

Third Session – Forty-Second Legislature
of the
Legislative Assembly of Manitoba
Standing Committee
on
Rules of the House

Chairperson
Hon. Myrna Driedger
Constituency of Roblin

Vol. LXXV No. 1 - 6:30 p.m., Tuesday, October 12, 2021

ISSN 0715-2914

MANITOBA LEGISLATIVE ASSEMBLY
Forty-Second Legislature

Member	Constituency	Political Affiliation
ADAMS, Danielle	Thompson	NDP
ALTOMARE, Nello	Transcona	NDP
ASAGWARA, Uzoma	Union Station	NDP
BRAR, Diljeet	Burrows	NDP
BUSHIE, Ian	Keewatinook	NDP
CLARKE, Eileen	Agassiz	PC
COX, Cathy, Hon.	Kildonan-River East	PC
CULLEN, Cliff, Hon.	Spruce Woods	PC
DRIEDGER, Myrna, Hon.	Roblin	PC
EICHLER, Ralph, Hon.	Lakeside	PC
EWASKO, Wayne, Hon.	Lac du Bonnet	PC
FIELDING, Scott, Hon.	Kirkfield Park	PC
FONTAINE, Nahanni	St. Johns	NDP
FRIESEN, Cameron, Hon.	Morden-Winkler	PC
GERRARD, Jon, Hon.	River Heights	Lib.
GOERTZEN, Kelvin, Hon.	Steinbach	PC
GORDON, Audrey, Hon.	Southdale	PC
GUENTER, Josh	Borderland	PC
GUILLEMARD, Sarah, Hon.	Fort Richmond	PC
HELWER, Reg, Hon.	Brandon West	PC
ISLEIFSON, Len	Brandon East	PC
JOHNSON, Derek, Hon.	Interlake-Gimli	PC
JOHNSTON, Scott	Assiniboia	PC
KINEW, Wab	Fort Rouge	NDP
LAGASSÉ, Bob	Dawson Trail	PC
LAGIMODIERE, Alan, Hon.	Selkirk	PC
LAMONT, Dougald	St. Boniface	Lib.
LAMOUREUX, Cindy	Tyndall Park	Lib.
LATHLIN, Amanda	The Pas-Kameesak	NDP
LINDSEY, Tom	Flin Flon	NDP
MALOWAY, Jim	Elmwood	NDP
MARCELINO, Malaya	Notre Dame	NDP
MARTIN, Shannon	McPhillips	PC
MICHALESKI, Brad	Dauphin	PC
MICKLEFIELD, Andrew	Rossmere	PC
MORLEY-LECOMTE, Janice	Seine River	PC
MOSES, Jamie	St. Vital	NDP
NAYLOR, Lisa	Wolseley	NDP
NESBITT, Greg	Riding Mountain	PC
PEDERSEN, Blaine	Midland	PC
PIWNIUK, Doyle	Turtle Mountain	PC
REYES, Jon, Hon.	Waverley	PC
SALA, Adrien	St. James	NDP
SANDHU, Mintu	The Maples	NDP
SCHULER, Ron, Hon.	Springfield-Ritchot	PC
SMITH, Andrew	Lagimodière	PC
SMITH, Bernadette	Point Douglas	NDP
SMOOK, Dennis	La Vérendrye	PC
SQUIRES, Rochelle, Hon.	Riel	PC
STEFANSON, Heather	Tuxedo	PC
TEITSMA, James	Radisson	PC
WASYLIW, Mark	Fort Garry	NDP
WHARTON, Jeff, Hon.	Red River North	PC
WIEBE, Matt	Concordia	NDP
WISHART, Ian	Portage la Prairie	PC
WOWCHUK, Rick	Swan River	PC
<i>Vacant</i>	Fort Whyte	

LEGISLATIVE ASSEMBLY OF MANITOBA
THE STANDING COMMITTEE ON RULES OF THE HOUSE

Tuesday, October 12, 2021

TIME – 6:30 p.m.

LOCATION – Winnipeg, Manitoba

CHAIRPERSON – Mrs. Myrna Driedger (Roblin)

VICE-CHAIRPERSON – Mr. Len Isleifson (Brandon East)

ATTENDANCE – 11 QUORUM – 6

Members of the Committee present:

Hon. Mrs. Driedger, Hon. Messrs. Goertzen, Helwer, Schuler

Ms. Fontaine, Hon. Mr. Gerrard, Messrs. Isleifson, Johnston, Lagassé, Lindsey, Wasyliv

APPEARING:

Ms. Patricia Chaychuk, Clerk of the Legislative Assembly of Manitoba

Mr. Rick Yarish, Deputy Clerk of the Legislative Assembly of Manitoba

MATTERS UNDER CONSIDERATION:

Amendments to the Rules, Orders and Forms of Proceedings of the Legislative Assembly of Manitoba

* * *

Madam Chairperson: Good evening, everybody. Will the Standing Committee on Rules of the House please come to order. This meeting has been called to consider proposed amendments to the Rules, Orders and Forms of Proceedings of the Legislative Assembly of Manitoba.

Our first item of business is the election of a Vice-Chairperson. Are there any nominations?

Mr. Scott Johnston (Assiniboia): I would nominate the member from Brandon East, Mr. Isleifson.

Madam Chairperson: The honourable member for Brandon East has been nominated. Are there any other nominations?

Hearing no other nominations, the honourable member for Brandon East is elected Vice-Chairperson.

You will find before you copies of a document entitled Legislative Assembly of Manitoba

Rule Change Proposals–October 2021, which we will be considering tonight.

Does the committee agree to allow the Clerk and Deputy Clerk to speak on the record to provide an explanation for each amendment? Agreed? *[Agreed]*

Does the Government House Leader have any opening comments?

Hearing none, does—oh. Just wondering if the Government House Leader will be making any opening comments.

We would ask the Government House Leader to turn his video on and his microphone if he does wish to make comments.

We cannot hear the minister. Can he turn his microphone on?

Hon. Kelvin Goertzen (Government House Leader): I believe my microphone is on. Can you not hear me?

Madam Chairperson: It is now. Thank you.

Do you have any opening comments?

Mr. Goertzen: Not any, other than to thank the clerks and all those who are involved in the preparation of these rules and to thank the other opposition House leaders for their co-operative spirit in which these rules were done.

Madam Chairperson: We thank the minister.

Does the Official Opposition House Leader have any opening comments?

Ms. Nahanni Fontaine (Official Opposition House Leader): I will just reiterate what the Government House Leader said, and I just want to just backtrack a little bit.

I know that we did quite a few meetings during the summer. I know that Rick and Patricia, in particular, Rick, has been wanting us to meet for quite a while and has been that voice over here telling us to get ourselves in order here and to start meeting.

I know that this is actually just a fraction of the rules that you have in the queue. I know that we went through quite a bit this summer and, you know, we're

finally able to agree upon this. I know that a lot of work goes into this, more than we can even know, obviously, because we're not a part of that process.

And so I just want to say miigwech to Rick and Patricia and to all the clerks that do this work, this important work. I know that every opportunity that I have, I always acknowledge the work that you all do. We wouldn't be able to do our jobs if it wasn't for the two of you and for the rest of the clerks. And so I say miigwech for that.

And likewise for the Government House Leader (Mr. Goertzen) and to the Liberal House leader, miigwech for what was actually a pretty good process; a long process during the summer but a very good process.

Miigwech.

Madam Chairperson: We thank the member.

Does the member for River Heights have an opening statement?

Hon. Jon Gerrard (River Heights): Thank you, yes. Let me just make a couple of pretty quick comments.

I appreciate the work of both the other House leaders. I appreciate the work of Rick and Patricia and staff. I know I've received emails on this over the Thanksgiving weekend, so that is a particular effort and due diligence and care, which is much appreciated.

And I hope this is going to be the first step in a steady process of change for the rules as we update them and look carefully as we go step by step.

Madam Chairperson: We thank the member.

We will now begin consideration of the document. We will consider these amendments in numerical order and members may ask questions or comment on each proposal as we proceed.

For your reference, I will be referring to the proposal numbers listed on the left side of each page, starting with: proposal 1 regarding gender-neutral language.

Clerk (Ms. Patricia Chaychuk): I'm going to just give a brief explanation but also to give you the heads-up that Rick and I are taking turns speaking to these items. We're going to do it a page at a time. So I will have all the items on page 3, he'll talk to the items on page 4, and so on, so going forward just so that you know we're tag-teaming.

The first one on gender-neutral language is something that's been desired for a long time, and that's to modify language in our rule book to make it gender-neutral and to replace his and her and he and she to something more gender-neutral, their and they and themselves, which is in fitting with where society is these days.

Madam Chairperson: Do the House leaders have any comment?

Proposal 1—pass.

Proposal 2: Definitions.

Clerk: We are proposing to add two definitions to the definition section, because when you do that, it replaces having to do explanations numerous times in the rules, and the two definitions we are proposing to add are definitions for Committee of the Whole House and critic.

* (18:40)

Madam Chairperson: Do the House leaders have any comment?

Proposal 2—pass.

Proposal 3: Sessional calendar—ensuring enough sitting days for designated bills.

Clerk: This involves a change to rule 2(1). Members may know that, depending on the calendar from year to year, we may not have quite enough sitting days to deal with all stages of the designated bills. So this rule change will add a provision in such that if we need to sit for 17 days and the calendar won't give us 17 days, we will start the sitting in the fall two days earlier to accommodate for that.

Madam Chairperson: Do the House leaders have any comments or questions?

Mr. Gerrard: As House leaders, we looked at several options and this seemed to be the best in terms of being able to provide what's needed in the fall session.

Madam Chairperson: Are there any further comments?

If not, shall proposal 3 pass? [*interjection*]

Oh, the honourable Clerk.

Clerk: Oh, I'm honourable; thank you.

Just to clarify, it may not necessarily be two days. It could be a week, depending on the calendar. I got excited and said it was two days, but it could be up to a week, depending on the calendar from year to year.

Madam Chairperson: Any comments from the House leaders on that one?

Proposal 3—pass.

Proposal 4: Sessional calendar—specified bills wording.

Deputy Clerk (Mr. Rick Yarish): Thank you, Madam Speaker, and thank you, as well, to the House leaders for your kind words. This is something that the clerks take very seriously and Patricia and I put a lot of time into this, as do our whole crew. So those words are appreciated.

Madam Speaker, this item here is basically a wording update. We're adding the words, identified as, before specified. Specified, of course, is a category of bills that we have. The specified bills are the ones that the government can guarantee passage in the spring. In other rules, we use the phrase: identified as specified. This rule, when we originally wrote it, we just forgot to add that phrase in. So we're just adding that in to make it consistent with other rules.

Madam Chairperson: Do the House leaders have any comment?

