



# **Legislative Assembly Pension Plan**

**Administered by The Civil Service Superannuation Board**

# **2018 Annual Report**



## For more information...

---

Members may request any of the following from The Civil Service Superannuation Board (Board) office, Monday to Friday (except holidays) from 8:00 a.m. to 4:30 p.m.:

- A copy of The Members' Retirement Benefits Regulation
- A copy of the latest Actuarial Valuation Report
- A copy of the Pension Plan Summary

Upon request, the Board will provide members, spouses, common-law partners, or authorized representatives with detailed information and explanations regarding benefits payable in the event of a member's retirement, death, relationship separation, or termination.

### The Civil Service Superannuation Board

1200-444 St. Mary Avenue  
Winnipeg MB R3C 3T1

Telephone: 204-946-3200  
Fax: 204-945-0237  
Canada-Wide Toll-Free Number: 1-800-432-5134

E-mail: [askus@cssb.mb.ca](mailto:askus@cssb.mb.ca)

## Member Services

---

The Board offers the following services to members and their families, financial planners, solicitors, etc.:

### 1. Individual Meetings

Members can meet with Board staff to discuss pension and insurance benefits. Members are encouraged to bring anyone they wish to these meetings, like a spouse or financial planner.

### 2. Seminars

Seminars can be arranged for various size groups and on various topics.

### 3. Personal and General Inquiries

Board staff are available to answer questions by way of phone and written communication.

Staff are available to meet your information needs with respect to enrolment, retirement, termination and pension projections for estate and retirement planning.

We ask that you have your personal identification number (PIN) or social insurance number (SIN) ready when calling the office and that you make an appointment prior to visiting to assist us in serving you better.

Cover photo - Clear Lake, MB

June 27, 2019

Honourable Myrna Driedger  
Speaker of the Legislative Assembly  
Room 244 - 450 Broadway  
Winnipeg MB R3C 0V8

Your Honour:

*The Members' Retirement Benefits Regulation* under *The Legislative Assembly Act* includes in section 21 that:

*The administrator must prepare and provide to the Speaker of the Assembly, on or before June 30 of each year, a report of the plan and the pension fund for the preceding fiscal year.*

I am pleased to provide the enclosed Legislative Assembly Pension Plan Annual Report for 2018, which includes the Report of the Office of the Auditor General and audited financial statements.

Respectfully submitted,



Al Morin, Chair  
The Civil Service Superannuation Board

# Board and Standing Committee Members

## THE CIVIL SERVICE SUPERANNUATION BOARD

### Chair

#### Al Morin

Retired, President and Chief Executive Officer  
Assiniboine Credit Union

### Employee Representatives

#### Ray Erb

Civil Service Representative  
Retired, Manitoba Government & General Employees  
Union

#### Jody Gillis

Civil Service Representative  
Red River College

#### Daniel Marchant

Manitoba Hydro Representative  
Retired, Manitoba Hydro-Electric Board

#### Doug Troke

Civil Service Representative  
Department of Finance

### Employer Representatives

#### Ed Balcewich

Investment Advisor, FMA, FSCI

#### Andrew Clarke

Financial Planner

#### Normand Collet, MBA

Wayne D. McGimpsey, CPA CA

## INVESTMENT COMMITTEE

### Chair

#### A. Scott Penman\*

Retired, Executive Vice-President and Chief Investment  
Officer,  
Investors Group Inc.

#### Brian Allison \*

Executive Vice-President, Chief Investment Officer,  
The Great-West Life Assurance Company

#### Richard Brownscombe \*

President  
Montrose Mortgage Corporation Ltd.

#### Jody Gillis ^

Civil Service Representative

#### Al Morin ^

Chair  
The Civil Service Superannuation Board

#### Elizabeth Marr, CFA\*

Vice President and Director, Institutional Relationships  
TD Greystone Asset Management

#### Bruce Schroeder ^

General Manager  
The Civil Service Superannuation Board

#### Garry Steski ^

Assistant Deputy Minister of Finance  
Province of Manitoba

The Investment Committee also manages the assets of the Manitoba Hydro Employer Fund and three Centra Gas portfolios. Manitoba Hydro appointed the following person as their representative to this committee in conjunction with the above members.

#### Paul Desorcy

Director, Human Resources & Workplace Safety and Health  
Manitoba Hydro-Electric Board

\* Appointed based on investment expertise

^ Required by legislation

## FINANCE AND AUDIT COMMITTEE

### Chair

Doug Troke - Employee Representative

Normand Collet - Employer Representative

Ray Erb - Employee Representative

Wayne McGimpsey - Employer Representative

## HR AND GOVERNANCE COMMITTEE

### Chair

Jody Gillis - Employee Representative

Ed Balcewich - Employer Representative

Andrew Clarke - Employer Representative

Daniel Marchant - Employee Representative

## **The Civil Service Superannuation Board**

---

The Board has the fiduciary responsibility for the administration of the Plan and management of the investment funds in the best interest of all Plan members and beneficiaries. It is also responsible to:

- Ensure that staff fulfil the investment and administrative obligations set out in the Regulation and comply with the requirements of the Income Tax Act
- Delegate the day-to-day management to the General Manager and staff
- Provide overall direction and approval of policy items.

These duties are vested in four members that are elected by employees who participate in The Civil Service Superannuation Fund, and five members including a chair that are appointed by Government.

