenditures		General Government (Note a)		Adjustments (Note b)		Total	
	2010	2009	2010	2009	2010	2009	2010	2009
	\$	\$	\$	\$	\$	\$	\$	\$
<b>REVENUE</b>								
Income taxes.....	-	-	2,659	2,841	-	-	2,659	2,841
Other taxes.....	-	-	2,588	2,595	-	-	3,281	3,276
Fees and other revenue.....	135	132	-	4	(10)	33	1,791	1,720
Federal transfers.....	50	44	2,507	2,468	(3)	(1)	3,924	3,866
Contributions from entities within the Government Reporting Entity.....	-	-	796	784	(191)	(103)	772	764
Sinking funds and other investment earnings.....	180	225	1	18	(25)	(11)	220	296
<b>TOTAL REVENUE</b>	<b>365</b>	<b>401</b>	<b>8,551</b>	<b>8,710</b>	<b>(229)</b>	<b>(82)</b>	<b>12,647</b>	<b>12,763</b>
<b>EXPENSE</b>								
Personnel services.....	459	529	7	5	7	2	6,074	5,758
Grants/Transfer payments.....	64	43	32	11	(418)	(190)	1,403	1,507
Transportation.....	9	9	5	17	28	-	185	150
Communication.....	16	14	1	-	-	-	77	76
Supplies and services.....	165	156	87	9	161	121	1,863	1,717
Social assistance related.....	29	23	-	-	-	-	967	876
Other operating.....	48	38	33	2	3	1	1,029	943
Debt servicing.....	422	485	-	-	(11)	(16)	756	830
Minor capital.....	4	3	3	-	1	-	90	80
Amortization.....	7	6	3	3	-	-	404	375
<b>TOTAL EXPENSE</b>	<b>1,223</b>	<b>1,306</b>	<b>171</b>	<b>47</b>	<b>(229)</b>	<b>(82)</b>	<b>12,848</b>	<b>12,312</b>
<b>NET INCOME (LOSS) FOR THE YEAR</b>	<b>(858)</b>	<b>(905)</b>	<b>8,380</b>	<b>8,663</b>	<b>-</b>	<b>-</b>	<b>(201)</b>	<b>451</b>

PROVINCE OF MANITOBA  
PUBLIC ACCOUNTS 2009/10

Note a: The general government category includes revenue from sources that cannot be attributed to a particular sector.

Note b: Consolidation adjustments are necessary to conform sectors to Government accounting policies and to eliminate transactions between sectors.

**SUMMARY FINANCIAL STATEMENTS**  
**CONSOLIDATED DETAILS AND RECONCILIATION**  
**TO CORE GOVERNMENT RESULTS**  
**For the Year ended March 31, 2010**  
(\$ millions)

**SCHEDULE 10**

	2010		2009			
	Core Government (Note)	Consolidation Impacts	Summary 2010	Core Government	Consolidation Impacts	Summary 2009
<b>REVENUE</b>						
Income taxes.....	2,659	-	2,659	2,841	-	2,841
Other taxes.....	2,688	593	3,281	2,715	561	3,276
Fees and other revenue.....	504	1,287	1,791	457	1,263	1,720
Federal transfers.....	3,676	248	3,924	3,624	242	3,866
Net income from government business enterprises (Schedule 3)....	540	232	772	534	230	764
Sinking funds and other investment earnings.....	-	220	220	-	296	296
<b>TOTAL REVENUE.....</b>	<b>10,067</b>	<b>2,580</b>	<b>12,647</b>	<b>10,171</b>	<b>2,592</b>	<b>12,763</b>
<b>EXPENSES</b>						
Health and Healthy Living.....	4,544	286	4,830	4,309	279	4,588
Education .....	2,065	1,162	3,227	1,975	1,116	3,091
Family Services and Consumer Affairs.....	1,292	3	1,295	1,192	-	1,192
Community, Economic and Resource Development.....	1,557	257	1,814	1,584	145	1,729
Justice and Other Expenditures.....	870	56	926	713	169	882
Debt Servicing (Note 8).....	240	516	756	242	588	830
<b>TOTAL EXPENSES.....</b>	<b>10,568</b>	<b>2,280</b>	<b>12,848</b>	<b>10,015</b>	<b>2,297</b>	<b>12,312</b>
<b>Net Result for the Year.....</b>	<b>(501)</b>	<b>300</b>	<b>(201)</b>	<b>156</b>	<b>295</b>	<b>451</b>
Transfer (to) from Debt Retirement Account.....	(20)	20	-	(110)	110	-
Transfer (to) from Fiscal Stabilization Account.....	57	(57)	-	(46)	46	-
<b>NET INCOME (LOSS) FOR THE YEAR</b>	<b>(464)</b>	<b>263</b>	<b>(201)</b>	<b>-</b>	<b>451</b>	<b>451</b>

Note: The Core Government is a component of the Government Reporting Entity and represents the revenues directly reported and the programs and services delivered by government departments. Core Government results are based upon specified accounting policies which vary from Canadian generally accepted accounting principles, in that the results for the year do not reflect the expenses related to the increase in the overall pension liability, do not consolidate the operations of all Crown organizations, include results of the Finance category of government business enterprises only and account for capital financing to health care facilities as a deferred charge. In addition, starting in 2008/09, certain loans and advances to Crown organizations, repaid through future appropriations, were reflected as assets of the Core Government. Public sector accounting standards would require these advances to be expensed as grants in the year issued (this change resulted in a decrease in Core Government expenses of \$43 million for 2010 (\$2 million -2009)). This presentation is eliminated upon consolidation.