Proposal 4—pass.

Proposal 5: Voting—deferral exceptions.

Deputy Clerk: So this—the existing subrule here, 14(4), is incomplete. It's missing some of the exceptions from the rule, and the rule itself identifies moments where you can defer a vote when a vote is requested in the House and there are certain conditions you can defer it.

So this list had five items listed there. There was three or four others that needed to be added on there. We actually tried adding them on, but it was kind of getting long and cumbersome and then we realized it's actually much simpler to just remove the list and say: unless otherwise stated in these rules, this rule will apply.

So that was a simpler fix and it was part of, I guess, a longer, ongoing challenge we have of trying to upgrade the rules that we have into sort of more modern, simplified plain language to make them easier for everyone to understand. So that's the purpose of this change.

Madam Chairperson: Do the House leaders have any comment?

Proposal 5—pass.

Proposal 6: Naming provisions and naming not subject to appeal.

Clerk: This is a proposed change to rule 18(1). It's doing two things: it's plain-languaging the rule and it's also removing the fact that the decision of the Chair is subject to appeal because it's not on matters of order. This is something that should've been changed in the rules years ago and we noticed it and decided it was time to get it changed to what it should be.

Madam Chairperson: Do the House leaders have any comment?

Proposal 6—pass.

Proposal 7: Divisions during private members' business.

Clerk: This is a proposed change to rules 23(7) and (8). It's often problematic when we're deferring a vote to 10:55 on Thursdays because the hour for private members' resolutions can end up getting wiped out if the vote ends up going for a full hour. So instead of having the vote deferred to that time, we were going to say: at 11:55, all deferred votes take place then. Because it would only be a much smaller interruption for a private member's resolution by having the vote at that time.

Madam Chairperson: Do the House leaders have any comment?

Mr. Gerrard: Just to say this is one that I had pushed for because what was happening was that the NDP or the official opposition were losing the ability to take forward private members' resolutions on a number of occasions. And this will mean that there can't be, then, a vote which happens at 10:55 and bells ring for an hour so that you lose the—this way, you will get the private members' resolution for the official opposition and you won't have to worry about other parties delaying it or deferring it or taking up the time of the private members' resolution.

Madam Chairperson: Are there any other comments from the House leaders? If not:

Proposal 7—pass.

Proposal 8: Members' statements—including names in Hansard.

Deputy Clerk: This proposal relates to a practice that's evolved in recent years where members would be making their members' statements, which are two-minute statements, and at the end of it they would ask leave to include names so that they would appear in Hansard. So, whether they're talking about a hockey

team or a constituent group, they didn't want to use up part of their two minutes to list off all the names but they wanted them to be recognized. So the practice evolved for members to ask for leave, or agreement of the House, for that to be included in the Hansard transcript.

This puts some rules, some structure around that. It also simplifies it. Members don't—once this is adopted, members won't have to actually ask for leave; it will just be inferred—or, pardon me, it'll be—if they mention it in the statement, then they will be included in Hansard.

But I'd like to clarify one thing. In this rule, we—the rule states, in part, if a member indicates that they wish to include in the Hansard transcript the names of individuals referenced in their statement—and it goes on from there—what we mean by the word referenced, there, is not that—you're not going say the names and then have them listed again because that would be, obviously, redundant, so it's more like, you know, the team—so-and-so team won a championship last night. That's referencing the team. And then if you—and then if the member provides this list of names to Hansard before 5 o'clock on the same sitting day, and also if the names are legible, then they will be accepted.

We're also counting on members to ensure that they give us accurate lists. Something that Hansard staff has done over the years is when a list is provided, they'll go through and, you know, look up the team and make sure everything is spelled right, which is, as you can imagine, quite labour-intensive, especially if there were, say, several statements of 50 names each. So we're putting the onus on members to, if you're giving us a list, make sure that this is the correct list of names, everyone's spelled right and so on, because we're—if this becomes more common, we just literally don't have the resources to do that much research on a daily basis.

So that's the intent of this rule, and I think—*[interjection]*

Madam Chairperson: Madam Clerk.

Clerk: The upshot is if you adopt this, you no longer have to ask for leave for names to go into Hansard.

Madam Chairperson: Do the House leaders have any comment?

Proposal 8—pass.

Proposal 9: Precedence of government orders.

Deputy Clerk: This is an example of some archaic language that still exists in our rule book.

So, the term government order and private members' order is a term that was probably used 50, 60, 70 years ago fairly regularly. We no longer use that term. We just refer to, basically, government business or, if it's more specific, a government resolution or a government motion.

* (18:50)

So in—so what we've done here is just take out the reference to government orders, and we're just talking about how this is a—item standing under government business or under members' business. So it's really just updating the language to use the words—one that we all use in common parlance in the Assembly, but also this is actually how they're listed on the Order Paper, so it's really just updating this rule to our modern practice.

Madam Chairperson: Do the House leaders have any comment? If not:

Proposal 9—pass.

Moving on, then, to proposal 10: Budget debate speaking time exceptions.

Clerk: We are proposing two changes to rule 34(9).

One is to put in the rule something which is a practice of the House we've had forever, that there's no time limit on the Minister of Finance in moving the budget motion. We talk about, you know, the leaders of the parties, but we don't acknowledge that the Minister of Finance or the minister moving a budget motion has a limited time as well. So that should be recognized in the rule.

And it also adds further clarity for if a party leader wants to give away their unlimited speaking time to another member they have to do that before that leader speaks in the debate.

Madam Chairperson: Do the House leaders have any comment? If not:

Proposal 10—pass.

Proposal 11: 30-minute time limit exceptions.

Clerk: We are doing very minor changes here. One is to take away the term government order and instead substitute government motion because we don't really use the terms government order, and to also clarify that unless it's otherwise stated in the rules, no member gets to speak for more than 30 minutes in the debate. Just a more simplified way of putting it.

Madam Chairperson: Do the House leaders have any comment?

Proposal 11—pass.

Proposal 12: Committee of the Whole House.

Deputy Clerk: This rule is basically a clarification of terminology and improving the wording of the rule. It's also moving one component of this rule to a subsequent rule, which we'll get at in a second, which is—which proposes a speaking time limit, but is basically just a clarification of terminology.

Madam Chairperson: Do the House leaders have any comment?

Proposal 12—pass.

Proposal 13: Speeches in Committee of the Whole.

Deputy Clerk: So this is also a clarification of terminology and improving the wording of the rule, and we're also moving the time limit provision which was in the previous rule 75(1), now into 75(3), basically saying that all speeches in the Committee of the Whole shall not exceed five minutes. We're just putting it in there from a different rule.

Madam Chairperson: Do the House leaders have any comment?

Proposal 13—pass.

Proposal 14: Supply Chair rulings not subject to challenge.

Deputy Clerk: This is an omission from previous rule changes. Several—there was a time when any ruling of a Chairperson or a Speaker could be challenged. Several years ago that was changed to limited only to matters of privilege being challenged by—matters of privilege rulings made by the Speaker were able to be challenged. So this is actually something that should've been changed quite a while back, and so we're just updating it.

We also added a provision cross-referencing it to another rule. That's where you'll see that within 75(4) you'll see, subject to rule 18(2). Rule 18(2) governs what happens if there's disorder in a committee, and by disorder we're talking about, you know, a member that is really kind of going off script and is causing a lot of disturbance in the committee. We've had some experience with this kind of thing over the years.

So this allows the Chairperson, basically, to report that to the Speaker, and it would happen probably on a subsequent day, but it would allow the

Chairperson to present a report to the Speaker saying such-and-such a member disregarded the authority of the Chairperson and so on, which would then get dealt with by the Speaker. This is just really a mechanism for that transferral. And 18(2) is a rule that already does that. We're just putting this in here as a cross-reference.

Madam Chairperson: Do the House leaders have any comment?

Proposal 14—pass.

Proposal 15: Opposition staff in the Chamber section of Supply.

Clerk: This is a change to rule 75(5) which puts into the rules a practice we've been following for the last number of years whereby staff from recognized opposition parties can come into the Chamber during Estimates to give assistance to the critic. It would formalize this in the rules.

Madam Chairperson: Do the House leaders have any comment?

Mr. Goertzen: Thank you, Madam Chairperson and Madam Clerk—Madam Speaker, Madam Clerk.

The only comment I would have is that the rule is a reflection of traditional practice. I guess it's helpful for the opposition. Having been in opposition myself, I know it's helpful. It doesn't designate the number of staff, but I think the intention is that it would be a small table in front of the opposition critic, so likely not more than two is what I'm assuming.

Clerk: We do have that table there. Usually in the past it's been one staffperson at a time from an opposition party and they can switch staff in and out. It doesn't have to be the same person all afternoon, but it's usually been one at a time.

Ms. Fontaine: I would say that that's been the standard practice and I would imagine that when we have Estimates, we have other staff in other rooms, so I wouldn't imagine it being any more than that either, so I think that we all are on the same page in respect to that number.

Mr. Goertzen: I thank you both, the Opposition House Leader and the Clerk, for the clarification. I know this process, having gone through it before, it's important to have that on Hansard, as it's often reflected upon in terms of the intention of the rules.

Madam Chairperson: Are there any further comments from the House leaders?

Proposal 15—pass.

Proposal 16: Motions to reduce line items in the Committee of Supply.

Clerk: This is a change to rule 76(1). We are making this change because you can't delete an Estimates item, so why should we have it stated in the rules, so we are going to have that taken out.

You also can't really vary an Estimates item, but you can reduce it, so that's why, again, we're plain-languaging the wording to be specific to the intent of what you can actually do.

Madam Chairperson: Do the House leaders have any comment?

Proposal 16—pass.

Proposal 17: Expiration of the 100 hours.

Deputy Clerk: So, rule 76(5) refers to what happens when we get to the end of our Estimates process and the 100 hours expire. This change isn't changing anything about how that rule works, it's just broadening the definition of who the Chairpersons are. Chairpersons are the Committee of the Whole House. It just sort of clarifies it and makes it consistent with other wording that we use as well. It's as simple as that.

Madam Chairperson: Do the House leaders have any comment?

Proposal 17—pass.

Proposal 18: Speeches in the Committee of Supply.

Deputy Clerk: This is another clarification of terminology, and we're also adding in here a reference to—we reference that speeches can be no more than five minutes, except for opening statements in Supply which are 10 minutes, and that's recognized in both points here. The wording is just sort of updated and we also added in the reference that speeches must be strictly relevant to the item under discussion. That's a phrase that we use with some regularity in the rules, so we're just sort of having it as another statement here just as a reminder.

Madam Chairperson: Do the House leaders have any comment?

Proposal 18—pass.

Proposal 19: Seating in Chamber Supply.