As the Plan trustee, the Board is required to:

- Manage The Legislative Assembly Pension Plan (Plan) in accordance with the rules of the Pension Plan, governing legislation, and common law in the interest of Plan members and their beneficiaries
- Obtain an actuarial valuation at least every three years
- Regularly review its investment policy
- Obtain an independent audit each year
- Prepare an Annual Report.

## **CSSB Management Team**

---

**Bruce Schroeder**  
General Manager

**Dale Allen**  
Director, Management Information Systems

**Dawn Prokopowich**  
Director, Client Services Administration

**Patti Malbasa**  
Director, Communications and Client Services

**Rick Wilson**  
Director, Finance and Investment Communications  
& Management Services

**Peter Josephson, CFA**  
Chief Investment Officer

**Ellement Consulting Group**  
Consulting Actuary

**Fillmore Riley**  
Legal Counsel

**Office of the Auditor General**  
Auditor

## Message from the General Manager

---

**BRUCE SCHROEDER**

The story of 2018 was the rapid deterioration of the markets at the end of the year. Until October, the pension fund's investment results were appearing quite positive. As a result of the downturn during the last two months, the rate of return on the assets of the pension fund for 2018 ended up at (1.33)%.

The plan's assets total approximately \$31.6 million at the end of 2018, compared to \$31.9 million at the end of 2017. This decrease in assets is almost entirely the result of investment losses experienced at the end of 2018.

The good news was that January and February of 2019 saw a dramatic recovery and the pension fund gained back a significant portion of what had been lost in those last two months of 2018.

The December 31, 2017 actuarial valuation of the LAPP, completed in 2018, indicated that the plan continues to be in a fully funded position.

I'd like to thank the staff of the Board for their dedication and commitment. They strive to provide excellent customer service to members seeking to understand the pension and insurance benefits available to them. I would also like to thank the Board for their continued support and commitment.



## Highlights

		2018	2017
<b>Investments</b>	Rate of Return	(1.33)%	10.70%
	Investments at Market Value	\$31,534,589	\$31,784,533
	Net Investment Income	\$1,121,070	\$843,415
	Current Period Change in Fair Value of Investments	(\$1,662,872)	\$2,105,757
<b>Contributions and Payments</b>	Member Contributions	\$439,149	\$709,993
	Government Payments	\$1,144,063	\$1,151,284
	<b>Total</b>	<b>\$1,583,212</b>	<b>\$1,861,227</b>
<b>Payments from Fund</b>	Pension Benefits Paid	\$1,252,640	\$1,063,508
	Refunds and Transfers	\$0	\$614,049
<b>Expenses</b>	Administrative	\$82,153	\$78,479
	Investment	\$96,251	\$72,184
		2018	2017
<b>Membership</b>	Non-Retired Members	65	65
	Retired Members and Other Recipients	48	47
	<b>Total Members</b>	<b>113</b>	<b>112</b>

## Your Pension Plan

Your Plan is a “defined benefit” plan which means that your pension is based on a formula that provides pension, death and termination benefits for all eligible members. The formula is based on your years of service and average salary. Participating members contribute a percentage of salary to the pension plan (7.5% in 2018). The balance of the cost to pay pension benefits and other liabilities of the plan is paid by the province.

The amount of pension a member will receive is not related to investment returns. Good investment returns are necessary for the Fund to meet its obligation to pay benefits without higher than expected government funding.

The Plan allows for retirement at or after age 55 assuming the member has at least one year of service.

Members of the Legislative Assembly have the option to join the Plan.

## ***Cost-of-Living Allowance***

---

- LAPP pension recipients receive the same cost-of-living increases as The Civil Service Superannuation Fund pension recipients
- The COLA granted July 1, 2018 was 1.25%
- The cost-of-living benefit payments to the Civil Service Superannuation Fund pension recipients are limited to the extent that the Indexing Benefits Account is able to finance its share of each increase. Legislation limits the maximum annual cost-of-living adjustment to  $\frac{2}{3}$  of the increase in the Canadian Consumer Price Index until the account can pre-fund anticipated adjustments for the next 20 years. The actuary has cautioned that with the current funding model, it is unlikely 20 year pre-funding will ever be achieved.

## ***Funding of Pension Benefits***

---

The Fund's net assets available for benefits are primarily funded by:

- Investment income
- Member contributions
- Government payments

## ***Rate of Return***

---

The LAPP Fund is invested like The Civil Service Superannuation Fund (CSSF), to the extent that it is reasonably practicable. The rate of return for 2018 was negative 1.33%.

### MANAGEMENT RESPONSIBILITY FOR THE FINANCIAL STATEMENTS

The accompanying financial statements of the Legislative Assembly Pension Fund are the responsibility of management and have been prepared in accordance with Canadian accounting standards for pension plans, as stated in the notes to the financial statements. Management maintains internal controls to provide reasonable assurance of the reliability and accuracy of the financial information and to safeguard the assets of the Fund. In management's opinion, the financial statements have been properly prepared within reasonable limits of materiality, incorporating management's best judgement regarding all necessary estimates and all other data available up to May 30, 2019.

The firm of Ellement Consulting Group has been appointed as consulting actuary for the Fund. The role of the actuary is to complete the triennial actuarial valuations of the Fund in accordance with actuarial practice and estimate the obligations for benefits for inclusion in the annual financial statements.