## **OTHER FINANCIAL REPORTS**

**FOR THE YEAR ENDED**

**March 31, 2010**



**SECTION 2****OTHER FINANCIAL REPORTS**

---

TABLE OF CONTENTS	PAGE
Statement of Calculation of Balance Under <i>The Balanced Budget, Fiscal Management Fiscal Management and Taxpayer Accountability Act</i> .....	119
Fiscal Stabilization Account.....	123
Debt Retirement Account.....	129

---





## AUDITOR'S REPORT

### **Statement of Calculation of Balance under *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act***

**To the Legislative Assembly of the Province of Manitoba**

We have audited the Statement of Calculation of Balance of the Province of Manitoba for the year ended March 31, 2010 prepared in accordance with *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*. This financial information is the responsibility of the Government of Manitoba. Our responsibility is to express an opinion on this financial information based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial information is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial information. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the financial information.

In our opinion, this statement presents fairly, in all material respects, the calculation of balance for the year ended March 31, 2010, in accordance with *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*.

**Original document signed by:  
Carol Bellringer**

Winnipeg, Manitoba  
August 16, 2010

Carol Bellringer, FCA, MBA  
Auditor General



**STATEMENT OF CALCULATION OF BALANCE  
UNDER THE BALANCED BUDGET, FISCAL MANAGEMENT  
AND TAXPAYER ACCOUNTABILITY ACT**

**For the Year Ended March 31, 2010**

	(\$ millions) (Note 1)	(\$ millions) (Note 1)
	2010	2009
Revenue.....	12,647	12,915
Expenses.....	<u>12,848</u>	<u>12,445</u>
<b>NET RESULT FOR THE YEAR</b>	<b>(201)</b>	<b>470</b>
<b>NET RESULTS OF PREVIOUS YEARS</b>		
Year ended March 31, 2009	470	-
Year ended March 31, 2008	576	576
Year ended March 31, 2007	430	430
Year ended March 31, 2006	<u>-</u>	<u>375</u>
<b>CUMULATIVE FOUR YEAR BALANCE</b>	<b><u>1,275</u></b>	<b><u>1,851</u></b>
<b>AVERAGE FOUR YEAR BALANCE FOR PURPOSES OF BALANCED BUDGET LEGISLATION</b>	<b><u>319</u></b>	<b><u>463</u></b>

Note 1: For purposes of the calculation of balance under *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act* the balance as at the end of a fiscal year is the average of the net results for the fiscal years within the four-year period ending at that time. The net result for each of those years is the net income or loss as shown in the audited summary financial statements for the Government Reporting Entity for that fiscal year.

Note 2: Subsequent to the year ended March 31, 2010, the Government introduced legislation suspending the requirement to achieve a positive balance in accordance with section 3(1) of *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*. Under the proposed amendments, the requirement to achieve a positive balance would be reintroduced with Budget 2014.





**AUDITOR'S REPORT**  
**Fiscal Stabilization Account Statement of Transfers and Account Balance**

**To the Legislative Assembly of the Province of Manitoba**

We have audited the Fiscal Stabilization Account Statement of Transfers and Account Balance of The Province of Manitoba for the year ended March 31, 2010 prepared in accordance with *The Financial Administration Act*. The Fiscal Stabilization Account is defined in Section 26 of *The Financial Administration Act*. This financial information is the responsibility of the Government of Manitoba. Our responsibility is to express an opinion on this financial information based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial information is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial information. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the financial information.

In our opinion, this statement presents fairly, in all material respects, transfers and the balance of the Fiscal Stabilization Account of the Province of Manitoba for the year ended March 31, 2010, in accordance with *The Financial Administration Act*.

**Original document signed by:  
Carol Bellringer**

Winnipeg, Manitoba  
August 16, 2010

Carol Bellringer, FCA, MBA  
Auditor General



**FISCAL STABILIZATION ACCOUNT  
STATEMENT OF TRANSFERS  
AND ACCOUNT BALANCE  
For the Year Ended March 31, 2010**

	(\$ thousands)	
	2010	2009
Transfer from (to) Core Government operations	(57,186)	46,364
Account Balance, beginning of year	<u>864,440</u>	<u>818,076</u>
<b>Account Balance, end of year</b>	<b><u>807,254</u></b>	<b><u>864,440</u></b>

**FISCAL STABILIZATION ACCOUNT  
NOTES TO STATEMENT OF TRANSFERS  
AND ACCOUNT BALANCE  
For the Year Ended March 31, 2010**