* (19:00)

Deputy Clerk: So, to—sort of referencing—cross-referencing to some extent—pardon me, that was about staff, this is about members—the one—the rule the Clerk was mentioning.

This rule 77(3) puts into the rule something that has been allowed by leave. It's during Committee of Supply sittings in the Chamber. Basically, a minister presenting their Estimates or a critic for the minister's department as well as any other member participating in debate are allowed to sit in the front bench.

When we do Committee of Supply in the Chamber, we don't necessarily need to use all three rows. We put everyone in the front row, then there's a little bit more ability to have a back and forth. It just makes it a little bit more collegial.

Clerk: And the big difference here is members who are not critics can sit in the first row and speak from that spot. Because they can sit there now, but if they want to be recognized on the record to speak, they have to go back to their assigned seat. This rule changes that. They can be speaking from the front row.

And it would be assumed that opposition members would be seated in the front row on the opposition side and government members in the government side on the—in the first row.

Madam Chairperson: Do the House leaders have any comment?

Mr. Goertzen: Only that I wanted to clarify, I think, exactly what the Clerk has now said—that it doesn't state it explicitly in this rule, it simply says they can sit—anybody can sit in the front row, but it would be to the assigned seats that they are—for their caucus.

Madam Chairperson: Any further comments?

Mr. Gerrard: I—that—just for clarification, in terms of, for example, the Liberal members, we would be able to not only sit where there is a caucus member sitting. Is that correct?

In other words, you know, because there's not a caucus seat on the front row, then Liberals would not be able to sit on the front row. Is that correct?

Clerk: That is correct. Not unless the Liberals did have a seat on the front row, such as when they have four or more members, then they do have a front-row seat. But you couldn't take over a seat that's been assigned to another caucus.

Madam Chairperson: Are there any further comments from the House leaders?

Proposal 19—pass.

Proposal 20: Altering the Estimates sequence.

Clerk: This is a change to rule 77(9), and it is going to streamline the process for changing the Estimates sequence.

The way we have to do it right now is it has to be done by motion in the House, and it has to be done in the House. We've had situations happen in the past where we've been in a section of the Committee of Supply and they wanted to change the sequence. Well, we've had to recess Supply, reconvene in the House and then change the sequence.

Now the Estimates sequence can be changed by written agreement of the government and other recognized House leaders and it just gets tabled, whether it's in Committee of Supply or in the House.

Madam Chairperson: Do the House leaders have any comment?

Proposal 20—pass.

Proposal 21: Voting in Supply on Fridays.

Clerk: This is basically a plain language redrafting of 77(13) to make it a little bit more explicit about what you can and cannot do when Committee of Supply is sitting on a Friday.

It clarifies you cannot have a request for a quorum count; a motion for the committee to rise is only decided on a voice vote, meaning you cannot ask for a recorded vote on it; a request for a recorded vote on any question must be deferred until the next sitting of the Committee of Supply; and after a formal vote has been deferred, that section of Supply must rise.

And after the Committee of Supply rises on a Friday, no other business may be called in the House.

Madam Chairperson: Do the House leaders have any comment?

Proposal 21—pass.

Proposal 22: Global debate in Supply.

Deputy Clerk: I will state right upfront that this change brings me some joy. This is a process—this refers to basically the manner in which debate in a committee of—section of the Committee of Supply proceeds. Years ago, I'd say decades ago, the process used to be what we would call chronological or line by line. So you'd do resolution 2, and then you would

finish, ask all questions on resolution 2, you'd pass it, then you'd move to resolution 3 and so on and so on.

For—I've been here almost 21 years, and before I started, it had already evolved to what we call a global debate system. So rather than doing it chronologically, you'd have one big discussion about all the department, and then you'd ask all the questions at the end.

For 20—some years we've been asking leave at the beginning of every section: does the committee agree to a global debate? It's—for a clerk, it gets to be kind of like fingernails on a chalkboard after a while because you know it's going to be, but you just want it to get there.

Anyway, this change puts that into the rules. Basically, all debates will be global debates; we won't have to ask that question anymore. And then it also spells out that when that's done, then the resolutions will be passed and you'll finish the department as it goes forward.

And so this is a change that is a relief to clerks because it just simplifies the process; probably a relief to members, too, because you don't have to go through that little charade at the beginning of the process.

Madam Chairperson: Do the House leaders have any comment?

Mr. Gerrard: Just a clarification. In (c) it talks about items can be called for the purpose of moving amendments. Maybe you can just outline the process for moving amendments when we are not calling the line items.

Deputy Clerk: Thank you, Dr. Gerrard. That's actually—that's a good question.

So what this generally refers to is it's quite common in many sections when we're dealing with the department, when we get to the end, we get to the section that includes the minister's salary. There's often a desire on an opposition's part to move a motion to reduce that minister's salary. So that's what—that's primarily what this is referring to. It could refer to other motions, but historically it's exclusively been motions to reduce the minister's salary.

So what this—it—the—this remains in the rule to allow that process to happen, because if we're not—if we're going in a global debate and we're not calling it line by line, then it makes it a bit murky as to when and how a member could move such a motion, but this item, that provision, is there to ensure that members can still do that if that's their choice.

Madam Chairperson: Do the House leaders have any comment? If not:

Proposal 22—pass.

Proposal 23: Adding the Capital Supply resolution to the Estimates consideration list.

Deputy Clerk: This links up with a change that will be coming later in the package as well where we're streamlining something that's called the main and capital process. There's one item called the Capital Supply resolution, which historically has been included in that main and capital process.

In order to streamline the main and capital process, this rule would move that resolution to be considered along with all of the other departmental Estimates resolutions. So when we have our Estimates sequence, we would now have one extra line in there that says the Capital Supply resolution, and it would get passed in one of the sections of the Committee of Supply as opposed to in that part of that main and capital process.

So everything is still being passed and being considered properly, we're just moving when it happens from main and capital into the departmental Estimates part of the process.

Madam Chairperson: Do the House leaders—oh, Mr. Deputy Clerk.

Deputy Clerk: And it's tied to what we're doing in item 31, which will be described when we get there in a few minutes, but it's all part of the same change.

Madam Chairperson: Do the House leaders have any comments? If not:

Proposal 23—pass.

Proposal 24: Motion to leave the Chair.

Deputy Clerk: This—the motion referred to in this rule relates to how the House used to resolve into Committee of Supply, probably 20-plus years ago. Used to—it—now the Government House Leader just stands up and says, Madam Speaker, would you please resolve into the Committee of Supply, and the House would do that. There used to be a process, a couple-of-stage process, that actually predates me, and it remained in the rules, was changed, and then this reference to it remained in the rules. And the Clerk might be able to give a little more context on that.

Clerk: That's actually where the grievance procedure used to be. It used to be when a motion was to resolve

into the Committee of Supply, that's when grievances were done many years ago. But we've streamlined that, and grievances are now part of routine proceedings.

* (19:10)

Madam Chairperson: Do the House leaders have any comment? If not:

Proposal 24—pass.

Proposal 25: Presenting petitions.

Clerk: This is a change to rule 133(4), and I hope I'm not shattering any illusions, because the current rule says it's the Speaker who vets petitions. Well, we're just saying, let's reflect reality and have it say the Clerk examines the petitions.

Madam Chairperson: Are there any comments from the House leaders?

If not—oh, Mr. Goertzen.

Mr. Goertzen: Not specific to what's being proposed here, but just to advocate for broader discussions on petitions more generally in the House in future rules discussions.

Madam Chairperson: Are there any further comments by House leaders?

Proposal 25—pass.

Proposal 26: Deferral of report stage amendments.

Clerk: This is a proposal to delete current rule 139(7) because it is a redundant practice. It was based on the former practice we used to have with report stage amendments where they were distributed and considered on the same afternoon, and, on occasion, members would want to have those report stage amendments deferred. We have since changed that practice where report stage amendments are distributed on one day and then considered on another, so we don't need this provision for deferring.

Madam Chairperson: Do the House leaders have any comment?

Proposal 26—pass.

Proposal 27: Speaking times on report stage amendments—update.

Madam Speaker—Madam Clerk?

Clerk: Thank you, Madam Speaker. I know we feel interchangeable sometimes.

This is a proposed change to rule 139(10), and we are saying that it should say leaders of recognized parties because we may have more than one official opposition party and it's a little bit more inclusive if we just say leaders of recognized parties.

Madam Chairperson: Do the House leaders have any comment?

Proposal 27—pass.

Proposal 28: Grouping report stage amendments.

Deputy Clerk: This process has something that's been used occasionally in recent years and so we're codifying it in the rules. So rule 139(11) already says that the Speaker may select or combine amendments or clauses to be proposed at the report stage, but it doesn't actually give any mechanics as to how that should work.

Now, we've been doing this over the last number of years. It's actually becoming a little bit more common in recent years, and we've been following some practice from the House of Commons, and we've now done it, I'd say, at least a half dozen, maybe more, times. And in each case the Speaker provides a ruling giving an explanation as to how we're combining them and so on. And so we're basically putting that the explanation we've used in those rulings is now forming the basis of this rule.

And the basic concepts of it are a member, any member, might say—let's say they file five different report stage amendments to a bill. If—this is a key point—if the member requests the Speaker will see to combining them. The Speaker is not going to automatically combine a member's report stage amendments, and if the member doesn't want it to happen, then it won't happen; each report stage will get its own debate and its own vote. But if the member requests it, then we'll use the guidelines found in the new version of 139(11).

So, basically, they—those are if several different amendments could form the same—the subject of a single debate; in other words, they're changing—they're making a similar change in a few different spots in the rule, then that would be a rationale for combining them, or if—they could also be combined according to the location they're in where they're inserted in the bill and when they relate to the same clause or clauses.

So then amendments that are grouped like that will be moved consecutively, so you move the one, you move the other, then it'll be the subject of a one

single debate and one vote. So it could be three different report stage amendments and they'll have one vote on it and the vote—the result of that vote would apply to all three of them.

And again, if the member doesn't want them grouped, then they won't be grouped. It has to be at the member's request.

Madam Chairperson: Do the House leaders have any comment?

If not, shall resolution 28 pass? *[interjection]*
Shall proposal No. 28 pass?

Proposal 28—pass.

Proposal 29: Appendix D—budget day procedure

Deputy Clerk: So this—we're now into the appendices of the rule book. This one relates to the procedure for budget day.

Currently, the title of this refers to budget procedure, which is just inaccurate because there's more to budget than to budget day, but this process is specific to that one day when the Minister of Finance presents the Budget Address.

So we're adding in budget, we're adding in the word day to the title, and then we're also, consistent with the first change in this package, we're making a gender-neutral change too. And this is only in the English version because in the previous—in the current English version, it says: There are two messages from His Honour, the Lieutenant Governor. So we're just changing that to: There are two messages from the Lieutenant Governor, not assigning gender to it at all.