The Auditor General performs an independent audit of the financial statements in accordance with Canadian generally accepted auditing standards. The resulting opinion is set out in the Auditor's Report attached to the financial statements.

Ultimate responsibility for the financial statements rests with the members of the Civil Service Superannuation Board. The Board established a Finance and Audit Committee to meet with Board staff and representatives of the Auditor General. It is the responsibility of the Finance and Audit Committee to review the financial statements, ensure that each group has properly discharged its respective responsibilities and make a recommendation to the Board regarding approval of the financial statements. The auditors have full and unrestricted access to the Board and to the Finance and Audit Committee.

The Board has reviewed and approved these financial statements.

On behalf of Management,



Bruce Schroeder  
General Manager  
The Civil Service Superannuation Board



Rick Wilson  
Director, Finance  
The Civil Service Superannuation Board

# Report of the Office of the Auditor General on The Legislative Assembly Pension Fund

---



## INDEPENDENT AUDITOR'S REPORT

To the Legislative Assembly of Manitoba

To the Members of the Legislative Assembly Pension Fund

### *Opinion*

We have audited the financial statements of the Legislative Assembly Pension Fund which comprise the statement of financial position as at December 31, 2018, and the statements of changes in net assets available for benefits, changes in pension obligations and changes in surplus (deficit) for the year then ended, and notes to the financial statements, including a summary of significant accounting policies.

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Legislative Assembly Pension Fund as at December 31, 2018, and the changes in net assets available for benefits, the changes in pension obligations and the changes in surplus (deficit) for the year then ended in accordance with Canadian accounting standards for pension plans.

### *Basis for Opinion*

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Legislative Assembly Pension Fund in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

### *Responsibilities of Management and Those Charged with Governance for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian accounting standards for pension plans, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Legislative Assembly Pension Fund's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless an intention exists to liquidate the Legislative Assembly Pension Fund or to cease operations, or there is no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Legislative Assembly Pension Fund's financial reporting process.

### *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our

opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Legislative Assembly Pension Fund's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Legislative Assembly Pension Fund's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Legislative Assembly Pension Fund to cease to continue as a going concern.
- Evaluate the overall presentation, structure, and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.



Office of the Auditor General

Winnipeg, Manitoba

May 30, 2019

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Statement of Financial Position**  
**As at December 31, 2018**

	<b>2018</b>	<b>2017</b>
<b>Assets</b>		
Investments, Schedule 1, Note 2(b)	\$ 31,534,589	\$ 31,784,533
Accrued interest and dividends	66,171	54,746
Receivables, Note 4	37,685	29,386
	31,638,445	31,868,665
<b>Liabilities</b>		
Accounts payable and accrued liabilities	129,242	66,079
<b>Net assets available for benefits, Exhibit B</b>	<b>\$ 31,509,203</b>	<b>\$ 31,802,586</b>
<b>Pension Obligations and Surplus</b>		
Actuarial value of pension obligations, Exhibit C, Note 10	\$ 33,070,864	\$ 30,411,879
(Deficit) Surplus, Exhibit D	(1,561,661)	1,390,707
<b>Pension obligations and (deficit) surplus</b>	<b>\$ 31,509,203</b>	<b>\$ 31,802,586</b>

The accompanying notes and schedules are an integral part of these financial statements.

Signed on behalf of the Civil Service Superannuation Board

  
 \_\_\_\_\_  
 Chairperson of the Board

  
 \_\_\_\_\_  
 Chairperson, Finance and Audit  
 Committee

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Statement of Changes in Net Assets Available for Benefits**  
**For the year ended December 31, 2018**

	2018	2017
<b>Increase in assets</b>		
Contributions, Note 1(a) and 5		
Employees	\$ 439,149	\$ 709,993
Employer	1,144,063	1,151,284
Total contributions	1,583,212	1,861,277
Net investment income, Schedule 2	1,121,070	843,415
Current period change in fair value of investments, Note 7	-	2,105,757
<b>Total increase in assets</b>	<b>2,704,282</b>	<b>4,810,449</b>
<b>Decrease in assets</b>		
Current period change in fair value of investments, Note 7	1,662,872	-
Benefits paid	1,252,640	1,063,508
Refunds and transfers	-	614,049
Administrative expenses, Note 9	82,153	78,479
<b>Total decrease in assets</b>	<b>2,997,665</b>	<b>1,756,036</b>
<b>(Decrease) Increase in net assets available</b>	<b>(293,383)</b>	<b>3,054,413</b>
Net assets available for benefits, beginning of year	31,802,586	28,748,173
<b>Net assets available for benefits, end of year, Exhibit A</b>	<b>\$ 31,509,203</b>	<b>\$ 31,802,586</b>

The accompanying notes and schedules are an integral part of these financial statements.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Statement of Changes in Pension Obligations**  
**For the year ended December 31, 2018**

	<b>2018</b>	<b>2017</b>
Pension obligations, beginning of year	\$ 30,411,879	\$ 28,706,538
Change in pension obligations		
Experience loss (gain)	367,835	(200,953)
Benefits accrued	1,583,212	1,861,277
Benefits and administrative expenses paid	(1,334,793)	(1,756,036)
Interest accrued on benefits	1,858,560	1,733,850
Change in reserves	(5,756)	67,203
Change in actuarial assumptions	189,927	-
	<u>2,658,985</u>	<u>1,705,341</u>
<b>Pension obligations, end of year, Exhibit A</b>	<b>\$ 33,070,864</b>	<b>\$ 30,411,879</b>