1. The Fiscal Stabilization Account was established under the authority of subsection 26.1(1) of *The Financial Administration Act*. The Fiscal Stabilization Fund established under *The Fiscal Stabilization Fund Act* is continued as the Fiscal Stabilization Account. The legislated purpose of the Account is to assist in stabilizing the fiscal position by supporting core government operations in a fiscal year or to repay debt. Under subsection 26.1(3) the Minister of Finance, with the approval of the Lieutenant Governor in Council, may deposit in the Account any part of the revenue or other financial assets received in the core government in any fiscal year. Under subsection 26.1(4), the Minister of Finance may, with the approval of the Lieutenant Governor in Council, transfer all or part of the Account balance to the core government.
2. It is the Government's policy to divide the Fiscal Stabilization Account into two programs, the Health Program and the General Program, as presented in the attached, unaudited Schedule of Supplementary Information. Funds were allocated to the Health Program based upon funds received from the Federal Government for Wait Time Reduction programming and Other Health Related programming.
3. Subsection 26.1(2) of *The Financial Administration Act* stipulates that the Minister of Finance shall make every effort to ensure that the balance of the Account at the end of each fiscal year is at least 5% of the core government expenditures for that year.

**FISCAL STABILIZATION ACCOUNT**  
**SCHEDULE OF SUPPLEMENTARY INFORMATION**  
(Unaudited)  
For the Year Ended March 31, 2010

	(\$ thousands)	
	2010	2009
<b>Fiscal Stabilization Account by Program</b>		
<b>Health Program</b>		
Account Balance, beginning of year	104,656	147,861
Health Program Transfers		
- Wait Time reduction Programming	(36,822)	(36,179)
- Other Health Related Programming	(10,000)	(10,000)
- Allocation for interest	-	2,974
Account Balance, end of year	<u>57,834</u>	<u>104,656</u>
<b>General Program</b>		
Account Balance, beginning of year	759,784	670,215
General Program Transfers		
- Health Program	46,822	46,179
- Transfer (to) from Core Government - allocated to general purposes	(57,186)	29,910
- allocation for interest	-	13,480
Account Balance, end of year	<u>749,420</u>	<u>759,784</u>
<b>Total Account Balance, end of year</b>	<b><u>807,254</u></b>	<b><u>864,440</u></b>





**AUDITOR'S REPORT**  
**Debt Retirement Account Statement of Transfers and Account Balance**

**To the Legislative Assembly of the Province of Manitoba**

We have audited the Debt Retirement Account Statement of Transfers and Account Balance of the Province of Manitoba for the year ended March 31, 2010 prepared in accordance with *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*. The Debt Retirement Account is defined in Part 3 of *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*. This financial information is the responsibility of the Government of Manitoba. Our responsibility is to express an opinion on this financial information based on our audit.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Those standards require that we plan and perform an audit to obtain reasonable assurance whether the financial information is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial information. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall presentation of the financial information.

In our opinion, this statement presents fairly, in all material respects, transfers and the balance of the Debt Retirement Account of the Province of Manitoba for the year ended March 31, 2010, in accordance with *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*.

**Original document signed by:**  
**Carol Bellringer**

Winnipeg, Manitoba  
August 16, 2010

Carol Bellringer, FCA, MBA  
Auditor General



**DEBT RETIREMENT ACCOUNT  
STATEMENT OF TRANSFERS  
AND ACCOUNT BALANCE**

**For the Year Ended March 31, 2010**

**(\$ thousands)**

	<b>2010</b>	<b>2009</b>
<b>Transfers</b>		
Allocation for Interest	964	963
Transfer from Core Government operations	20,000	110,495
Transfer for Pension Obligation	(10,000)	(55,247)
 Net results for the year after transfers	 10,964	 56,211
Account Balance, beginning of year	134,326	78,115
 <b>Account Balance, end of year</b>	 <b>145,290</b>	 <b>134,326</b>

Notes to Financial Information

1. The Debt Retirement Account was established under the authority of *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*. The Debt Retirement Fund established under *The Balanced Budget, Debt Repayment and Taxpayer Accountability Act* is continued as the Debt Retirement Account. The purpose of the Account was to assist in the orderly repayment of debt pursuant to the Act.
2. The Government transferred \$20 million (2009 - \$110 million) to the Debt Retirement Account from Core Government operations for the specific purpose of reducing general purpose debt and pension obligations with the Civil Service Superannuation Fund (CSSF) and the Teachers' Retirement Allowances Fund (TRAF). The transfer was made in accordance with subsection 13(2) of *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*. The Government transferred \$10 million (2009 - \$55 million) from the Debt Retirement Account for the specific purpose of providing for the future retirement of pension obligations with CSSF. This transfer was made in accordance with subsection 14(1) of *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*. The government transferred \$1 million (2009 - \$1 million) allocated for interest, from the core government, in accordance with subsection 13(2)(b) of *The Balanced Budget, Fiscal Management and Taxpayer Accountability Act*.