I think the Clerk has a comment.

Clerk: To just provide a little bit of extra context to what Rick is saying, we can't, just as the procedural staff, change this on our own because it is in the rule book as an appendices. We have to get approval from the Rules Committee to do a change like this.

Madam Chairperson: Do the House leaders have any comment? If not:

Proposal 29—pass.

Proposal 30: Appendix D—streamlining the main and capital process.

Clerk: We are doing some proposed changes to the Main and Capital Supply procedure. We previously, in the meeting about 10 minutes ago, said that we were going to take the Capital Supply resolution out of

main and capital and put it into departmental Estimates.

So we've added that change in here. We're also doing a change where we are going to group the first readings together for the Main and Capital Supply bills because that will reduce some steps and it will also reduce some waiting times because now we have to do one bill, first reading, distribute it, wait 'til it's distributed, then do second reading, then go to the next bill for first reading.

In this case, we could do the first readings one after another, and by the time we get to the second reading, we're ready to go ahead on the first bill, and we're, you know, cutting—saving the House, you know, a minute or two of time.

Madam Chairperson: Do the House leaders have any comment?

Proposal 30—pass.

Proposal 31: Appendix E—speaking times.

The honourable Deputy Clerk.

Deputy Clerk: That feels like a promotion, being honourable all of a sudden.

So this is a change. Actually, there's a number of changes to the appendix E in our rule book, which is something that was inserted in the rules, I think, about in the neighbourhood of 20 years ago, and it's basically just a reference list. Because there are many different provisions throughout the rules saying how long members can speak on certain items: members' statements are 20 minutes, debate on a government bill is 30, debate on private members', 10 and so on. It goes on and on.

So this was an idea to put them all in one place to make a quick reference chart. And so we put it in there about 20 years ago and haven't done a lot with it since then. So this is really just updating to reflect a number of changes that have happened in the rule book over the years.

And, again, it's now, I think, in—it used to take up one page in the rule book and now it's about two or three, but the idea of it is just to have a quick cross-reference: how long do I get to speak on a member's statement or whatever? That's all in one spot for members.

Madam Chairperson: Any comments from the House leaders?

Mr. Goertzen: More a question. Rule 135, so the first reading of bills is 30 seconds for the mover of the motion. That's 30 seconds on the moving of the motion or the description of the bill?

Deputy Clerk: Thank you for the question, Mr. Premier (Mr. Goertzen). That is for the—having the purpose of the bill explained, and this actually relates to another change that is under consideration, currently been deferred.

* (19:20)

Over the years, the rule regarding first readings says that the mover may make a brief statement, but historically, successive Speakers for 20 or 30 years have interpreted brief as 30 seconds. So there is a rule—a further part of this rule that will be changed if the rules group decides to change it in the future that will specify that as 30 seconds, or they could put a different time on it, but that's what's been interpreted over the years.

So this appendix is sort of referencing practice what currently has been observed for introduction of bills. Basically, the idea behind it is you're not debating the bill, you're just saying this is the purpose of the bill, I hope you vote for it.

Mr. Goertzen: I would just say that some of those 30 seconds seem like the longest 30 seconds of my life and—but I'll look forward to seeing this rule put in practice.

Clerk: If you think back in your memory banks, it's very rare that a Speaker intervenes when a member's speaking at first reading. If a member's going on two or three minutes, then you might start to see those time signals coming out, but usually the Speaker gives a little bit of latitude, so they have been longer than 30 seconds. They've been 45 up to a minute.

Madam Chairperson: Any further comments?

Mr. Gerrard: Just under motions or resolutions of government, there's a note here: member may divide speaking time equally with another member of the same party. That's so that you can have two members of a party using the 30-minute time slot?

Deputy Clerk: That's correct, Dr. Gerrard. There is a provision in one of our rules already which—it's not used very often, but it allows you to—basically, because we have a rotation between parties, this allows you to—you can use half or less the—of the amount of time, but you can fit two members in where one would normally speak.

So rather than one member speaking for 30 minutes, two members could speak for 15 minutes each from the same party before we have to go on a rotation.

Clerk: We haven't seen it happen recently, but we often would see that in the past with, like, Throne Speech and budget debates, when they're trying to get more members up speaking, they would divide their time up. But that has seemingly fallen out of practice in the last several years.

Mr. Gerrard: Does that only apply to a recognized party?

Deputy Clerk: That's a good question. I'm not sure I recall. Do you recall off the top of your head, Patricia? I could look it up. I think it could apply to an independent member but I'm going to reserve the right to double check and get back to you on that, Dr. Gerrard.

Madam Chairperson: Are there any further comments from the House leaders?

Proposal 31—pass.

Does the committee agree that the Amendments to the Rules, Orders and Forms of Proceedings of the Legislative Assembly of Manitoba, as agreed to by this committee, will come into force at the commencement of the Fourth Session of the 42nd Legislature?

Mr. Len Isleifson (Brandon East): I just want some clarifications because I didn't have an opportunity after everyone you asked for a question from the government—from the House leaders.

But on 13, when we look at changes there, we have the Committee of the Whole House. So on 12 we added the word House to the Committee of the Whole House; 14, we added of the Whole House to become the Whole House. But on 13, speeches in Committee of the Whole, we did not add the word House.

So I'm just wondering, is there a Committee of the Whole and a Committee of the Whole House, or is that just an oversight?

Madam Chairperson: Mr. Deputy Clerk.
[interjection]

Deputy Clerk: No, you can go ahead.

Madam Chairperson: Madam Clerk.

Clerk: They are one and the same. The Committee of the Whole House is Committee of the Whole. It just gets called one or the other, but they are the same.

Mr. Isleifson: So I'm just wondering then, just to keep consistency, if we should add House on 13. I know it's passed already, but, to me, it would make more sense to add the word Committee of the Whole House so that we have some consistency and flow in the document.

Madam Chairperson: Is there any further debate on this, or shall I ask for leave to go back to 13 to make this change? *[Agreed]*

So then we will go back to 13, Speeches in Committee of the Whole, and, as requested, it will be changed to Whole House. *Agreed? [Agreed]*

Clerk: To clarify, it would be changed in both the title and in the text of 75(3) to say Committee of the Whole House in both locations.

Madam Chairperson: Does the committee then agree that the Clerk be authorized to renumber the Rules, Orders and Forms of Proceedings of the Legislative Assembly of Manitoba and make other minor corrections that in no way alter the intended meaning of these amendments? *[Agreed]*

Does the committee agree that the Clerk be authorized to make minor corrections to the French version of the Rules, Orders and Forms of Proceedings of the Legislative Assembly of Manitoba to ensure the equivalence of both versions of the rules, ensuring that they in no way alter the intended meaning of these amendments? *[Agreed]*

Does the committee agree that the Clerk be authorized to prepare revised rule books incorporating all amendments, additions and deletions? *[Agreed]*

Does the committee agree that these amendments to the rules are permanent? *[Agreed]*

Does the committee agree that for future reference, document entitled, Legislative Assembly of Manitoba Rule Change Proposals—October 2021, be appended at the end of the Hansard transcript of this meeting? *[Agreed]*

Does the committee agree that the Amendments to the Rules, Orders and Forms of Proceedings of the Legislative Assembly of Manitoba, as agreed to by this committee, be reported to the House? *[Agreed]*

This concludes the business before the committee, and I would like to take this opportunity to thank all honourable members here for their work this evening.

Clerk: Just to clarify, did we cover a coming-into-force date for these rules as a recommendation to the House?

Madam Chairperson: That was the first question posed and approved.

So this concludes the business before the committee, and I would like to take this opportunity to thank all honourable members here for their work this evening.

I would also like to extend thanks for all the hard work that has been done behind the scenes to get this package of rule changes before us today.

Lastly, I would like to give special recognition to our hard-working translators who worked through the Thanksgiving weekend to ensure that a French version of all the proposals would be available for the committee report on this evening—on this meeting.

The hour being 7:33, what is the will of the committee?

Some Honourable Members: Rise.

Madam Chairperson: Committee rise, and thank you, everybody.

COMMITTEE ROSE AT: 7:33 p.m.

* * *

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

SUMMARY OF CONTENTS



1. Gender Neutral language
2. Definitions
3. Sessional Calendar – ensuring enough sitting days for Designated Bills
4. Sessional Calendar – Specified Bills wording
5. Voting – deferral exceptions
6. Naming provisions & Naming not subject to appeal
7. Divisions during Private Members' Business
8. Members' Statements – including names in Hansard
9. Precedence of Government Orders
10. Budget debate speaking time exceptions
11. 30 minute time limit exceptions
12. Committee of the Whole House
13. Speeches in Committee of the Whole
14. Supply Chair rulings not subject to challenge
15. Opposition Staff in the Chamber section of Supply
16. Motions to reduce line items in the Committee of Supply
17. Expiration of the 100 hours
18. Speeches in the Committee of Supply
19. Seating in Chamber Supply
20. Altering the Estimates Sequence
21. Voting in Supply on Fridays
22. Global Debate in Supply
23. Adding the Capital Supply Resolution to the Estimates consideration list
24. Motion to leave the chair
25. Presenting Petitions
26. Deferral of Report Stage Amendments
27. Speaking times on Report Stage Amendments – update
28. Grouping Report Stage Amendments
29. APPENDIX D – Budget Day Procedure
30. APPENDIX D – Streamlining the Main & Capital process
31. APPENDIX E – Speaking times



LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p>1. Gender neutral language</p> <p><i>Replace all gender specific language in the Rule Book with Gender neutral language.</i></p>	<p>"his or her" – appears 20 times in the Rules "he or she" – appears six times in the Rules "himself or herself" – appears once in the Rules</p>	<p><i>THAT the Rules, Orders and Forms of Proceedings of the Legislative Assembly of Manitoba be amended as follows:</i></p> <p><i>THAT the words "his or her" be replaced wherever they occur in the English version with the word "their".</i></p> <p><i>THAT the words "he or she" be replaced wherever they occur in the English version with the word "they".</i></p> <p><i>THAT the words "himself or herself" be replaced wherever they occur in the English version with the word "themselves".</i></p>
<p>2. Definitions</p> <p><i>These definitions are being added for better clarity of terminology throughout the Rules. These are terms used throughout the rules and are therefore defined here for reference and clarity.</i></p>	<p>Definitions 1(3) In these Rules, Orders and Forms of Proceedings of the Legislative Assembly</p>	<p><i>THAT sub-rule 1(3) be amended by</i></p> <p><i>(a) removing all the paragraph references (a), (b), etc. that appear prior to each defined term; and</i></p> <p><i>(b) adding the following definitions are added in alphabetical order:</i></p> <p><u>"Committee of the Whole House" refers to the Committee of the Whole and to the Committee of Supply;</u></p> <p><u>"Critic" means a Member of a Recognized Opposition Party designated by that party as a Critic for a government department or a specific area;</u></p>
<p>3. Sessional Calendar – ensuring enough sitting days for Designated Bills</p> <p><i>This provision ensures that there will be enough sitting days in the Fall Sittings to allow time to consider the Designated Bills.</i></p>	<p>Rule 2(1)</p> <p>If the day of the week on which Remembrance Day falls prevents the House from sitting for seventeen days in the Fall Sittings, the House may extend daily Sittings until 10:00 p.m. Each of these extended sitting days shall count as two sitting days for the purpose of achieving seventeen sitting days.</p>	<p><i>THAT the fourth paragraph of sub-rule 2(1) be repealed and replaced with the following:</i></p> <p>If the day of the week on which Remembrance Day falls prevents the House from sitting for <u>17</u> days in the Fall Sittings period, the House <u>shall begin the Fall Sittings on the last Wednesday in September.</u></p>
<p>4. Sessional Calendar – Specified Bills wording</p> <p><i>This is a simple wording revision which adds the words "identified as" before "specified" to be consistent with the</i></p>	<p>Specified Government Bills 2(8) In order for a Government Bill to be specified, the following actions must take place</p> <p>(a) First Reading must be moved no later than the twentieth sitting day after presentation of the Throne Speech;</p> <p>(b) Second Reading must be moved no later than the fourteenth sitting day after</p>	<p><i>THAT sub-rule 2(8) be repealed and replaced with the following:</i></p> <p>Specified Government Bills 2(8) In order for a Government Bill to be <u>identified as</u> specified, the following actions must take place:</p> <p>(a) First Reading must be moved no later than the twentieth sitting day after presentation of the Throne Speech;</p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p>wording used in rule 2(11).</p>	<p>the First Reading Completion Day for Specified Bills; and</p> <p>(c) the Bill has not been included on the list of Designated Bills tabled by the Official Opposition in accordance with sub-rule (9).</p> <p>Opposition Bills cannot be specified or designated.</p>	<p>(b) Second Reading must be moved no later than the fourteenth sitting day after the First Reading Completion Day for Specified Bills;</p> <p>(c) the Bill has not been included on the list of Designated Bills tabled by the Official Opposition in accordance with sub-rule (9).</p> <p>Opposition Bills cannot be specified or designated.</p>
<p>5. Voting – deferral exceptions</p> <p><i>This sub-rule is incomplete as there are some existing exceptions missing from the list. Rather than create a very long list of exceptions however, we changed the wording to achieve the same result.</i></p>	<p>Deferral 14(4) Despite sub-rule (3), and after consulting with the Whips from all Recognized Parties, the Speaker may direct that a division be deferred to a specific time set by the Speaker, with the following divisions excluded:</p> <p>(a) sub-rules 23(7) and (8) – Private Members’ Business;</p> <p>(b) sub-rule 30(15) – Opposition Day Motions;</p> <p>(c) sub-rule 34(7) – Budget motion;</p> <p>(d) sub-rules 45(3) and (6) – Address in Reply to the Speech from the Throne;</p> <p>(e) sub-rule 50(4) – Time allocation motions.</p>	<p><i>THAT sub-rule 14(4) be repealed and replaced with the following:</i></p> <p>Deferral 14(4) Despite sub-rule (3), and after consulting with the Whips from all Recognized Parties, the Speaker may direct that a division be deferred to a specific time set by the Speaker, <u>unless otherwise stated in these rules.</u></p>
<p>6. Naming provisions & Naming not subject to appeal</p> <p><i>Revision of wording for the naming process.</i></p> <p><i>The last sentence of 18(1)(a) should be removed. Appeals on matters of order are no longer permitted, and as “Naming” falls under the category of matters of order, such decisions cannot be challenged.</i></p>	<p>Naming of a Member for an offence in the House 18(1)(a) The Speaker shall be vested with the authority to maintain order by naming individual Members for disregarding the authority of the Chair and, without resorting to a motion, ordering a withdrawal for the remainder of the Sitting, despite Rule 15. The decision of the Speaker is subject to appeal.</p> <p>(b) In the event of a Member disregarding an order of the Chair made pursuant to paragraph (a), the Speaker shall order the Sergeant-at-Arms to escort the Member out of the Chamber.</p>	<p><i>THAT sub-rule 18(1) be repealed and replaced with the following:</i></p> <p>Naming of a Member for an offence in the House 18(1) The Speaker shall be vested with the authority to maintain order:</p> <p>(a) <u>by naming individual Members for disregarding the authority of the Chair, and;</u></p> <p>(b) <u>by ordering the withdrawal of a Member from the Chamber for the remainder of the sitting day, despite Rule 15.</u></p> <p>In the event of a Member disregarding an order of the Chair, <u>the Speaker shall order the Sergeant-at-Arms to escort the Member out of the Chamber.</u></p>
<p>7. Divisions during Private Members’ Business</p> <p><i>In order to not use up time in Private Members’ Business on bell ringing, and to</i></p>	<p>Divisions during Private Members’ Business 23(7) A division requested during a Private Members’ Hour on Tuesday must be deferred to the Private Members’ Hour the following Thursday. The deferred vote shall take place at 11:55 a.m. on Thursday, and despite rule 14(4) shall not be further deferred.</p>	<p><i>THAT sub-rules 23(7) and 23(8) be repealed and replaced with the following:</i></p> <p>Divisions during Private Members’ Business 23(7) <u>Any</u> division requested during Private Members’ <u>Business</u> on Tuesday <u>or Thursday must be deferred to 11:55 a.m. on the</u></p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p>maximize time for debate, this change would defer all votes requested in Private Members' Business on Tuesday or Thursday to 11:55 a.m. on Thursday.</p>	<p>23(8) A division requested during a Private Members' Hour on Thursday takes place immediately.</p>	<p><u>Thursday of the same week</u>, and shall not be further deferred.</p> <p>Order for Divisions 23(8) <u>Except by unanimous consent, in situations where multiple deferred divisions are scheduled for the same day, the Speaker shall call the votes in the following sequence:</u></p> <p>(a) <u>divisions deferred from the Tuesday Private Members' Business, in the order they were requested;</u></p> <p>(b) <u>divisions deferred from the Thursday Private Members' Business, in the order they were requested.</u></p> <p><u>For any division that takes place in accordance with this sub-rule the division bells shall ring for no more than five minutes, and the House will not recess until all deferred divisions are completed.</u></p>
<p>8. Members' Statements – including names in Hansard</p> <p>To eliminate the need for Members to seek leave to have names referenced in a statement included in Hansard, this provision allows that if a Member provides a list of names of referenced to Hansard they would automatically be included in the daily transcript without needing to ask for leave.</p>		<p><i>THAT the following be added after sub-rule 27(2):</i></p> <p>Including names in Hansard transcript 27(3) <u>If a Member indicates that they wish to include in the Hansard transcript the names of individuals referenced in their statement, up to 50 names will be permitted and printed. Members are responsible for the accuracy of their lists, which must be in a legible form and be provided to Hansard before 5:00 p.m. on the same sitting day the statement is read in the House.</u></p>
<p>9. Precedence of Government Orders</p> <p>The terms "Government Order" and "Private Members' Order" have been a source of confusion over the years. Changing the terms "Government Order" to "Government Business" and "Private</p>	<p>Precedence generally 31(1) All items standing on the Orders of the Day (except Government Orders) shall be taken up according to the precedence assigned to each on the Order Paper.</p> <p>Precedence of Government Orders 31(2) When Government Business has precedence, the Government Orders and Private Members' Orders may be called in such sequence as the Government determines.</p>	<p><i>THAT sub-rules 31(1) and (2) are repealed and replaced with the following:</i></p> <p>Precedence generally 31(1) All items standing on the Orders of the Day, except Government <u>Business</u>, shall be taken up according to the precedence assigned to each on the <u>Order Paper</u>.</p> <p>Precedence of Government Business 31(2) When Government Business has precedence, <u>items of Government Business and Private Members' Business</u> may be called in such sequence as the Government determines.</p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<i>Members' Order" to Private Members' Business" (as each is listed on the Order Paper) clarifies this.</i>		
<p>10. Budget debate speaking time exceptions</p> <p><i>This provision adds the Minister of Finance to the exemption to the 20 minute speaking time when delivering the Budget Speech. Clarification is also added for designating a leader's unlimited speaking time.</i></p>	<p>Exceptions 34(9) The 20-minute limit does not apply to the Leader of the Government, of the Official Opposition, or of a Recognized Opposition Party.</p> <p>A Leader who has not yet spoken in this debate may, by giving written notice to the Speaker, designate one Member who may speak in the debate for as long as the Member wishes. If the Member then speaks in the debate, the 20-minute limit applies to the Leader.</p>	<p><i>THAT sub-rule 34(9) be repealed and replaced with the following:</i></p> <p>Exceptions 34(9) The 20-minute limit does not apply to:</p> <p>(a) <u>Leaders of Recognized Parties;</u></p> <p>(b) <u>a Minister moving the Budget motion.</u></p> <p>A Leader who has not yet spoken in this debate may, by giving written notice to the Speaker <u>before speaking in the debate</u>, designate one Member who may speak in the debate <u>with unlimited time</u>. <u>In this instance, the 20-minute limit will then apply to the Leader.</u></p>
<p>11. 30 minute time limit exceptions</p> <p><i>This provision adds clarity to the language regarding speaking times in debates on government business, and also notes that other Rules set out different speaking times.</i></p> <p><i>The change also removes the term "Government Order" as described in item 30.</i></p>	<p>30-minute limit 44(1) No Member may speak for more than 30 minutes in any debate.</p> <p>Exceptions 44(2) The 30-minute limit does not apply to</p> <p>(a) the Leader of the Government or of a Recognized Opposition Party;</p> <p>(b) a Minister moving a Government Order; or</p> <p>(c) a Member making a motion of "no confidence in the Government", or the Minister replying to the motion.</p> <p>A Leader of a Recognized Party who has not yet spoken in a debate may, by giving written notice to the Speaker, designate one Member who may speak in that debate with unlimited time. In this instance, the 30-minute limit will then apply to the Leader.</p>	<p><i>THAT sub-rules 44(1) and (2) are repealed and replaced with the following:</i></p> <p>30-minute limit 44(1) <u>Unless otherwise stated in these Rules</u>, no Member may speak for more than 30 minutes in any debate.</p> <p>Exceptions 44(2) The 30-minute limit does not apply to:</p> <p>(a) the Leader of the Government or of a Recognized Opposition Party;</p> <p>(b) a Minister moving a <u>motion</u>;</p> <p>(c) a Member <u>moving</u> a motion of "no confidence in the Government", or the Minister replying to the motion.</p> <p>A Leader of a Recognized Party who has not yet spoken in a debate may, by giving written notice to the Speaker <u>before speaking in the debate</u>, designate one Member who may speak in <u>the</u> debate with unlimited time. In this instance, the 30-minute limit will then apply to the Leader.</p>
<p>12. Committee of the Whole House</p> <p><i>Clarification of terminology and improving the wording of the rule.</i></p>	<p>Rules observed in Committee of the Whole 75(1) The Rules shall be observed in a Committee of the Whole House, insofar as they are applicable, except the Rules requiring seconding of motions, limiting the number of times of speaking, and, in the case of the Committee of Supply, requiring Members to rise to speak. The speaking time limit in Committee of the Whole is five minutes.</p>	<p><i>THAT sub-rule 75(1) be repealed and replaced with the following:</i></p> <p>Rules observed in a Committee of the Whole House 75(1) The Rules shall be observed in a Committee of the Whole House, insofar as they are applicable, except the Rules requiring seconding of motions, limiting the number of</p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p><i>Removing an exception for the Committee of Supply regarding rising to speak.</i></p> <p><i>Moving the speaking time limit provision to a subsequent rule.</i></p>		<p>times a Member may speak, <u>and requiring</u> Members to rise to speak.</p>
<p>13. Speeches in Committee of the Whole</p> <p><i>Clarification of terminology, improving the wording of the rule, and adding the time limit from 75(1).</i></p>	<p>Speeches in Committees of the Whole 75(3) Speeches in a Committee of the Whole House must be strictly relevant to the item or clause under discussion.</p>	<p><i>THAT sub-rule 75(3) be repealed and replaced with the following:</i></p> <p>Speeches in Committee of the Whole 75(3) Speeches in the Committee of the Whole <u>shall not exceed five minutes and</u> must be strictly relevant to the item or clause under discussion.</p>
<p>14. Supply Chair rulings not subject to challenge</p> <p><i>An omission from previous Rules revisions, this rule references appeals to a Supply Chairperson's ruling, which are no longer permitted, accordingly this reference needs to be changed. This change will also clarify the process for reporting disorder.</i></p>	<p>Order in Committees 75(4) The Chairperson of a Committee of the Whole House shall maintain order and decide all questions of order, subject, except in the case of the Committee of Supply, to an appeal to the Whole House and, in the case of the Committee of Supply, to an appeal to the Committee but disorder in a Committee of the Whole House can only be censured by the House on receiving a report thereof.</p>	<p><i>THAT sub-rule 75(4) be repealed and replaced with the following:</i></p> <p>Order in a Committee of the Whole House 75(4) The Chairperson of a Committee of the Whole House shall maintain order and decide all questions of order, <u>without appeal. Subject to Rule 18(2), disorder in a Committee of the Whole House may be censured by the House only after it has received a report on the disorder.</u></p>
<p>15. Opposition Staff in the Chamber section of Supply</p> <p><i>For the last several sessions opposition staff have been allowed on the floor of the Chamber only by leave. This change would make that arrangement permanent and eliminate the need to seek leave each session. We also included a provision to clarify that staff are</i></p>	<p>Government officials in Committee 75(5) In a Committee of the Whole House, such officials of the Government as are required by a Minister may be admitted to the Legislative Chamber, and shall be permitted to sit at the table placed on the floor of the House in front of the Minister, but this rule does not apply during the debate on a Minister's salary in Committee of Supply.</p>	<p><i>THAT sub-rule 75(5) be repealed and replaced with the following:</i></p> <p>Officials in the Committee of Supply 75(5) <u>During the consideration of Departmental Estimates in the Committee of Supply, officials of the Government and of a Recognized Opposition Party as required by a Minister or a Critic may be admitted to the Legislative Chamber. They must be seated at a table placed in front of the Minister or Critic. This sub-rule does not apply during opening statements or the debate on a Minister's salary.</u></p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p><i>allowed in the Chamber only for estimates debates (and no other business), and they must leave during the consideration of the Minister's salary.</i></p>		