The accompanying notes and schedules are an integral part of these financial statements.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Statement of Changes in (Deficit) Surplus**  
**For the year ended December 31, 2018**

	<b>2018</b>	<b>2017</b>
Surplus, beginning of year	\$ 1,390,707	\$ 41,635
(Decrease) Increase in net assets available	(293,383)	3,054,413
Change in pension obligations	(2,658,985)	(1,705,341)
	(2,952,368)	1,349,072
<b>(Deficit) Surplus, end of year, Exhibit A</b>	<b>\$ (1,561,661)</b>	<b>\$ 1,390,707</b>

The accompanying notes and schedules are an integral part of these financial statements.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

---

**1. Description of Plan**

The Legislative Assembly Pension Fund (the “Fund”) was established on March 31, 2005, with an effective date of December 7, 2005. The Legislative Assembly Pension Plan (the “Plan”) provides benefits to members of the Manitoba Legislative Assembly (“MLA”).

The following description of the Plan is a summary only. For more complete information, reference should be made to the *Members’ Retirement Benefits Regulation of The Legislative Assembly Act*.

The Fund is a registered Pension trust as defined in the Income Tax Act and is not subject to income taxes.

**(a) Funding**

The Act requires members to contribute 7.5% of pensionable earnings and the Province to fund the balance of costs associated with the pension plan. The member contribution rate will increase .5% each year from 2019 to 2021. In addition, as members of the Plan, employees can elect to purchase pensionable service for all or any part of the period they were an MLA between April 25, 1995 and the beginning of the pay period for which the member began making contributions by source deduction to the Fund. The Province of Manitoba is required to contribute sufficient funds to pay all pensions and other liabilities as they come due.

**(b) Basic Pension Benefit**

The lifetime monthly pension calculation equals:

- (i) 2.0% of the average of the five best annual salaries received during which pensionable service was accrued or, if the member has less than five years of pensionable service, the average of the annual salaries for their pensionable service,
- (ii) multiplied by the lesser of thirty five years and the member’s years of pensionable service
- (iii) divided by twelve months.

**(c) Indexing Benefit**

Whenever an indexing benefit is provided for pensions being paid out of the Civil Service Superannuation Fund, a similar benefit is to be provided for both deferred members and pensioners of this Plan. In the Civil Service Superannuation Plan, the cost-of-living benefit payments are limited to the extent that the amount in the separate Indexing Benefit Account is actuarially able to finance approximately one-half of that payment. Legislation limits the maximum annual adjustment to two-thirds of the increase in the Consumer Price Index (Canada) until the Indexing Benefits Account can pre-fund anticipated adjustments for the next twenty years.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

---

**(d) Retirement**

A member with at least one year of service as an MLA is eligible to retire at age 55 once they have ceased to be an MLA.

**(e) Death Benefits Pre-retirement**

Upon the death of an active member, a survivor's benefit is payable to a spouse or partner or the member's estate when there is no survivor.

**(f) Death Benefits Post-retirement**

A death refund is payable to the estate of a pensioner or survivor where such pensions have not been paid to the full extent of the member's contributions plus interest.

**(g) Withdrawal Refunds**

Participants who cease to be an MLA may apply (subject to lock-in provisions) to withdraw funds from the Plan. Members may choose to leave their contributions in the Plan as a vested member.

**2. Significant Accounting Policies**

**(a) Basis of Presentation**

The financial statements are prepared on a going-concern basis as a separate financial reporting entity, in accordance with Canadian accounting standards for pension plans. The Fund has selected Part II (accounting standards for private enterprises) of the CPA Canada Handbook for issues not directly addressed by these standards. In accordance with these standards, statements prepared include the statement of financial position, the statement of changes in net assets available for benefits, the statement of changes in pension obligations and the statement of changes in surplus. They are prepared to assist participants and others in reviewing the financial activities of the Plan for the fiscal year.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

---

**(b) Investments**

Investments are recorded at fair value on a trade date basis. The basis of determining the fair values of the investment categories is described below.

**Fixed Income**

- (i) Short-term investments are valued at cost, which approximates market value.
- (ii) Bonds and debentures are valued at market by independent sources.

**Equities**

- (i) Publicly traded securities are valued at year end market prices as listed on the appropriate stock exchange.
- (ii) Pooled equity funds are valued at market by the external manager based on the fair value of the underlying assets.

**Other Investments**

- (i) Real estate and Infrastructure investments are valued at fair value based on the most recent appraisals or external managers' valuations of the underlying properties.
- (ii) Oil and gas shares are valued at fair value based on the discounted present value of proven oil and gas reserve information provided by external managers or are reflected at cost, which approximates fair value, until such information is available.
- (iii) Private equity and Private credit investments are valued at the fair value of the underlying investments as established by the external managers or at cost, which approximates fair value, when no valuation has been prepared.

**(c) Foreign Currency Translation**

Transactions denominated in foreign currencies are translated into Canadian dollars at the exchange rates prevailing on the dates of the transactions. The foreign currency translation of these transactions (except for any foreign currency translation related to the acquisition of investments) is included in investment income or the current period change in fair value of investments (net realized gains or losses on the sale of investments) or administrative expenses.