<p>16. Motions to reduce line items in the Committee of Supply</p> <p><i>Motions in supply cannot delete an item, so clause (b) needs to be changed – this should have been updated years ago. The word "vary" in the same clause should also be removed as "reduce" is the only option when varying an item.</i></p>	<p>Business of Supply 76(1) The business of supply for a fiscal year consists of</p> <ul style="list-style-type: none"> (a) motions to concur in interim supply, main and capital estimates and supplementary or final estimates; (b) motions to vary, delete, restore or reinstate any item in the estimates; and (c) motions to introduce supply Bills or to pass them at any stage. 	<p><i>THAT sub-rule 76(1) be repealed and replaced with the following:</i></p> <p>Business of Supply 76(1) The business of supply for a fiscal year consists of:</p> <ul style="list-style-type: none"> (a) motions to concur in interim supply, main and capital estimates and supplementary or final estimates; (b) motions to <u>reduce</u>, restore or reinstate any item in the estimates; (c) motions to introduce supply Bills or to pass them at any stage.
<p>17. Expiration of the 100 hours</p> <p><i>This provision clarifies the terminology explaining which committees are covered by this rule.</i></p>	<p>When time limit expires 76(5) If the business of supply to which the 100-hour limit applies has not been completed when that limit expires, the Chairpersons of the Committees of Supply and of the Whole House shall immediately put all questions necessary to dispose of the remaining matters. These questions are not subject to debate, amendment or adjournment.</p>	<p><i>THAT sub-rule 76(5) be repealed and replaced with the following:</i></p> <p>When time limit expires 76(5) If the business of supply to which the 100 hour limit applies has not been completed when that limit expires, the <u>Chairpersons of a Committee of the</u> Whole House shall immediately put all questions necessary to dispose of the remaining matters. These questions are not subject to debate, amendment or adjournment.</p>
<p>18. Speeches in the Committee of Supply</p> <p><i>Clarification of terminology about speaking times and relevance.</i></p>	<p>Speaking Times in the Committee of Supply 77(1) With the exception of opening statements, Members shall speak for no more than five minutes in Committee of Supply debates.</p> <p>Opening statements 77(2) Opening statements from Ministers and critics from Recognized Opposition Parties shall be restricted to 10 minutes.</p>	<p><i>THAT sub-rules 77(1) and (2) be repealed and replaced with the following:</i></p> <p>Speeches in Committee of Supply 77(1) With the exception of opening statements, <u>speeches in the Committee of Supply shall not exceed five minutes and must be strictly relevant to the item under discussion.</u></p> <p>Opening statements 77(2) Opening statements from Ministers and Critics <u>shall not exceed 10 minutes.</u></p>
<p>19. Seating in Chamber Supply</p> <p><i>This change would allow Members other</i></p>	<p>Minister's and Critic's seats in Committee of Supply 77(3) While in Committee of Supply the Minister presenting his or her estimates and the critic or critics of that Minister's department shall</p>	<p><i>THAT sub-rule 77(3) be repealed and replaced with the following:</i></p> <p>Seating in Chamber section of the Committee of Supply</p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p>than Critics to sit in the front benches while participating in debate. This has allowed by leave in the past.</p>	<p>be permitted to speak from a place in the front row of the benches in the Chamber.</p>	<p><u>77(3) During Committee of Supply Sittings in the Chamber</u>, the Minister presenting <u>their</u> estimates and the Critic of that Minister's department, <u>as well as any other Member participating in the debate</u>, shall be permitted to speak from a place in the front row benches in the Chamber.</p>
<p>20. Altering the Estimates Sequence</p> <p><i>This rule should be changed to allow the House Leaders to alter the estimates sequence, eliminating the need for leave.</i></p>	<p>Changes to sequence 77(9) Once the sequence for estimate consideration is established in accordance with sub-rule (7) that sequence may be changed by substantive motion with required notice given, or by unanimous consent.</p>	<p><i>THAT sub-rule 77(9) be repealed and replaced with the following:</i></p> <p>Changes to estimates sequence 77(9) <u>Changes to the estimates sequence may be made only by written agreement of the House Leaders of all Recognized Parties. The Government House Leader shall table the revised estimates sequence in the House or in the Committee of Supply. If the revised sequence is tabled in the Committee of Supply, the Chairperson must report the change to the House on the next sitting day during Committee Reports.</u></p>
<p>21. Voting in Supply on Fridays</p> <p><i>This provision allows voice votes, or "on division" decisions during Friday Supply sittings as the current rule prohibits this.</i></p> <p><i>The original rule also referenced what to do if a recorded vote was on the last item for the department. Once the proposed change to Rule 77(16) is adopted however, all voting will happen at the end, so any request for a vote will mean the section must rise.</i></p> <p><i>If a motion for the "committee to rise" is moved on a Friday, a counted vote should not be allowed as it would be deferred to the next Supply Sitting, but the intent of the motion would lapse at adjournment.</i></p> <p><i>Challenges to Chair's rulings in Supply are no longer permitted.</i></p>	<p>Committee of Supply sitting on Fridays 77(13) When the Committee of Supply, or a section of it, sits on a Friday, no request for quorum count is permitted, and the Chairperson or Deputy Chairperson of the Committee can accept a vote on a question only if it is unanimous. If a vote is not unanimous,</p> <p>(a) the question must be put again, without further debate, as the first item of business at the next sitting of the Committee of Supply that is not on a Friday; and</p> <p>(b) the Committee continues with the next item for consideration, unless the question pertains to the last item of supply for a government department.</p> <p>Any challenge to a ruling of the Chairperson must be deferred to the next sitting of the Committee of Supply that is not on a Friday.</p> <p>After the Committee rises on a Friday, the only motion that may be made in the House is a motion for adjournment.</p>	<p><i>THAT sub-rule 77(13) be repealed and replaced with the following:</i></p> <p>Committee of Supply sitting on Fridays 77(13) When the Committee of Supply <u>sits</u> on a Friday:</p> <p>(a) <u>no request for a quorum count is permitted;</u></p> <p>(b) <u>a motion for the Committee to rise may only be decided on a voice vote;</u></p> <p>(c) <u>a request for a recorded vote on any question, with the exception of a motion for the Committee to rise, must:</u></p> <p>(i) <u>be deferred to the next Sitting of the Committee of Supply and be considered then as the first item of business.</u></p> <p>(ii) <u>not be further deferred;</u></p> <p>(d) <u>after a formal vote has been deferred, that section of the Committee must rise.</u></p> <p><u>After the Committee of Supply rises on a Friday, no other business may be called in the House.</u></p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p>22. Global Debate in Supply</p> <p><i>This rule should be changed to reflect current and historical practice that debates in Supply are "global" discussions of the entire department instead of chronological "line-by-line" discussions.</i></p>	<p>Considering departmental estimates 77(16) During consideration of departmental estimates, line items need not be passed, but they may be called for the purpose of asking questions or moving amendments. Departmental resolutions must be voted on separately.</p>	<p><i>THAT sub-rule 77(16) be repealed and replaced with the following:</i></p> <p>Considering departmental estimates 77(16) During <u>the</u> consideration of departmental estimates:</p> <p>(a) <u>questioning for each department shall proceed in a global manner, with questions put separately on all resolutions once the Official Opposition Critic indicates that questioning has concluded;</u></p> <p>(b) <u>if the first resolution for the department contains the Minister's salary, that resolution shall be deferred until all other resolutions have had their questions put.</u></p> <p>(c) <u>line items do not need to be passed, but they may be called for the purpose of asking questions or moving amendments.</u></p>
<p>23. Adding the Capital Supply Resolution to the Estimates consideration list</p> <p><i>In conjunction with a change in item 31, this provision adds the Capital Supply Resolution for consideration by the Committee of Supply, along with the departmental estimates.</i></p>	<p>Concurrence motion in Committee of Supply 78(1) After all supply resolutions have been considered, a concurrence motion must be moved in the Committee of Supply sitting as a full Committee in the Chamber.</p>	<p><i>THAT sub-rule 78(1) be repealed and replaced with the following:</i></p> <p>Concurrence motion in Committee of Supply 78(1) After all supply resolutions have been considered, <u>including the resolution respecting the Capital Supply Bill</u>, a concurrence motion must be moved in the Committee of Supply sitting as a full Committee in the Chamber.</p>
<p>24. Motion to leave the chair</p> <p><i>The motion referred to in this Rule relates to how the House used to resolve into Committee many, many years ago and accordingly it should be removed.</i></p>	<p>Motion to leave the Chair 80(1) A motion that the Chairperson of a Committee of the Whole House leave the Chair is always in order, takes precedence over any other motion and is not debatable.</p> <p>80(2) Such a motion, if rejected, cannot be renewed unless some intermediate proceeding has taken place.</p>	<p><i>THAT rule 80 be repealed.</i></p>
<p>25. Presenting Petitions</p> <p><i>Rule 133(4) says that the Speaker examines and vets petitions, but this should be</i></p>	<p>Petition to be examined 133(4) The Speaker must examine each petition filed by a Member to ensure that it complies with these Rules and conforms to the practices and privileges of the House.</p>	<p><i>THAT sub-rule 133(4) be repealed and replaced with the following:</i></p> <p>Petition to be examined 133(4) The <u>Clerk</u> must examine each petition filed by a Member to ensure that it</p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<i>changed to the Clerk to reflect reality.</i>	If the Speaker is satisfied that it does, the Member's name is to be printed on the next day's <i>Order Paper</i> under "Petitions". If the Speaker is not satisfied, the petition is to be returned to the Member.	complies with these Rules and conforms to the practices and privileges of the House. If the <u>Clerk</u> is satisfied that it does, the Member's name is to be printed on the next day's <i>Order Paper</i> under "Petitions". If the <u>Clerk</u> is not satisfied, the petition is to be returned to the Member.
26. Deferral of Report Stage Amendments <i>This rule should be deleted as it is redundant and outdated. Under our old practice, RSAs could be considered on the same afternoon when provided to the House, and this rule allowed for a deferment to provide more time consider the RSAs. Under current practice however, RSAs are distributed on one day and appear on the OP on the next sitting day – eliminating the need for deferment.</i>	Request for 24 hours deferment for amendment 139(7) Despite sub-rule (6), where a written notice of a motion to amend, delete, insert or restore any clause or provision in a Bill is given prior to the consideration of the Report Stage of the Bill, and the Order of the Day for consideration of the Report Stage of the Bill is called before the end of the first sitting of the House after the notice is given, any Member may request that the consideration of the Report Stage of the Bill be deferred until after the end of the first sitting of the House after the notice is given and, unless the House by a vote, unanimous except for that Member, refuses the request, the consideration of the Report Stage of the Bill shall be deferred until after the end of the first sitting of the House after the notice is given; but, if the consideration of the Report Stage of the Bill is deferred once under this Rule, the consideration of the Report stage shall not again be deferred, except by resolution of the House.	<i>THAT sub-rule 139(7) be repealed.</i>
27. Speaking times on Report Stage Amendments – update <i>Additional Opposition parties should be included by adding: "Leaders of Recognized Parties".</i>	Limitation on debate 139(10) Members are limited to 10 minute speeches when considering Report Stage, except that the Premier or the Leader of the Official Opposition may speak for 30 minutes.	<i>THAT sub-rule 139(10) be repealed and replaced with the following:</i> Limitation on debate 139(10) Members are limited to 10 minute speeches during Report Stage, except for <u>Leaders of Recognized Parties who</u> may speak for 30 minutes.
28. Grouping Report Stage Amendments <i>This process has been used occasionally in recent years and more details should be added to the rule governing this process.</i> <i>We have had several Speaker's rulings on</i>	Combining the amendments 139(11) The Speaker may select or combine amendments or clauses to be proposed at the Report Stage.	<i>THAT sub-rule 139(11) be repealed and replaced with the following:</i> Grouping amendments <u>139(11) Upon receipt of a written request from an amendment's sponsor, the Speaker shall select and group amendments for consideration at Report Stage based on their content and their position in the Bill, in accordance with the following criteria:</u> (a) <u>amendments which could form the subject of a single debate are grouped according to content if, once adopted, they would have the same effect in</u>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p><i>this in the last couple of years which demonstrated some good practice, on which we have drawn for this rule.</i></p> <p><i>We have also added a provision to allow votes to be grouped, as well as debates on RSAs.</i></p>		<p><u>different parts of the Bill or if they relate to the same provision or similar provisions of the Bill;</u></p> <p>(b) <u>amendments are combined according to the location at which they are to be inserted in the Bill when they relate to the same clause or clauses.</u></p> <p><u>Amendments so grouped will then be moved consecutively, be the subject of a single debate, and have the questions put and decided collectively.</u></p>
<p>29. APPENDIX D – Budget Day Procedure</p> <p><i>This heading should be changed to "Budget Day Procedure" since it only outlines the business on the first day of the Budget Debate.</i></p>	<p>APPENDIX D FINANCIAL PROCEDURE GUIDE BUDGET PROCEDURE</p>	<p><i>THAT Appendix D is amended in the heading by adding "DAY" after "BUDGET".</i></p> <p>APPENDIX D FINANCIAL PROCEDURE GUIDE BUDGET <u>DAY</u> PROCEDURE</p>
<p><i>Remove gender specific language "His Honour".</i></p>	<p>6. Finance Minister advises the Speaker that there are two messages from His Honour, the Lieutenant Governor.</p>	<p><i>THAT Appendix D is amended by replacing item 6. of the Budget Procedure of the English version with the following:</i></p> <p>6. Finance Minister advises the Speaker that there are two messages <u>from the</u> Lieutenant Governor.</p>
<p>30. APPENDIX D – Streamlining the Main & Capital process</p> <p><i>Steps 1-3 in the current process relate to the Committee of Supply considering the Capital Supply Bill resolution. Instead of being considered here, this item can be deleted from this procedure and considered along with all of the departmental estimates (see item 23), as the last resolution in one of the sections. The passage of that resolution could be reported to the House along with the report</i></p>	<p>MAIN AND CAPITAL SUPPLY PROCEDURE</p> <ol style="list-style-type: none"> 1. Speaker announces that the House will resolve into Committee of Supply to consider the resolution respecting the Capital Supply Bill. 2. Committee of Supply considers the resolution respecting Capital Supply Bill – The Loan Act. (no debate if 100 hour time limit has expired) 3. Chairperson of the Committee of Supply presents the report of the Committee to the House and moves that it be received. (not debatable) 4. Government House Leader moves Concurrence Motion and Committee of Supply considers it. (debatable motion - 100 hour time limit does not apply) 5. Chairperson of the Committee of Supply presents the report of the Committee to the House and moves that it be received. (not debatable) 	<p><i>THAT Appendix D is amended by repealing the MAIN AND CAPITAL SUPPLY PROCEDURE and replacing it with the following:</i></p> <p>MAIN AND CAPITAL SUPPLY PROCEDURE</p> <ol style="list-style-type: none"> 1. Government House Leader moves Concurrence Motion and Committee of Supply considers it (debatable motion - 100 hour time limit does not apply). 2. Chairperson of the Committee of Supply presents the report of the Committee to the House and moves that it be received (not debatable). 3. Government House Leader moves Concurrence Motion in the House (cannot be debated, amended or adjourned). 4. House considers and adopts motion regarding <u>The Loan Act</u> (no notice required). 5. House considers and adopts motion regarding <u>The Appropriation Act</u> (no notice required).