The fair value of investments denominated in foreign currencies is translated into Canadian dollars at the exchange rate in effect at year-end and the resulting change from the translation at acquisition (or the prior year end) is included in the current period change in fair value of investments (net unrealized market gains or losses).

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

---

**(d) Forward Contracts**

A forward contract is a contractual obligation to buy or sell a specified amount of foreign currency at a predetermined future date and exchange rate. Forward contracts are recorded at fair value which is the estimated amounts that the Fund would receive or pay to terminate the contracts at the reporting date. Realized and unrealized gains or losses on forward contracts are recognized with the current period change in fair value of investments.

**(e) Use of Estimates**

The preparation of financial statements in accordance with Canadian accounting standards for pension plans requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, disclosure of contingencies at the date of the financial statements and the reported amounts of changes in net assets available for benefits during the year. Actual results could differ from those estimates.

**(f) Related Party Transactions**

The Plan's sponsor and administrator (and their close family members) are related parties of the Legislative Assembly Pension Fund. The sponsor of the Plan is the Government of the Province of Manitoba and the administrator of the Plan is the management of the Civil Service Superannuation Board (CSSB).

CSSB management and their close family members include board members, external committee members and senior management, as well as their spouses, and any controlled business or business subject to significant influence.

All related party transactions are recorded at the exchange amount. Material transactions, in aggregate, and balances are disclosed separately.

**(g) Net Investment Income and Current Period Change in Fair Value of Investments**

Dividend income is recognized based on the ex-dividend date; interest income and income from real estate, infrastructure, private equity, private credit and security lending are recognized on the accrual basis as earned. Current period change in fair value of investments includes both realized and unrealized gains and losses. Unrealized gains and losses are recognized only when the fair value of the investment is based on a quoted market price in an active market or a valuation using appropriate valuation techniques is performed and approved by management.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

---

**3. Risk Management**

Fair values of investments are exposed to market risk (interest rate risk, currency risk and price risk), credit risk and liquidity risk.

**(a) Market Risk**

**Interest Rate Risk**

Interest rate risk refers to the impact of interest rate changes on the Fund's cash flows, financial position and income. This risk arises from differences in the timing and amount of cash flows related to the Fund's assets and liabilities. The value of the Fund's assets is affected by changes in interest rates.

The Fund's exposure to interest rate risk is concentrated in its investments in bonds and debentures. To properly manage the Fund's interest rate risk, appropriate guidelines on the weighting and duration for bonds and debentures are set and monitored by the Fund's Investment Committee.

The Fund has invested approximately 22.9% (2017 – 23.7%) of its assets in fixed income securities as at December 31, 2018, which generated a rate of return of 0.99% (2017 - 3.86%). The returns on fixed income securities are particularly sensitive to changes in nominal interest rates. As at December 31, 2018, if prevailing interest rates were raised or lowered by 100 basis points, with all other factors held constant, fixed income investments would likely have decreased or increased respectively by approximately \$627,879 (2017 - \$599,565). The Fund's interest rate sensitivity was determined based on portfolio weighted duration.

**Currency Risk**

Currency risk relates to the possibility that foreign currency-denominated investments will change in value due to future fluctuations in foreign exchange rates. The impacts can be positive or negative and can be significant given the volatility of foreign exchange rates. CSSB management and external managers hedge some of the Fund's currency exposure in invested assets using forward contracts. As at December 31, 2018, the notional amount of all forward contracts held by the Fund was \$2,790,703 (2017 - \$26,740) with unrealized gains (losses) of \$(75,833) (2017 - \$406).

The Fund's exposure in cash and investments to foreign currencies, net of hedging, reported in Canadian dollars is shown below:

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

As at December 31, 2018	Actual Currency Exposure	
Canadian dollar	\$ 19,791,281	62.8 %
US dollar	6,241,231	19.8
Euro	988,791	3.1
Japanese yen	980,751	3.1
Hong Kong dollar	647,280	2.1
Pound sterling	604,657	1.9
South Korean won	372,002	1.2
Australian dollar	360,479	1.1
India rupee	346,887	1.1
Other currencies	1,201,230	3.8
<b>Total investments</b>	<b>\$ 31,534,589</b>	<b>100.0 %</b>

A 10 percent increase or decrease in exchange rates, net of hedging, with all other variables held constant, would result in a change in unrealized gains (losses) of \$1,174,300 (2017 - \$1,413,500).

**Price Risk**

Price risk is the risk that the value of an investment will fluctuate as a result of a change in market conditions (other than those arising from interest rate or currency risk), whether those changes are caused by factors specific to the individual investment, or factors affecting all securities traded in the market. The Fund's equity and other equity-based investments are sensitive to market fluctuations. To assist in mitigating the impact of price risk, the Fund's Investment Committee has established appropriate guidelines on asset diversification to address specific security, geographic, sector and investment manager risks which they monitor on a regular basis. A decline or increase of 10 percent in fair values of equities and other equity-based investments, with all other variables held constant, will impact the Fund's investments by an approximate loss or gain of \$2,431,200 (2017 - \$2,425,000).