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
<p><i>on the departmental resolutions.</i></p> <p><i>Steps 9-14 could be reordered to have the First Readings moved consecutively, followed by distribution of both Bills by House staff, then the Second Readings consecutively.</i></p> <p><i>The net effect of this would be to reduce the number of steps in this procedure from 20 to 16.</i></p> <p><i>This provision also makes consistent the terminology used to refer to The Loan Act and The Appropriation Act.</i></p>	<ol style="list-style-type: none"> 6. Government House Leader moves Concurrence Motion in the House. (cannot be debated, amended or adjourned) 7. House considers and adopts motion regarding Capital Supply Bill. (no notice required) 8. House considers and adopts motion regarding Main Supply Bill. (no notice required) 9. Finance Minister moves First Reading of Main Supply Bill – The Appropriation Act. (may not be debated, amended or adjourned) 10. House staff distributes copies of Main Supply Bill – The Appropriation Act immediately after adoption of First Reading Motion. 11. Finance Minister moves Second Reading of Main Supply Bill – The Appropriation Act, and referral to a Committee of this House. (debatable motion – may be agreed to without debate or adjourned) 12. Finance Minister moves First Reading of Capital Supply Bill – The Loan Act. (may not be debated, amended or adjourned) 13. House staff distributes copies of Capital Supply Bill – The Loan Act, immediately after adoption of the First Reading Motion. 14. Finance Minister moves Second Reading of Capital Supply Bill – The Loan Act, and referral to a Committee of this House. (debatable motion - may be agreed to without debate or adjourned) 15. Speaker announces that the House will resolve into Committee of the Whole to consider and report on Capital Supply Bill – The Loan Act, and Main Supply Bill – The Appropriation Act, for Concurrence and Third Reading. 16. Committee of the Whole considers Capital Supply Bill – The Loan Act, and Main Supply Bill – The Appropriation Act. (debatable matter, but no debate if 100 hour time limit has expired) 17. Chairperson of the Committee of the Whole House presents report of the Committee to the House and moves that it be received. (not debatable) 18. Other Minister of the Crown, usually Government House Leader, moves Concurrence and 	<ol style="list-style-type: none"> 6. Finance Minister moves <u>First Reading of The Appropriation Act (may not be debated, amended or adjourned).</u> 7. Finance Minister moves <u>First Reading of The Loan Act (may not be debated, amended or adjourned).</u> 8. House staff distributes copies of the <u>The Appropriation Act, and The Loan Act, immediately after adoption of each First Reading Motion.</u> 9. Finance Minister moves <u>Second Reading of The Appropriation Act, and referral to a Committee of this House (debatable motion – may be agreed to without debate or adjourned).</u> 10. Finance Minister moves <u>Second Reading of The Loan Act, and referral to a Committee of this House (debatable motion - may be agreed to without debate or adjourned).</u> 11. Speaker announces that the House will resolve into Committee of the Whole to consider and report on <u>The Loan Act, and The Appropriation Act</u>, for Concurrence and Third Reading. 12. Committee of the Whole considers <u>The Loan Act, and The Appropriation Act</u> (debatable matter, but no debate if 100 hour time limit has expired). 13. Chairperson of the Committee of the Whole House presents report of the Committee to the House and moves that it be received (not debatable). 14. Finance Minister moves Concurrence and Third Reading of <u>The Loan Act</u> (debatable motion – may be agreed to without debate or adjourned). 15. Finance Minister moves Concurrence and Third Reading of <u>The Appropriation Act</u> (debatable motion – may be agreed to without debate or adjourned). 16. Lieutenant Governor gives Royal Assent to <u>The Loan Act, and The Appropriation Act.</u>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule Change Proposal	Current Rule	Proposed New Wording (changes underlined)
	<p>Third Reading of Capital Supply Bill – The Loan Act. (debatable motion – may be agreed to without debate or adjourned)</p> <p>19. Other Minister of the Crown, usually the Government House Leader, moves Concurrence and Third Reading of Main Supply Bill – The Appropriation Act. (debatable motion – may be agreed to without debate or adjourned)</p> <p>20. Lieutenant Governor gives Royal Assent to Capital Supply Bill – The Loan Act, and Main Supply Bill – The Appropriation Act.</p>	
<p>31. APPENDIX E – Speaking times</p> <p><i>This chart has no new provisions or rules, it is simply a reference guide noting the many different provisions in the rules relating to how long a Member may speak in difference debates.</i></p> <p><i>This change adds additional items with speaking time provisions, as well as some explanatory and reference notes.</i></p> <p><i>This also changes plural terms to singular (“Ministers” to “Minister”, etc.).</i></p>		<p><i>THAT Appendix E be repealed and replaced with the following:</i></p> <p>See the following pages for proposed wording.</p>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