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

**(b) Credit Risk**

Credit risk is the risk of loss from the failure of a counter party to discharge its contractual obligations. At December 31, 2018, the Fund's maximum credit risk exposure relates to bonds and debentures, short-term investments and cash totaled \$7,222,643 (2017 - \$7,529,978), receivable of \$37,685 (2017 - \$29,386) and accrued interest of \$35,893 (2017 - \$28,040) totaled \$7,296,221 (2017 - \$7,587,404). The Fund's Investment Committee limits credit risk by concentrating on high quality securities and adhering to a Statement of Investment Policies and Procedures. The Policy establishes investment ownership limits and acceptable credit ratings. In the case of bonds and debentures, all bonds must be rated BBB- or higher at the time of purchase.

All transactions in listed securities are settled upon delivery using approved investment managers. The risk of default is considered minimal, as delivery of securities sold is only made once the investment manager has received payment. Payment is made on a purchase once the securities have been received by the investment manager. The trade will fail if either party fails to meet its obligation.

The breakdown of the Fund's bonds and debentures portfolio by credit rating from various rating agencies is presented below:

Credit Rating	2018 Fair Value		2017 Fair Value	
AAA	\$ 1,114,774	16.8%	\$ 1,847,438	30.9%
AA	909,891	13.7	429,271	7.2
A	3,976,862	59.8	3,138,354	52.5
BBB+	500,769	7.5	310,758	5.2
BBB and lower	145,352	2.2	252,635	4.2
	6,647,648	100.0%	5,978,456	100.0%
Cash and short-term	193,808		233,366	
<b>Total bonds and debentures</b>	<b>\$ 6,841,456</b>		<b>\$ 6,211,822</b>	

Credit risk associated with contributions receivable is minimized due to their nature. Contributions are collected from participating members through the payroll process. No provision for doubtful contributions receivable has been recorded in either 2018 or 2017.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

**(c) Liquidity Risk**

Liquidity risk is the possibility that investments of the Fund cannot be readily converted into cash when required to meet contractual obligations. The Fund may be subject to liquidity constraints because of insufficient volume in the markets for the securities of the Fund or other securities may be subject to legal or contractual restrictions on their resale. Liquidity risk is managed by investing the majority of the Fund's assets in investments that are traded in an active public market and can be readily sold. Although market events could lead to some investments becoming illiquid, the diversity of the Fund's portfolio and current contribution levels should ensure that liquidity is available for benefit payments.

The term to maturity and related market values of fixed income investments are as follows:

Term to Maturity	2018	2017
Less than one year	\$ 574,995	\$ 1,551,522
One to five years	1,425,629	965,796
Over five years	5,222,019	5,012,660
<b>Total fixed income investments</b>	<b>\$ 7,222,643</b>	<b>\$ 7,529,978</b>

**(d) Fair Value**

The following is a summary of the inputs used as of December 31, 2018 and 2017 in the measurement of the fair value of the Fund's investments based on the fair value hierarchy:

	Level 1 Quoted Prices in Active Markets	Level 2 Significant Other Observable Inputs	Level 3 Significant Unobservable Inputs	Total 2018
<b>Assets</b>				
Cash	\$ 184,315	\$ -	\$ -	\$ 184,315
Short-Term Bonds and debentures	-	736,188	-	736,188
Equities	14,233,497	6,647,648	-	16,569,842
Infrastructure	-	-	1,769,728	1,769,728
Oil and gas	-	-	226,831	226,831
Private equity	-	-	5,702	5,702
Private credit	-	-	1,112,807	1,112,807
Real estate	-	-	4,281,528	4,281,528
<b>Total investments, Note 2(b) and Schedule 1</b>	<b>\$ 14,417,812</b>	<b>\$ 9,720,181</b>	<b>\$ 7,396,596</b>	<b>\$ 31,534,589</b>

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

	Level 1 Quoted Prices in Active Markets	Level 2 Significant Other Observable Inputs	Level 3 Significant Unobservable Inputs	Total 2017
<b>Assets</b>				
Cash	\$ 157,063	\$ -	\$ -	\$ 157,063
Short-Term Bonds and debentures	-	1,835,135	-	1,835,135
Equities	15,257,984	5,978,456	-	17,754,593
Infrastructure	-	2,496,609	-	2,496,609
Oil and gas	-	-	1,373,318	1,373,318
Private equity	-	-	246,753	246,753
Private credit	-	-	4,805	4,805
Real estate	-	-	622,058	622,058
Total investments, Note 2(b) and Schedule 1	\$ 15,415,047	\$ 10,310,200	\$ 6,059,286	\$ 31,784,533

At December 31, 2018, no equity investments were transferred from Level 1 to Level 2. All securities in Level 1 can be traded in an active market.

During the year ended December 31, 2018, the reconciliation of investments measured at fair value using unobservable inputs (Level 3) is presented as follows:

	Infrastructure	Real estate	Oil and gas	Private equity	Private credit	Total
Beginning Balance	\$ 1,373,318	\$ 3,812,352	\$ 246,753	\$ 4,805	\$ 622,058	\$ 6,059,286
Purchases	367,068	197,900	-	-	416,644	981,612
Sales and Withdrawals	-	(16,042)	-	-	-	(16,042)
Capitalized income	-	136,829	-	-	-	136,829
Return of capital	(31,430)	-	-	-	(11,781)	(43,211)
Dividend	(92,907)	-	-	-	(81,187)	(174,094)
Change in unrealized appreciaton (depreciation)	153,679	150,489	(19,922)	897	167,073	452,216
Ending Balance	\$ 1,769,728	\$ 4,281,528	\$ 226,831	\$ 5,702	\$ 1,112,807	\$ 7,396,596

**(e) Security Lending**

The Fund participates in a securities lending program through the lending agent, State Street Trust Company Canada. Under the program, the Fund will lend various securities in its possession to borrowers approved by the lending agent. The loans can be secured by either securities or cash collateral. The Fund has risks under this program including borrower default and reinvestment risk, mitigated by an

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

indemnification clause in the securities lending agreement with State Street Bank and Trust Company.

**4. Receivables**

	2018	2017
Employees – regular, bi-weekly contributions	\$ 10,788	\$ 8,144
Employer – regular, bi-weekly contributions	26,897	21,242
	<u>\$ 37,685</u>	<u>\$ 29,386</u>

**5. Contributions**

	2018	2017
Employees – regular, bi-weekly contributions	\$ 439,149	\$ 412,556
Employees – reciprocal transfer in	-	293,828
Employees – regular buy back	-	3,609
	<u>439,149</u>	<u>709,993</u>
Employer – regular, bi-weekly contributions	1,144,063	1,151,284
	<u>\$ 1,583,212</u>	<u>\$ 1,861,277</u>

**6. Part III and Part IV Benefits**

Pursuant to the *Income Tax Act Regulation 8503 (3)(c) and 8504*, there is a maximum annual pension benefit from a registered pension plan. Any amount in excess of the defined benefit limit is not considered registered and therefore must be paid outside of the registered pension plan (Part IV benefits). In accordance with section 46 of the *Members' Retirement Benefits Regulation of The Legislative Assembly Act*, there is no maximum salary limit or early retirement reductions; therefore a member does not lose any benefits. The breakdown of Part III (registered) and Part IV (unregistered) cash flows is as follows:

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

	Part III	Part IV	Total – 2018
<b>Contributions</b>			
Employees	\$ 439,149	\$ -	\$ 439,149
Employer	1,079,026	65,037	1,144,063
	1,518,175	65,037	1,583,212
Net investment income	1,102,503	18,567	1,121,070
Current period change in fair value of investments	(1,635,332)	(27,540)	(1,662,872)
<b>Total increase in assets</b>	<b>985,346</b>	<b>56,064</b>	<b>1,041,410</b>
<b>Pension benefits paid</b>			
	1,194,805	57,835	1,252,640
Administrative expenses	78,360	3,793	82,153
<b>Total decrease in assets</b>	<b>1,273,165</b>	<b>61,628</b>	<b>1,334,793</b>
<b>Increase (decrease) in net assets</b>	<b>(287,819)</b>	<b>(5,564)</b>	<b>(293,383)</b>
Net assets available for benefits, beginning of year	31,276,746	525,840	31,802,586
<b>Net assets available for benefits, end of year</b>	<b>\$ 30,988,927</b>	<b>\$ 520,276</b>	<b>\$ 31,509,203</b>

	Part III	Part IV	Total – 2017
<b>Contributions</b>			
Employees	\$ 709,993	\$ -	\$ 709,993
Employer	1,095,610	55,674	1,151,284
	1,805,603	55,674	1,861,277
Net investment income	824,498	18,917	843,415
Current period change in fair value of investments	2,058,526	47,231	2,105,757
<b>Total increase in assets</b>	<b>4,688,627</b>	<b>121,822</b>	<b>4,810,449</b>
<b>Pension benefits paid</b>			
	1,014,971	48,537	1,063,508
Refunds and Transfers	254,391	359,658	614,049
Administrative expenses	59,140	19,339	78,479
<b>Total decrease in assets</b>	<b>1,328,502</b>	<b>427,534</b>	<b>1,756,036</b>
<b>Increase (decrease) in net assets</b>	<b>3,360,125</b>	<b>(305,712)</b>	<b>3,054,413</b>
Net assets available for benefits, beginning of year	27,916,621	831,552	28,748,173
<b>Net assets available for benefits, end of year</b>	<b>\$ 31,276,746</b>	<b>\$ 525,840</b>	<b>\$ 31,802,586</b>

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

**7. Current Period Change in Fair Value of Investments**

	2018	2017
Net realized gains on the sale of investments	\$ 1,089,095	\$ 945,958
Net unrealized market gains (losses)	(2,751,967)	1,159,799
	<u>\$ (1,662,872)</u>	<u>\$ 2,105,757</u>

**8. Related Party Transactions and Balances**

In accordance with the *Members' Retirement Benefits Regulation*, The Civil Service Superannuation Board is the administrator of the Plan. The related costs of administering the Plan are to be charged to the Fund. These administrative services were received in terms and conditions comparable to market terms and conditions. For the year ended December 31, 2018, the cost of these services amounted to \$14,608 (2017 - \$13,927).

**9. Administrative Expenses**

	2018	2017
Audit fees	\$ 12,528	\$ 12,312
Actuary fees	54,199	51,568
Administration fees (Note 8)	14,608	13,927
Office and administration	818	672
	<u>\$ 82,153</u>	<u>\$ 78,479</u>

**10. Obligations for Pension Benefits**

In accordance with *The Legislative Assembly Act*, an actuarial valuation of the Plan is required at least every three years. The actuarial valuation was last completed as at December 31, 2017 by Ellement Consulting Group.