APPENDIX E

SPEAKING TIMES

Rule	Debate	Speaking Time	Notes
34(8) 34(9)	Budget Debate	20 minutes	<ul style="list-style-type: none"> ▪ Unlimited speaking time for: <ul style="list-style-type: none"> ○ Leader of Recognized Parties (may be transferred) ○ <u>Minister moving the Budget motion</u>
51(2)	<u>Closure Motion – after adoption of motion</u>	30 minutes	<ul style="list-style-type: none"> ▪ <u>No Member shall speak more than once in any adjourned debate</u>
77(1)	Committee of Supply	5 minutes	<ul style="list-style-type: none"> ▪ Member may speak more than once
77(2)	<u>Committee of Supply – Opening Statement</u>	10 minutes	<ul style="list-style-type: none"> ▪ <u>Minister and Critics</u>
75(3)	Committee of the Whole	5 minutes	<ul style="list-style-type: none"> ▪ Member may speak more than once
44(1) 44(2) 44(5) 139(15)	Concurrence and Third Reading – Government Bills	30 minutes	<ul style="list-style-type: none"> ▪ Unlimited speaking time for: <ul style="list-style-type: none"> ○ Leaders of Recognized Parties (may be transferred) ○ <u>Minister moving the Concurrence and Third Reading motion (may speak first or at the end of the debate)</u> ▪ <u>Member may divide speaking time equally with another Member of same party</u>
2(20)	<u>Concurrence and Third Reading – Government Designated Bills (Completion Date)</u>	10 minutes	<ul style="list-style-type: none"> ▪ <u>Minister, Critics and each Independent Member</u>
2(14)	<u>Concurrence and Third Reading – Government Specified Bills (Completion Date)</u>	10 minutes	<ul style="list-style-type: none"> ▪ <u>Minister, Critics and each Independent Member</u>
78(3)	<u>Concurrence Motion</u>	10 hours	<ul style="list-style-type: none"> ▪ <u>Minimum debate of 10 hours on the Concurrence Motion moved in Committee of Supply.</u>
62(3)	<u>Condolence Motion</u>	-	<ul style="list-style-type: none"> ▪ <u>Speaking time limits do not apply</u>
135	<u>First Reading of Bills</u>	30 seconds	<ul style="list-style-type: none"> ▪ <u>Mover of motion</u>
29(2)	Grievances	10 minutes	<ul style="list-style-type: none"> ▪ <u>Member may raise only one grievance per session</u>
38(4)	Matters of Urgent Public Importance – <u>Debate of</u>	10 minutes	<ul style="list-style-type: none"> ▪ If debate proceeds all Members have 10 minutes. ▪ Total debate shall not exceed two hours.
38(2)	Matters of Urgent Public Importance – <u>Explanation of</u>	10 minutes	<ul style="list-style-type: none"> ▪ Member has 10 minutes to explain why debate should proceed. ▪ One Member from each recognized party may respond for 10 minutes.
27(1)	Member's Statements	2 minutes	<ul style="list-style-type: none"> ▪ <u>Up to five Members each sitting day</u>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule	Debate	Speaking Time	Notes
26(3)	Ministerial Statements	-	<ul style="list-style-type: none"> ▪ <u>No time limit for Minister</u> ▪ <u>Replies must not exceed Minister's time</u>
44(1) 44(2) 44(5) 60(1)	<u>Motions or Resolutions – Government</u>	<u>30 minutes</u>	<ul style="list-style-type: none"> ▪ <u>Unlimited speaking time for:</u> <ul style="list-style-type: none"> ○ <u>Leader of Recognized Parties (may be transferred)</u> ○ <u>Minister moving a motion</u> ○ <u>Member making a "no confidence in the government" motion</u> ○ <u>Minister replying to the "no confidence in the government" motion</u> ▪ <u>Member may divide speaking time equally with another Member of same party</u> ▪ <u>Right of reply for Minister who moved a substantive motion.</u>
30(8)	Opposition Day Motion	10 minutes	<ul style="list-style-type: none"> ▪ <u>Up to three sitting days in each session</u> ▪ <u>Only one designated during any week</u>
28(3)	Oral Questions	60 seconds 45 seconds	<ul style="list-style-type: none"> ▪ <u>Questions & answers for Leader of Recognized Parties</u> ▪ <u>Questions & answers for other Member & Minister</u> ▪ <u>Oral Questions shall not exceed 40 minutes</u>
44(3)	Private Member's Business – <u>Bills, Resolutions, Motions</u>	10 minutes	<ul style="list-style-type: none"> ▪ <u>May be considered during Government Business time</u> ▪ <u>Considered on Tuesdays and Thursdays mornings</u>
23(9)	Private Members' Bills – Question Period	45 seconds	<ul style="list-style-type: none"> ▪ <u>For all questions & answers</u> ▪ <u>Question period shall not exceed 10 minutes</u> ▪ <u>Only one question for each Independent Member</u> ▪ <u>Only applicable at Second Reading</u>
33(6)	<u>Private Members' Resolutions – Question Period</u>	45 seconds	<ul style="list-style-type: none"> ▪ <u>For all questions & answers</u> ▪ <u>Question period shall not exceed 10 minutes and does count as part of the three hours of debate time.</u>
139(10)	Report Stage Amendments	10 minutes	<ul style="list-style-type: none"> 30 minutes for: <ul style="list-style-type: none"> ▪ <u>Premier</u> ▪ <u>Leader of Recognized Parties</u>
44(1) 44(2) 44(5) 60(1)	<u>Second Reading – Government Bills</u>	<u>30 minutes</u>	<ul style="list-style-type: none"> ▪ <u>Unlimited speaking time for:</u> <ul style="list-style-type: none"> ○ <u>Leader of Recognized Parties (may be transferred)</u> ○ <u>Minister moving the Second Reading motion</u> ▪ <u>Member may divide speaking time equally with another Member of same party</u> ▪ <u>Right of reply for Minister who moved Second Reading motion</u>
137(5)	<u>Second Reading – Government Bills – Question Period</u>	<u>45 seconds</u>	<ul style="list-style-type: none"> ▪ <u>For all questions & answers</u> ▪ <u>Question period shall not exceed 15 minutes</u>
2(17)	<u>Second Reading – Government Designated Bills (Completion Date)</u>	<u>10 minutes</u>	<ul style="list-style-type: none"> ▪ <u>Minister, Critics and each Independent Member</u> ▪ <u>Question period shall not exceed 15 minutes</u>
2(10)	<u>Second Reading – Government</u>	<u>10 minutes</u>	<ul style="list-style-type: none"> ▪ <u>Minister, Critics and each Independent Member</u> ▪ <u>Question period shall not exceed 15 minutes</u>

LEGISLATIVE ASSEMBLY OF MANITOBA RULE CHANGE PROPOSALS – OCTOBER 2021

Rule	Debate	Speaking Time	Notes
	<u>Specified Bills</u> <u>(Completion Date)</u>		
87(2) 92(2)	Standing & Special Committees	10 minutes	<ul style="list-style-type: none"> ▪ Member may speak more than once ▪ <u>Presenters get 10 minutes to make their presentation</u> ▪ <u>Questions from Member shall not exceed 30 seconds</u>
47(4) 47(5)	Throne Speech Debate	20 minutes	<ul style="list-style-type: none"> ▪ Unlimited speaking time for: <ul style="list-style-type: none"> ○ Leader of Recognized Parties (may be transferred)
50(2)	<u>Time Allocation on</u> <u>Government Bills or</u> <u>Government Motions</u>	10 minutes	<u>Restrictions on who can speak:</u> <ul style="list-style-type: none"> ▪ <u>Government House Leader</u> ▪ <u>Minister moving the motion</u> ▪ <u>One Member from each Recognized Opposition Party may respond</u>

***NOTE:** See Rule 2 for speaking time exceptions on completion days allocated for the Business of Supply and passage of The Budget Implementation and Tax Statutes Amendment Act.*

The Legislative Assembly of Manitoba Debates and Proceedings
are also available on the Internet at the following address:

<http://www.manitoba.ca/legislature/hansard/hansard.html>