The actuarial present value of pension obligations including indexing benefits, based on service to date, was extrapolated by the actuary to December 31, 2018. The principal components of the changes in actuarial present value during the year are as follows (also refer to Exhibit C):

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

	Part III	Part IV	Total – 2018
Actuarial present value of pension obligations based on service to date, beginning of year	\$ 29,215,436	\$ 1,196,443	\$ 30,411,879
Experience loss	126,212	241,623	367,835
Benefits accrued	1,518,175	65,037	1,583,212
Benefits and administrative expenses paid	(1,273,165)	(61,628)	(1,334,793)
Interest on accrued benefits	1,778,763	79,797	1,858,560
Change in reserves	(5,756)	-	(5,756)
Change in actuarial assumptions	189,927	-	189,927
Actuarial present value of pension obligations based on service to date, end of year	\$ 31,549,592	\$ 1,521,272	\$ 33,070,864

  

	Part III	Part IV	Total – 2017
Actuarial present value of pension obligations based on service to date, beginning of year	\$ 27,300,918	\$ 1,405,620	\$ 28,706,538
Experience (gain) loss	(287,235)	86,282	(200,953)
Benefits accrued	1,805,603	55,674	1,861,277
Benefits and administrative expenses paid	(1,328,502)	(427,534)	(1,756,036)
Interest on accrued benefits	1,657,449	76,401	1,733,850
Change in reserves	67,203	-	67,203
Actuarial present value of pension obligations based on service to date, end of year	\$ 29,215,436	\$ 1,196,443	\$ 30,411,879

The Plan liabilities may change significantly in the next year based on variances between actual versus expected investment and demographic experience.

Significant long-term actuarial assumptions used in the December 31, 2017 and 2016 actuarial valuations of the present value of the accrued basic pension obligations were:

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Notes to the Financial Statements**  
**December 31, 2018**

	2017	2016
Liability discount rate	5.50%	5.50%
Annual rate of return	5.50%	5.50%
Salary escalation rates:		
(i) general increases		
a) inflation component	2.00%	2.00%
b) productivity component	0.50%	1.50%
(ii) service, merit and promotional increases	Nil	Nil
Mortality rates:		
(i) mortality	CPM 2014 Public	CPM 2014 Public
(ii) mortality improvements	Scale B	Scale B
Indexing	1.33%	1.33%

The extrapolation to December 31, 2018 was based on the assumptions used in the 2017 actuarial valuation. The extrapolation also reflects the demographic experience to December 31, 2018.

The next actuarial valuation will be prepared as at December 31, 2018 and will be completed by the summer of 2019.

## 11. Capital Disclosures

In the context of the Fund, capital is defined as the net assets available for pension benefits. Externally-imposed capital requirements relate to the administration of the Fund in accordance with the terms of the Fund and the provisions of the Income Tax Act (Canada). The Fund has developed appropriate risk management strategies, as described in Note 3, to preserve the net assets available for benefits. The Fund has complied with externally-imposed capital requirements during the year.

## 12. Future Commitments

The Fund has contractual obligations for future investment transactions, which may be funded over the next several years in accordance with the terms and conditions agreed to. As at December 31, 2018, the Fund's share of the outstanding commitment is \$2,833,613 (2017 - \$2,554,576).

## 13. Comparative Figures

Certain of the 2017 comparative figures have been reclassified to conform with the presentation adopted for 2018.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Summary of Investments**  
**As at December 31, 2018**

	<b>2018</b>	<b>2017</b>
<b>Fixed income</b>		
Short-term	\$ 381,187	\$ 1,318,156
Bonds and debentures	6,841,456	6,211,822
<b>Total fixed income</b>	<b>7,222,643</b>	<b>7,529,978</b>
<b>Equities</b>		
Domestic	4,758,416	5,485,878
Foreign	12,142,722	12,662,372
	16,901,138	18,148,250
<b>Real estate</b>	4,295,740	3,859,371
<b>Private equity</b>	5,702	4,805
<b>Oil and gas</b>	226,831	246,753
<b>Private credit</b>	1,112,807	622,058
<b>Infrastructure</b>	1,769,728	1,373,318
<b>Investments, Exhibit A</b>	<b>\$ 31,534,589</b>	<b>\$ 31,784,533</b>

The accompanying notes are an integral part of these financial statements.

**LEGISLATIVE ASSEMBLY PENSION FUND**  
**Schedule of Investment Income**  
**For the year ended December 31, 2018**

	2018	2017
<b>Fixed income</b>		
Short-term	\$ 11,764	\$ 9,476
Bonds and debentures	211,837	179,309
<b>Total fixed income</b>	<u>223,601</u>	<u>188,785</u>
<b>Equities</b>		
Domestic	168,592	142,503
Foreign	518,848	364,061
	<u>687,440</u>	<u>506,564</u>
Real estate	115,688	118,777
Private equity	1,016	894
Oil and gas	-	5,980
Private credit	81,187	203
Infrastructure	92,909	80,552
Security lending revenue	15,480	13,844
<b>Gross investment income</b>	<u>1,217,321</u>	<u>915,599</u>
<b>Less:</b>		
Investment management expenses	96,251	72,184
<b>Net investment income, Exhibit B</b>	<u>\$ 1,121,070</u>	<u>\$ 843,415</u>

The accompanying notes are an integral part of these financial statements.



Provided by

The Civil Service Superannuation Board  
1200-444 St. Mary Avenue  
Winnipeg MB R3C 3T1  
Phone: 204-946-3200 Fax: 204-945-0237